

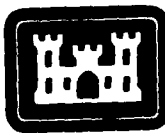
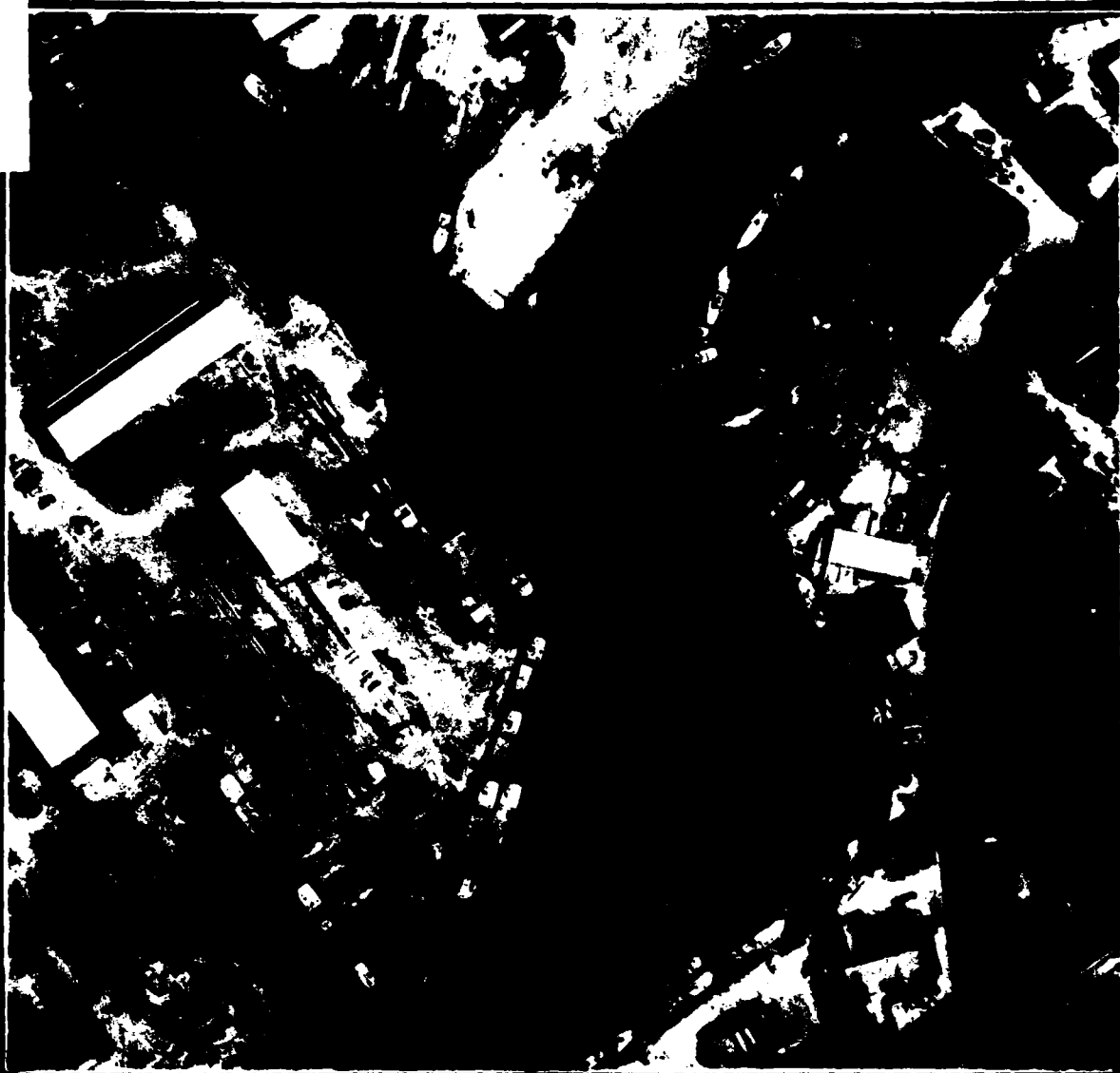
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**FEASIBILITY REPORT AND ENVIRONMENTAL IMPACT STATEMENT  
FOR  
NAVIGATION IMPROVEMENTS  
AT  
BAYOU LA BATRE, ALABAMA**

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OCT 27 1988  
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**US Army Corps  
of Engineers  
Mobile District  
South Atlantic Division**

**MAIN REPORT**

**12 SEPT 88  
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BAYOU LA BATRE, ALABAMA

FEASIBILITY REPORT

ON

IMPROVEMENT OF THE EXISTING

FEDERAL NAVIGATION CHANNEL

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**BAYOU LA BATRE, ALABAMA  
FEASIBILITY REPORT  
ON  
IMPROVEMENT OF THE EXISTING  
FEDERAL NAVIGATION CHANNEL**

**INDEX OF VOLUMES**

**VOLUME I**

**MAIN REPORT  
ENVIRONMENTAL IMPACT STATEMENT**

**VOLUME II**

**APPENDICES**

**APPENDIX A - PUBLIC INVOLVEMENT, LOCAL COOPERATION AND  
COORDINATION**

**APPENDIX B - ECONOMIC ANALYSIS**

**APPENDIX C - INSTITUTIONAL, FINANCIAL AND COST RECOVERY ANALYSIS**

**APPENDIX D - ENVIRONMENTAL COMPLIANCE**

**APPENDIX E - ENGINEERING DATA AND COST ESTIMATES**



BAYOU LA BATRE, ALABAMA  
FEASIBILITY REPORT  
ON  
IMPROVEMENT OF THE EXISTING  
FEDERAL NAVIGATION CHANNEL

TABLE OF CONTENTS :

	PAGE
I. INTRODUCTION	1
A. Study Objective	1
B. Authority	1
C. Scope of Study	1
D. Background	1
1. History of the Area	1
2. Demographics	3
3. Economic Profile	4
a. Commercial Fishing	4
b. Shipbuilding	6
4. Existing Federal Project	6
E. Study Background	6
II. EXISTING CONDITIONS :	10
A. General	10
B. Existing Development and Infrastructure	10
C. Physical Resources and Conditions	10
1. Physiography	10
2. Soils	13
3. Sediment Chemistry	13
4. Groundwater Resources	18
5. Water Quality	19
6. Circulation	21
7. Shoreline Erosion	24
8. Mineral Exploration and Production	28
9. Climate	28
10. Air Quality	28
11. Winds	29
12. Hurricanes	29
D. Biological Resources.	30
1. Land Use	30
2. Emergent Wetlands	31
3. Aquatic Grassbeds and Tidal Flats	35
4. Barrier Islands	35
5. Scrub/Shrub Wetlands	35
6. Forested Wetlands	35
7. Forested Uplands	36
8. Open Water	36
9. Benthic Habitats	37
10. Fish and Shellfish	38
11. Amphibians and Reptiles	40
12. Birds	40
13. Mammals	41
14. Endangered and Threatened Species	41

# TABLE OF CONTENTS (continued)

	PA
E. Commercial Fishing and Shipbuilding Activities	42
1. Commercial Fishing	42
a. The Shrimp Resource	43
b. Composition and Operational Characteristics of the Bayou La Batre Fishing Fleet	43
c. Seafood Processing	47
2. Shipbuilding	47
F. Existing Channel Operations	49
1. Channel Operations of Commercial Fishermen	50
2. Channel Operations of Shipbuilding and Repair Industries	53
3. Existing Channel Maintenance	54
4. Maintenance Dredging of Berthing and Launching Areas	54
III. FUTURE WITHOUT PROJECT CONDITIONS	56
A. General	56
B. Economic Activity	56
1. Commercial Fishing	56
a. Future Seafood Demand	56
b. Future Seafood Supply	56
c. Future Bayou La Batre Commercial Fleet Characteristics	59
2. Shipbuilding	61
C. Future Without Project Environmental Conditions	61
D. Problems, Needs and Opportunities	65
1. Problems	65
2. Needs	66
3. Opportunities	66
IV. ENGINEERING ANALYSES	67
A. General	67
B. Channel Design	67
C. Bulkhead/Pier Replacement Analysis	70
D. Utility Relocations Analysis	75
E. Dredged Material Disposal Alternatives	76
V. PLAN FORMULATION	80
A. General	80
B. General Methodology	80
1. Objectives	80
2. Constraints	80
C. Plan Formulation Methodology for the Bayou La Batre Project	82
D. Recommended Plan	87
E. First Costs of Recommended Plan	88
F. Environmental Impacts of Recommended Plan	88

# TABLE OF CONTENTS (continued)

	PAGE
VI. <u>PLAN IMPLEMENTATION AND RECOMMENDATIONS.</u>	96
A. General.	96
B. Cost Allocation.	96
C. Cost Apportionment.	96
1. Federal Costs.	96
2. Non-Federal Costs.	96
a. General Navigation Features.	96
b. Lands, Easements, Rights-of Way, Relocations, Replacements, Dredged Material Disposal Areas.	97
c. Maintenance Costs.	97
D. Responsibilities.	
1. Federal.	97
2. Non-Federal.	97
RECOMMENDATIONS	99

## ENVIRONMENTAL IMPACT STATEMENT.

### LIST OF TABLES

NUMBER	TITLE	PAGE
I	Population and Population Characteristics Bayou La Batre, Alabama	4
II	Shrimp and Total Fishery Landings Bayou La Batre 1980-1986	5
III	Mobile, Alabama Wind Data	29
IV	Habitat Distribution Within the Study Area Bayou La Batre, Alabama	36
V	Selected Benthic Community Distribution Within the Bayou La Batre Study Area	37
VI	Endangered and Threatened Species	42
VII	Distribution of Bayou La Batre Resident Fleet by Loaded Draft	45
VIII	Distribution of Commercial Fishing Vessels by Loaded Drafts Exceeding 10 Feet	52
IX	Annual Costs for Commercial Fishing Fleet Operations, Existing Conditions	53
X	Summary of Annual Costs to Shipbuilders Existing Conditions	54

# TABLE OF CONTENTS (continued)

## LIST OF TABLES

NUMBER	TITLE	PAGE
XI	Average Annual Equivalent Operational Costs Commercial Fishing Fleet Future Without Project Condition	60
XII	Design Vessels	69
XIII	Channel Segment Dimensions	69
XIV	Total Bulkhead and Pier Replacements Channel Deepening, Without Berthing Areas Bayou La Batre and Snake Bayou	71
XV	Total Bulkhead and Pier Replacements Channel Deepening With Berthing Areas Bayou La Batre and Snake Bayou	72
XVI	Average Annual Cost Affected Bulkhead and Pier Replacements Channel Deepening, Without Berthing Areas Without Project Condition	73
XVII	Average Annual Cost Affected Bulkhead and Pier Replacements Channel Deepening With Berthing Areas Without Project Condition	73
XVIII	First Costs Affected Bulkhead and Pier Replacements Channel Deepening, Without Berthing Areas With Project Condition	74
XIX	First Costs Affected Bulkhead and Pier Replacements Channel Deepening With Berthing Areas With Project Condition	74
XX	Average Annual Incremental Costs Bulkhead and Pier Replacements Channel Deepening, Without Berthing Areas With Project Condition	75
XXI	Average Annual Incremental Costs Bulkhead and Pier Replacements Channel Deepening With Berthing Areas With Project Condition	75
XXII	Total Average Annual Equivalent Benefits and Costs, Channel Extensions into Snake Bayou and Above the Highway 188 Bridge	83

# TABLE OF CONTENTS (continued)

## LIST OF TABLES

NUMBER	TITLE	PAGE
XXIII	Alternative Plans, All Channel Depths Bayou La Batre, Alabama	84
XXIV	Alternative Plans Bayou La Batre, Alabama	85
XXV	First Costs and Expenditure Schedule Federal and Non-Federal Costs (October 1988 Price Levels)	91
XXVI	First Costs and Expenditure Schedule Federal and Non-Federal Costs (Costs Indexed for Inflation)	92
XXVII	Preconstruction Engineering and Design Estimate General Navigation Features	93

## LIST OF FIGURES

NUMBER	TITLE	PAGE
1	Project Area Map	2
2	Existing Project Area Map, Sound	7
3	Existing Project Area Map, Bayou	8
4	Bottom Sediment Types	14
5	Water and Sediment Quality Sampling Stations, Sound	16
6	Water and Sediment Quality Sampling Stations, Bayou	17
7	Hourly Observations of Sea Level	23
8	Relative Positions of Dauphin Island and Petit Bois Island	26
9	Shoreline and Offshore Depth Changes	27
10	Future Development Considerations	32
11	Habitat Map	33

# TABLE OF CONTENTS (continued)

## LIST OF FIGURES

NUMBER	TITLE	PAGE
12	Habitat Map (continued)	34
13	Shrimp Grounds in Gulf of Mexico	44
14	Existing Upland Disposal Sites	55
15	Channel Deepening Alternatives, Sound	68
16	Upland Disposal Alternatives With Project	78
17	Dredged Material Disposal Alternatives Mississippi Sound	79
18	Upland Disposal Sites With Project	89
19	Recommended Plan Mississippi Sound With Project	90

## LIST OF PLATES

NUMBER	TITLE
1	Channel Deepening General Plan
2	Channel Deepening General Plan
3	Channel Deepening General Plan
4	Existing Bulkheads and Piers
5	Existing Bulkheads and Piers
6	Existing Bulkheads and Piers

BAYOU LA BATRE  
FEASIBILITY REPORT  
BAYOU LA BATRE, ALABAMA

I. INTRODUCTION.

The City of Bayou La Batre, Alabama and the bayou after which it is named are located in southern Mobile County, Alabama. The community has a long history and tradition in the fishing and boat building trades and has developed into one of the most active ports for these activities within the United States. Bayou La Batre is served by an existing Federal channel; however, due to increases in the level of activity and sizes of commercial fishing and other vessels utilizing and/or being constructed within the existing project, the need to investigate the feasibility for potential improvements exists.

A. Study Objective. The objective of the Bayou La Batre Feasibility Study was to investigate the potential for deepening, widening and extending the existing Federal channel and to identify the plan which maximized net economic benefits while conforming to all environmental laws and regulations.

B. Authority. This feasibility study was conducted under the authority of a United States House of Representatives Public Works Committee resolution adopted 10 October 1974.

*"The Board of Engineers for Rivers and Harbors is requested to review the report on Bayou La Batre (House Document 327, 88th Congress, 2nd Session) and other pertinent reports with a view to determining the advisability of modifying the existing project in any way at this time."*

C. Scope of Study. The scope of study for the Bayou La Batre Feasibility Study included the major analyses necessary to investigate the feasibility for deepening, widening and extending the existing Federal channel. Potential project depths investigated ranged from 14 feet to 22 feet. The geographic area of study included the existing bayou and channel as well as the adjacent Mississippi Sound and Gulf of Mexico.

D. Background.

1. History of the Area. This small predominantly Catholic town is replete with generations of seafaring families who guardedly pass their boat building and fishing knowledge and folklore down to the next generation. Located off Mississippi Sound in the extreme southwestern corner of Mobile County, Bayou La Batre is well isolated from other population centers in coastal Alabama.





Historical records indicate that Bayou La Batre was first settled in the year 1713 by Jean Baptiste and Sieur de Bienville, former governor of French Louisiana. When the latter retired from the governorship of Louisiana, he settled in Bayou La Batre and built the battery of artillery for which the bayou is named. This battery of artillery was constructed for the purpose of defending their smuggling and pirating interests.

In 1786, Joseph Baussage petitioned the Spanish Governor of the Louisiana Holding for "...a piece of land situated on Bayou Batre...in order that (he and his wife and children) may live thereon undisturbed, and conceal from the eyes of the world (his)...poverty and misery..."<sup>1</sup>. The petition was granted and Monsieur Baussage and his family established residency to fish and plant corn.

When coastal Alabama was opened to British and American settlers; fishing, livestock and, later, resort hotels became the important economic pursuits. At the turn of the century, however, fishing and seafood processing were predominant. Shipbuilding emerged at Bayou La Batre during World War I and has gained in importance since that time<sup>2</sup>.

2. Demographics. From the time of incorporation in 1955, Bayou La Batre has maintained a relatively stable population except for the late 1970's and early 1980's. During these years population out-migration occurred because of a slump in the oil exploration industry. As shown in Table I, the population of Bayou La Batre decreased from a 1970 total of 2,664 persons to 2,005 persons in 1980. Population data for 1984 indicate an increase to 2,162 persons<sup>3</sup>.

With a land area of 3.7 square miles, the population density averages approximately one inhabitant per acre. The distribution of the population, however, is primarily clustered along the bayou which reflects its importance in their lives.

-----  
<sup>1</sup>Hamilton, P. J., 1910, 1976.

<sup>2</sup>South Alabama Regional Planning Commission, 1977.

<sup>3</sup>Office of State Planning and Federal Programs, State of Alabama, 1985.

TABLE I  
POPULATION AND POPULATION CHARACTERISTICS  
BAYOU LA BATRE, ALABAMA

<u>ITEM</u>	<u>BAYOU LA BATRE</u>
<u>Population</u>	
1984	2,162
1980	2,005
1970	2,664
1960	2,572
Percent Black	9.6%
Percent Spanish Origin	1.6%
Percent Male	46.5%
Median Age	29.1
Total Number of Families	517
Percent Married Couples	78.9%
Percent Female Householder	16.6%

A private consultant for Bayou La Batre, Galbraith & Associates, estimates total annual employment of 4500 persons within the city. The majority of the employment is centered around the commercial fishing, shipbuilding and other marine related industries. The major employers within the city include the ten major seafood processors which employ a total of from 900 to 1,200 persons annually and seventeen major shipbuilders that employ 700 to 1,000 persons<sup>4</sup>. A major apparel manufacturer employs an additional 500 persons annually<sup>5</sup>.

The remaining employment in other marine related industries at Bayou La Batre include outriggering; net making; trawl board manufacturing; diesel fuel and supply sales; self-employed crews of commercial fishing vessels; and employment in approximately 26 small retail seafood houses. The potential for double counting employment in Bayou La Batre is high since, for example, a shipyard worker may also crew a shrimp trawler during the two major shrimping seasons and may oyster and crab during these seasons as well.

### 3. Economic Profile.

a. Commercial Fishing. Bayou La Batre has a long history in the commercial fishing industry. Seafood harvesting and processing have traditionally been the primary source of employment and income for the area. Due to the efficiency of the seafood operations at the port, Bayou La Batre products are marketed throughout the world. According to the Alabama Sea

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<sup>4</sup>Alabama Development Office, 1988.

<sup>5</sup>Ibid.

Grant Advisory Service, a total of 57 seafood processors operate in Bayou La Batre and represent the largest dollar volume and employment industry in the study area.

In 1986, Bayou La Batre was ranked 29<sup>th</sup> among United States ports in quantity of commercial fishery landings - 25.6 million pounds - and 7<sup>th</sup> nationally in value of landings - \$43.3 million - due to the value of shrimp<sup>6</sup>. Table II contains data on shrimp and other fisheries landings at Bayou La Batre from 1980 through 1986.

TABLE II  
SHRIMP AND TOTAL FISHERY LANDINGS, BAYOU LA BATRE  
1980 - 1986

<u>Shrimp, Heads On<sup>7</sup></u>	<u>1980</u>	<u>1981</u>	<u>1982</u>	<u>1983</u>	<u>1984</u>	<u>1985</u>	<u>1986</u>
Landings (millions)	9.9	13.0	10.0	10.0	12.0	13.0	14.5
Value (\$ millions)	21.0	25.0	27.0	26.0	28.0	24.0	36.0
Average \$/lb.	2.12	1.92	2.70	2.60	2.33	1.85	2.53
<u>Other Fisheries</u>							
Landings (millions)	10.0	12.1	7.8	3.6	6.2	8.1	11.6
Value (\$ millions)	2.7	6.4	6.8	2.5	3.5	6.4	6.6
Average \$/lb.	0.27	0.53	0.87	0.69	0.56	0.79	0.57
<u>Total Fisheries<sup>8</sup></u>							
Landings (millions)	19.9	25.1	17.8	13.6	18.2	21.1	25.6
Value (\$ millions)	23.7	31.4	33.8	28.5	31.5	30.4	43.3
Average \$/lb.	1.19	1.25	1.90	2.10	1.73	1.44	1.69

In addition, over 28 million pounds of shrimp were transported by truck to Bayou La Batre in 1986 for processing and wholesale distribution, bringing the total value of seafood handled at Bayou La Batre to over \$100 million. Of the Gulf of Mexico ports, only two (Brownsville - Port Isabelle, Texas and Aransas Pass - Rockport, Texas) exceeded the total value of

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<sup>6</sup>Fisheries of the United States, 1986.

<sup>7</sup>National Marine Fisheries Service Office, Bayou La Batre, Alabama.

<sup>8</sup>Fisheries of the United States, 1986. Op. cit.

shrimp landings at Bayou La Batre.

An additional experimental commercial fishing venture shows promise for future development in Bayou La Batre. Butterfish, formerly of no commercial value in the United States, is a Japanese delicacy bringing high prices in that country and are abundant in the Gulf of Mexico. The potential annual value of butterfish to be landed and processed in Bayou La Batre is \$48 million. More information concerning this potential commercial fishery is contained in Appendix B, Economic Analysis, to this report.

b. Shipbuilding. A total of 17 shipbuilding and boat repair industries are situated along or near the Bayou La Batre. These industries provide annual employment for between 700 and 1,000 persons<sup>9</sup>. In terms of total employment, shipbuilding and repair is second only to seafood processing in Bayou La Batre.

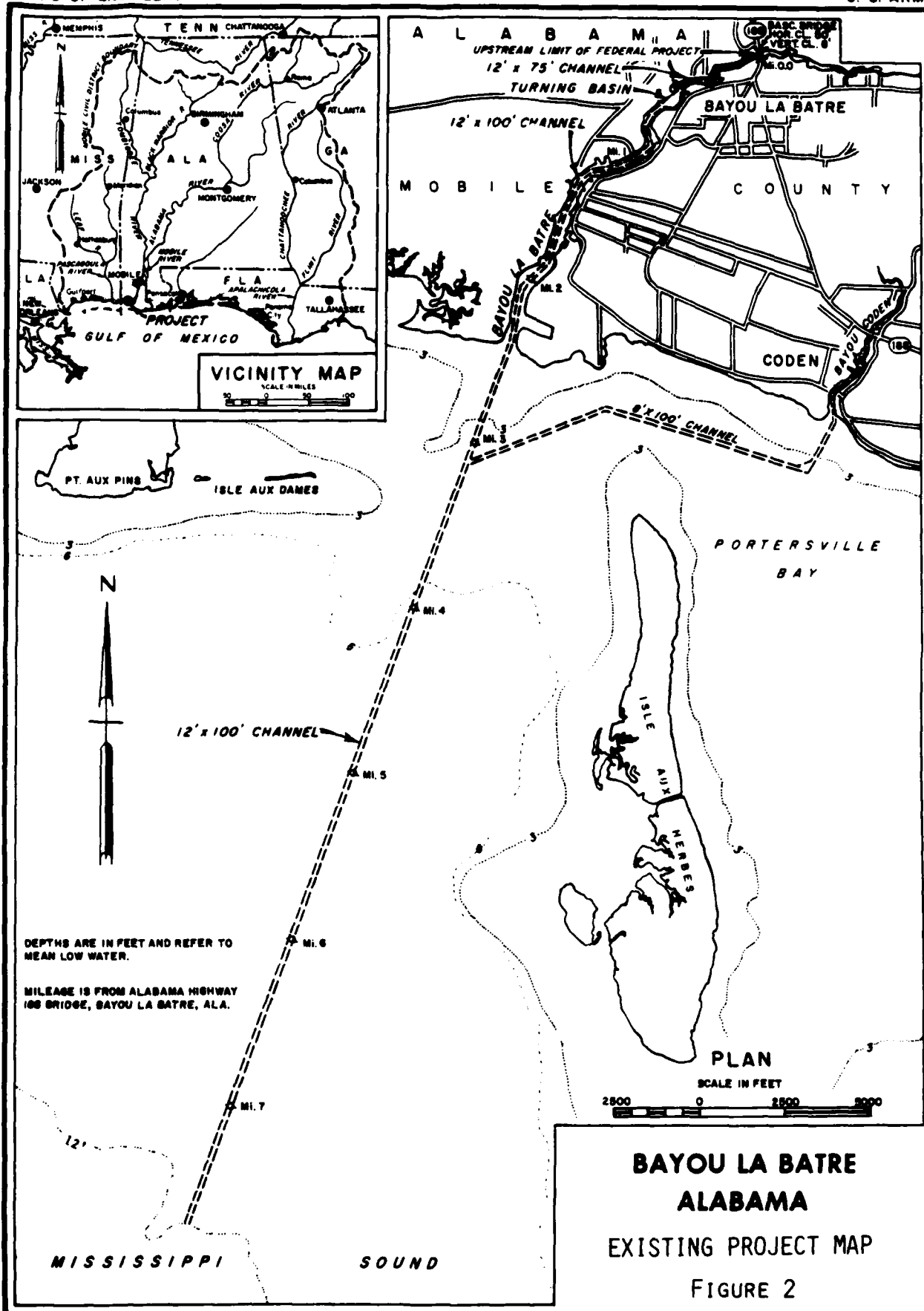
These shipyards constructed approximately 1100 vessels for domestic use from 1975 through 1986 and approximately 250 vessels for foreign interests during the same period. Presently, about 150 vessels are constructed each year in Bayou La Batre bringing a total sales value of \$90 million annually. Repairs to over 1000 vessels are performed each year at a value of \$4 million.

4. Existing Federal Project. The existing Federal navigation project at Bayou La Batre, completed in March 1967, consists of a 12' x 100' channel extending from the 12-foot depth contour in Mississippi Sound to a turning basin within the bayou located about 3,000 feet below the Highway 188 bridge. See Figure 2. From the turning basin, a 12' x 75' channel extends upstream to the Highway 188 bridge. The total length of the existing Federal channel is about 6.3 miles.

E. Study Background. The Bayou La Batre Feasibility Study was begun in Fiscal Year 1986 and is the first cost shared feasibility study to be conducted within the South Atlantic Division. The local sponsor is the City of Bayou La Batre, Alabama which is sharing equally in the cost of the study with the Mobile District. The cost sharing agreement, along with the escrow account agreement, was signed on May 21, 1986.

The Mobile District was responsible for the conduct and coordination of the study, the formulation of plans, and the preparation of this feasibility report. The study was conducted utilizing a multidisciplinary study team approach and was

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<sup>9</sup>Alabama Development Office, 1988, Op. cit.



# LEGEND

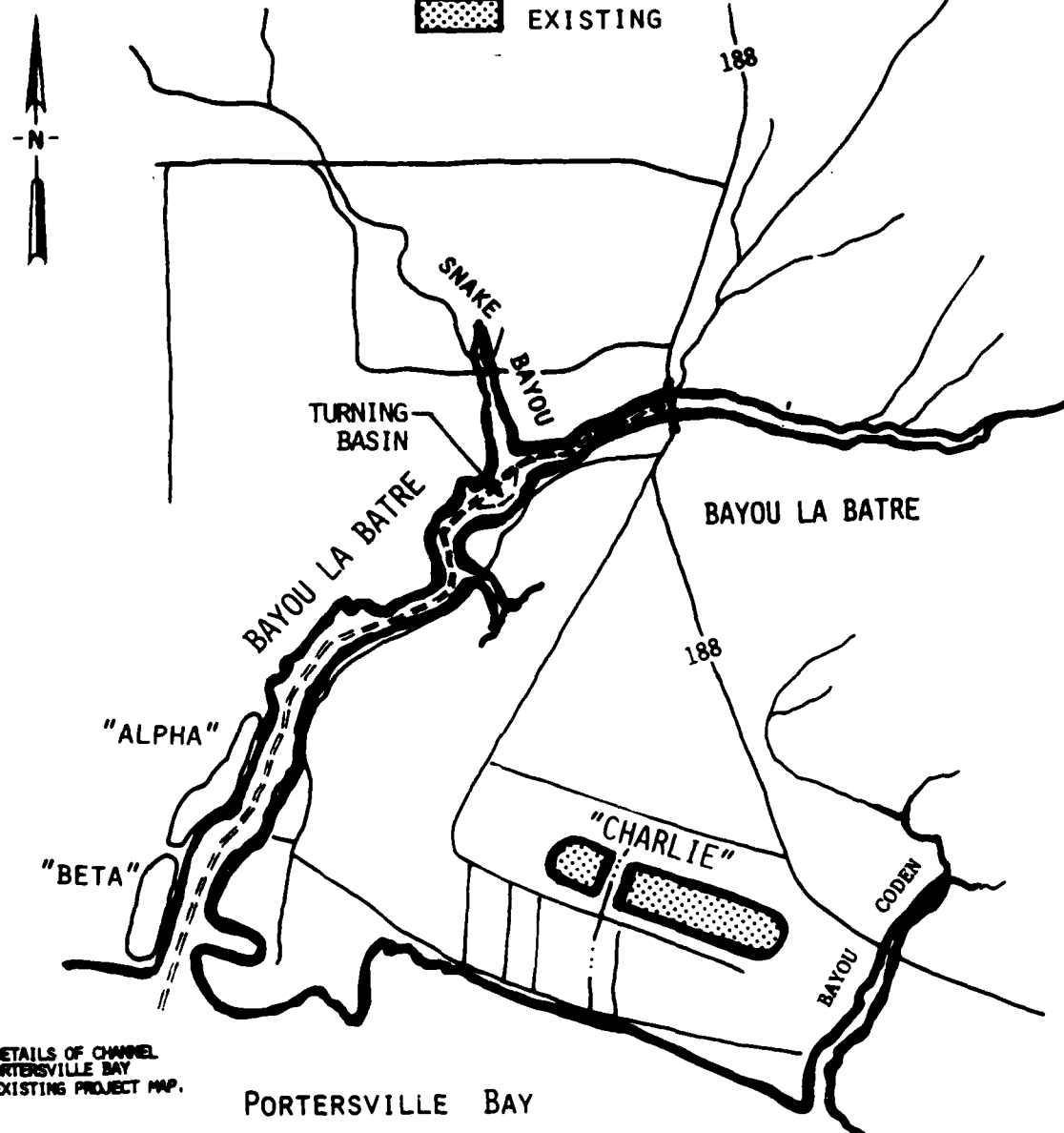
UPLAND DISPOSAL SITE



EXISTING, NO LONGER USED



EXISTING



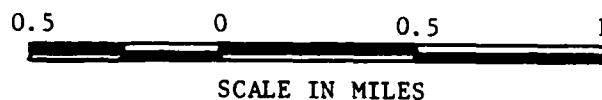
NOTE:  
FOR DETAILS OF CHANNEL  
IN PORTERSVILLE BAY  
SEE EXISTING PROJECT MAP.

PORTERSVILLE BAY

EXISTING CHANNEL DIMENSIONS

12'x100' FROM MOUTH TO TURNING BASIN

12'x 75' FROM TURNING BASIN TO BRIDGE



BAYOU LA BATRE, ALABAMA  
EXISTING PROJECT

FIGURE 3

coordinated with all appropriate Federal, state and local agencies. The Federal agencies included the U.S. Fish and Wildlife Service, National Marine Fisheries Service, Environmental Protection Agency, and National Park Service. State agencies included the Alabama Department of Environmental Management, Alabama Department of Conservation and Natural Resources, Alabama State Historic Preservation Officer, Mississippi Bureau of Marine Resources, Mississippi Bureau of Pollution Control, and the Mississippi Historic Preservation Officer. Other interests included the 20-foot Plus Committee which is composed of various channel users at Bayou La Batre.



Typical Commercial Fishing Vessel, Bayou La Batre.

## II. EXISTING CONDITIONS.

A. General. This section of the feasibility report addresses the existing conditions of the Bayou La Batre study area. The descriptions of the existing conditions include the development and infrastructure along the bayou; physical and environmental conditions; commercial fishing and shipbuilding activities; existing channel operations and problems concerning the existing Federal project.

B. Existing Development and Infrastructure. Extensive development and infrastructure to support the commercial fishing and shipbuilding activities exist in close proximity to the bayou. Numerous bulkheads and piers line the channel. Starting at about midway between the mouth of the bayou and the turning basin, Bayou La Batre is almost solidly bulkheaded on both sides. The extensive bulkheading continues above the Highway 188 bridge and into Snake Bayou, a major tributary of Bayou La Batre. In many locations, buildings owned by seafood processors and marine supply dealers exist only a few feet back from the bulkheads. The bulkheads along the bayou are used for docking, unloading catch and for loading supplies onto vessels.

### C. Physical Resources and Conditions.

1. Physiography. The study area is classified as coastal lowlands, ranging from sea level to about 30 feet in elevation and from 0 to 10 miles in width. These flat to gently undulating, locally swampy lowlands are underlain by alluvial, deltaic, estuarine, and coastal deposits which merge with the fluvial-deltaic plains of the streams in the area. Many tidally influenced creeks, rivers and estuaries indent the coastline.

Bayou La Batre and Mississippi Sound are underlain by consolidated and unconsolidated sediments that range in age from Holocene to Miocene. The oldest - Miocene - sediments that outcrop in the coastal area consist of consolidated light gray to variegated and mottled consolidated clays interbedded with sand and gravel zones. The sand and gravel strata contain water under artesian pressure and are a major aquifer in the coastal area. The Miocene section ranges from several hundred to possibly several thousand feet thick. The Pliocene age Citronelle Formation unconformably overlies the Miocene deposits. The Citronelle Formation consists predominantly of reddish brown to orange and yellow gravelly sand. Interspersed in the gravelly sand are lenses and partings of gray, orange, and brown sandy clay. The thickness of the Citronelle Formation varies from a few tens of feet in northern Mobile County to as much as 200 feet in the vicinity of Dauphin Island. Semi-consolidated to unconsolidated sediments (sand, silty sand, clay sand, and clay) of Pleistocene and Holocene age overlay the Citronelle Formation in Mississippi Sound. These sediments are several tens of feet thick and constitute the majority of the material which would be encountered in the improvement of the Bayou La Batre channel.





Concrete Bulkhead and Loading Dock, Bayou La Batre.

Petit Bois and Dauphin Islands consist of a broad, developed beach backed by dunes on the south shore. Beach and intermittent marsh backed by dunes occurs on the north shore of the islands. The interior of these barrier islands is either broad, low sand flats one to two feet above sea level with marshes and shallow lakes; or, vegetated ridges 5 to 40 feet above sea level. The western end of Dauphin Island is narrow with only small vegetated dunes. This area is the result of rapidly occurring accretion, averaging 157 feet per year (2.5 miles added between 1917 and 1983)<sup>10</sup>. The eastern end of Petit Bois Island has experienced significant erosion with the island being reduced in length by approximately 50% between 1851 and 1966. This erosion/deposition cycle indicates considerable occurrence of longshore drift in a westwardly direction.

Surficial mapping of sediments indicates that the shelf source of sand is east of Mobile Bay, where the sand is continuous from the mainland to the shoal bottom<sup>11</sup>. The sands leave Mobile Point and enter the shoals of the submarine ebb-tidal delta south of the entrance into Mobile Bay. The sands are transported across the shallow northwest banks along the south shore of Dauphin Island. West of Dauphin Island, sands drift over a similar, but smaller ebb-tidal delta in Petit Bois Pass and continue westward.

The barrier island facies consist of well-sorted, medium grained, mature quartzose sand containing less than three percent feldspar and having a mineral suite rich in staurolite and kyanite<sup>12</sup>. The average width of the facies is 2.5 miles with an average thickness of 40 feet.

Immediately south of the barrier islands is a nearshore fine-grained facies similar in lithology to that of Mississippi Sound. Movement of sediment from these estuaries forms a fine-grained facies which overlaps the Mississippi-Alabama sand facies in a zone about seven miles wide south of the islands. Beach foreshore sand medians range between 0.33 to 0.56 millimeters (mm) on the north shores (lower energy, coarser sand) and between 0.21 to 0.40 mm on the south shores where energy is less and sands are finer. The textural inversion probably is due to the lesser amounts of fine sand available on the north beaches where the fine sand fraction is constantly moving. Because of the good sorting values, wave energies and sand supply appear to be in balance on both north and south shore beaches<sup>13</sup>.

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<sup>10</sup>Alabama Department of Economic and Community Affairs, n.d.

<sup>11</sup>Shabica, 1978.

<sup>12</sup>Hsu, 1960 in Boone, 1973.

<sup>13</sup>Otvos, 1982.

The Mississippi-Alabama shelf is a triangular area on the seaward side of the barrier islands that extends from the Mississippi River delta on the west to the Desoto Canyon south of Panama City, Florida, on the east. The shelf is about 80 miles wide in the west and narrows to about 35 miles in the east. The shelf is an extensive, almost flat plain bounded on the landward side by the relatively steep but narrow shoreface of the Mississippi Sound. The break in slope between shoreface and shelf occurs at a depth of about 20 feet along the barrier island system. A clayey silt/clay/clayey sand area exists south of Petit Bois Island possibly due to the fine-grained sediment from the East Pascagoula River entering the gulf via the existing 38-foot deep navigation channel, and flocculating/settling due to the higher salinity gulf waters. This area appears to have a lower velocity regime compared to contiguous areas.

2. Soils. Soils within Bayou La Batre consist of inorganic clays of high plasticity, poorly-graded sands, sand-silt mixtures, and sandy-clay mixtures. The upper two to five feet of material consists of very soft, black to dark gray clay. This material has the consistency of grease, a very high percentage of water by weight, and contains organic material in concentrations of 8% to 24% by weight. Most of the material below -18 feet Mean Low Water (MLW) within the bayou consists of higher quality soils including sands and sand-silt-clay mixtures.

Soils within Mississippi Sound consist of inorganic clays of high plasticity, poorly graded sands, sand-clay mixtures, and inorganic clays of low to medium plasticity. Sands and sandy mixtures decrease greatly in significance from the mouth of the bayou southward for a distance of approximately 28,000 feet. Clays increase in significance along this reach and become dominant between 28,000 and 53,500 feet. Sandy material begins to show up in the soil profile in the area south of the Gulf Intracoastal Waterway and becomes dominant through the tidal pass into the Gulf of Mexico. Firm to stiff clays are encountered throughout the channel at depths of -18 feet MLW in the northern portion of the sound to -22 feet MLW in the vicinity of the Gulf Intracoastal Waterway. See Figure 4 and Appendix E, Engineering Data and Cost Estimates.

3. Sediment Chemistry. Although sediments may contain unusually high concentrations of metals and other constituents, this does not mean that these, if disturbed, will be released into the water column or result in toxicity to aquatic organisms. Many factors control the mobilization of these constituents: salinity, particle size, clay mineralogy, pH, Eh, organic content, partitioning of the constituent within the sediment, etc. Thus, mobilization of the constituents into the water column is a very complex mechanism. At present, no Federal or state criteria exist specifying allowable concentrations of constituents in sediments.

Analyses of sediments from a number of locations in the Bayou

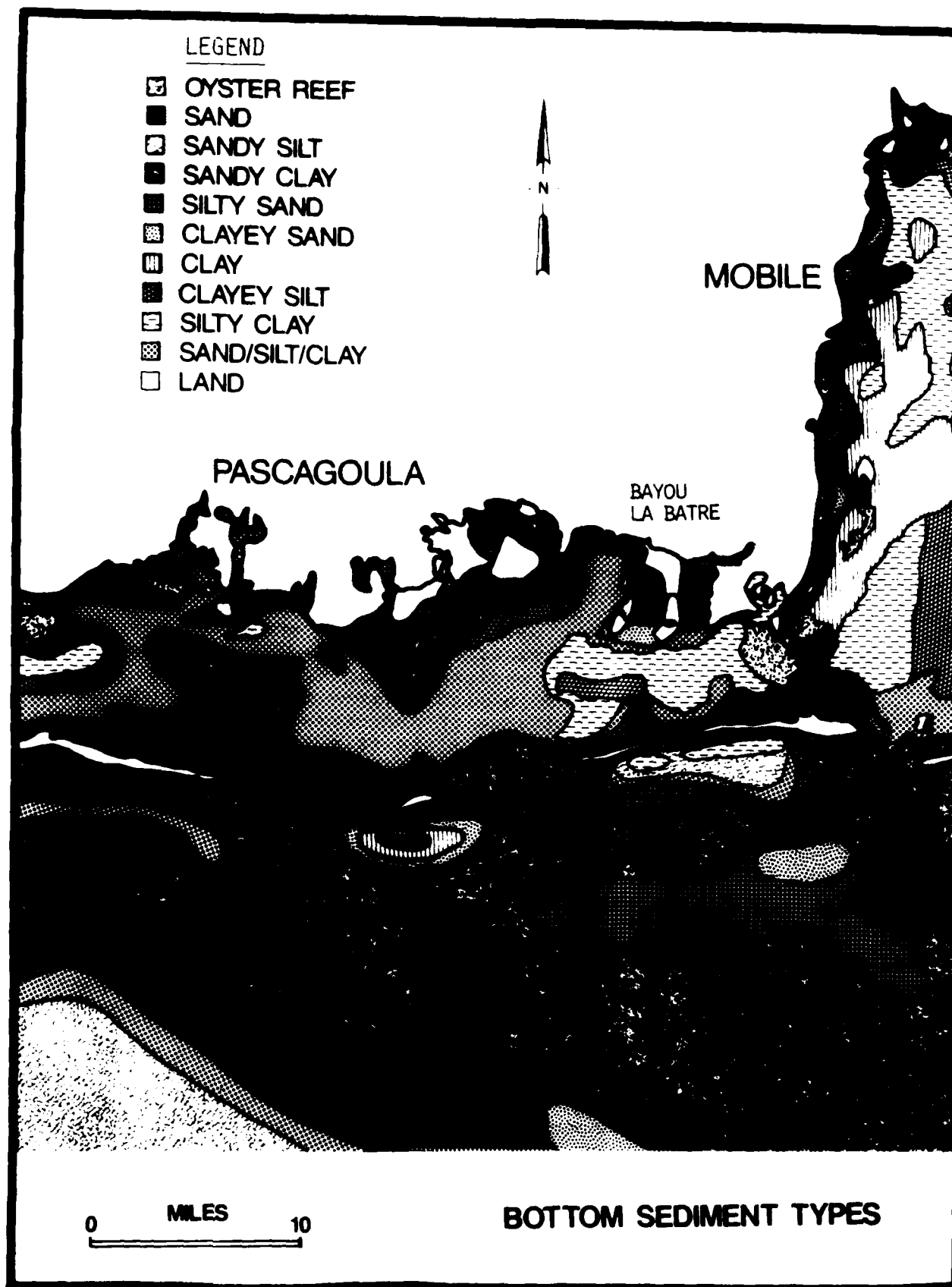


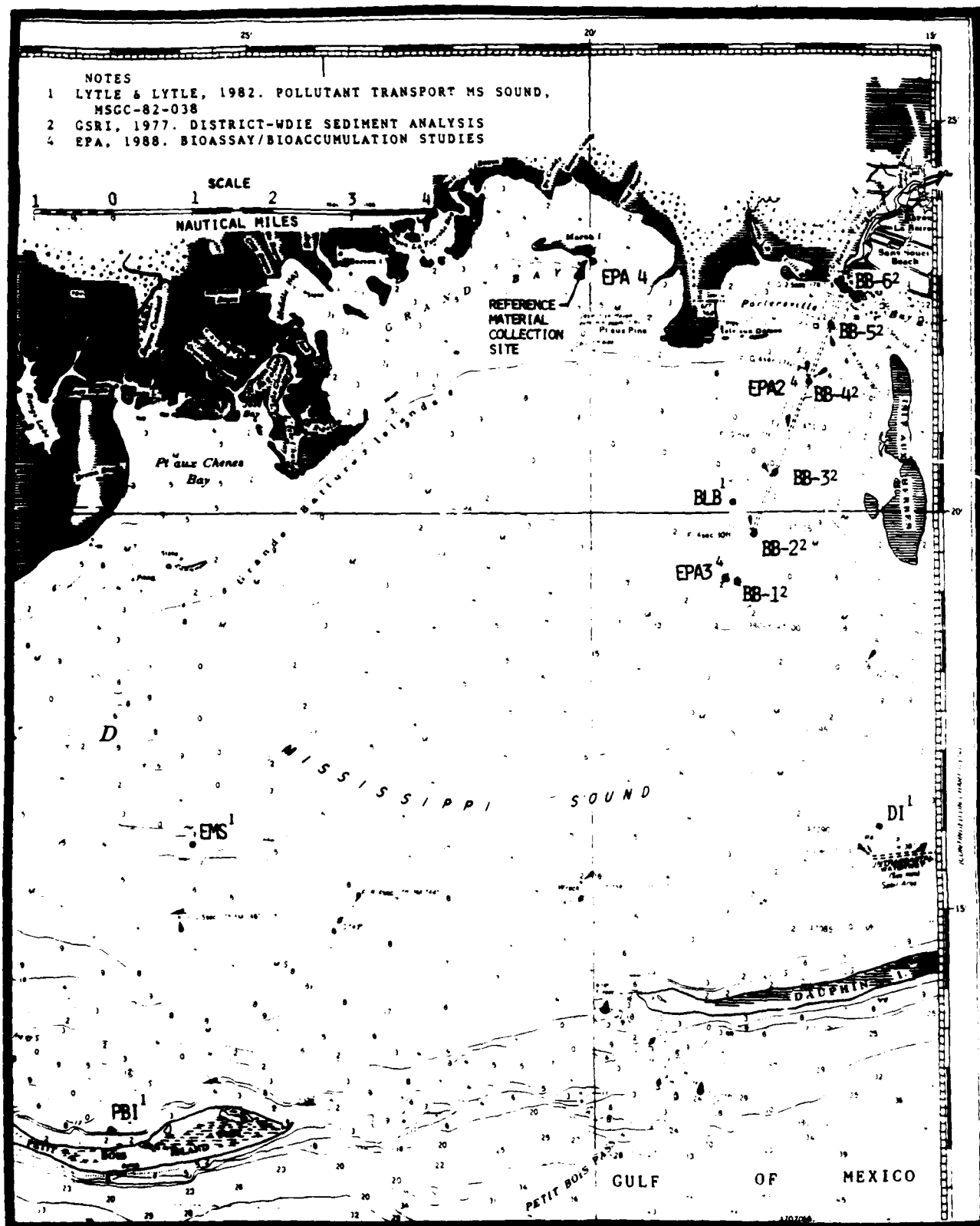
FIGURE 4

La Batre study area have been performed in the past (Figures 5 & 6; Gulf South Research Institute (GSRI), 1977; Vittor, 1981; and Lytle and Lytle, 1982). These studies suggest highly variable concentrations of nutrients, heavy metals, high molecular weight hydrocarbons, and pesticides. Mercury, arsenic, copper, zinc, cadmium, and lead were found to occur in concentrations greater than average crustal abundance in the 1977 studies<sup>14</sup>. In addition, chlordane, DDT (TDE), DDT, dieldrin, PCBs (AR 1254 and AR 1260) were detected during these studies. Elutriates performed on one sample indicated that with the exception of nickel and iron, these compounds were tightly bound to the sediments and would not be released to the water column with disturbance, such as from dredging.

Lytle and Lytle (1982) sampled one location from the vicinity of Bayou La Batre in an area of an active openwater disposal site. The results of their analyses indicated that petroleum hydrocarbon residues were predominant within the top 200 cm of sediment reaching levels of 12 ppm. Below 200 cm depth into the sediments, low levels of natural hydrocarbons were present. Phenol concentrations were typically less than 1 ppm and were variable with depth. They also sampled a site just north of the Gulf Intracoastal Waterway north of Dauphin Island. At this site petroleum hydrocarbons, concentrations of up to 50 ppm, were encountered within the top 100 cm of sediment. Other sites within the general area showed low levels of petroleum hydrocarbons in surficial sediments with natural terrestrial hydrocarbons being predominant.

Sediment tests performed by the Environmental Protection Agency (1988) as part of this feasibility study included toxicity and bioaccumulation tests from three locations in the channel (Figure 6). Results indicated that the toxicity of each of these three sediment samples was minimal. Exposure to the sediments for 10 days had little observable adverse effect on oysters (Crassostrea virginica) or pink shrimp (Penaeus duorarum). Survival of polychaetes (Nereis virens) was less than desirable; however, there was not a location-specific effect with survival being 62% in the reference sediment; 44% in Site 1; 66% in Site 2; and 50% in Site 3 sediment. Survival in 100% suspended particulate phase of mysids (Mysidopsis bahia) was greater than 80%. Residues of selected chlorinated hydrocarbon pesticides, PCBs, or chlorpyrifos (Dursban) were not detected in sediments or animal tissues before or after exposure. However, several heavy metals were detected in sediments and tissues. Concentrations of metals in oysters and lugworms (Arenicola cristata) exposed to sediment from sites 1, 2, or 3 were not significantly greater than concentrations of metals in animals exposed to reference sediment. In shrimp, concentrations of zinc were significantly higher in animals exposed to sediments from

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<sup>14</sup>Gulf South Research Institute, 1977.

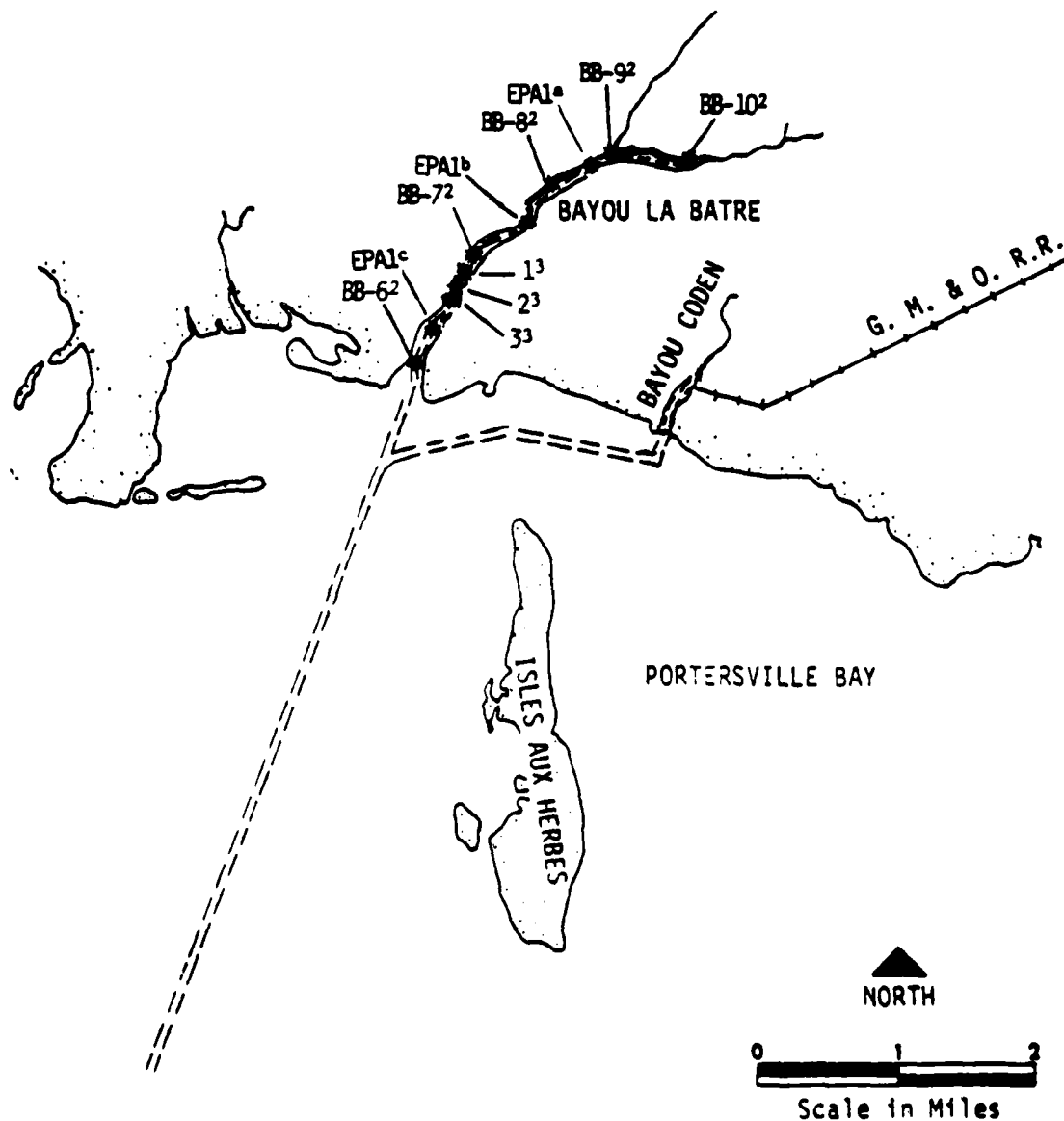


WATER AND SEDIMENT QUALITY SAMPLING STATIONS  
BAYOU LA BATRE, PORTERSVILLE BAY, GRAND BAY,  
AND MISSISSIPPI SOUND

FIGURE 5

NOTES

- 1 LYLE & LYLE, 1982. POLLUTANT TRANSPORT MS SOUND, MASGC-82-038
- 2 GSRI, 1977. DISTRICT-WIDE SEDIMENT ANALYSIS
- 3 BA VITTO, 1981. US MARINE (ICE) PERMIT APPLICATION



WATER AND SEDIMENT QUALITY SAMPLING STATIONS

BAYOU LA BATRE AND PORTERSVILLE BAY

FIGURE 6

sites 1 or 2 than concentrations of these metals in animals exposed to reference sediment.

Petroleum hydrocarbon residues were detected in some tissues of some lugworms, shrimp, and oyster, but there were no statistically significant differences between reference and test animals. The results of this study are presented in Appendix D to this report.

Trace metal concentrations in offshore sediments are generally variable across the Continental shelf off the Mississippi and Alabama coast, with highest concentrations occurring near the Mississippi Delta and lower concentrations east of the Alabama coast<sup>15</sup>. Highest metal concentrations exist in the fine-grained, organically rich sediments.

Studies in the vicinity of the offshore disposal sites at Mobile and Pascagoula indicate that sediments in these areas exhibit slightly higher concentrations of mercury, cadmium, and arsenic than the crustal average. Lead, copper, zinc, nickel, chromium, iron, and barium levels were lower than average crustal abundance. PCBs and pesticides were not typically detected in sediments of these areas; however, DDT, DDE, and DDD were found in measurable amounts in the Mobile offshore disposal area and Heptachlor has been reported from the Pascagoula site. Aliphatic high molecular weight hydrocarbons range from 0.070 to 3.78 ppm and indicate three possible sources: fuel oils, marine organisms, and terrestrial plants. At the Pascagoula offshore site, data suggests that anthropogenic source (fuel oils) supplied a significant fraction of total aliphatic hydrocarbons. Aromatic hydrocarbon concentration at the Pascagoula site ranged from 0.006 to 1.14 ppm with very small concentrations of polynuclear aromatics which are characteristic of petroleum hydrocarbons. High molecular weight hydrocarbon concentrations from the Mobile offshore site exhibit similar trends<sup>16</sup>.

4. Groundwater Resources. The principal sources of groundwater in Mobile County are the Miocene-Pliocene and alluvial aquifers. The Miocene-Pliocene aquifer consists of sediments belonging to the Miocene Series undifferentiated and the Citronelle Formation of Pliocene age. Although the Miocene and Pliocene sediments are separate geologic units in southern Alabama, they are grouped together as one aquifer because the geologic contact between the units is difficult to determine and because the units are often hydraulically connected. The alluvial aquifer consists of Quaternary-age channel and flood-plain deposits bordering the Mobile River.

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<sup>15</sup>Dames and Moore, 1979.

<sup>16</sup>Harmon Engineering and Testing, 1984 a, b.



The individual sand beds in the Miocene-Pliocene aquifer system are typically 50 to 100 feet thick and yield as much as 700 gal/min to properly constructed wells. Wells tapping the Miocene-Pliocene aquifer range in depth from about 100 to 800 feet<sup>17</sup>. The water in this aquifer generally is soft and low in dissolved solids but may contain iron in excess of 0.3 mg/l (EPA standard for drinking water) and may be sufficiently acidic to be corrosive. In areas adjacent to the Mobile River, Mobile Bay, and Mississippi Sound, water may have a dissolved solids content that exceeds 1,000 mg/l, a sulfurous odor, and a chloride content that exceeds 500 mg/l<sup>18</sup>.

The sands of the alluvial aquifer range from 0 to 46 feet in thickness and typically yield 10 gal/min where saturated sands are of sufficient thickness. Water is generally suitable for most uses but may contain iron in excess of 0.3 mg/l and may be sufficiently acidic to be corrosive. Locally, in areas close to Mobile Bay and Mississippi Sound, water is very hard with iron in excess of 0.3 mg/l, chlorides in excess of 250 mg/l, and dissolved solids in excess of 1000 mg/l<sup>19</sup>.

The City of Bayou La Batre water system currently has a capacity of up to 2 million gallons per day supplied from wells. Process water for the seafood processing houses is normally supplied from individual wells however sometimes city water is used in conjunction with well water.

5. Water Quality. Surface water quality is highly variable and dependent upon several factors including nonpoint and point source municipal and industrial loadings and their respective quality, rainfall, urbanization and concentration, and degree of dilution and/or mixing by estuarine waters. The water quality within the study is generally classified for recreation, fish and wildlife, and shellfish harvesting. However, the bayou and nearshore have poor water quality due to runoff which contains organic loadings. Due to degraded water quality, especially elevated fecal coliform bacteria counts, the bayou and adjacent waters are closed to shellfish harvest.

The 'dead-end canal' nature of the bayou tends to limit flushing and promote thermal stratification. This, in combination with the highly organic nature of the sediments, results in naturally low dissolved oxygen levels at certain times of the year. For example, according to Alabama Department of Environmental Management studies, dissolved oxygen concentrations in June and July, 1986, were 0.2 and 0.6 mg/l, respectively. The

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<sup>17</sup>Hinkle and Dark, 1981.

<sup>18</sup>Reed and McCain, 1982.

<sup>19</sup>O'Neil and Mettee, 1982.

yearly average concentration was 4.0 mg/l. In July and August, 1987, dissolved oxygen concentrations were 0.0 mg/l. The 1987 yearly average concentration was 1.9 mg/l<sup>20</sup>.

The major problem with the sewage treatment facility is caused by regulations that require the seafood processing houses to put the process waters into the sewage collection and treatment system. These waters are characterized by extremely high biological oxygen demand and organic content. When the houses are operating, the volume of water supplied to the system is above that which the facility was designed to handle. In an effort to correct this problem alternate methods of handling the process water are being developed. At this time one outfall line for process water has been constructed by a private entity and another line is under construction by a consortium of seafood processors. This second line which will be operated and maintained by the City of Bayou La Batre has an interim design capacity of 2.3 million gallons and an ultimate load capacity of 7.2 million gallons.

In addition to the construction of the outfall lines for the process water, the treatment facility is being upgraded with the addition of sludge drying beds. It is felt that when the process water is removed from the sewage collection system that the treatment facility would meet compliance standards. It is also possible that some additional capacity may be gained with this upgrading<sup>21</sup>.

Dissolved oxygen concentrations within the sound typically vary between 7 mg/l to 12 mg/l (saturation) during the spring, and between 6 mg/l to 12 mg/l during the summer, reflecting dilution of the various oxygen demanding wastes entering the sound. Nutrient values are highly variable, both temporally and spatially, in response to freshwater inflow and seasonal factors. PH values tend to be highest in winter and lowest in late summer and early fall. Nitrite-nitrogen is lowest in winter and summer with maxima occurring in the spring while nitrate-nitrogen is highest in winter and spring with summer and fall levels being much lower. Orthophosphate tends to be highest in spring and summer with a pronounced east to west decline in concentrations. Orthophosphates reach highest levels during spring and summer while total phosphates reached highest concentrations in summer with the lowest values occurring in fall and winter<sup>22</sup>.

Salinity values within the study area are highly variable.

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<sup>20</sup>U.S. Fish and Wildlife Service, 1988.

<sup>21</sup>C. Bryant, Personal Communication.

<sup>22</sup>Eleuterius, C., 1979.

During spring high freshwater inflow periods, salinities vary between 1 and 20 parts per thousand (ppt) with a general decreasing trend from east to west in Mississippi Sound. The summer lower inflow period can range between 5 to 29 ppt exhibiting the same decreasing trend as the spring. The system is well-mixed throughout the water column except within the navigation channels and barrier island passes <sup>23</sup>. Salinities in the nearshore Gulf of Mexico are more oceanic in nature ranging around 20 to 35 ppt with stratification being temporarily variable.

Dissolved oxygen (DO) concentrations in the nearshore Gulf of Mexico have been shown to exhibit some seasonal variation with low DO values prevalent during late summer months. These low values are attributed to stratification and isolation of bottom waters from surface waters, turbidity, and organic loading. Hydrographic studies performed during April and August, 1983 in the vicinity of the Pascagoula and Mobile ocean disposal sites indicated minor stratification. Surface DO levels ranged from 7.0 to 9.8 mg/l while bottom DO level ranged from 4.6 to 9.1 mg/l. Mean annual DO concentrations range from 6 to 9 mg/l throughout the region<sup>24</sup>.

Water quality in the Gulf of Mexico is good. Analysis of selected metals, nutrients, pesticides, PCBs, and high molecular weight hydrocarbons from waters in the vicinity of the ocean disposal sites at Pascagoula and Mobile during 1983 resulted in trace levels which were comparable to and acceptable with EPA established standards<sup>25</sup>. No significant concentrations of the analytes investigated were detected within these areas.

6. Circulation. Circulation patterns within the study area are controlled by astronomical tides, winds, and, to a lesser degree, freshwater discharge. In Mississippi Sound and adjacent gulf waters the tidal variation is diurnal with an average period of 24.8 hours. The tidal wave progresses from south to north and enters the sound first through Horn Island Pass near Pascagoula, Mississippi and splits, traveling both eastward and westward causing as much as a 6-hour phase shift within Mississippi Sound. The eastward progressing high water reaches Pass aux Herons approximately one hour after entering the sound. On the flood tide, water enters through Petit Bois Pass and is deflected eastward toward Mobile Bay. On the ebb tide, water from eastern Mississippi Sound flows southwest through the Pass. In addition some water from Mobile Bay moves through Pass aux Herons into eastern Mississippi Sound.

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<sup>23</sup>Kjerfve, 1983.

<sup>24</sup>Harmon Engineering and Testing, 1984 a., b.

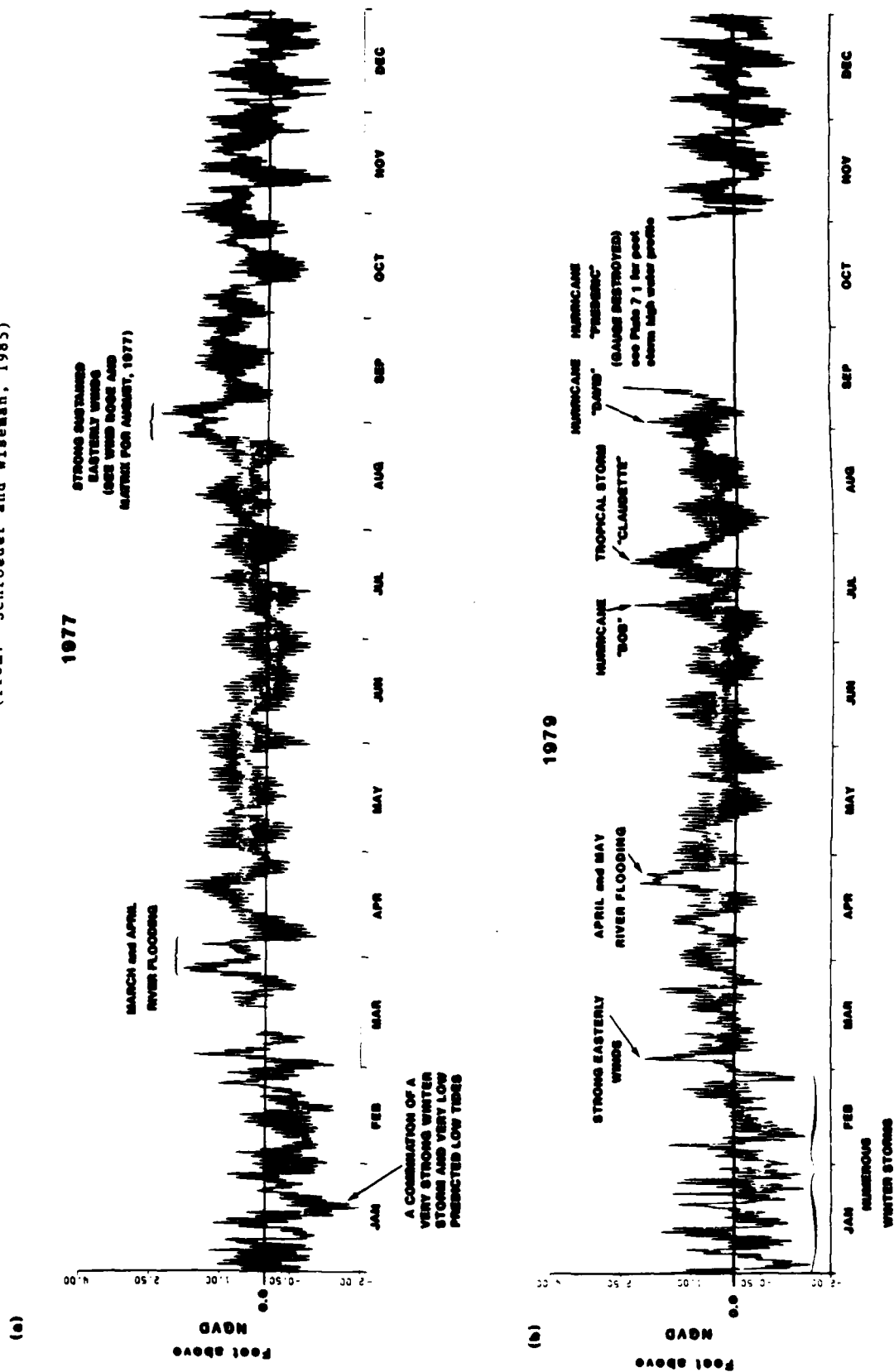
<sup>25</sup>Harmon, 1984 a., b., Op. cit.

The effect of the wind on circulation in this area is significant. The superimposed wind-induced current shifts the bifurcation area at Horn Island Pass either toward the east or west depending on the east/west wind component and whether the tide is ebbing or flooding. A wind with an eastern component induces a general westward current in the sound causing the bifurcation area to shift to the east (Petit Bois Pass) during the flood tide and to the west (Dog Keys Pass) on the ebb. Winds with a western component set up a general eastward circulation pattern in the sound. Winds with dominant north and south components have minimal effect on the overall circulation pattern, however may have significant localized effects. These wind components cause the development of eddies within the shallower areas of the sound tending to disrupt and diffuse tidal currents. These eddies have been shown to be strongest in the eastern half of the sound including the study area.

Winds with strong northerly or southerly components have a significant effect on water surface elevation within Mississippi Sound. Northerly winds tend to depress water levels while southerly winds raise water levels. Schroeder and Wiseman (1985) analyzed wind (1974-1984) and sea level elevations (1972-1983) in coastal Alabama and found that the passage of winter cold fronts (also called northers) during October through March could cause significant perturbations in sea level. Huh et al (1984) (in Schroeder and Wiseman, 1985) noted that the winter cold front storms occurred in a three phase cycle: prefrontal, frontal passage, and cold-air outbreak/high pressure. The prefrontal phase is characterized by falling barometric pressure, strengthening of southerly winds, and warm, moist air conditions. The frontal passage involves an abrupt reversal of these conditions accompanied by a squall line passage, strong wind shear, precipitation, and a rapid drop in air temperature. During the cold-air outbreak/high-pressure phase, pressure rises rapidly and strong winds rotate from northwest to northeast. Seas and sea level set up by the prefrontal southerly winds and falling atmospheric pressure, are set down by the strong northerly winds and rising pressure. Differences in sea level elevation between prefrontal set up and post-frontal set down are commonly 2.5 to 3.0 feet and occur over periods of 12 to 24 hours. Schroeder and Wiseman show the impacts of winter cold fronts, tropical cyclones, strong easterly winds, and river flooding in Figure 7. The impacts of numerous winter storms are depicted during January and February of 1979 and a very low sea level elevation (-2 feet NGVD) was recorded in January 1977 when a strong winter storm occurred during a period of predicted very low tides.

Water velocities range between 0 to 3 feet per second (fps) in the barrier island passes and between 0 to 0.8 fps in the sound. The region east of Petit Bois Pass has higher velocities while velocities near the Pascagoula area are in the lowest. Generally, peak velocities throughout the sound will increase by 40 percent per one foot increase in the tidal range. East/west

Plots of hourly observations of sea level elevation for (a) 1977 and (b) 1979.  
(from: Schroeder and Wiseman, 1985)



HOURLY OBSERVATIONS OF SEA LEVEL FIGURE 7

wind components tend to increase velocities in the sound between Biloxi, Mississippi and Mobile Bay. North/south wind components have small, localized, erratic effects on water velocities.

Within the gulf, south of the barrier islands to the 120-foot depth contour, meteorological forcing results from (1) the daily, land-sea breeze cycle and associated small pressure changes, and (2) the passage of fronts. The dominant force to the system results from the passage of fronts. Dimego *et. al.* (1976) in Kjerfve (1984) report that roughly 8 frontal passages per month can be expected within the Gulf between November and January (winter), 6 frontal passages per month between March and May (spring), and 2 weak, slow-moving frontal passages per month between July and September (summer). During the winter, the fronts are highly energetic with respect to wind and atmospheric pressure due to the sharp contrast between the adjoining air masses and the passage of pressure system centers through the region. The spring fronts are still highly energetic but the typical ground track of their low pressure centers is slightly north of the region. The summer frontal passages are less frequent, traveling along paths well north of the region and exerting very little influence within the Gulf.

Wave intensity on the Mississippi-Alabama shelf is low to moderate with wave periods ranging from three to eight seconds and wave heights rarely over 7 feet. Hurricane or storm conditions, however, may produce larger waves.

7. Shoreline Erosion. Prevailing southerly and southeasterly winds strike the barrier islands at an angle and generate waves which result in a net westerly-flowing nearshore current on the seaward side of the barrier islands. These currents normally flow at about 1 to 2.5 knots, although on incoming tides this may be increased to 2.5 to 5.0 knots. Longshore drift of shoreline sediments shows a definite westward trend and erosion is active on the eastern ends of the islands, while accretion is taking place on the western ends.

The major factors affecting the erosional trend of the barrier islands are the deficiency in sediment supply, high frequency impact of hurricanes, and sea level changes. Comparison of historic shorelines indicates short-term cycles of erosion related to storms and only partial recovery during intermediate years of low storm incidence<sup>26</sup>. The dredging of natural passes has interrupted littoral drift by impoundment of sand in the channels and it is reasonable to expect that any sand trapped by the channels results in downdrift erosion.

The shoreline of Dauphin Island has experienced a general trend of erosion along the gulf and an accretionary trend on the

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<sup>26</sup>Waller and Malbrough, 1976.

western end of the island. The earliest known maps, of French origin, indicate that around 1717 Dauphin and Petit Bois Islands were connected. At some later date the island was breached. Between 1909 and 1917, a hurricane breached Dauphin Island, dividing it into two smaller islands, separated by over 5 miles of water, and scattered remnants of the former island. Between 1917 and 1942, the hurricane created tidal inlet filled with sediment. The island was again breached by the hurricane of September 1948, and aerial photos taken in March 1950 indicate that by that time the island was rejoined. Erosional rates determined from coastal charts for the entire gulf shore during the period 1942 and 1974 averaged 209 feet, or 6.3 feet per year. Accretion on the western end added a total of 1.8 miles to the length of Dauphin Island from 1917 to 1974<sup>27</sup>. During this same time period the eastern end of Petit Bois Island eroded a total of 2.5 miles. Extension of the time period to 1848 (i.e. 1848 -1973) indicates that over 7.5 miles (322 feet per year) was eroded from the eastern end of Petit Bois while the western end accreted approximately 2.8 miles (118 feet per year) (Figure 8). Horn Island appears more stable with approximately equal rates of erosion and accretion, 119 and 125 feet per year, respectively<sup>28</sup>. It should be noted that the western end of Petit Bois Island impinges into the Pascagoula Ship Channel such that it's westward accretionary trend is restricted.

Concurrent with the accretionary trend of the western tip of Dauphin Island, the configuration of Petit Bois Pass which separates Dauphin and Petit Bois Islands, has shown a widening and westward migration (Figure 8). The width of the pass has varied from 1.65 miles in 1848 to 4.7 miles in 1974. During this same interval the pass migrated more than 6 miles, center to center<sup>29</sup>.

The changes in the barrier islands and Petit Bois Pass have resulted in erosion of the Isle aux Dames/Point aux Pins area and Isle aux Herbes (Coffee Island). Figure 9 shows the progressive erosion of these areas. On the 1847/50 charts, the Isle aux Dames/Point aux Pins shoreline was approximately 2 miles long. By 1917, this area had decreased to approximately 1.5 miles and in 1957 approximately one mile of shoreline, principally along Point aux Pins, remained. Today, all that remains of Isle aux Dames is a series of sand bars. A publication by the Alabama Department of Economic and Community Affairs (n. d.) on coastal Alabama shoreline erosion indicates that between 1917 and 1958, Isle aux Dames lost approximately 276 feet or 6.7 feet of shoreline per year; Point aux Pins, at range line, lost 236 feet

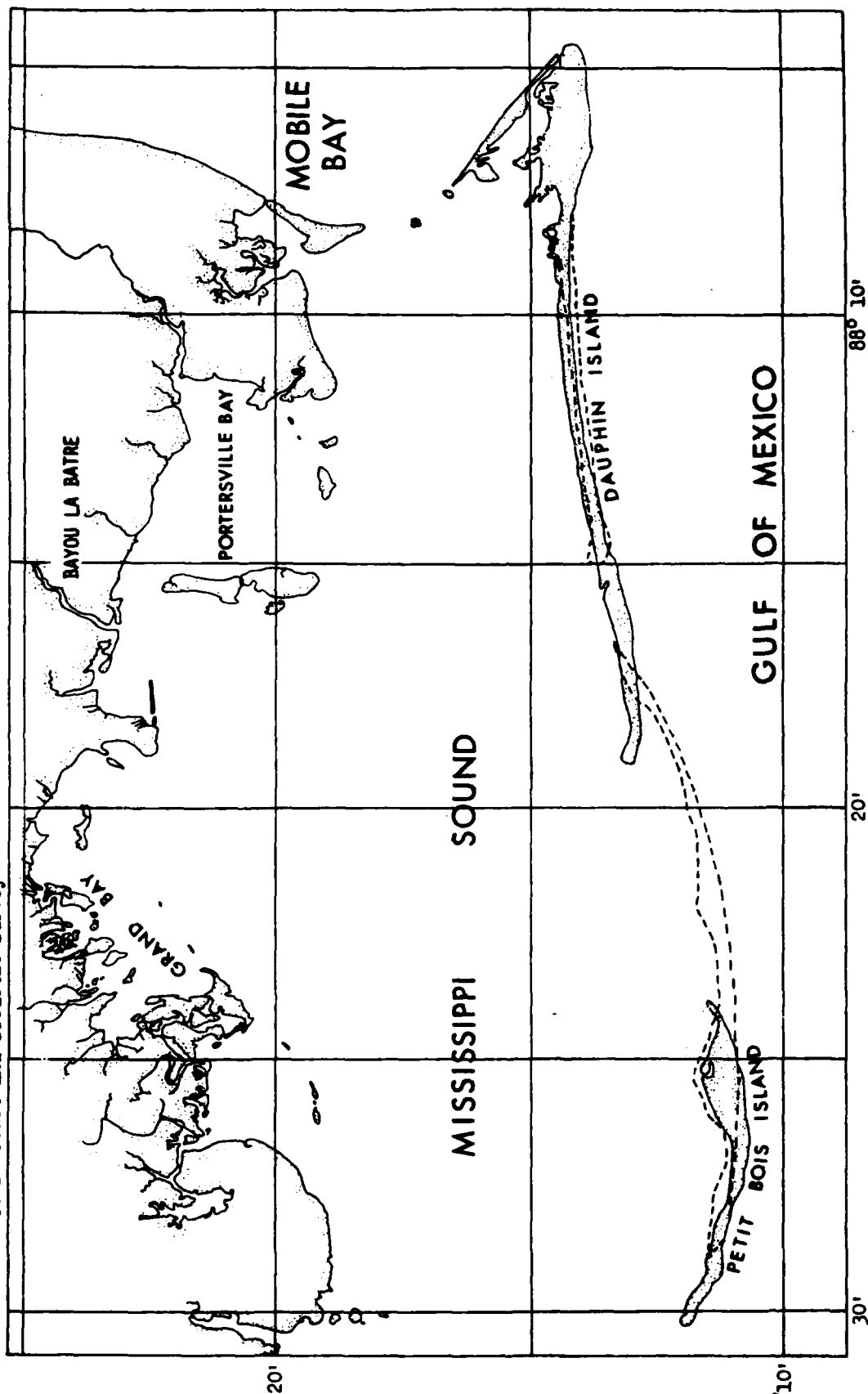
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<sup>27</sup>Hardin et. al., 1976.

<sup>28</sup>Waller and Malbrough, 1976, Op. cit.

<sup>29</sup>Hardin et. al., 1976.

The relative positions of Dauphin Island and Petit Bois Island based on surveys of 1851 and 1966 by the U. S. Coast and Geodetic Survey



RELATIVE POSITIONS OF  
DAUPHIN ISLAND AND PETIT BOIS ISLAND

FIGURE 8





or 5.8 feet per year; and the eastern shoreline of Isle aux Herbes lost 236 feet or 5.8 feet per year. This article also states that approximately 325 feet of the southwestern shore of Isle aux Herbes was lost during this period.

8. Mineral Exploration and Production. Significant natural gas concentrations have been discovered in lower Mobile Bay and offshore Dauphin Island. In the study area existing leases are located south west of Isle aux Herbes, north of the western end of Dauphin Island and in Petit Bois Pass. All the remaining areas in Mississippi Sound in Alabama have been nominated for lease in the upcoming sale. Representatives of the Division of State Lands in the Alabama Department of Conservation and Natural Resources indicated that provision of the proposed channel improvements to Bayou La Batre would not conflict with exploration or development of these areas<sup>30</sup>.

9. Climate. The study area has a humid, temperate to subtropical climate, although occasional subfreezing temperatures occur. Air temperatures are influenced by the Gulf of Mexico, with average annual temperatures ranging between 60° Fahrenheit to 70° F. Summer temperatures are influenced by the Bermuda High, a semipermanent high-pressure cell that extends over portions of the Gulf of Mexico near 30° North latitude. During the summer, southerly winds generated by the high-pressure cell have a high moisture content which tends to keep coastal temperatures lower than those of inland areas. Summer temperatures range from a low of 70° F to a high of 90° F. In the winter, winds are northerly and move in cold, continental air masses. Temperatures remain relatively mild, ranging from lows in the 40's to highs in 60's F.

The normal annual rainfall within the study area is among the highest in the United States, averaging between 55 to 64 inches. Rainfall is fairly evenly distributed over the year, being greatest during the thunderstorm season in July, averaging 7.6 inches, and least in October and November, averaging 3.5 inches. Thunderstorm frequency is one of the highest in the United States. Relative humidity is fairly constant throughout the day and year. Humidity is usually highest between 2400 and 0600 hours (83%) and lowest between 1200 and 2000 hours (62%)<sup>31</sup>.

10. Air Quality. Air quality for the Bayou La Batre area is good. Cloudiness tends to be highest in the winter and summer with lower values in the spring and fall. Much of the summer cloudiness consists of convective cumulus or high, thin

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<sup>30</sup>Bob McCrory, Personal Communication.

<sup>31</sup>O'Neil and Mettee, 1982.

clouds. Winter cloudiness is generally associated with movement of extratropical cyclones and their associated frontal systems. Periods of low visibility from November through May correspond with heavy fog periods. Heavy rains and high humidity during the summer are responsible for occasional low visibility.

11. Winds. Although wind direction is variable throughout the year, the overall circulation pattern brings about prevailing northerly winds from September through February and southerly winds the remainder of the year. See Table III.

TABLE III  
MOBILE, ALABAMA WIND DATA

	JAN	FEB	MAR	APR	MAY	JUN
Direction <sup>1</sup>	N	N	S	S	S	S
Velocity <sup>2</sup>	8.0	8.2	8.4	8.3	7.7	6.9
	JUL	AUG	SEP	OCT	NOV	DEC
Direction <sup>1</sup>	SW	SW	N	N	N	N
Velocity <sup>2</sup>	6.5	6.4	6.8	7.3	7.6	7.8

<sup>1</sup> Direction of prevailing wind.

<sup>2</sup> Average hourly wind velocity in knots.

The percentage of time that winds from 0 to 3 knots prevail is 13.8%. Winds less than 7 knots occur 32% of the time; winds less than 11 knots occur greater than 72% of the time; and winds less than 17 knots occur more than 94% of the time. The time attributable to winds of 17 knots (near 20 m.p.h.) or greater is less than 6 percent<sup>3,2</sup>.

12. Hurricanes. Hurricanes are a classification of tropical cyclone which are defined as nonfrontal, low pressure synoptic scale (large scale) systems that develop over tropical or subtropical waters and have a definite organized circulation. The classification of tropical cyclones into tropical depressions, tropical storms, or hurricanes depends upon the speed of the sustained (one-minute average) surface wind near the center of the system and are  $\leq$  33 knots, 34 to 63 knots inclusive or  $\geq$  64 knots, respectively.

The geographical areas affected by tropical cyclones are referred to as tropical cyclone basins. The Atlantic tropical cyclone basin is one of six in the world and includes much of the North Atlantic Ocean, the Caribbean Sea and the Gulf of Mexico. The official North Atlantic hurricane season begins on June 1 and extends through November 30 of each year; however, occasional

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<sup>3,2</sup> Eleuterius, C., 1978.

tropical cyclones occur outside of this period.

Early season tropical cyclones are almost exclusively confined to the western Caribbean and the Gulf of Mexico. However, by the end of June or early July, the area of formation gradually shifts eastward, with a slight decline in the overall frequency of storms. By late July, the frequency gradually increases, and the area of formation shifts still further eastward. By late August, tropical cyclones form over a broad area which extends eastward to near the Cape Verde Islands off the coast of Africa. The period from about August 20 through about September 15 encompasses the maximum of the Cape Verde type storms, many of which travel across the entire Atlantic Ocean. Hurricane Frederic, which struck the Alabama coastline in 1979 was a Cape Verde hurricane. After mid-September, the frequency begins to decline and the formative area retreats westward. By early October, the area is generally confined to longitudes west of 60 degrees West, and the area of maximum occurrence returns to the western Caribbean. In November, the frequency of tropical cyclone formation further declines<sup>33</sup>.

The central Gulf of Mexico is one of the more hurricane vulnerable locations along the coastline of the United States. Records of tropical cyclone occurrences for the central gulf coast have been compiled dating back to 1872. Although other researchers have compiled fragmentary data concerning tropical cyclone occurrences back to the late fifteenth century, the years from 1871 to the present represent the complete period of the development of meteorology and organized weather services in the United States. Since 1872, 84 tropical cyclones of at least tropical storm intensity (winds greater than 34 knots) have directly affected the central Gulf of Mexico coastline between Panama City, Florida and New Orleans, Louisiana. Of that number, 42 are known to have reached hurricane intensity. For the period 1872 - 1885, insufficient data exists to accurately determine which of the 13 tropical cyclones that occurred might have reached hurricane intensity; therefore, for the period of record, 42 hurricane occurrences for the central gulf coast is perhaps a conservative estimate. The vulnerability of the central gulf coast to hurricane strikes is well documented in the weather records. Over the 115-year period of record (1872-1987), the longest span of consecutive seasons without a hurricane striking the central gulf coast has been six years (1918-1923, inclusive)<sup>34</sup>.

#### D. Biological Resources.

1. Land Use. The trend of urban development in Mobile

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<sup>33</sup>Neuman et. al., 1981.

<sup>34</sup>Mobile District, U.S. Army Corps of Engineers, 1986.

County has been toward the west of the city's population center. This pattern is enhanced by access to employment and retail centers afforded by Interstate Highways 10 and 65, as well as extension of water and sewer service to the Bayou La Batre area. Urban developed uplands comprise about 5 percent of the land within the delineated study area. Development of the Bayou La Batre area has occurred along both banks of the bayou and to the northwest along Highway 188. Waterfront land use is dominated by shipyard operations and seafood processing enterprises.

Although most of the bayou shoreline has been developed, some areas in the lower bayou remain undeveloped. Figure 10 shows these areas and illustrates the relative suitability for development in terms of potential impacts to existing wetlands. The provision of an improved channel into the bayou may result in increased pressure for the development of these areas and is discussed in the Environmental Impact Statement accompanying this report.

Estuarine open water areas dominate the delineated Bayou La Batre study area. These areas range in depth from less than one foot MLW to greater than 40 feet and contain a variety of resources important to the functioning of the ecosystem. Emergent wetlands, including estuarine and palustrine forms, comprise approximately 23,000 acres of the study area. Other important habitats in the area include submersed vegetation, forested wetlands, upland forests, and the beach/dune communities of the barrier islands. Table IV shows the distribution of habitat types in the area as defined on Figures 11 and 12. Numerous wildlife species, migratory waterfowl, and fish and shellfish species utilize these areas throughout their life cycles. In addition, a number of threatened or endangered species may occur within the area.

2. Emergent Wetlands. Emergent wetlands comprise about six percent of the wetlands in the study area. The greatest abundance of emergent wetlands in the study area is located along the shoreline of Point aux Chenes Bay, Portersville Bay in the Point aux Pins area and on Isle aux Herbes, Petit Bois Island and Dauphin Island. Within the Bayou La Batre study area, these wetlands are saline or brackish in nature and are dominated by black needlerush (Juncus roemerianus). Other common brackish marsh plants in the area include big cordgrass (Spartina cynosuroides), saltmeadow cordgrass (S. patens), and three square (Scirpus olneyi). Smooth cordgrass (Spartina alterniflora) exists as a narrow fringe along the open water margins. Unique habitats, known as salt flats or salt pannes occur within the saline marshes. These areas tend to retain water after heavy rains and storm tides and are characterized by barren areas interspersed with stands of Batis maritima, glasswort (Salicornia spp.) and sea bite (Suaeda linearis). Saltgrass (Distichlis spicata) typically surrounds the flat with runners extending into barren areas. During spring, the flats are covered by a layer of algae which dries during the summer giving the flat a caked appearance.

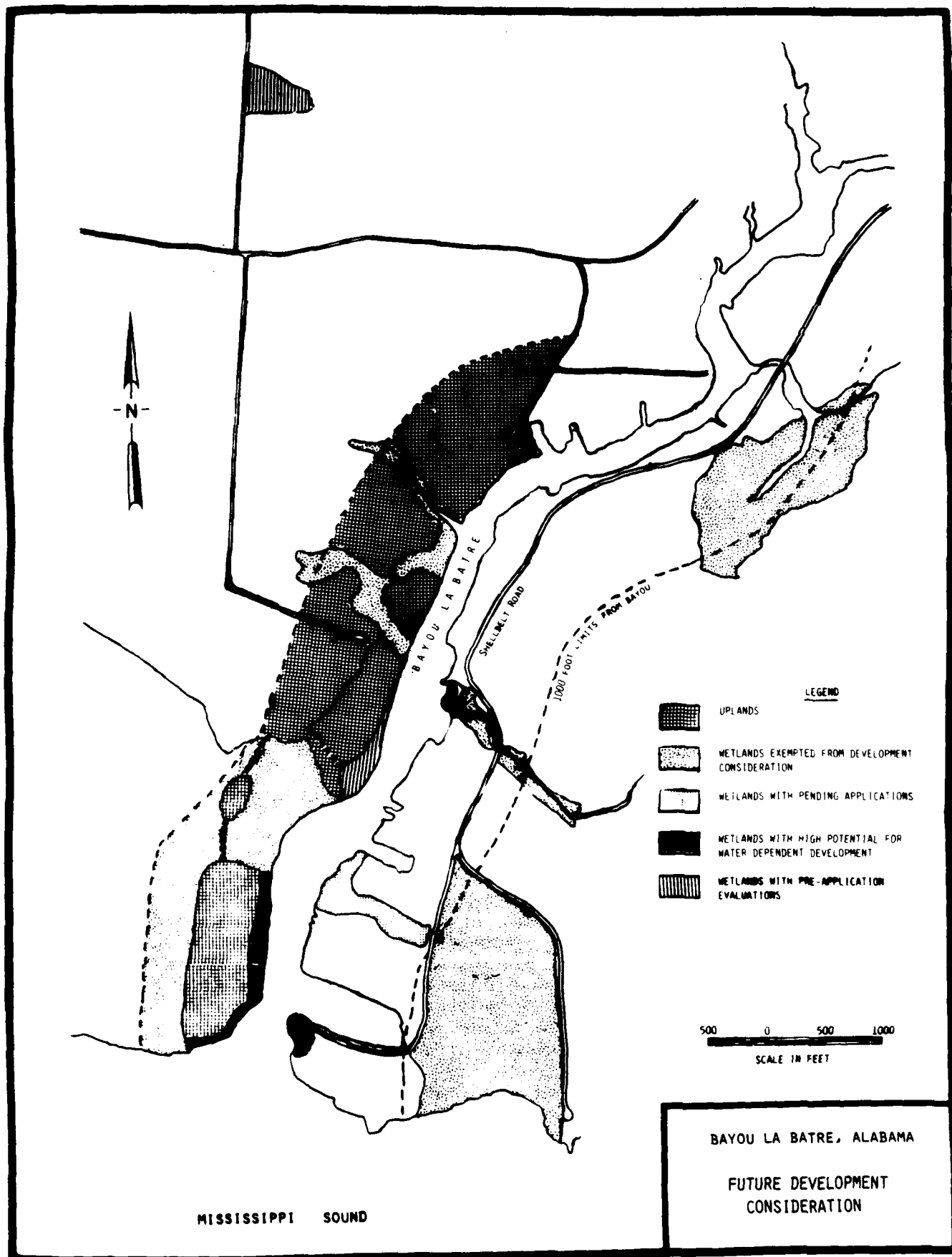


FIGURE 10

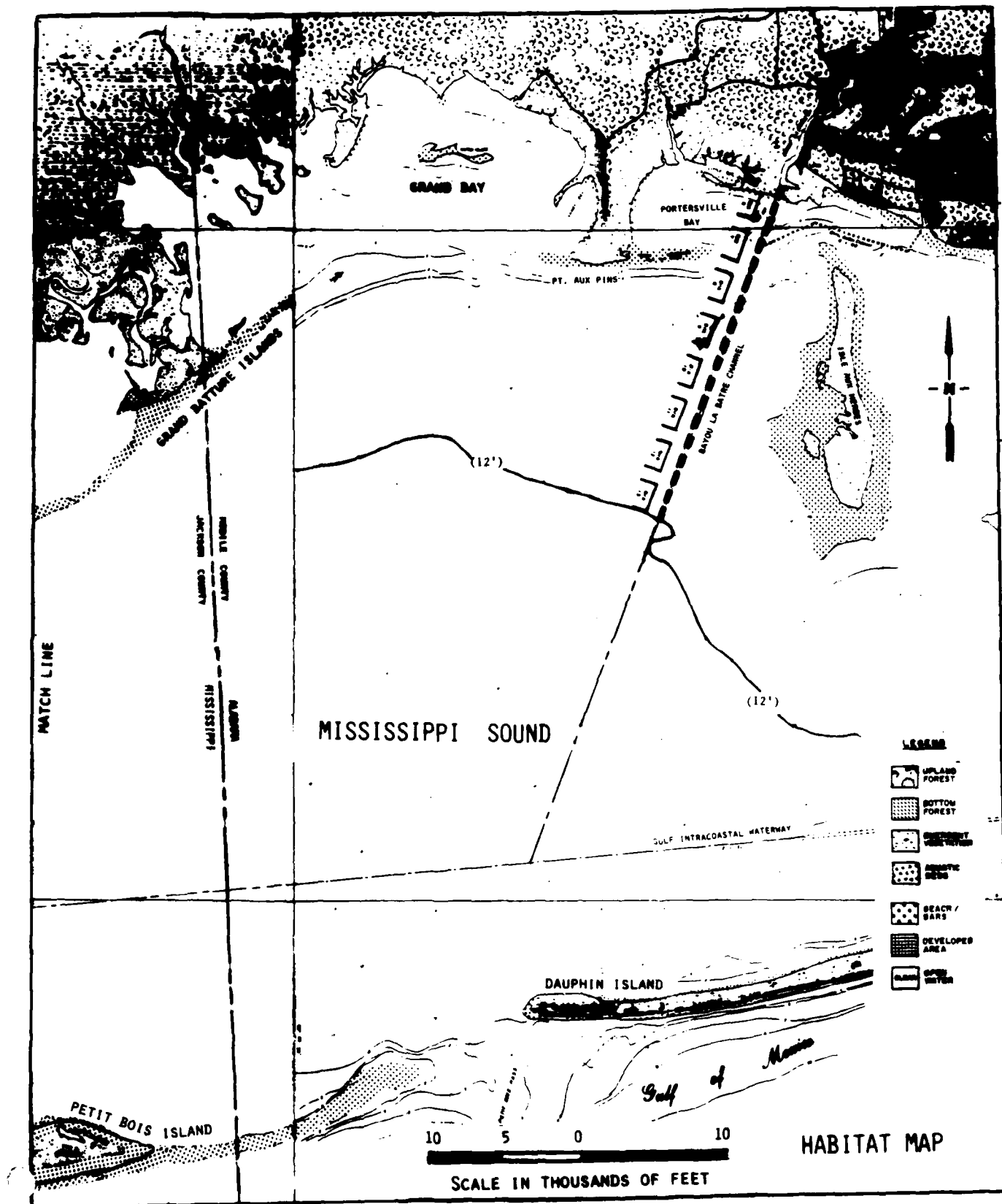
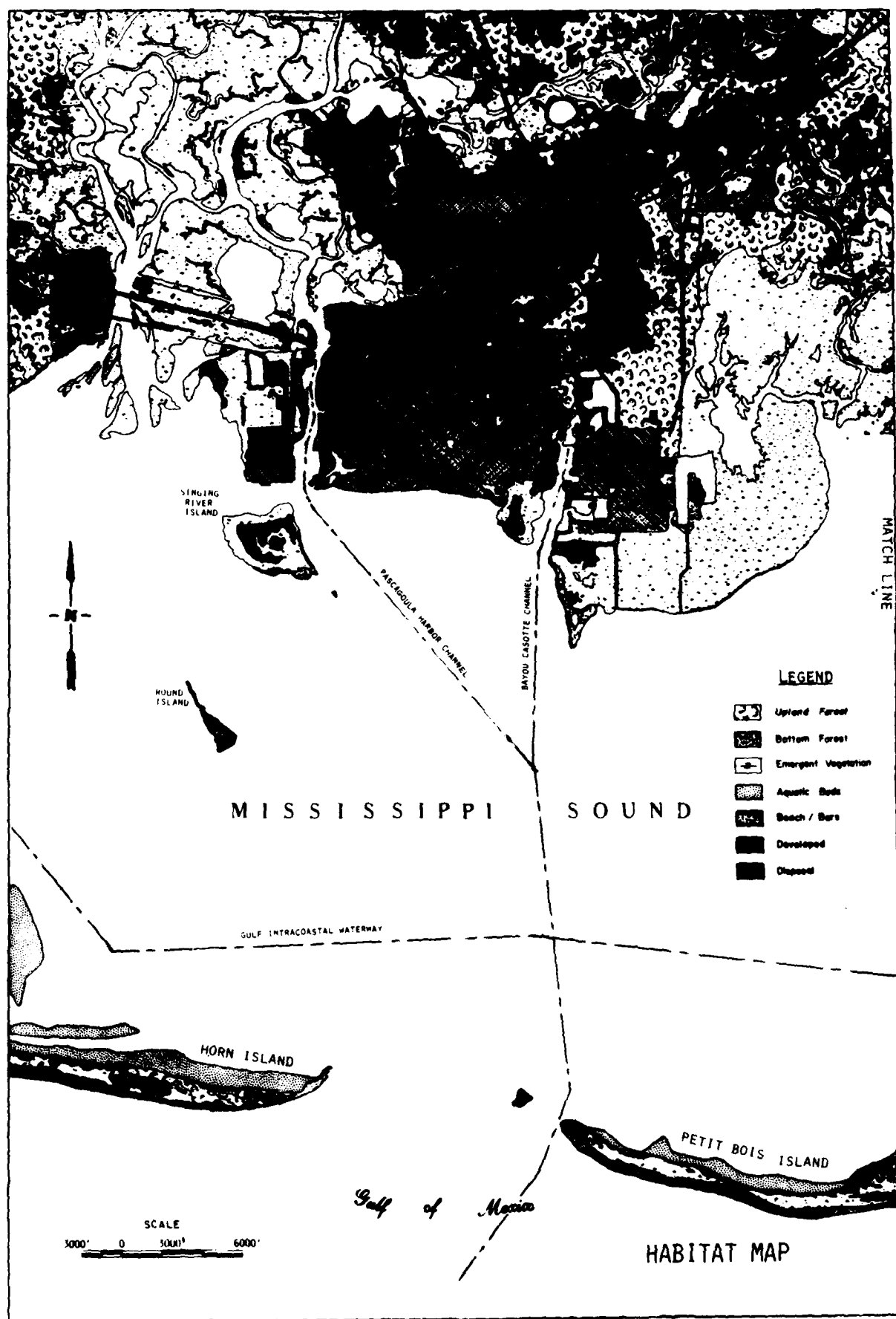


FIGURE 11





3. Aquatic Grassbeds and Tidal Flats. Aquatic grassbeds and tidal flats comprise about 2.5 percent of the study area. The aquatic beds are located near the southeasternmost end of Portersville Bay, on the north sides of the barrier islands, and along both sides of Point aux Pins. Species present in these areas include Cuban shoal weed (Halodule wrightii), widgeon grass (Ruppia maritima), manatee grass (Cymodocea manatorum), turtle grass (Thalassia testudinum), and Halophila englemanni. Cuban shoal weed tends to be the dominate species within the study area<sup>35</sup>. Tidal flats and mud flats are located around the outer edge of Isle aux Herbes and along the shorelines of Portersville Bay, Petit Bois Island and Dauphin Island. These areas are considered intertidal and support bacteria, diatoms, unicellular algae, and diverse benthic communities.

4. Barrier Islands. The barrier islands of Alabama and Mississippi support two unique habitats: the maritime strand forest and the beach-dune association. The land-water interface along Petit Bois and Dauphin Islands is characterized by beach conditions. The beaches intergrade into dune conditions. These dunes are vegetated by sea oats (Uniola paniculata), morning glory (Ipomoea spp.), saw palmetto (Serenoa repens), and pennywort (Hydrocotyle bonariensis). The maritime forest is located in the interior of the islands and is characterized by scrubby live oak (Quercus virginiana var. maritima), myrtle oak (Q. myrtifolia), seaside rosemary (Ceratiola ericoides), and saw palmetto.

5. Scrub/Shrub Wetlands. Scrub/Shrub wetlands comprise about one percent of the habitat within the study area. These areas consist of woody vegetation less than 20 feet tall and are generally a transition zone between the emergent wetlands and upland areas. In some instances this habitat is found on areas that were disturbed and used for disposal areas. The scrub/shrub zone is dominated by sea myrtle (Baccharis halimifolia), wax myrtle (Myrica cerifera), and yaupon holly (Ilex vomitoria).

6. Forested Wetlands. Forested wetlands are characterized by woody vegetation that is taller than 20 feet. Generally, these wetlands consist of an overstory of trees with an understory of young trees or shrubs. These wetlands comprise about 3.5 percent of the habitat within the Bayou La Batre area. Broad-leaved deciduous and coniferous evergreens make up the forested wetlands within the area. These areas include such species as sweet bay (Magnolia virginiana), swamp bay (Persea palustris), water oak (Quercus nigra), and sweet gum (Liquidambar styraciflua). Bald cypress (Taxodium distichum)

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<sup>35</sup>U. S. Department of Interior, 1978.

TABLE IV  
Habitat Distribution Within the Study Area  
Bayou La Batre, Alabama

<u>HABITAT TYPE</u>	<u>AREA (Acres)</u>
Estuarine Subtidal Open Water	88,600
Marine Subtidal Open Water	5,946
Palustrine Open Water	49
Estuarine Aquatic Beds	1,284
Estuarine Intertidal Beach/Bar	18
Marine Intertidal Beach/Bar	724
Estuarine Intertidal Flats	2,500
Palustrine Flats	2
Estuarine Intertidal Forested	39
Estuarine Intertidal Emergent	22,050
Palustrine Emergent Wetlands	28
Estuarine Intertidal Scrub/Shrub	405
Palustrine Scrub/Shrub	556
Palustrine Forested	4,786
Upland Forested	4,977
Developed/Urbanized Uplands	7,483
Disposal Areas	250
TOTAL	139,697

Source: National Wetlands Inventory Maps (U. S. Fish and Wildlife Service, 1979)

occurs in the more highly saturated areas. Understory species occurring in these areas include swamp cyrilla (Cyrilla racemiflora), black titi (Cliftonia monophylla), and wax myrtle.

7. Forested Uplands. Forested uplands in the vicinity of Bayou La Batre are characterized by sweet gum, live oak (Quercus virginiana), long-leaf pine (Pinus palustris), shortleaf pine (P. elliotii) and hickory (Carya sp.), gallberry (Ilex sp.), wax myrtle, greenbriar (Smilax sp.), and Rubus sp. Other uplands within the study area are used for farming and pecan groves.

8. Open Water. Open water comprises about 70 percent of the study area. These areas range in depth from less than one foot MLW to greater than 40 feet and contain a number of resources important to the economy of the region including blue crab, oyster, shrimp and finfish. Zooplankton, although extremely important to the functioning of the estuarine and coastal systems, are not well known in the study area. Copepods and ctenophores are the dominant forms, with Acartia tonsa being the most numerous of the copepods. Fish larvae and eggs are also

dominant items of the zooplankton during certain times of the year.

9. Benthic Habitats. A variety of habitat types occur in the open water areas due to salinity differences and dissimilarities in bottom sediment composition. The benthic habitats are populated by small invertebrate organisms collectively termed macroinfauna, including polychaetes and crustaceans. Table V indicates the relative abundance of the benthic communities described for the study area.

TABLE V  
SELECTED BENTHIC COMMUNITY DISTRIBUTION WITHIN  
THE BAYOU LA BATRE STUDY AREA

<u>COMMUNITY TYPE</u>	<u>AREA (Acres)</u>
Coastal Margin Mud	17,920
Open Sound Muddy Sand	69,080
Shallow Sound Clean Sand	1,600
Tidal Pass Clean Sand	2,659
Offshore Clean Sand	3,598
Offshore Muddy Sand	2,348

Source: U. S. Army Corps of Engineers, 1982.

The coastal margin mud community occupies the bottoms adjacent to the mainland shore for a distance of approximately two miles south into Mississippi Sound. Species of this community are characteristic of shallow, muddy, hydrographically variable environments. The open sound muddy sand community occupies most of the Mississippi Sound portion of the study area extending seaward of the coastal margin to nearshore of the barrier islands. The increase in depth of this area over the coastal margin provides a hydrographically more stable environment. The offshore mud community is located nearshore to the barrier islands and is characterized by shallow, muddy, and hydrographically variable conditions similar to the coastal margin. The offshore muddy-sand habitat is located in deeper waters seaward of the offshore mud habitats. These areas are described by very fine sands and high and stable salinities.

Communities within the sand habitats of the area are characterized by an assemblage of ubiquitous taxa which respond to grain size of the sediments complemented by species which respond to variability in salinity. The shallow sound sand areas are characterized by salinities which fluctuate widely between brackish and marine conditions. The tidal pass and offshore sand areas are characterized by much more stable salinities although at certain times the tidal pass may fluctuate greatly.

Comparing the benthic communities, the open sound muddy sand

communities contain approximately four times the number of organisms of the coastal margin communities and two times the density of the clean sand communities. Offshore mud and muddy sand communities have generally moderate densities and low biomass. In general, mud communities contain more polychaetes and the greatest proportion of the community is located at depths greater than 5 cm. The muddy sand communities contain a greater proportion of the individuals at depths less than 5 cm. Approximately 90% of the individuals in the sand communities occupy the upper 10 cm of sediment and this community contains more crustaceans than other communities<sup>36</sup>.

10. Fish and Shellfish. The open water areas in the study area also support many of the commercially well known fish and invertebrate resources. These resources include shrimp, oysters, crabs and finfish. The major fisheries of the study area include menhaden (Brevoortia patronus), mullet (Mugil cephalus), croakers (Micropogonias undulatus and Leiostomus xanthurus), shrimp (Penaeus aztecus and P. setiferus), blue crab (Callinectes sapidus), and oyster (Crassostrea virginica). The Bayou La Batre area ranks in the top 20 for value of fishery landed at major U. S. ports. The seven year average (1980 through 1986) of landings and value were 20.2 million pounds and \$31.8 million.

These species are estuarine dependent, i.e., they spend part or all of their lives in estuaries. A typical estuarine-dependent species spawns in the Gulf of Mexico and the larvae are then carried toward shore by currents. By the time the young are big enough to swim, they are near the mouths of estuaries, which they enter. The young remain in the estuaries for about one year, taking advantage of the greater availability of food and protection which estuarine habitats afford. Most estuarine-dependent species grow rapidly and reach maturity at one year of age. They may then remain in the estuary, migrate to sea to spawn (returning to the estuary between spawnings), or migrate from the shallow estuaries to spend the rest of their lives in the deeper Gulf of Mexico. Of course, other species may spend their entire life cycle within the estuary, while those that typically occur farther offshore may never be found in the estuaries<sup>37</sup>.

The stages from the egg to juvenile, during which time transport from offshore waters to low salinity areas is accomplished, is probably the most critical of all in the life histories of the important fishery organisms of Mississippi sound and the Gulf of Mexico. The threat to individuals during this time may be broken down into three distinct phases: 1) transport

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<sup>36</sup>U. S. Army Corps of Engineers, 1982.

<sup>37</sup>Hoesel and Moore, 1977.

from the offshore waters to the vicinity of the tidal passes or bay mouths; 2) transport through the passes into the bays; and 3) distribution within the bays after entrance has been obtained<sup>38</sup>. Since these forms are typically incapable of sustained locomotion, any change in normal current speed or direction would severely impact the growth of the species.

The majority of the fish of the area spawn in the Gulf of Mexico from the nearshore waters of the barrier islands and tidal passes to depths in excess of 4,500 feet near the edge of the outer Continental Shelf. Spawning activities are more concentrated in depths less than 100 feet and particularly in the nearshore areas on the gulf side of the barrier islands and in the deeper waters of the tidal passes. In deeper water over 100 feet deep, spawning occurs in all months, probably due to the more stable temperature regime of those waters. In shallower waters, spawning activities are more concentrated in spring through summer months in response to warmer temperatures and variable salinity conditions. Larval migration into the estuaries is effected through the tidal passes, both in surface and bottom waters. Some species passively migrate utilizing flood tide currents, while others are able to migrate against ebbing currents. Migration typically begins in the early spring with larval and post larval stages moving through the tidal passes and into shallow areas of the estuary. In summer, many larvae and juveniles tend to move to somewhat deeper water and very heavy usage is seen in areas with submerged vegetation. The autumn migration of late juveniles is towards deeper waters within Mississippi Sound, into the tidal passes, and into shallow offshore gulf waters.

The vegetated wetlands along mainland margins of Mississippi Sound, including Portersville and Grand Bays, the margins of Petit Bois and Dauphin Islands, Point aux Pins and Isle aux Herbes, and the grassbeds adjacent to these areas serve as the dominant nursery grounds during spring and summer. In autumn, these areas are still important but usage is not as heavy due to the seaward migration of many late juveniles<sup>39</sup>.

Although there are large areas within the eastern Mississippi Sound with bottoms suitable for oyster growth, notably Heron Bay, Portersville Bay, and Grand Bay, only low quantities of marketable oysters are produced. Historic mapping of the Alabama portion of the sound indicates that sizeable oyster reefs once existed in Portersville Bay prior to 1900. The lack of oyster production in these areas is likely due to increased salinities. The oyster can withstand wide fluctuations in salinity, however, many predators such as the oyster drill (*Thais haemostoma*) are

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<sup>38</sup>Gunter, 1967.

<sup>39</sup>Benson, 1982 and U. S. Army Corps of Engineers, 1984.

restricted to areas of high salinity. With the increase in salinity in these areas over time, the oyster predators have reduced the size of the oyster reefs.

Brown and white shrimp and blue crab are commercially important estuarine dependent species. In the estuaries, post-larval and juvenile shrimp prefer soft bottom, shallow areas near emergent vegetation; adults prefer deeper areas with both mud and sandy bottoms<sup>40</sup>. Juvenile blue crabs live in the estuarine nursery grounds throughout the year, congregating in channels with soft mud sediments and in the saline and brackish marshes that fringe the bays and coastline. Juvenile crabs prefer lower salinities (5 to 15 ppt) and mud bottoms<sup>41</sup>. Adult crabs exhibit a differential distribution by sex with males tending to remain in lower salinity areas and females in water with salinities above 20 ppt. The adults tend to migrate into deeper waters with decreasing water temperatures in the late summer and fall.

11. Amphibians and Reptiles. A number of amphibians and reptiles occur in the diverse habitats of the study area, including salamanders, frogs, toads, snakes, and turtles. Of the five species of marine turtles, the green turtle (Chelonia mydas) and the Atlantic ridley (Lepidochelys kemp) may enter estuaries. The loggerhead turtle (Caretta caretta) in past years nested on the barrier islands but development and human disturbance have reduced their nesting. The gopher tortoise (Gopherus polyphemus) may utilize upland portions of the study area. Other species which are common in the area are diamondback terrapin (Malaclemys terrapin) and saltmarsh water snake (Nerodia fasciata clarki) in brackish marshes; alligator (Alligator mississippiensis), Florida cooter (Pseudemys floridana), in brackish water; and the box turtle (Terrapene carolina major) in upland areas.

12. Birds. The coastal marshes, swamps, islands, and beaches of the study area support large populations of passerine birds, waterfowl, wading birds, and shore birds. The shorebirds include least tern (Sterna albifrons), caspian tern (Hydroprogne caspia), laughing gull (Larus atricillus), brown pelican (Pelecanus occidentalis) and numerous species of sandpipers and plovers. Marshes and swamps provide habitat of many species including clapper rail (Rallus longirastis), Louisiana heron (Hydranassa tricolor), great blue heron (Ardea herodias) and snowy egret (Egretta thula). Passerine birds include seaside sparrow (Ammodramus maritima) and boat-tailed grackle (Cassidix major). A large nesting colony exists on Cat and Marsh Islands just east of the study area.

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<sup>40</sup>Van Lopik et. al., 1979.

<sup>41</sup>Benson, 1982, Op. cit.

13. Mammals. A number of coastal mammals may be found in the study area and include gray squirrel (Sciurus carolinensis fuliginosus), nutria (Myocastor coypus bonariensis), muskrat (Ondatra zibethicus rivalicus), raccoon (Procyon lotor varius), bobcat (Odocoileus virginiana), and marsh rabbit (Sylvilagus palustris palustris). The most common marine mammal occurring in the estuarine waters of Mississippi Sound is the Atlantic bottlenosed dolphin (Tursiops truncatus). Offshore mammals include dolphins, several species of whales and an occasional manatee (Trichechus manatus latirostris).

14. Endangered and Threatened Species. A number of species identified by the Department of the Interior as being endangered or threatened due to decreasing abundance or requiring a habitat that is threatened could possibly occur in the study area. In addition, the State of Alabama has published lists of threatened and endangered flora and fauna<sup>42</sup>. Some of these species are protected under Alabama Regulation 87-GF-7. The State of Mississippi, through the Mississippi Department of Wildlife Conservation (MDWC) and the Mississippi Natural Heritage Program (MNHP) has published lists of threatened and endangered plants and animals. The endangered species defined by MDWC are protected under Mississippi Statute 49-5-109. Table VI lists species, and their status, which could be impacted by the proposed action. Of particular interest are plant species unique to pitcher plant bogs/pine savannahs that are common in south Mobile County and organisms occurring within the coastal waters of Alabama and Mississippi.

In addition to these species, the Federally endangered jaguarundi (Felis yagouaroundi) may be present within the Bayou La Batre - Point aux Pins area. Although the presence of this mammal has not been substantiated by material evidence, it has been seen on four occasions<sup>43</sup>. Nothing is known about the jaguarundi's life history and ecology in Alabama; however, three of the four sightings were made in areas of densely vegetated habitat which suggests a preference for more isolated, swampy areas where human disturbance is minimal.

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<sup>42</sup>Mount, 1986.

<sup>43</sup>Ibid.

TABLE VI  
ENDANGERED AND THREATENED SPECIES

<u>Scientific Name</u>	<u>Common Name</u>	<u>Status</u>		
		<u>Federal</u>	<u>AL</u>	<u>MS</u>
PLANTS				
Rhynchospora crinipes	Beakrush	-	E	n/a
Eriocaulon texenes	Pipewort	-	SC	n/a
Psoralea simplex	no common name	-	E	n/a
Hypericum nitidum	St. John's Wort	-	T	n/a
Hypericum reductum	St. John's Wort	-	SC	n/a
Ophioglossum nudicaule	Least adder's tongue	-	SC	n/a
Cleistes divaricata	Spreading pogonia	-	T	n/a
Platanthera integra	Yellow fringeless orchid	-	SC	n/a
Sarracenia psittacina	Pitcher plant	-	T	n/a
Selaginella ludoviciana	Spikemoss	-	SC	n/a
Xyris scabrifolia	Yellow-eyed grass	-	T	n/a
ANIMALS				
Scaphirhynchus sp.	Alabama shovelnose sturgeon	C	E <sup>1</sup>	E
Ambystoma cingulatum	Flatwoods salamander	-	E	n/a
Caretta caretta	Atlantic loggerhead turtle	T	E <sup>1</sup>	E
Chelonia mydas	Green sea turtle	T	E <sup>1</sup>	E
Dermochelys coriacea	Leatherback sea turtle	E	E <sup>1</sup>	E
Eretmochelys imbricata	Hawksbill turtle	E	E <sup>1</sup>	E
Gopherus polyphemus	Gopher tortoise	E	-	n/a
Lepidochelys kempi	Kemps ridley turtle	E	E <sup>1</sup>	E
Charadrius melodus	Piping plover	SC	E	n/a
Balaenoptera physalus	Finback whale	E	-	E
Megaptera novaeangliae	Humpback whale	E	-	E
Balaenoptera borealis	Sei whale	E	-	E

NOTES:

E = Endangered, T = Threatened, C = Candidate, SC = Special Concern, E<sup>1</sup> = species not protected under AL Regulation 87-GF-7, n/a = not applicable.

Only species which are associated with the coastal waters of Alabama and Mississippi have been included in this list.

E. Commercial Fishing and Shipbuilding Activities.

1. Commercial Fishing. As described earlier in this report, Bayou La Batre is one of the leading seafood ports in the United States. It is the largest volume seafood port in Alabama, accounting for over 85% of the state's quantity of seafood landed. Over 90% of Mobile County's total value of landings occur at Bayou La Batre. The primary seafood product landed and processed at Bayou La Batre is shrimp. Other products such as crab, oysters and some finfish are also handled but make up only about 11% of the total value. In addition to those quantities



landed, significant amounts of shrimp are trucked to Bayou La Batre from other ports for processing. In fact, some of the shrimp trucked to Bayou La Batre originates in foreign ports. The foreign shrimp normally enters the United States in large vessels through the ports of New Orleans or Miami.

In order to describe the existing commercial fishing activities at Bayou La Batre, it is necessary to recount in sufficient detail the characteristics, composition and capabilities of the fleet, processing enterprises, and the prime quarry, shrimp. It is the interaction of these elements that establish the existing structure of the commercial fishing activities at Bayou La Batre.

a. The Shrimp Resource. The shrimp resource in the Gulf of Mexico consists of three species: brown shrimp (Penaeus aztecus), white shrimp (Penaeus setiferus) and pink shrimp (Penaeus duorarum). Since the pink shrimp is of little economic importance to Bayou La Batre, this resource is not a part of the analysis. Areas of the Gulf of Mexico where the adult shrimp of each species are found depends heavily on the type of bottom sediment. The area of primary shrimp habitat and, consequently, the greatest quantity of shrimp extends from the Texas-Mexico border to just west of the Louisiana-Texas border. This area consists of mainly sand and finer grain sediments and expansive marsh areas favorable to the brown and white shrimp. A secondary area extending eastward to near Pascagoula, Mississippi is composed of finer grained material deposited by the Mississippi River and also holds the brown and white shrimp<sup>44</sup>. See Figure 13.

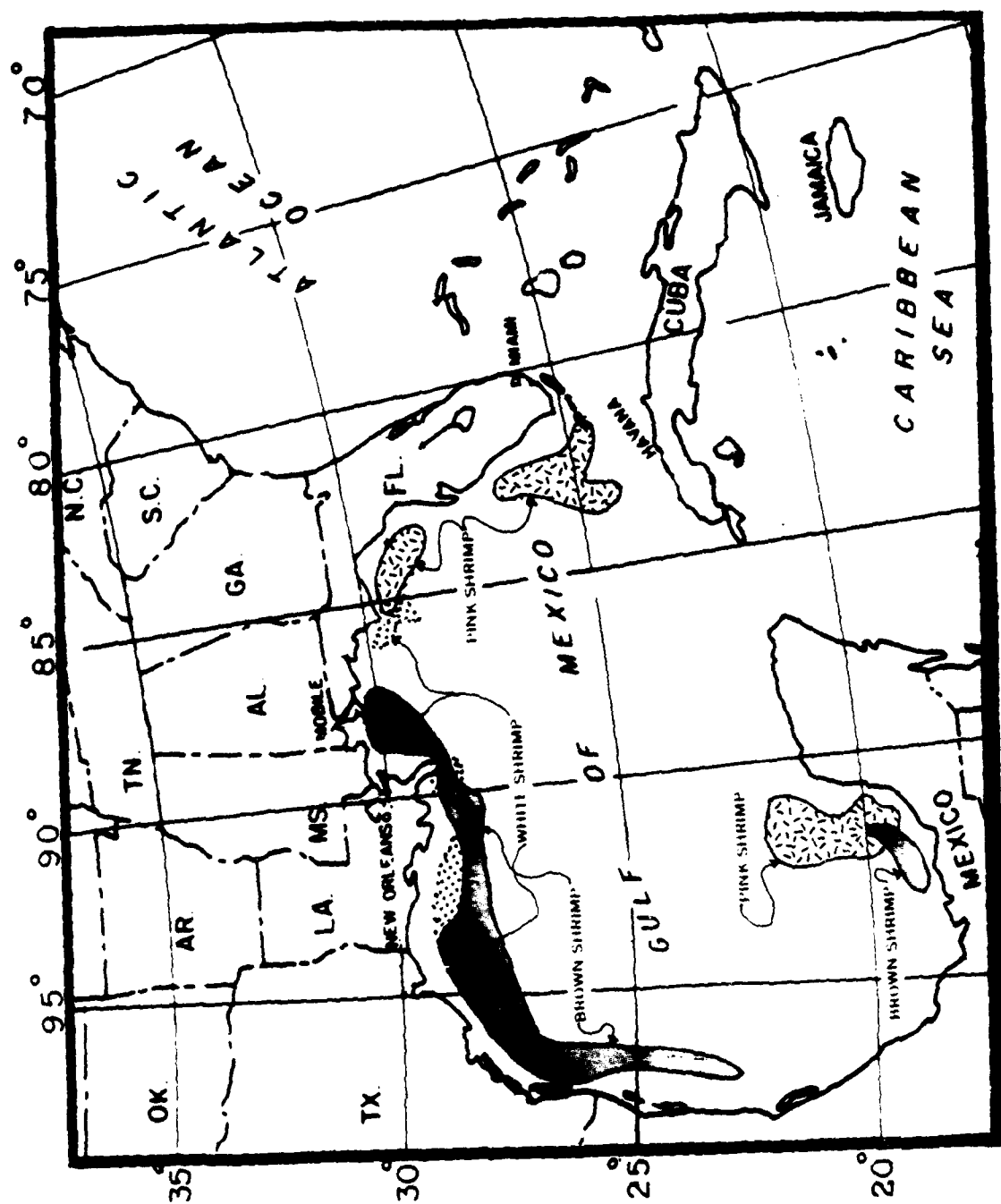
Brown shrimp spawn in the Gulf of Mexico from November to April, during which time the larvae migrate into estuaries and marshes where they grow and mature into adult shrimp. During the months May through August they migrate back offshore. It is during this outmigration that the shrimp catches are made. The peak months for the largest catch of brown shrimp within the Gulf of Mexico are June and July.

The white shrimp spawn in the Gulf of Mexico from March to October. Their migration from the estuaries occurs during the period June through November. Peak months for the white shrimp catch in the gulf are September and October.

b. Composition and Operational Characteristics of the Bayou La Batre Fishing Fleet. The commercial fishing fleet utilizing the Port of Bayou La Batre each year is composed of both resident and transient vessels. Since the openings of the

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<sup>44</sup>Gulf of Mexico Fishery Management Council, November 1981.



Source: National Marine Fisheries., 1972

SHRIMP GROUNDS IN GULF OF MEXICO

FIGURE 13

shrimping season vary in the different parts of the Gulf of Mexico, many shrimpers follow the seasons throughout the gulf and land their catch at the nearest available port.

Data obtained from field surveys during 1986 indicate that 504 resident vessels and 100 transient vessels utilize the port each year. The total fleet can be divided into two classes, gulf boats and bay boats. Although these classes are determined by operational patterns rather than by loaded draft, the bay boats operating at Bayou La Batre typically draft less than 10 feet loaded. Gulf boats make average 14-day trips and will range great distances in search of shrimp while the bay boats average 4-day trips that are limited primarily to the Mississippi Sound and Mobile Bay. The Bayou La Batre fleet is almost evenly divided between gulf and bay boats while the transient fleet is exclusively gulf boats. Table VII shows the distribution of the resident fleet at Bayou La Batre.

TABLE VII  
DISTRIBUTION OF BAYOU LA BATRE RESIDENT FLEET  
BY LOADED DRAFT

<u>Loaded Draft</u>	<u>Number of Vessels</u>
2' - 3'	186
4' - 7'	50
8' - 10'	135
11' - 14'	132
15' - 16'	1
TOTAL	504

Precise distribution of the transient fleet is not available; however, it is known that most of these vessels draft less than 10 feet while nine of the transient boats present in 1986 had a loaded draft of 14 feet.

The operational characteristics of the Bayou La Batre commercial fishing fleet are consistent from year to year. From January through mid-May, the bay boats are virtually idle while the gulf boats are equally distributed off the coasts of west Florida and Texas. The warmer waters in those regions account for an earlier shrimping season than occurs along the central gulf coast. By mid-May, the brown shrimping season opens in the nearshore waters of Louisiana and, along with the continued shrimping along the Texas coast, attracts the Bayou La Batre resident gulf fleet. Although some vessels may bring their catch back to Bayou La Batre during this time, the majority land at nearby ports in Louisiana and Texas to offload and continue shrimping. Since many of these vessels are owned by seafood processors, much of the shrimp landed by the Bayou La Batre fleet at other ports is trucked back to Bayou La Batre.

By June, the brown shrimping season opens along the Mississippi and Alabama coasts. This activates the bay fleet and also brings some of the gulf boats back to the area. During July



Commercial Fishing Fleet, Bayou La Batre.

through September, the brown shrimping activity reaches its peak along the central gulf coast and during that time both the gulf and bay fleets as well as transient vessels are at work within Mississippi Sound and other coastal waters off Louisiana, Mississippi and Alabama. It is during this time that the commercial fishing and seafood processing activity is greatest at Bayou La Batre.

By October, the brown shrimping activity has subsided and the white shrimping season opens along the entire gulf coast. The gulf fleet returns to the more productive waters off the Texas-Louisiana coasts and continues to harvest the white shrimp through December. The bay boats continue their white shrimping activity in the Bayou La Batre area until January, at which time they again become inactive until the start of the next brown shrimp season.

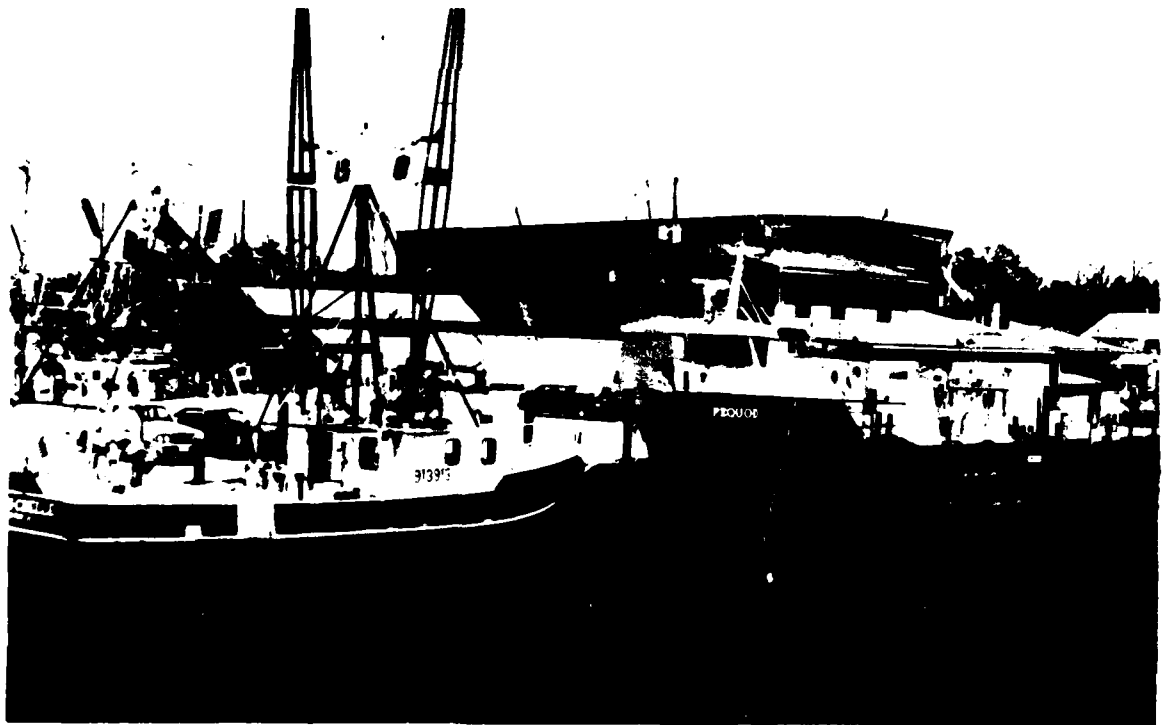
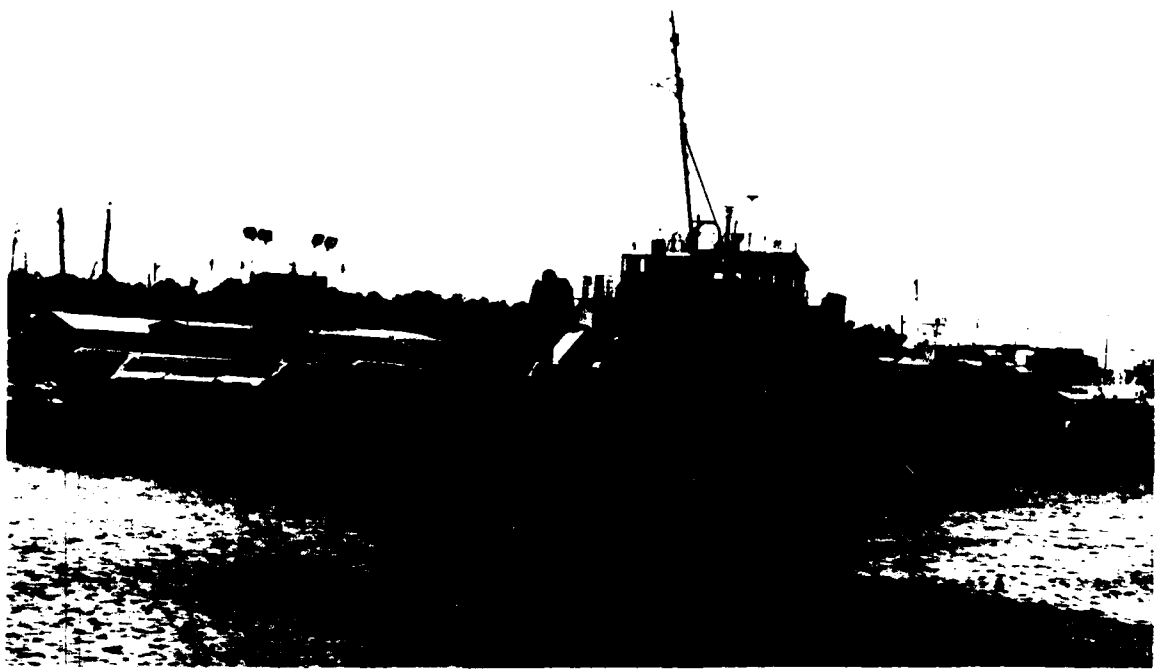
The geographical distribution of the 1985 and 1986 total shrimp catch by the Bayou La Batre fleet was: 66% west of Bayou La Batre in Mississippi-Louisiana-Texas waters; 29% due south of Bayou La Batre either in Mississippi Sound or the open gulf, and includes those from Mobile Bay; and 5% east of Bayou La Batre in Florida waters. These percentages would not change by any significant magnitude from year to year under normal circumstances and illustrate the fact that the majority of shrimping occurs west of the study area.

c. Seafood Processing. A total of 57 seafood processing plants operate in Bayou La Batre, processing in excess of \$100 million worth of seafood annually. During 1986, 42.5 million pounds of shrimp and 11.6 million pounds of other seafood products were processed by the plants at Bayou La Batre. The shrimp processed at Bayou La Batre come from three general sources: 1) landings at Bayou La Batre, 2) shrimp owned by the processor but offloaded at other ports and trucked, 3) shrimp purchased by the processor from other ports and trucked.

The existing seafood processing plants at Bayou La Batre are currently operating at about 50 percent full capacity. That is not to say that seafood processing is over-developed in the area, but that additional seafood could be processed with the existing infrastructure through additional employment, work shifts, etc.

2. Shipbuilding. A total of 17 shipbuilding and boat repair industries are situated along or near the bayou. Twelve are located adjacent to the existing Federal channel while two are located along the bayou above the Highway 188 bridge and two along Snake Bayou, a major tributary of Bayou La Batre. These industries provide annual employment for between 700 and 1000 persons<sup>45</sup>. In terms of total employment, shipbuilding and

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<sup>45</sup> 1987-1988 Alabama Directory of Mining and Manufacturing, Op. cit.



Oil Supply Vessels, Constructed and Serviced  
at Bayou La Batre.

repair is second only to seafood processing in Bayou La Batre.

The 17 shipbuilding enterprises constructed approximately 1100 vessels for domestic use from 1975 through 1986 and approximately 250 vessels for foreign interests during the same period. Most of the foreign vessels were constructed since 1982. Presently, about 150 vessels are constructed each year in Bayou La Batre bringing a total sales value of over \$90 million annually. Over 1000 vessels are repaired and/or outfitted each year at a value of \$4 million.

The major vessels constructed and repaired by the shipyards at Bayou La Batre are typically steel hull vessels and range from shrimp trawlers (70'- 100' length x 24'- 26' beam x 12' draft) to large research and supply vessels reaching dimensions of 192' length x 40' beam x 12' draft. Many of these larger vessels will ultimately draft over 12 feet after being outfitted in other deeper harbors. Other vessels constructed, converted or repaired at Bayou La Batre consist of small tankers, tugs, crew boats, push boats, U. S. Coast Guard vessels and barges.

F. Existing Channel Operations. This section of the report describes the existing Federal channel operations at Bayou La Batre. These descriptions include how the users - commercial fishermen and shipbuilders - currently operate under the constraints of the existing channel, the costs to the users due to these constraints and how the existing project is currently maintained. A more detailed discussion of the operating characteristics and costs associated with commercial fishing and shipbuilding is contained in Appendix B, Economic Analysis, to this report.

The existing Federal channel extends from the 12-foot depth contour in Mississippi Sound into Bayou La Batre to the Highway 188 bridge (Sta. 0+00). Note that from this point in the report, stationing will be used to describe the various channel segments of the project. Stationing begins at the Highway 188 bridge, 0+00 and progresses downstream and into Mississippi Sound with the mouth of the bayou at 130+00. The existing channel is maintained to a depth of 12 feet MLW by the Mobile District, U.S. Army Corps of Engineers. The channel bottom width is 100 feet within Mississippi Sound to a turning basin (30+00), which is located downstream of the Highway 188 bridge and is maintained by the local interests. From the turning basin to the bridge, the channel bottom width is 75 feet. Refer to Figure 2.

For the the purpose of describing the existing channel operations and conditions, the bayou channel segment referred to in this report is that part of the existing Federal channel from the Highway 188 bridge (0+00) to the mouth of the bayou (130+00)

and also includes that part of Bayou La Batre outside the Federal project reaching approximately 1,500 feet above the bridge to Sta. -15+55. The Snake Bayou channel segment originates at the turning basin (30+00) on Bayou La Batre and extends approximately 1,350 feet into Snake Bayou to Sta. -13+55.

1. Channel Operations of Commercial Fishermen. Both the resident and transient commercial fishing fleet utilize the Bayou La Batre channel for access to obtain fuel and supplies and to offload their catch at the numerous seafood processing establishments along the bayou. There are no set or distinctive patterns in terms of certain vessels utilizing only certain portions of the channel. All commercial fishing vessels from time to time utilize all portions of the bayou channel. Commercial fishermen purchase fuel and supplies from the establishment offering the best prices, and these fuel and supply dealers are located all along the bayou. Likewise, except for those vessels owned and operated by certain seafood processors, the vessel operators offload their catch at the processing plant purchasing at the higher price. The sale of fuel and supplies as well as the purchase of seafood is highly competitive among the enterprises at Bayou La Batre.

All commercial fishing vessels utilizing the project experience constraints due to the existing width of the Bayou La Batre and Snake Bayou channel segments. Operational inefficiencies occur due to the requirement for vessels to operate at no-wake speeds in those segments. Some maneuverability difficulties are also encountered by the larger vessels. The operating speed requirements attributable to restricted width in the bayou is primarily due to the close proximity of existing bulkheads, piers and docked vessels in these reaches and not necessarily to the existing bottom widths of the Federal channel to the Highway 188 bridge or the natural channels above the bridge and into Snake Bayou.

Any proposed improvements to eliminate constraints due to channel width were qualitatively excluded from further consideration early in the study. This was due to the tremendous impacts and costs associated with infrastructure relocations which would be necessary to widen the channel within the bayou, thus rendering the project economically infeasible.

Vessels with loaded drafts of 10 feet or less can operate on the channel with few difficulties associated with channel depth and are excluded from further analysis. Vessels with loaded drafts of 10 feet or more experience some delays and damages attributable to channel depth under certain conditions. Based upon field data, there are approximately 142 annually operating commercial fishing vessels within this category - 133 resident and 9 transient vessels. The distribution of these vessels by loaded draft is shown in Table VIII.





Commercial Fishing Vessels in Snake Bayou.



Low Water Levels Within Bayou La Batre.

TABLE VIII  
DISTRIBUTION OF COMMERCIAL FISHING VESSELS  
BY LOADED DRAFTS EXCEEDING 10 FEET

<u>Loaded Draft</u>	<u>Number of Vessels</u>
11 ft.	24
12 ft.	101
13 ft.	4
14 ft.	12
16 ft.	<u>1</u>
TOTAL	142

Delays and damages experienced by the loaded commercial fishing vessels normally occur upon return to port. The deeper-draft vessels require the existence of above mean to high astronomical tide stages in order to traverse the channel and move into port to unload the catch. Therefore, due to the diurnal (one high and one low per day) tide along the gulf coast, the deeper-draft vessels have few opportunities to safely and efficiently enter the bayou with their catch. This situation results in significant time delay costs and lost opportunity for earnings for the boat operators and crew, even under optimum conditions. This condition is further aggravated during certain periods of the fall and winter months when strong northerly winds associated with occasional frontal passages may prevent tides from reaching normal high levels. At times, some operators will risk maneuvering into port under less than optimum tide or light levels. Such risk taking accounts for the majority of vessel damages experienced by the commercial fishing fleet.

Commercial fishing vessel operators traveling from Bayou La Batre south into the open gulf prefer to use Petit Bois Island Pass, a natural tidal pass just off the western tip of Dauphin Island. It is perceived that this route offers shorter, more direct access to shrimping and fishing areas south of Bayou La Batre. However, a shifting channel due to rapid shoaling coupled with strong winds and currents in the area create unsafe conditions through the pass the majority of the time, especially for the deeper draft vessels. Based upon information furnished by vessel operators, Petit Bois Pass is not usable 70 percent of the time. In the absence of a safe passage through Petit Bois Pass, vessels must transit the Gulf Intracoastal Waterway (GIWW) and enter the gulf along either the Pascagoula or Mobile ship channels, depending upon the direction of travel. The vessel operators estimate that this travel adds three additional hours' time and associated cost per trip.

In the spring of 1986, a test effort for the harvest of butterfish (Peprilus burti) was conducted in the Gulf of Mexico.

Butterfish has virtually no demand in the U. S. market but is a delicacy bringing high prices in Japan. In order for this product to meet the quality standards of the Japanese consumer, the butterfish must be frozen quickly after being caught. This is accomplished through the use of large freezer-processor vessels. Deep Sea Foods, Inc. of Bayou La Batre, with the use of three large converted shrimp trawlers, participated in the test. Since these vessels' loaded draft were to 14 feet, their catch was carried to the deeper port of Pascagoula, Mississippi, offloaded and trucked to Bayou La Batre for additional processing and packaging. A total of 96,000 pounds of butterfish was trucked to Bayou La Batre. The additional labor, wharfage and trucking costs were \$0.12 per pound or a total of \$11,500.

Table IX summarizes the costs to the commercial fishing fleet at Bayou La Batre attributable to the depth of the existing Federal channel and the condition of Petit Bois Pass.

TABLE IX  
ANNUAL COSTS FOR COMMERCIAL FISHING FLEET OPERATIONS  
EXISTING CONDITIONS

<u>Categories</u>	<u>Existing Costs</u>
Vessel Delays	\$119,200
Opportunity Costs	175,400
Vessel Damages	420,300
Diver Expenses	46,200
Additional Travel Time	76,900
Butterfish Operations	<u>11,500</u>
TOTAL	\$849,500

2. Channel Operations of Shipbuilding and Repair Industries. Each vessel constructed at Bayou La Batre is launched, given a minimum of two sea trials and then delivered. This requires that each vessel transit the channel at least five times - two round trips for sea trials and one trip for delivery. Those vessels with 10 feet or less draft have little trouble negotiating the existing channel at any time. However, those vessels with deeper drafts must wait for tides above mean or, in some cases, high tide before they can be launched, sea trialed or delivered. In some cases, this means that crews must be available for launches during the nighttime hours adding to the labor costs associated with the construction of the vessel.

For the very large research and supply vessels, a split operation is normally conducted. Due to the channel depth limitations, the hull is constructed within the bayou and is towed to a deeper harbor where engines and other equipment is installed to complete the construction. Many of these size vessels will ultimately draft as much as 15 feet. Significant labor and travel costs are incurred by the shipbuilder in constructing vessels in this manner.

Table X contains the costs attributable to damages, delays and split operations for the shipbuilding industry at Bayou La Batre.

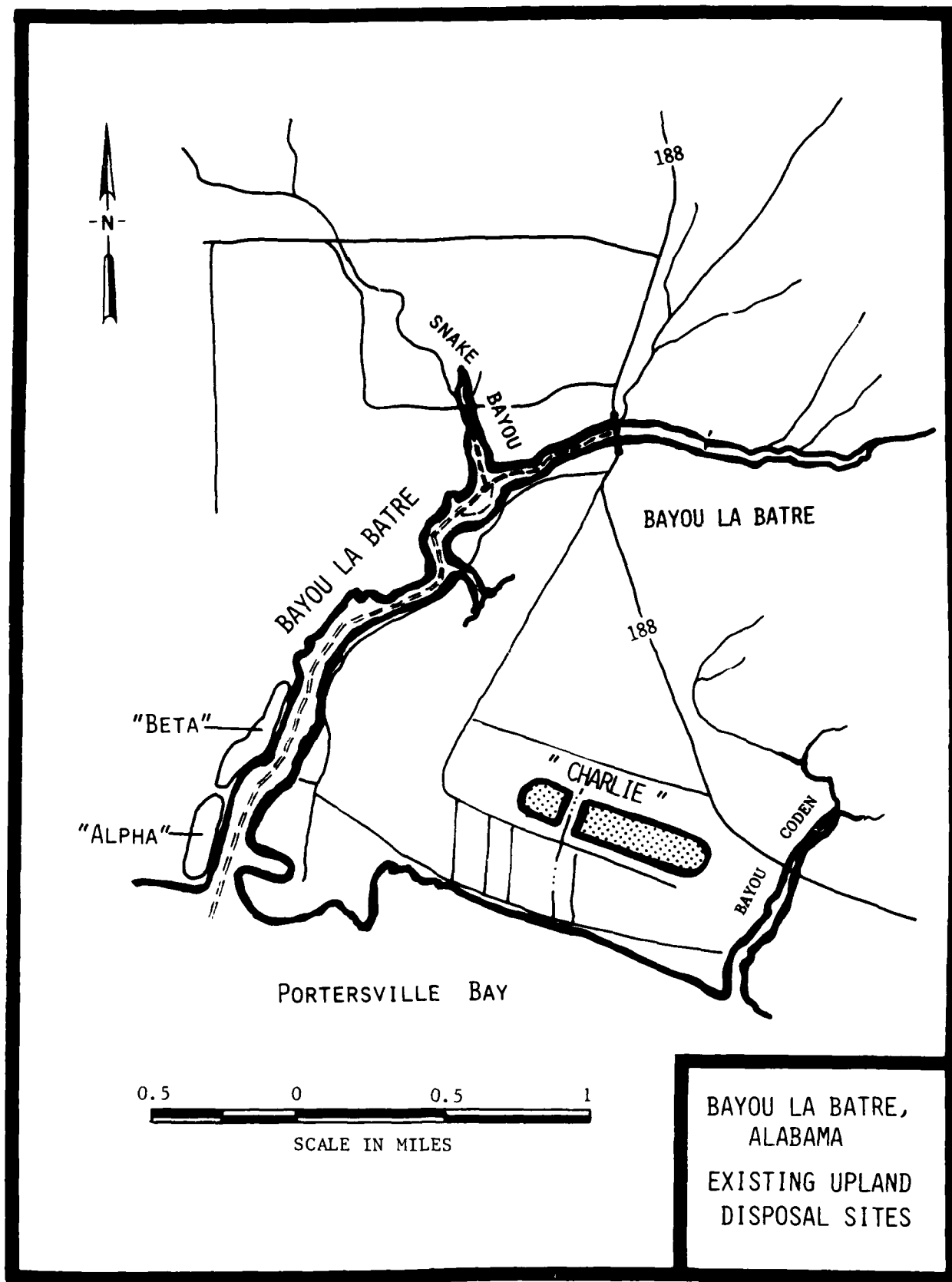
TABLE X  
SUMMARY OF ANNUAL COSTS TO SHIPBUILDERS  
EXISTING CONDITIONS

Damages	\$ 469,700
Delays	840,000
Split Operations	<u>905,800</u>
TOTAL	\$2,215,500

3. Existing Channel Maintenance. Maintenance dredging of the existing Bayou La Batre project is conducted by the Mobile District, U. S. Army Corps of Engineers on a three-year cycle. Normally, a 20-inch hydraulic cutterhead dredge is used for the maintenance dredging. The disposal of this material is split between open water within Mississippi Sound and an existing upland disposal site, "Charlie". Other upland sites have been used for maintenance dredged material disposal over the years, primarily upland sites "Alpha" and "Beta", which are located on the west side of the bayou at the mouth. The City of Bayou La Batre provides the upland disposal area, diking and rights-of-way for the project. Figure 14 contains the location of the existing upland disposal site "Charlie" at Bayou La Batre.

Typically, the quantity of maintenance dredged material averages 400,000 cubic yards (C.Y.) per each three-year cycle, of which 100,000 C.Y. are deposited into the upland site and 300,000 C.Y. are deposited into open water adjacent to the channel in Mississippi Sound. The average cost per three-year dredging cycle under the existing condition at Bayou La Batre is \$445,000, including upland disposal area site preparation and diking costs.

4. Maintenance Dredging of Berthing and Launching Areas. The maintenance dredging of berthing and launching areas or pits is the responsibility of the City of Bayou La Batre or the individual users along the channel. The City of Bayou La Batre maintains the basin in the area of the city docks, shown on Figure 12, while each channel user maintains their respective berthing or launching area. This maintenance is normally conducted by dragline. The material is piled on an approved site to dry and is then used for fill material or is trucked to other areas for disposal. The existing upland disposal area "Charlie" is used only for the Federal dredging.



### III. FUTURE WITHOUT PROJECT CONDITION.

A. General. This section of the report describes the future without project condition which could reasonably be expected to occur without an improved navigation channel at Bayou La Batre and discusses the problems, needs and opportunities associated with the Federal channel. The future without project condition focuses on the projected economic activity associated with commercial fishing and shipbuilding and the expected future environmental conditions. The analysis and determination of the future without project condition is the basis for the calculation of economic benefits for the project and for the formulation of alternative plans. The period of analysis is 50 years, 1991 - 2040, which represents the project life of an improved channel at Bayou La Batre.

#### B. Economic Activity.

1. Commercial Fishing. The determination of the future without project condition for Bayou La Batre commercial fishing activities centers on the outlook for future demand and supply of traditional seafood products; prospects for the establishment of the butterfish industry at the project; change in the size of the commercial fishing fleet at Bayou La Batre; and future vessel characteristics and operational patterns.

a. Future Seafood Demand. It is expected that the demand for seafood products will continue to increase into the future and that the demand will continue to exceed that which the U. S. commercial fleet can supply. The demand for fish and shellfish in the U. S. has grown 30% since 1960<sup>46</sup> and only 41% of the seafood products consumed in this country are supplied by U. S. fishermen<sup>47</sup>. The increase in demand for seafood products has been because of greater dietary awareness and advancing fishing technology in the U. S. improving the quantity and quality of the product.

b. Future Seafood Supply. There are two primary aspects to the determination of future seafood supply: 1) the impacts to the Gulf of Mexico shrimp resource expected from a projected 30% loss of Louisiana marsh and 2) the capability of the commercial fishing fleet and seafood processing industry at Bayou La Batre to supply these products.

A number of studies and reports exist that address and attempt to quantify and project the impacts of the loss of Louisiana marsh to the shrimp and other fishery resources in the Gulf of Mexico. The primary causes for the loss of marsh along

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<sup>46</sup>Fisheries of the United States, 1985, Op. cit.

<sup>47</sup>Loc. cit., p. 77

the Louisiana coastline have been identified as: 1) rapid subsidence due in part from oil production activity in the region, 2) depleted sediment deposits from the Mississippi River due to levee construction, and 3) saltwater intrusion into the marsh via sea level rise and an extensive network of canals constructed over the past 20 to 30 years.

The importance of wetlands to the maintenance of estuarine dependent fisheries is well established (Herke, 1971; White and Boudreaux, 1977; Rogers, 1979; Simoneaux, 1979; More, 1969; Conner and Truesdale, 1973; Chambers, 1980; Zimmerman *et. al.*, 1987; Minello *et. al.*, 1987) and there is growing evidence that the amount of wetland is the most important factor influencing the fishery production. Turner (1979) indicated that the commercial inshore shrimp fishery was directly proportional to the area of intertidal vegetation in Louisiana. Turner and Brody (1983) indicated that the percentage of brown shrimp caught is a function of the percent of emergent brackish and saltwater marsh plant cover while white shrimp catch is a function of freshwater vegetation. Barrett and Gillespie (1973) reported a correlation between the acres of nursery grounds available during April and May and brown shrimp production. For an area to be suitable as nursery ground for shrimp, it must contain intertidal vegetation and have a salinity range above 10 ppt.

The Gulf of Mexico Fisheries management Council (GOMFMC) Management Plan for the Shrimp Fishery of the Gulf of Mexico, United States Waters (1981) discusses a number of problems associated with both assessing the current status of stock and estimating future stock conditions. These problems are a result of significant data deficiencies as well as the biology of the species. Data deficiencies include a lack of understanding of mortality rates, temperature and salinity effects on growth rates, and of migration patterns; lack of data on utilization of the shrimp resources; and lack of cost-earnings and catch-effort data. Biological factors include the lack of a demonstrable stock recruitment relation, and the fact that shrimp are an annual crop where very few live longer than one year. In fact, most are harvested before they are six months old. The management plan indicates that none of the shrimp species in the Gulf of Mexico appear biologically overfished. This is due in part to the inability of the industry, given present technology, for recruitment overfishing. Growth overfishing, i.e. over harvesting small shrimp, is possible; however, the management plan precludes this possibility. The management plan does indicate a major concern for future stock related to adequate habitat. This concern includes not only land loss and habitat alteration, but also freshwater reduction, pollution, and sea level rise.

Most management plans are based upon the sustainable yield of a species. Sustainable yield is defined as the yield in weight taken from a stock when the stock is in equilibrium with a given intensity of fishing and stock biomass is not changing from year to year. Sustainable yield is most appropriately applied to

stocks with multiple year classes. Because of the unusual biological characteristics of shrimp, fishing mortality and yield in one year do not affect yield in the following year. The maximum yield in number for a given year is essentially all the shrimp available to harvest, using current technology. The abundance of shrimp and therefore the yield and catch per unit effort, vary greatly from year to year depending upon environmental factors. A surplus production model was utilized in the GOMFMC management plan to estimate the maximum sustainable yield. Maximum sustainable yield is the largest average catch (yield) that can continuously be taken from a stock under existing environmental conditions. These models indicate only a long term average yield, and not an allowable maximum. The yield (catch) in any given year can only be estimated using the environmental factors and expected effort for a particular year. Utilizing historical data relative to environmental factors, effort, and catch for Louisiana; a maximum probable yield or catch of brown shrimp was determined which was approximately 137.6% greater than the surplus production model value. Applying this percentage to the other two dominant species - white and pink shrimp - an estimate of 188 million pounds of tails was determined to be the maximum probable catch of the three species for the Gulf of Mexico. This estimate equates to approximately 306 million pounds heads on annually.

Optimum yield of shrimp, while preventing overfishing, is the goal of the GOMFMC plan. Optimum yield is defined as the amount of fish:

- a. which will provide the greatest overall benefit to the nation, with particular reference to food production and recreational opportunities; and
- b. which is prescribed as such on the basis of the maximum sustainable yield from such fishery, as modified by any relevant economic, social, or ecological factor.

The council determined that, because of the annual nature of the resource, a numerical value for optimum yield cannot be calculated for any given year until the environmental factors can be determined and evaluated. However, under optimum environmental conditions and maximum effort on the part of commercial fishermen, the maximum probable catch is estimated to be 306 million pounds heads on. The Council also indicated that fishing would not be stopped when this numerical value was reached. The Council will monitor environmental conditions and, if warranted, a new maximum sustainable yield/optimum yield would be established. As of now, no change to the previous estimates has been made.

The National Marine Fisheries Service, Galveston Laboratory, provides monitoring data to the GOMFMC relative to environmental conditions in the gulf. The laboratory indicates that while trends in marsh loss in Louisiana are increasing, the recruitment of shrimp is also increasing. This may in part be explained by



the fact that much of the wetland that is currently being lost is not of value as nursery area for shrimp and, therefore, the abundance of suitable habitat is remaining the same or even increasing. It is their belief that these increases cannot continue and that, at best, the shrimp resources in the future will be maintained at present levels. Shrimp landings data for the period 1980 to 1986 at Louisiana ports have shown dramatic increases from 103 million to 166 million pounds, however during this same period the fishing effort has also increased dramatically. The estimates presented in the GOMFMC are generally regarded as the most reliable upon which to base future supply projections. It is these estimates that form the basis for projections of future conditions within this report.

The quantity of shrimp landed at Bayou La Batre has, over the past 25 years, grown steadily and consistently with those increases indicated for the entire Gulf of Mexico. This trend indicates that the port of Bayou La Batre has maintained its market share of shrimp landings through the period. It is reasonable to expect that for the future without project condition, Bayou La Batre will continue to maintain the current market share of shrimp landings among other competing ports within the Gulf of Mexico. Based upon past trends in shrimp landings and considering the projections for maximum sustainable yield in the gulf, landings at Bayou La Batre will continue to increase into the future at an average annual growth rate of 1.91% to the year 2001, at which time the currently projected maximum sustainable yield would be met. At that rate, shrimp landings at Bayou La Batre in the year 2001 would total 19.6 million pounds while 37.8 million pounds would be trucked, for a total of 57.4 million pounds of shrimp to be processed. The estimated capacity of the existing seafood processing plants at Bayou La Batre is approximately 85 million pounds per year.

c. Future Bayou La Batre Commercial Fleet Characteristics. The size vessels composing the commercial fishing fleet at Bayou La Batre has been increasing at a faster rate than the remainder of the Gulf of Mexico fleet. The Bayou La Batre fleet increased from 56 net tons to 73 net tons per vessel during the period 1970 - 1980 while the Gulf of Mexico fleet averaged an increase of from 55 to 60 net tons per vessel over the same period. Field data collected for this study revealed that seven large vessels in excess of 100 net tons each were added to the Bayou La Batre fleet during the summer of 1987. These vessels have loaded drafts of 12 to 14 feet.

The total number of vessels in the Bayou La Batre fleet grew from 369 vessels in 1970 to 534 in 1980, but had decreased to 50 vessels in 1986. There seems to be a developing trend toward larger vessels in the fleet. The necessity for the Bayou La Batre fleet to travel long distances and preserve their catches for longer periods of time account for this trend. It is expected that the future without project condition will be a stable fleet size in terms of numbers of vessels but that the size vessels composing the fleet will increase.

A trend toward larger vessels will lead to an increase in operational costs for the commercial fleet. These costs are expected to increase at the same annual growth rate, 1.91%, for increases in landings or activity at the port up to the year 2001 when the maximum sustainable yield is reached and activity levels. This growth in commercial fishing vessel operational costs is based on the premise that the increasingly larger vessels will experience greater amounts of delay time and damages due to the restrictions of the existing 12-foot deep channel.

It is expected that the butterfish industry will become a growth industry on the gulf coast based upon research conducted by the NMFS Research Lab at Pascagoula, Mississippi. A total of 20 freezer-processor stern trawlers are projected to be operating in the gulf in future years and that three of these vessels' production would be processed at Bayou La Batre. The total annual catch of butterfish, 9,606,000 pounds, from these three vessels would be trucked to Bayou La Batre from Pascagoula, Mississippi, which is the nearest deep water port. Under the future without project condition, these large vessels would not be expected to land at Bayou La Batre. The average annual cost of, handling, storing and trucking butterfish to Bayou La Batre at \$0.13 per pound would total \$1,248,800.

Table XI summarizes the projected future without project average annual equivalent operational costs for commercial fishing activity at Bayou La Batre. See Appendix B, Economic Analysis for additional detail.

TABLE XI  
AVERAGE ANNUAL EQUIVALENT OPERATIONAL COSTS  
COMMERCIAL FISHING FLEET  
FUTURE WITHOUT PROJECT CONDITION

<u>Category</u>	<u>Costs</u>
Vessel Delays	\$151,300
Opportunity Costs	222,700
Vessel Damages	533,600
Diver Expenses	58,600
Additional Running Time, Petit Bois Pass	<u>97,600</u>
SUBTOTAL	\$1,063,900
Butterfish, Handling Costs	<u>\$1,248,800</u>
TOTAL	\$2,312,700

2. Shipbuilding. The shipbuilding industry is expected to continue to grow into the future. Based upon increased world and U. S. demand for seafood products, the fishing technology will improve to meet this demand. Changes in fishing technology will bring about changes in the characteristics of vessels required for commercial fishing. Evidence of this is presently emerging in the form of the increasing use of large freezer-processor stern trawlers in the Gulf of Mexico fleet. The shipbuilders at Bayou La Batre, however, are not limited to the fishing technology within the Gulf of Mexico but are increasingly supplying vessels to foreign countries. In 1986, 36 vessels were constructed and delivered to foreign interests by four of the shipbuilders in Bayou La Batre. A number of these vessels were large semi-freezer processors, or trawlers with larger freezer space and processing capabilities.

The skill and efficiency of the shipbuilding industry at Bayou La Batre will also lead to continued increases in construction activity. The shipyards utilize multi-skilled, nonunion craftsmen which cross skill lines and, on the average, construct vessels 20% faster and 30% cheaper than competitive yards. Many of the shipbuilders are also owners of commercial fishing vessels or companies and, therefore, maintain continued hands-on experience in growing fishing technology and the needs of the commercial fleet.

The increase in shipbuilding activity along the main Bayou La Batre channel as well as within Snake Bayou and above the Highway 188 bridge plus the building of larger vessels in the future will mean more time delays and damages during sea trials and deliveries under the without project condition. The very large vessels will continue to be constructed under a split operation. It is projected that the operational costs attributable to the existing channel depth at Bayou La Batre will increase at an annual growth rate of 1.4% over the 50-year life of the project. These average annual costs total \$1,673,600 for the Bayou La Batre channel below the turning basin. Additional average annual operational costs expected within Snake Bayou and above the turning basin are \$365,100 and \$574,800, respectively.

#### C. Future Without Project Environmental Conditions.

Prior to the late 1960's, wetlands were filled indiscriminately for the purpose of residential, industrial, and commercial development. With the implementation of the National Environmental Policy Act in 1970 and amendments to the Federal Water Pollution Control Act in 1972 (Clean Water Act), the indiscriminate dredging and filling of wetlands has been curtailed. In addition, passage of the Coastal Zone Management Act encouraged the state governments to implement land use plans for coastal areas; the State of Alabama's Coastal Area Management Program was approved in 1979 and the State of Mississippi's Coastal Zone Management Program was approved in 1980. Although these laws exist, some wetlands may be converted to other uses in

the future, especially in the case of water dependent industries. These and other laws, however, provide for the consideration of mitigation of these impacts; therefore, the acreage of wetlands filled in the future would more than likely be balanced or compensated through mitigation in order to minimize impacts and maintain the productivity of the system. Areas which are likely to be considered for future development are shown on Figure 10. In most instances this development pressure will occur with or without the project since suitable areas for additional water dependent activities at Bayou La Batre are in short supply.

The fishery resources within the Bayou La Batre area are highly variable and because they are gathered from throughout the Gulf of Mexico, they are dependent upon the environmental state of the entire area of Mississippi Sound and the nearshore Gulf of Mexico and the land areas adjacent to these waters, including the States of Texas, Louisiana, Mississippi, Alabama, and Florida, as well as Mexico. Fishery landings and values fluctuate in response to weather, fishing pressure, and the economic environment of the fishing industry, including the cost of fuel, number of vessels, and the value of catch.

A fishery resource within the Gulf of Mexico which has come under tremendous pressure is the red drum (Sciaenops ocellatus), which is a popular sport and commercial marine species. Red drum spawn in the waters along the gulf side of the barrier islands, usually in or near the passes in fall and winter. Most of the planktonic larvae and early juveniles are carried by the currents into the shallow areas of the sounds and bays. Young red drum tend to seek out sheltered coves and lagoons where they occupy shallow waters along the marsh edge. Most red drum remain in these areas for the summer and migrate, at night, into the Gulf of Mexico during the late fall. Migratory movements are primarily inshore-offshore and after the first spawning, red drum spend increasingly more time in the gulf than in the estuaries. Most males mature at ages 1 or 2 while the females do not begin maturation until age 3<sup>48</sup>.

In January 1984, the Gulf of Mexico Fishery Management Council (GOMFMC) in cooperation with the Gulf States Marine Fisheries Commission, prepared and published a "Fishery profile for Red Drum". At that time, the GOMFMC concluded that the preparation of a plan and regulation of the red drum fishery in the exclusive economic zone (EEZ) of the Gulf of Mexico were not appropriate. This situation has changed drastically with the increasing popularity of ethnic foods, in this instance cajun food, and in particular 'Blackened Redfish'. The increasing consumer demand resulted in the evolution of a major red drum fishery in the EEZ. Concerns over the long term damage that

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<sup>48</sup>Murphy and Taylor, 1986.

would occur to red drum stocks from this new fishery resulted in the preparation of a fishery management plan for red drum in the Gulf of Mexico. This management plan identified a number of problems in the fishery including: increased harvest of spawning stock in the EEZ, growth overfishing in nearshore waters, shift in harvesting patterns towards commercial efforts in unexploited waters, wasteful harvesting practices, habitat reduction and degradation, and incompatible state/Federal programs.

Historically, the bulk of landings came from the west coast of Florida and from Texas. Louisiana landings, though fluctuating from year to year, have gradually increased. Alabama landings seldom reached 100,000 pounds until 1983, but in 1985, Alabama landings were 2.8 million pounds, second only to Louisiana. About 80 percent of the total commercial catch of the Gulf of Mexico from 1968 to 1985 was taken from estuarine areas. The proportion of the catch from oceanic areas varied among states from an average of 41 percent off the west coast of Florida to five percent off the Texas coast. A relatively high proportion of the Alabama/Mississippi catch is from oceanic waters, averaging about 56 percent. The fishery is most active during the final and first quarter of each year (October through March), when 64 percent of the catch is taken. The period of reduced catches in the northern Gulf of Mexico corresponds to the shrimp season; both directed effort for red drum and retention of the red drum incidental catch of shrimp vessels may be lowered during this time because so much attention is given to shrimp<sup>49</sup>.

Future recruitment into the inshore fishery is largely unpredictable; however, if the adult spawning biomass is low, then the risk of a subsequent decline in inshore recruitment increases. To reduce this risk, the fishery management plan suggests that equilibrium spawning stock biomass not be reduced below 20-40 percent of the levels that existed before exploitation, prior to 1984. Even though the present inshore production is less than maximum sustainable yield, maximum sustainable production will not be reached given the high level of inshore exploitation rates. In addition, limited evidence suggests that the survival to the offshore spawning stock may be decreasing. As a result, Alabama closed its waters to commercial fishing for red drum in 1986. The sale of red drum caught in Texas waters had been prohibited since May 1981<sup>50</sup>. The states of Louisiana, Mississippi and Florida are currently preparing management plans to address the issue of overharvest. Due to increasing concerns over the health of the offshore spawning stock, NOAA issued an emergency rule to close the EEZ of the Gulf of Mexico to the harvest until March 30, 1988 and has subsequently extended the closure for an additional 90 days.

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<sup>49</sup>Gulf of Mexico Fishery Management Council, 1986.

<sup>50</sup>Ibid.

NOAA, via the Gulf of Mexico Fishery Management Council, has proposed to amend the 1986 plan to permanently close the EEZ to red drum harvest. These problems will more than likely continue to occur as long as the consumer demand continues for red drum with or without the Bayou La Batre project.

The wildlife resources utilizing the upland portion of the study area would continue in the existing trend unless demands for development spread into this part of Mobile County. Wildlife utilizing the wetlands and barrier islands will continue to flourish due to the regulation of activities in these areas through Section 404 of the Clean Water Act and the Coastal Barrier Resources Act (western end of Dauphin Island) and the protected status of Horn and Petit Bois Islands as part of the Gulf Islands National Seashore. It is also expected that the current trends in endangered and threatened species would continue without the Federal project.

Without the Federal project, the water and sediment quality within the Bayou La Batre area would tend to remain the same in some areas and improve in others. The passage of the amendments to the Federal Water Pollution Control Act in 1972 instituted the National Pollution Discharge Elimination System (NPDES) under which discharge permits are granted by the state with Environmental Protection Agency approved programs. Any discharges by point sources, except in compliance with the limitations imposed in a permit, are declared unlawful. The State of Alabama operates under this system. The upgrading of the sewage treatment facility and construction of the outfall lines for the washwater from the seafood processing houses will also help to improve the quality of water in the area. The provision of additional facilities in the future, with the ultimate aim of reducing the number of individual septic systems within the area, would also help to reduce the fecal coliform levels which currently restrict water use classification in the area.

Open water disposal of dredged materials within sites in Mississippi sound, as is practiced with the currently authorized Federal project for Bayou La Batre, will continue to result in localized increased turbidity and nutrients and decreases in dissolved oxygen within the water column. Return water from the existing upland disposal site "Charlie" would also continue to cause temporary localized increases in turbidity and nutrients and decreases in dissolved oxygen within the immediate vicinity of the outfall. Short term localized effects of this nature would continue to occur at the dredge cutterhead during maintenance dredging operations.

The clay sediments which are present in the Bayou La Batre channel have a high affinity for heavy metal and organic contaminants, such as those resulting from navigation traffic and the shipbuilding industry. As such, the sediments within the channel serve as a sink for these materials. This process would continue to occur without the Federal project unless discharge of

these materials were curtailed. Maintenance dredging of the currently authorized project would continue to redistribute these materials to other areas adjacent to the channel during open water disposal.

The barrier islands of the study area; Dauphin, Horn and Petit Bois; are in natural erosion/deposition cycle which results in the westward migration of each island. Without the project, this would continue to occur with Dauphin and Horn Islands elongating westward. Petit Bois, on the other hand, would continue to intrude into the Pascagoula Ship Channel on it's western end and erode on the eastern end.

The marshes of Point aux Pins/Isle aux Dames would continue to erode due to increased exposure to wave activity. This loss of wetland will probably continue without the Federal project unless measures are taken to protect these features or Petit Bois Pass shortens and migrates westward.

#### D. Problems, Needs and Opportunities.

1. Problems. The problems with the existing 12-foot channel at Bayou La Batre are depth related operational and production inefficiencies for the commercial fishing fleet, shipbuilding industry, and other marine related industries. The lack of channel width, due to the close proximity of existing infrastructure, compounds the navigational efficiency problems for the fleet.

The Bayou La Batre infrastructure is ideally suited to the commercial fishing and shipbuilding industries. There is, however, almost no land available along the bayou to accommodate new or induced commercial activity. Economic growth, therefore, is in the gradual shift to larger, more efficient, commercial fishing vessels in order for Bayou La Batre to maintain its current market share within the Gulf of Mexico. This trend in commercial fishing vessels will, likewise, be reflected in the size vessels constructed by the shipbuilding industry along the bayou.

Shoreline erosion is a common occurrence along the Alabama coastline, but the severity varies from location to location. The shoreline of Mississippi Sound, with its low-lying salt marshes and tidal creeks, erodes at an annual rate of from 3 to 7 feet. The barrier islands, due to direct exposure to wind, tide, and waves, experience a much greater erosion rate. Dauphin Island and Petit Bois Island are in a natural westward migration cycle with accretion on the west end. This process has resulted in a widening of Petit Bois Pass over the years increasing the erosion rates of Isle aux Herbes and other areas within Mississippi Sound.

The loss of marsh areas due to subsidence and sea level rise within the study area and especially along the Louisiana coastline is effecting the declining availability of habitat for

shrimp and other commercially important species.

2. Needs. The needs of commercial enterprises at Bayou La Batre is a deeper and wider channel in order to maximize operational efficiency within the project. Diversification of the commercial fishing industry is occurring, as indicated by the emergence of the butterfish industry, which requires larger fishing vessels. The shipbuilding industry is also building larger vessels for both domestic and foreign interests.

There is a need to slow the process of shoreline and barrier island erosion as well as the loss of valuable marsh habitat in the region.

3. Opportunities. There are opportunities for the City of Bayou La Batre and the Federal government to expand and enhance local, state and national economic development through increased operational efficiency of the commercial fishing and shipbuilding industries at Bayou La Batre.

Opportunities from construction of an improved navigation project at Bayou La Batre exist for the use of desirable dredged material for island nourishment, shoreline stabilization, marsh creation and other beneficial uses.



#### IV. ENGINEERING ANALYSES.

A. General. The engineering analyses conducted for the study were: channel design, bulkhead/pier replacement analysis, utility relocations analysis, and dredging and dredged material disposal analysis. The approach, as well as the results of each analysis, are described within this section.

B. Channel Design. The channel design for the Bayou La Batre project was divided into six channel segments, and for three of the segments, a total of five navigation depths were investigated. The dimensions of each channel segment were determined based upon a particular design vessel; incorporated as much as possible the channel design standards contained in EM 1110-2-1615, Hydraulic Design of Small Boat Harbors; and considered the existing operational practices of vessel operators along the bayou. Channel widening was not incorporated into the channel design within the bayou due to the close proximity of and impacts to existing infrastructure.

The six channel segments for the project are:

Bayou Channel Segments. See Plates 1 thru 3.

- Lower Bayou Segment. From the mouth of the bayou (130+00) to and including the turning basin (30+00).
- Upper Bayou Segment. From the turning basin (30+00) to above the Highway 188 bridge (-15+10).
- Snake Bayou Segment. Into Snake Bayou from the turning basin (30+00), or 0+00 for Snake Bayou, to Sta. 13+47.

Mississippi Sound Channel Segments. See Figure 15.

- Sound Segment. From the mouth of Bayou La Batre (130+00) to an approximate intersection with the existing Gulf Intracoastal Waterway (GIWW) (536+00).
- Pass Segment. From the GIWW (536+00) south through Petit Bois Pass into the Gulf of Mexico.
- GIWW Segment. From Sta. 536+00 along the existing GIWW alignment and intersecting with the Pascagoula Ship Channel (1131+24).

The purpose in segmenting the Bayou La Batre channel was because of the various design vessels considered for the study and the operational characteristics of the commercial fishing fleet. The design vessels for each channel segment are shown in Table XII.



TABLE XII  
DESIGN VESSELS

<u>Channel Segment</u>	<u>Design Vessel</u>
Lower Bayou Segment	192' long x 40' wide x 16' draft
Upper Bayou Segment	90' long x 26' wide x 12' draft
Snake Bayou Segment <sup>1</sup>	90' long x 24' wide x 12' draft
Mississippi Sound	95' long x 26' wide x 10' draft
Channel Segments.	192' long x 40' wide x 16' draft

<sup>1</sup> The 12-foot draft vessel was used from Sta. 0+00 to Sta. 5+33. The 10-foot draft vessel was used from Sta. 5+33 to Sta. 13+47.

The design vessels selected for each channel segment are vessels which have or currently are utilizing the existing project. Based upon the design vessels, the dimensions of the respective channel segments are shown in Table XIII.

TABLE XIII  
CHANNEL SEGMENT DIMENSIONS

<u>Channel Segment</u>	<u>Bottom Width</u>	<u>Navigation Depth<sup>1</sup></u>
Lower Bayou	100 feet	14, 16, 18, 20 & 22 ft.
Upper Bayou	75 feet	14 ft.
Snake Bayou	50 feet	12 ft. & 14 ft. <sup>2</sup>
Sound Segment	120 feet	14, 16, 18, 20 & 22 ft.
GIWW Segment	120 feet	14, 16, 18, 20 & 22 ft.
Pass Segment	150 feet	15, 17, 19, 21 & 23 ft. <sup>3</sup>

<sup>1</sup> An additional 2 feet would be dredged below the navigation depth (1 ft. advance maintenance and 1 ft. overdepth).

<sup>2</sup> 14 feet to Sta. 5+33 and 12 feet to Sta. 13+47.

<sup>3</sup> Additional depth and width of channel due to wave climate encountered within this segment.

The side slopes of the channel vary from 1:7 through Petit Bois Pass and 1:5 within Mississippi Sound to a point approximately 3,000 feet below the turning basin within the bayou. From that location, the side slopes transition to 1:3 for the remaining portion of the bayou channel segments and Snake Bayou. The 1:3 side slope within the bayou was incorporated in order to minimize the impacts to adjacent structures and is supported by the results of the geotechnical investigations contained in Appendix E, Engineering Data and Cost Estimates.

C. Bulkhead/Pier Replacement Analysis. Existing bulkheads and piers are located extensively within Bayou La Batre and Snake Bayou. Plates 5, 6 and 7 show the locations of existing bulkheads and piers at the project. From a point about midway between the mouth of the bayou (130+00) and the turning basin (30+00) to the study limits of the bayou (-15+10), the bayou is almost solidly bulkheaded on each side of the existing channel. There are presently over 20,000 linear feet of existing bulkhead within Bayou La Batre and Snake Bayou and over 9,000 linear feet of pier. Most of the bulkheads are of wood while the remainder are steel or concrete. The piers are all wooden. The bulkheads are utilized for docking, fueling, loading supplies, and unloading the catch from commercial fishing vessels.

The purposes of the bulkhead/pier analysis are:

- Determine replacement quantities and cost for existing bulkheads and piers that would, due to potential failure during construction of a deepened channel, cause channel obstruction and impacts to adjacent infrastructure.
- Determine which existing bulkheads and piers would potentially require replacement due to adjacent berthing area dredging in addition to those required due to channel deepening.
- Determine the cost of in-kind replacement of potentially impacted bulkheads and piers under the future without project condition.
- Investigate the potential use and cost of various types of replacement bulkheads as well as additional bulkheads needed for property protection.

The results of the channel design - top of cut and dredge line at each bulkhead or pier from channel deepening and potential depths of berthing areas - were utilized to determine the potential impacts of the various channel depths to existing bulkheads and piers. On-site inventories were conducted to determine the type and, as much as possible, condition of existing bulkheads and piers. Little information exists pertaining to depth or condition of piling and other features of existing bulkheads and piers at Bayou La Batre. For the purposes of this study, it was presumed that the depth of penetration of existing bulkheads and piers was at a minimum for existing conditions and that any deepening of the channel or berthing area immediately adjacent to the structure would result in failure, thereby necessitating replacement.

Two quantities of bulkhead and pier replacements were identified for the project: bulkhead and pier replacements due to channel deepening but without berthing areas and replacements with berthing area deepening. The quantities of bulkhead and pier replacements for channel deepening without berthing area

dredging are those considered critical for project construction to avoid potential failure causing channel obstruction or damage to adjacent buildings and other infrastructure. Bulkhead and pier replacement quantities and costs for those potentially affected by berthing area deepening were used in calculating the economic costs of the project while those due to channel deepening represent the expected bulkhead/pier replacement financial costs for project construction. In all cases, the bulkhead/pier replacement costs were calculated based upon replacement in their current locations; therefore, no land costs would be incurred due to bulkhead/pier replacements. It should be noted that the costs of bulkhead replacements with berthing areas was based upon a worst case scenario, assuming that practically all berthing areas within the bayou would be deepened and that adjacent bulkheads would be replaced. These costs were used to test for economic feasibility of the project and do not represent the costs of bulkhead replacements for project construction.

Table XIV contains the total linear feet of bulkhead and pier replacements identified for the various channel depths without berthing areas at Bayou La Batre and includes those within Snake Bayou. In addition, a quantity of bulkheads for property protection is also shown. Additional bulkhead requirements for property protection were determined for properties adjacent to Bayou La Batre that currently are without bulkheads and which would be substantially affected by the side slopes of a deepened channel. Due to the value of those adjacent properties, a qualitative determination was made that the cost of bulkheads was at least equal to the potential cost of damages to those properties. Additionally, in order for those properties to be utilized for income producing purposes in conjunction with the channel, a future bulkhead would be required.

TABLE XIV  
TOTAL BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING, WITHOUT BERTHING AREAS  
BAYOU LA BATRE AND SNAKE BAYOU

Channel Depth (Ft.)	Existing Bulkhead (L.F.)	Existing Pier (L.F.)	Bulkhead for Property Protection (L.F.)
14	4,575	750	1,670
16	5,645	1,470	2,070
18	6,265	1,740	2,120
20	6,765	1,800	2,670
22	7,335	2,160	2,770

Table XV contains the total linear feet of existing bulkhead and pier potentially affected by the channel deepening and, additionally, from deepening of berthing areas immediately adjacent to these structures. The quantities of bulkhead and pier shown in Table XIV are included in those contained in Table XV.

TABLE XV  
TOTAL BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING WITH BERTHING AREAS  
BAYOU LA BATRE AND SNAKE BAYOU

Channel Depth (Ft.)	Existing Bulkhead (L.F.)	Existing Pier (L.F.)	Bulkhead for Property Protection (L.F.)
14	12,760	3,360	1,670
16	12,760	3,360	2,070
18	12,760	3,360	2,120
20	12,760	3,360	2,670
22	12,760	3,360	2,770

The quantity of existing bulkhead and pier replacements shown in Table XV for berthing area deepening do not vary by channel depth as with the quantities shown in Table XIV. The reason is that, although particular channel users would utilize a deeper channel, if available; these same users would deepen their berthing area to correspond to the depth of the available channel to increase operational efficiency. For example, if the channel was deepened to 14 feet, those users which might desire a deeper channel would still deepen their berthing areas to take advantage of the existing channel, thereby incurring costs for bulkhead replacement. Conversely, if the channel were deepened to 22 feet, those users that require depths less than the existing channel would deepen their berthing areas to the depth suitable for their needs.

Plates 5, 6 and 7 show the existing bulkheads and piers adjacent to the Bayou La Batre channel and Snake Bayou. The quantities of bulkhead and pier shown in Table XV for the various channel depths were those utilized in the determination of average annual replacement costs for the future without and with project conditions.

The average annual bulkhead and pier replacement cost calculated for the without project condition was based upon in kind replacement of existing bulkheads and piers at intervals over a 50-year period determined by existing type and condition of structure. For this assessment and for determining the average annual incremental cost of bulkhead replacement with project, the following bulkhead types and replacement intervals, based on expected economic life of new bulkheads, were used: timber, 25 years; steel sheetpile, 25 years; concrete 50 years. Due to the varied condition of existing bulkheads at the project, the following replacement intervals for certain existing bulkheads under future without project condition were used: 1st, 5th, 10th, 15th, 25th, 30th, 35th, and 40th years.

Table XVI contains the average annual cost of affected bulkhead and pier replacements for the without project condition by channel segment. These costs were derived by computing the

net present worth of bulkhead and pier replacements over the 50-year project life at those intervals previously stated. The net present worth of bulkhead and pier replacement for each channel depth and segment was then annualized over the project life at an interest rate of 8.625%.

TABLE XVI  
AVERAGE ANNUAL COST  
AFFECTED BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING, WITHOUT BERTHING AREAS  
WITHOUT PROJECT CONDITION  
(\$1,000)

Channel Depth	Channel Segment			
	Mouth through Turning Basin	Turning Basin To Bridge	Above Bridge	Snake Bayou
14'	\$ 89.8	\$45.6	\$43.1	\$15.6
16'	141.5	n/a	n/a	n/a
18'	160.8	n/a	n/a	n/a
20'	185.9	n/a	n/a	n/a
22'	205.6	n/a	n/a	n/a

Table XVII contains the average annual cost of affected bulkhead and pier replacements calculated as described for Tab. XVI but includes channel and berthing area deepening.

TABLE XVII  
AVERAGE ANNUAL COST  
AFFECTED BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING WITH BERTHING AREAS  
WITHOUT PROJECT CONDITION  
(\$1,000)

Channel Depth	Channel Segment			
	Mouth through Turning Basin	Turning Basin To Bridge	Above Bridge	Snake Bayou
14'	\$414.1	\$53.0	\$55.6	\$15.6
16'	414.1	n/a	n/a	n/a
18'	414.1	n/a	n/a	n/a
20'	414.1	n/a	n/a	n/a
22'	414.1	n/a	n/a	n/a

Three types of replacement bulkheads were evaluated for project construction: timber, steel and concrete. Two variations of concrete bulkhead were evaluated: cantilevered and anchored. The least expensive first cost resulted from anchored concrete bulkheads down to dredge line elevation -9 feet and anchored steel bulkheads below that elevation. The most favorable 50-year cost resulted from anchored concrete bulkhead at all dredge line elevations. The first costs for these bulkhead and pier replacements at the various project depths and by channel segment are shown in Tables XVIII and XIX.

TABLE XVIII  
FIRST COSTS  
AFFECTED BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING, WITHOUT BERTHING AREAS  
WITH PROJECT CONDITION  
(\$1,000)

Channel Depth	Channel Segment			
	Mouth through Turning Basin	Turning Basin To Bridge	Above Bridge	Snake Bayou
14'	\$ 2,441.0	\$1,392.0	\$1,885.0	\$367.0
16'	4,217.0	n/a	n/a	n/a
18'	5,040.0	n/a	n/a	n/a
20'	6,997.0	n/a	n/a	n/a
22'	10,025.0	n/a	n/a	n/a

TABLE XIX  
FIRST COSTS  
AFFECTED BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING WITH BERTHING AREAS  
WITH PROJECT CONDITION  
(\$1,000)

Channel Depth	Channel Segment			
	Mouth through Turning Basin	Turning Basin To Bridge	Above Bridge	Snake Bayou
14'	\$13,236.0	\$1,882.0	\$2,389.0	\$367.0
16'	15,804.0	n/a	n/a	n/a
18'	16,489.0	n/a	n/a	n/a
20'	17,389.0	n/a	n/a	n/a
22'	18,474.0	n/a	n/a	n/a

Tables XX and XXI contain the average annual incremental costs of bulkhead and pier replacements by channel depth and segment. The average annual incremental costs are the result of average annual first costs, including interest during construction, minus the average annual replacement costs calculated for the without project condition.



TABLE XX  
AVERAGE ANNUAL INCREMENTAL COSTS  
BULKHEAD AND PIER REPLACEMENTS  
CHANNEL DEEPENING, WITHOUT BERTHING AREAS  
WITH PROJECT CONDITION  
(\$1,000)

Channel Depth	Channel Segment			
	Mouth through Turning Basin	Turning Basin To Bridge	Above Bridge	Snake Bayou
14'	\$152.4	\$92.7	\$144.0	\$20.8
16'	277.0	n/a	n/a	n/a
18'	339.3	n/a	n/a	n/a
20'	508.4	n/a	n/a	n/a
22'	789.2	n/a	n/a	n/a

TABLE XXI  
AVERAGE ANNUAL INCREMENTAL COSTS  
BULKHEAD AND PIER REPLACEMENT  
CHANNEL DEEPENING WITH BERTHING AREAS  
WITH PROJECT CONDITION  
(\$1,000)

Channel Depth	Channel Segment			
	Mouth through Turning Basin	Turning Basin To Bridge	Above Bridge	Snake Bayou
14'	\$ 899.3	\$133.8	\$181.5	\$20.8
16'	1,154.2	n/a	n/a	n/a
18'	1,222.1	n/a	n/a	n/a
20'	1,311.4	n/a	n/a	n/a
22'	1,419.1	n/a	n/a	n/a

D. Utility Relocations Analysis. The utility relocations required for the project consist of two force mains, one 6-inch cast iron and one 6-inch PVC, which cross the channel below the Highway 188 bridge. There are other utilities which cross the channel; however they are at sufficient depth that no relocations are necessary. The 6-inch PVC force main crosses the channel below the turning basin while the 6-inch cast iron force main crosses the channel immediately above. Both of these utilities are shown on Plate 2.

The relocations of these force mains would be accomplished through directional drilling. Top of pipe elevations of the relocated force mains would be -30 feet MLW and -22 feet MLW for the PVC and cast iron line, respectively. The total first cost plus interest during construction for these two relocations is \$349,500. The average annual cost is \$30,600.

## E. Dredged Material Disposal Alternatives.

1. General. Initially, a total of 13 conceptual alternatives for disposal of construction and maintenance dredged material were identified and evaluated for cost effectiveness and environmental acceptability. The initial list of disposal alternatives is as follows:

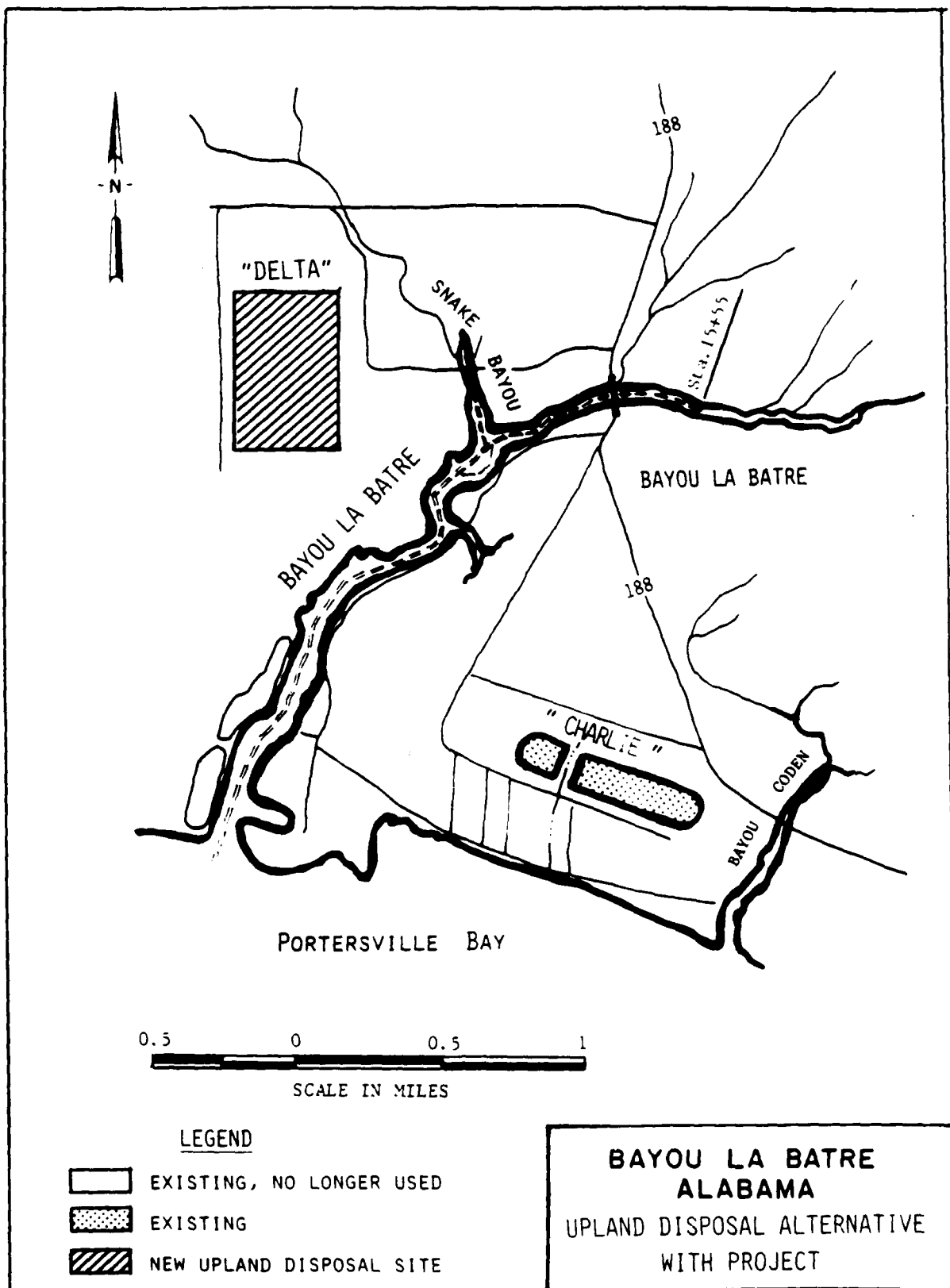
- Into existing upland disposal area "Charlie".
- Into existing diked areas "Alpha" and "Beta".
- Into new upland disposal area "Delta".
- Expansion of disposal area "Charlie".
- Confined disposal at Point aux Pins - Isle aux Dames area.
- Confined disposal at Isle aux Herbes (Coffee Island).
- Construction of a submerged berm within Mississippi Sound.
- Open water disposal within Mississippi Sound.
- Thin-layer disposal within Mississippi Sound.
- Littoral zone disposal.
- Barrier island nourishment.
- Gulf disposal in the Mobile North Ocean Dredged Material Disposal Site (ODMDS).
- Gulf disposal in the Pascagoula ODMDS.

Several of the conceptual alternatives were qualitatively eliminated from further consideration due to cost and/or environmental reasons. The use of diked areas "Alpha" and "Beta" was eliminated due to the restricted size of the areas and the presence of emergent wetland vegetation in "Beta". Island creation within Mississippi Sound was found not feasible due to the lack of dredged material suitable for that purpose. Barrier island nourishment was eliminated due to excessive cost and potential environmental impacts to grassbeds located along the north shoreline of Petit Bois Island.

Certain configurations of the conceptual alternatives were eliminated from consideration, although the concept remained for other aspects of the project. For example, the concept of open water disposal in Mississippi Sound was retained while consideration for open water disposal in Mississippi Sound in waters less than 12 feet deep was eliminated due to possible mounding and potential effects on circulation and/or nearby nursery areas within Portersville and Grand Bays. Gulf disposal of maintenance material from the sound channel segment was eliminated due to operational constraints and excessive cost. Gulf disposal of maintenance material from the GIWW channel was eliminated due to lack of material quantity and excessive cost.

Considering the alternative channel depths, potential combinations of the major channel segments, and the number of disposal alternatives for construction and maintenance dredged material; the number of dredged material disposal alternative configurations numbered into the hundreds. Detailed descriptions of the dredged material disposal alternatives considered for the project are contained in the draft Environmental Impact Statement. The cost estimates for with project construction and

maintenance and without project maintenance material dredging and disposal by channel segment, combinations of segments, and depth are contained in Appendix E, Engineering Data and Cost Estimates. These estimates include first costs and average annual costs for construction and maintenance material dredging and disposal alternatives. Figures 16 and 17 contain the alternative dredged material disposal locations for the project.



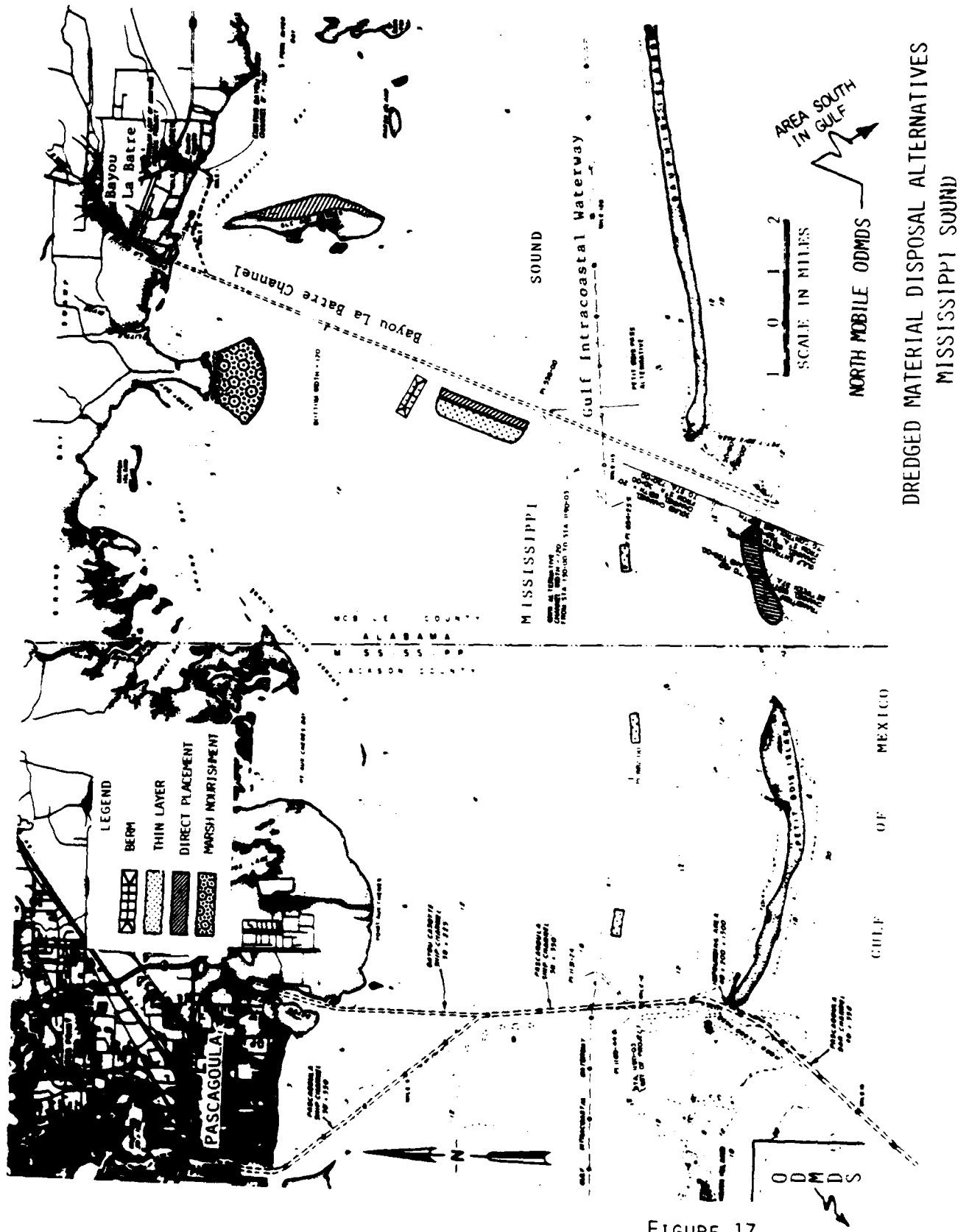


FIGURE 17

## V. PLAN FORMULATION.

A. General. The following section describes the objectives, constraints, methodology and result of the plan formulation process for navigation improvements at Bayou La Batre, Alabama. The purpose of the formulation process is to identify plans which are publicly acceptable, impenetrable, and feasible from economic, environmental, engineering, and sociological standpoints.

B. General Methodology. The broad basis for plan formulation by the Corps of Engineers is contained in the Water Resources Council's (WRC) "Economic and Environmental Principles and Guidelines for Water and Related Land Resources Implementation Studies." As stated in these Principles and Guidelines (P&G), the Federal objective of water and related land resources project planning is to contribute to National Economic Development (NED) consistent with protecting the nation's environment. The P&G further states that Federal water resources planning is to be responsive to state and local concerns, and project plans are to be formulated to alleviate problems and take advantage of opportunities in the study area.

1. Objectives. During the early stages of this study, specific plan formulation objectives were identified which were consistent with the broad planning framework previously outlined. These formulation objectives were:

- Development of alternative plans in a systematic manner to insure that all reasonable alternatives were evaluated.
- Identification of a plan that reasonably maximized net NED benefits, consistent with the Federal objective.

2. Constraints. In addition to the planning objectives previously stated, plan formulation for the Bayou La Batre study area was influenced by some specific limitations as recognized during initial investigations of the study area. These limitations were classified and are listed below under the categories of technical constraints, environmental constraints, and sociological constraints.

- Technical Constraints.

- Widening of the existing Federal channel within the bayou can not be accomplished without significant relocations of existing infrastructure.
- Widening of the existing Federal channel within the constraints of the adjacent development would not result in increased efficiencies due to existence of structures and docked vessels requiring operation of vessels at no wake speeds within the bayou.

- The width of a navigation channel above the Highway 188 lift span bridge is constrained by the horizontal spacing of the bridge piling.

● Economic Constraints.

- The justifiable first cost of navigation improvements at the project is constrained by the level of average annual operational and vessel damage costs attributable to the existing channel.

- Each separable unit of improvement or purpose of proposed plans must provide economic benefits at least equal to its cost, unless justified on the basis of enhanced environmental and/or social effects.

● Environmental Constraints. Plans for Federal participation should be formulated to comply with the requirements of the following.

- EO11593 on Protection and Enhancement of the Cultural Environment, 13 May 1971.

- EO11990 on the Protection of Wetland Areas, 24 May 1977.

- The National Environmental Policy Act (42 U.S.C. 4321 et. seq.).

- The Endangered Species Act of 1973, as amended (16 U.S.C. 1531 et. seq.).

- The Fish and Wildlife Coordination Act (16 U.S.C. 661 et. seq.).

- The National Historic Preservation Act of 1966, as amended (16 U.S.C. 470 et. seq.).

- The Preservation of Historic Archaeological Data Act of 1974 (16 U.S.C. 469 et. seq.).

- The Clean Air Act, as amended (42 U.S.C. 7609).

- The Clean Water Act of 1977 (33 U.S.C. 1251 et. seq.).

- The Coastal Zone Management act of 1972, as amended (16 U.S.C. 1451 et. seq.).

- The Estuary Protection Act (16 U.S.C. 1221 et. seq.)

- The land and Water Conservation Fund Act (16 U.S.C. 4601 et. seq.).

- The Marine Protection Research and Sanctuaries Act of 1972, as amended (16 U.S.C. 1401 et. seq.).

- Sociological Constraints. Plans should be formulated in such a way as to minimize and, if possible, avoid the following:

- Destruction of community cohesion.
- Injurious displacement of people.
- Disruption of desirable community growth.
- Undesirable alteration of recreational opportunities.

C. Plan Formulation Methodology for the Bayou La Batre Project. The following describes the methodology employed in the formulation of alternative plans for navigation improvements for the Bayou La Batre project. Since the alternatives to reduce the operational inefficiencies at the project were confined to channel modification, the formulation of detailed plans concentrated on identifying the most desirable combination of: channel depth, channel extension(s), alignments, dredging method(s), dredged material disposal measures, bulkhead/pier replacement, and utility relocations. The number of alternative plans which were formulated for the project was monumental due to the number of potential combinations of alternative depths, channel segments and alignments, and alternative dredged material disposal measures.

Based upon the desires of the cost share sponsor and the results of the economic analysis for the project, the following major items were included in the plan formulation process to determine feasibility for:

- Deepening the existing Federal channel from the 12-foot depth contour in Mississippi Sound to the turning basin (30+00) within the bayou to navigation depths of 14 feet, 16 feet, 18 feet, 20 feet and 22 feet.
- Deepening the existing Federal channel from the turning basin (30+00) to the Highway 188 bridge (0+00) to a navigation depth of 14 feet.
- Extending the existing Federal channel to a point approximately 1,500 feet above the Highway 188 bridge (to Sta. -15+10) at a navigation depth of 14 feet.
- Extending the existing Federal channel approximately 1,350 feet into Snake Bayou at a navigation depth of 14 feet from Sta. 0+00 to Sta. 5+33 thence 12 feet to Sta. 13+47.
- Extending the existing Federal channel through Petit Bois Pass at navigation depths of 15 feet, 17 feet, 19 feet, 21 feet and 23 feet.



- Extending the existing Federal navigation channel westward along the existing GIWW alignment to the Pascagoula Ship Channel at navigation depths of 14 feet, 16 feet, 18 feet, 20 feet and 22 feet.

The first step in the formulation process was to determine the ultimate configuration of the bayou channel(s). The proposed extensions of the existing Federal project into Snake Bayou and deepening and extending the channel above the turning basin to Sta. -15+10 above the Highway 188 bridge were evaluated incrementally, i.e. each of these segments was evaluated for feasibility based solely on the benefits derived from improvements within that segment versus the costs of those improvements. Since a range of channel depths was not considered for each of these segments, determination of feasibility was simplified. Table XXII contains the total average annual equivalent benefits and costs for each of those channel segments.

TABLE XXII  
TOTAL AVERAGE ANNUAL EQUIVALENT BENEFITS AND COSTS  
CHANNEL EXTENSIONS INTO SNAKE BAYOU AND  
ABOVE THE HIGHWAY 188 BRIDGE  
(\$1,000)

Channel Segment	Average Annual Benefits	Average Annual Costs	Net Benefits
Snake Bayou	\$365.1	\$ 39.8	\$325.3
Above Turning Basin	574.8	391.5	183.3

The positive net benefits for both channel segments shown in Table XXII indicates feasibility. Therefore, these channel segments were included in all other plans formulated for the project and required no further consideration.

The second step in the process was the creation of a very large array, consisting of over 100 alternative plans, which combined in various ways the major channel segments, channel depths, and dredged material disposal options. Average annual incremental costs were determined for each channel segment and depth, and for each construction and maintenance material disposal option. These estimates are contained in Appendix E, Engineering Data and Cost Estimates. Table XXIII contains an array of plans for all project depths considered for the project and includes those plans with the most economical dredged material disposal alternatives identified for the project. The average annual benefits and costs for Snake Bayou and above the turning basin are not included in Table XXIII.

TABLE XXIII  
ALTERNATIVE PLANS, ALL CHANNEL DEPTHS  
BAYOU LA BATRE, ALABAMA

<u>Depth</u>	<u>Symbol</u>	<u>Average Annual Benefits (\$1,000)</u>	<u>Average Annual Costs (\$1,000)</u>	<u>Total Net Benefits (\$1,000)</u>
14 Feet	BA+SB+GA	\$1,348.8	\$1,229.3	\$ 119.5
16 Feet	BA+SB+GA	1,530.5	1,599.4	(68.9)
18 Feet	BA+SB+GA	3,961.9	1,757.6	2,204.3
20 Feet	BA+SB+GA	3,974.7	2,059.2	1,915.5
22 Feet	BA+SB+GA	3,974.7	2,277.7	1,697.0
14 Feet	BA+SB+PA	\$1,445.8	\$1,843.0	\$ (397.2)
16 Feet	BA+SB+PA	1,628.1	2,314.3	(686.2)
18 Feet	BA+SB+PA	4,059.5	2,444.6	1,614.9
20 Feet	BA+SB+PA	4,072.3	2,800.6	1,271.7
22 Feet	BA+SB+PA	4,072.3	3,015.2	1,057.1

A comparison of the average annual incremental costs and average annual benefits associated with each alternative resulted in a clear indication that plans with an 18-foot depth provided the greatest net economic benefits. Therefore, further plan formulation concerning more detailed engineering and environmental considerations was performed on a final array of 18 alternative plans at the 18-foot channel depth. The 18 alternative plans for the 18-foot depth represent combinations of channel segments and certain construction and maintenance dredged material disposal options.

Table XXIV contains the final array of alternative plans at the 18-foot depth, listed symbolically, which were evaluated for the Bayou La Batre feasibility study. The symbols for each alternative plan represent each major channel segment - bayou, Mississippi Sound, Petit Bois Pass or GIWW - and alternative dredged material disposal options for both construction and maintenance material. Descriptions of each symbol are on page 86. Also listed within the table are the average annual benefits, average annual incremental costs, and net benefits. The average annual benefits and costs for the Snake Bayou channel and the deepening and channel extension above the turning basin in Bayou La Batre are not included in Table XXIV. The average annual benefits and costs associated with these two channel segments would apply equally to all alternative plans listed in Table XXIV.

TABLE XXIV  
ALTERNATIVE PLANS  
BAYOU LA BATRE, ALABAMA

Alternative Plan	Symbol	Average Annual Benefits (\$1,000)	Average Annual Costs (\$1,000)	Total Net Benefits (\$1,000)
I	BA+SA+PA	\$4,059.5	\$2,500.8	\$1,558.7
II	BA+SB+PA	4,059.5	2,444.6	1,614.9
III	BA+SC+PA	4,059.5	2,522.3	1,537.2
IV	BA+SD+PA	4,059.5	2,469.5	1,590.0
V	BA+SA+PB	4,059.5	2,624.1	1,435.4
VI	BA+SB+PB	4,059.5	2,567.9	1,491.6
VII	BA+SC+PB	4,059.5	2,645.6	1,413.9
VIII	BA+SD+PB	4,059.5	2,592.8	1,466.7
IX	BA+SE+PB	4,059.5	2,826.1	1,233.4
X	BA+SA+GA	3,961.9	1,813.8	2,148.1
XI	BA+SB+GA	3,961.9	1,757.6	2,204.3
XII	BA+SC+GA	3,961.9	1,835.3	2,126.6
XIII	BA+SD+GA	3,961.9	1,782.5	2,179.4
XIV	BA+SE+GB	3,961.9	2,031.3	1,930.6
XV	BA+SA+GC	3,961.9	1,846.1	2,115.8
XVI	BA+SB+GC	3,961.9	1,789.9	2,172.0
XVII	BA+SC+GC	3,961.9	1,867.6	2,094.3
XVIII	BA+SD+GC	3,961.9	1,814.8	2,147.1

The result of analysis shown in Table XXIV is that net benefits are maximized by Plan XI, with net average annual NED benefits of \$2,204,300. In addition, the average annual benefits and costs for the Snake Bayou channel and the channel improvements above the turning basin in Bayou La Batre are added. The total average annual benefits and costs for these two segments are \$939,900 and \$431,300, respectively, for total net benefits of \$508,600. The net NED benefits for Plan XI, including the Snake Bayou channel and improvements above the turning basin in Bayou La Batre, total \$2,712,900 with a benefit/cost ratio of 2.24 to 1.

The description of the symbols used to identify the alternative plans presented in Tables XXIII and XXIV are as follows:

Bayou Channel Segment:

- BA New work and maintenance material to upland disposal areas "Delta" and existing "Charlie".

Mississippi sound Channel Segment:

- SA New work material split between Point aux Pins and open water deeper than 12 feet. Maintenance material to open water greater than 12 feet deep.
- SB New work material split between Isle aux Herbes and open water deeper than 12 feet. Maintenance material to open water greater than 12 feet deep.
- SC All New work material to Isle aux Herbes. Maintenance material to open water greater than 12 feet deep.
- SD New work and maintenance material to open water greater than 12 feet deep.
- SE New work material to ODMDS, only in conjunction with PB or GB. Maintenance material to open water greater than 12 feet deep.

Petit Bois Pass Channel Segment.

- PA New work material in littoral zone. Maintenance material disposal rotating between littoral zone and ODMDS on an 18-month cycle.
- PB New work material to ODMDS, alone or in conjunction with SE. Maintenance material disposal between littoral zone and ODMDS on an 18-month cycle.

GIWW Channel Segment.

- GA New work and maintenance material to open water approximately 5,000 feet south of channel.
- GB New work material to Pascagoula ODMDS, only in conjunction with SE. Maintenance material to open water 5,000 feet south of channel.
- GC New work material in littoral zone 10,000 feet south of channel. Maintenance material to open water 5,000 feet south of channel.

**D. Recommended Plan.** Based upon the economic, engineering and environmental analyses of alternative plans evaluated for the Bayou La Batre Feasibility Study, alternative Plan XI with the Snake Bayou channel segment and channel improvements above the turning basin in Bayou La Batre reasonably maximizes net NED benefits for the project and is the recommended plan for the project. The features and description of this plan are:

- Deepening the existing 12' x 100' Federal channel within the bayou to a navigation depth of 18 feet, plus an additional 1 foot for advance maintenance and 1 foot for allowable overdepth, from the mouth of Bayou La Batre (130+00) to the turning basin (30+00).

- Deepening the existing 12' x 75' Federal channel within the bayou from the turning basin (30+00) to the Highway 188 bridge (0+00) to a navigation depth of 14 feet plus 1 foot advance maintenance and 1 foot allowable overdepth.

- Extending a 14' x 75' channel from the Highway 188 bridge (0+00) to Sta. -15+10 above the bridge.

- Extending a 14' x 50' channel from the intersection of Snake Bayou and Bayou La Batre at the turning basin (Sta. 0+00 for Snake Bayou) into Snake Bayou to Sta. 5+33, then a 12' x 50' channel from Sta. 5+33 to Sta. 13+47.

- Extending and widening the existing 12' x 100' Federal channel within Mississippi Sound south to connect with the GIWW (536+00) then westward along the existing GIWW alignment to the Pascagoula Ship Channel (1185+45). The dimensions of this channel are 18' x 120' with 1 foot advance maintenance and 1 foot allowable overdepth.

The construction and maintenance dredged material disposal measures incorporated with this plan are:

- New work dredged material from Snake Bayou and Bayou La Batre to Sta. 90+45 within Bayou La Batre into a new 107-acre upland disposal area "Delta". New work dredged material from Sta. 90+45 within Bayou La Batre to the mouth (130+00) into existing upland disposal area "Charlie". Maintenance dredged material from Snake Bayou and Bayou La Batre to Sta. 90+45 within Bayou La Batre into new upland disposal area "Delta". Maintenance dredged material from Sta. 90+45 within Bayou La Batre to Sta. 155+00 in Mississippi Sound disposed into existing upland disposal area "Charlie". See Figure 18.

- New work dredged material disposal from the mouth of Bayou La Batre (130+00) to the GIWW (536+00) split between the eastern shoreline of Isle aux Herbes and direct placement in open water greater than 12 feet deep to the west of the channel. Maintenance material from this segment will be disposed in open water greater than 12 feet deep west of the channel. The maintenance material would be disposed using thin layer technique. See Figure 19.

• Direct placement of new work and thin layer of maintenance dredged material from along the GIWW west to the Pascagoula Ship Channel, Sta. 536+00 to Sta. 1185+45, in open water greater than 12 feet deep at a distance of 5,000 feet south of the channel alignment. See Figure 19.

**E. First Costs of Recommended Plan.** The estimated first costs and funding schedule for construction of the recommended plan for the project is contained in Tables XXV and XXVI. The preconstruction engineering and design cost estimate is contained on Table XXVII. Table XXV contains the estimated first costs for project construction based upon October 1988 price levels while the costs in Table XXVI are indexed for inflation. The costs were indexed from October 1988 (F.Y. 1989) price levels. The multipliers used were 1.10, 1.19 and 1.22 for F.Y. 1990, F.Y. 1991 AND F.Y. 1992, respectively. The multipliers were obtained from EC 11-2-154, Annual Program and Budget Request for Civil Works, Corps of Engineers, F.Y. 1990.

**F. Environmental Impacts of Recommended Plan.** Implementation of this plan would result in the conversion of approximately 107 acres of upland pine forest to disposal area. In addition, any vegetation growing within the existing upland disposal area "Charlie" would be impacted during placement of dredged material. Management of these sites would restrict vegetation growth in the site between maintenance cycles. No emergent wetlands would be directly impacted; however, wetlands along the eastern shore of Isle aux Herbes could be directly affected. This plan, as formulated, provides an opportunity to utilize a portion of the new work dredged material from the Mississippi Sound channel segment in a beneficial way by providing some measure of erosion protection to the wetlands along the northeastern shore of the island. Adverse impacts to these resources could occur from the increased turbidity associated with the disposal operation. However, it is believed that the long term benefits associated with protecting existing resources outweighs the possible short term impacts.

Approximately 160 acres of estuarine bottoms between 3 and 6 feet deep could be impacted by placement of dredged material at Isle aux Herbes. Of these, approximately 60 acres would be converted to emergent bar while the remainder would become intertidal to shallow submerged in nature.

Approximately 1.5 and 2.6 acres of previously undisturbed bottoms in Snake Bayou and above the Highway 188 bridge, respectively, would be impacted during dredging. Dredging within the bayou south of the Highway 188 bridge would impact approximately 29 acres of bottoms which are currently dredged on a 3-year cycle.

Provision of an 18-foot deep channel would impact 360 acres of bottoms within Mississippi Sound; however, 100 of these acres are currently disturbed every three years during the maintenance of the existing project. These bottoms range in

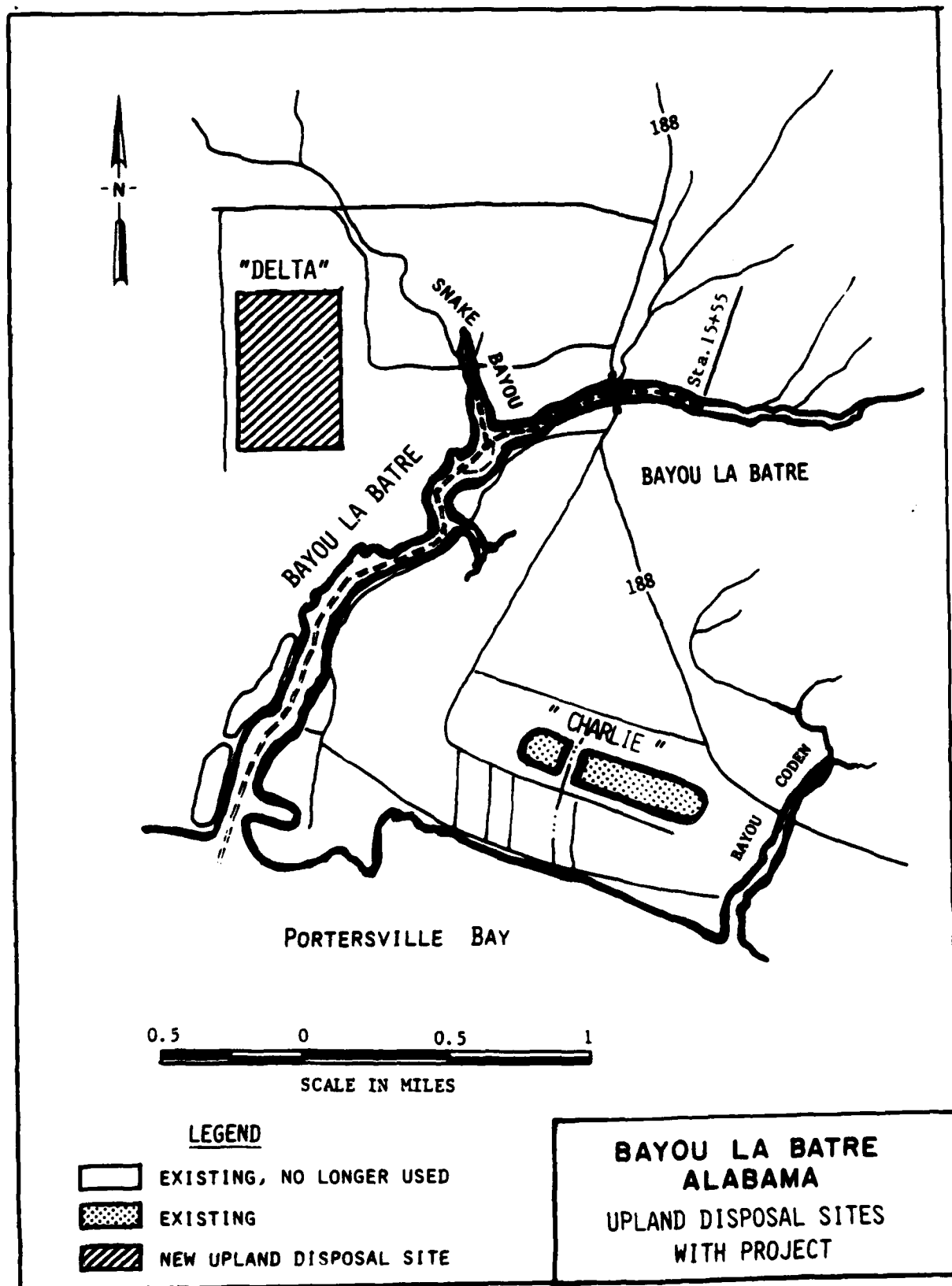
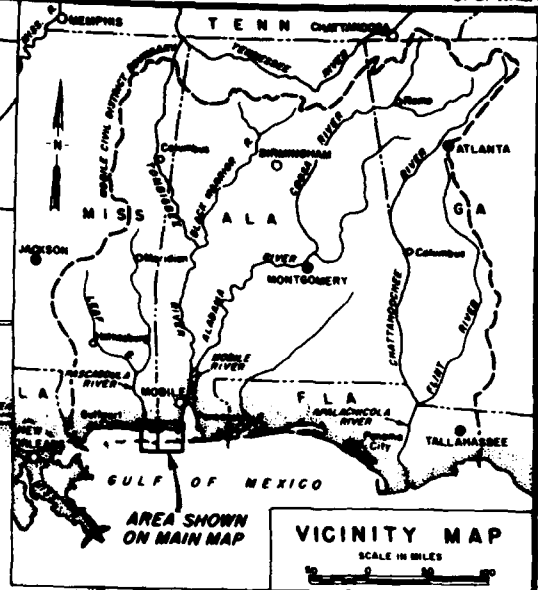
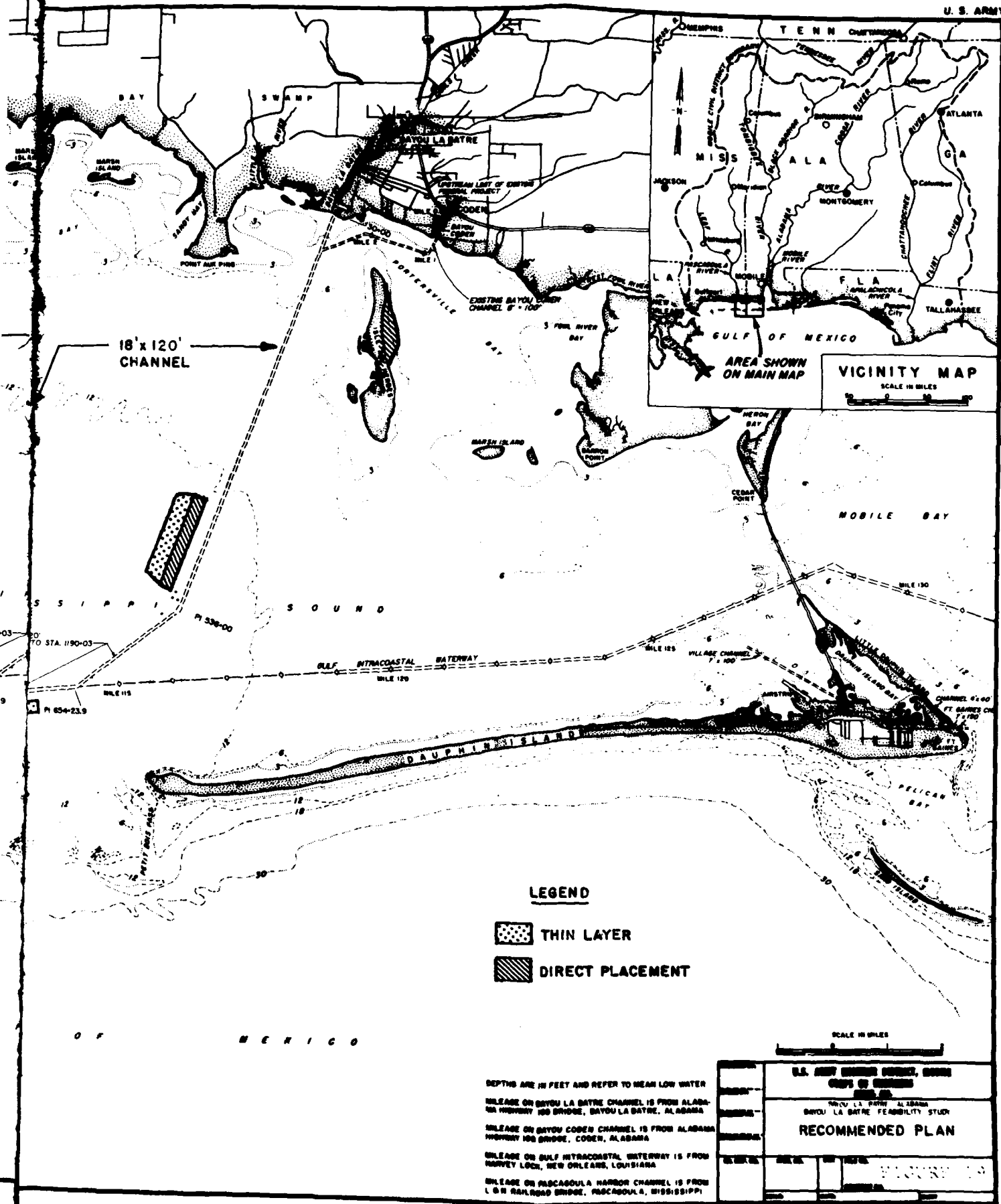


FIGURE 18

[illegible]





U.S. ARMY ENGINEER DISTRICT, MOBILE			
CHIEF OF DISTRICT			
MOBILE, ALABAMA			
BAYOU LA BATRE FEASIBILITY STUDY			
<b>RECOMMENDED PLAN</b>			
DATE	BY	CHKD	APPROVED

TABLE XXV  
FIRST COSTS AND EXPENDITURE SCHEDULE  
FEDERAL AND NON-FEDERAL FIRST COSTS  
(October 1988 Prices)

ITEM	TOTAL COST (\$1,000)	F.Y. 1989	F.Y. 1990	F.Y. 1991	F.Y. 1992
<b>GENERAL NAVIGATION FEATURES (GNF)</b>					
<b>CHANNELS AND CANALS:</b>					
<b>CONTRACT 1:</b>					
GIWW Seguent (536+00 to 1185+45)	\$769.1	\$0.0	\$0.0	\$769.1	\$0.0
Sound Channel Seguent (130+00 to 536+00)	2,066.8	0.0	0.0	2,066.8	0.0
Dredged Material Stabilization at Isle aux Herbes	39.0	0.0	0.0	39.0	0.0
<b>CONTRACT 2:</b>					
Bayou Channel to Turning Basin (130+00 to 30+00)	532.6	0.0	0.0	0.0	532.6
Bayou Channel Above Turning Basin (30+00 to -15+55)	216.0	0.0	0.0	0.0	216.0
Snake Bayou Channel (0+00 to 13+47)	97.0	0.0	0.0	0.0	97.0
<b>ENGINEERING &amp; DESIGN</b>	388.0	170.0	125.0	68.9	24.1
<b>SUPERVISION &amp; ADMINISTRATION</b>	126.0	21.0	9.0	77.8	18.2
<b>TOTAL GENERAL NAVIGATION FEATURES</b>	<b>\$4,234.5</b>	<b>\$191.0</b>	<b>\$134.0</b>	<b>\$3,021.6</b>	<b>\$887.9</b>
<b>NAVIGATION AIDS (USCG)</b>	<b>\$40.0</b>	<b>\$0.0</b>	<b>\$0.0</b>	<b>\$0.0</b>	<b>\$40.0</b>
<b>FEDERAL COST OF GNF</b>	<b>\$3,851.1</b>	<b>\$191.0</b>	<b>\$134.0</b>	<b>\$2,719.4</b>	<b>\$806.6</b>
<b>NON-FEDERAL COST OF GNF</b>	<b>423.5</b>	<b>0.0</b>	<b>0.0</b>	<b>302.2</b>	<b>121.3</b>
<b>NON-FEDERAL COST (LERRD)</b>					
Bulkhead/Pier Replacements	\$8,317.0	\$0.0	\$0.0	\$8,317.0	\$0.0
Utility Relocations	370.4	0.0	0.0	370.4	0.0
Upland Disposal Area Costs:					
Land Acquisition	515.0	0.0	0.0	515.0	0.0
Diking & Site Preparation	401.7	0.0	0.0	401.7	0.0
Road Relocation	150.0	0.0	0.0	150.0	0.0
<b>ENGINEERING &amp; DESIGN</b>	466.9	0.0	274.8	192.1	0.0
<b>SUPERVISION &amp; ADMINISTRATION</b>	576.6	0.0	192.4	384.2	0.0
<b>TOTAL NON-FEDERAL COST (LERRD)</b>	<b>\$10,797.5</b>	<b>\$0.0</b>	<b>\$467.2</b>	<b>\$10,330.3</b>	<b>\$0.0</b>
<b>TOTAL PROJECT FIRST COSTS</b>	<b>\$15,072.0</b>	<b>\$191.0</b>	<b>\$601.2</b>	<b>\$13,351.9</b>	<b>\$927.9</b>
<b>FEDERAL</b>	<b>3,851.0</b>	<b>191.0</b>	<b>134.0</b>	<b>2,719.4</b>	<b>806.6</b>
<b>NON-FEDERAL</b>	<b>11,221.0</b>	<b>0.0</b>	<b>467.2</b>	<b>10,632.5</b>	<b>121.3</b>

Note: Costs include 20% contingencies. These costs represent the financial costs for project construction and do not contain other costs used in the economic formulation of the project.

TABLE XXVI  
FIRST COSTS AND EXPENDITURE SCHEDULE  
FEDERAL AND NON-FEDERAL FIRST COSTS  
(Costs Indexed For Inflation)

ITEM	TOTAL COST (\$1,000)	F.Y. 1989	F.Y. 1990	F.Y. 1991	F.Y. 1992
<b>GENERAL NAVIGATION FEATURES (GNF)</b>					
<b>CHANNELS AND CANALS:</b>					
<b>CONTRACT 1:</b>					
GIMM Segment (536+00 to 1185+45)	\$915.2	\$0.0	\$0.0	\$915.2	\$0.0
Sound Channel Segment (130+00 to 536+00)	2,459.5	0.0	0.0	2,459.5	0.0
Dredged Material Stabilization at Isle aux Herbes	46.4	0.0	0.0	46.4	0.0
<b>CONTRACT 2:</b>					
Bayou Channel to Turning Basin (130+00 to 30+00)	649.8	0.0	0.0	0.0	649.8
Bayou Channel Above Turning Basin (30+00 to -15+55)	263.5	0.0	0.0	0.0	263.5
Snake Bayou Channel (0+00 to 13+47)	118.3	0.0	0.0	0.0	118.3
<b>ENGINEERING &amp; DESIGN</b>	418.9	170.0	137.5	82.0	29.4
<b>SUPERVISION &amp; ADMINISTRATION</b>	173.9	21.0	9.9	92.6	50.4
<b>TOTAL GENERAL NAVIGATION FEATURES</b>	<b>\$5,045.6</b>	<b>\$191.0</b>	<b>\$147.4</b>	<b>\$3,595.7</b>	<b>\$1,111.4</b>
<b>NAVIGATION AIDS (USCG)</b>	<b>\$48.8</b>	<b>\$0.0</b>	<b>\$0.0</b>	<b>\$0.0</b>	<b>\$48.8</b>
<b>FEDERAL COST OF GNF</b>	<b>\$4,589.8</b>	<b>\$191.0</b>	<b>\$147.4</b>	<b>\$3,236.2</b>	<b>\$1,015.2</b>
<b>NON-FEDERAL COST OF GNF</b>	<b>504.6</b>	<b>0.0</b>	<b>0.0</b>	<b>359.6</b>	<b>145.0</b>
<b>NON-FEDERAL COST (LEARD)</b>					
Bulkhead/Pier Replacements	\$9,647.7	\$0.0	\$0.0	\$9,647.7	\$0.0
Utility Relocations	429.7	0.0	0.0	429.7	0.0
Upland Disposal Area Costs:					
Land Acquisition	597.4	0.0	0.0	597.4	0.0
Diking & Site Preparation	466.1	0.0	0.0	466.1	0.0
Road Relocation	174.0	0.0	0.0	174.0	0.0
<b>ENGINEERING &amp; DESIGN</b>	577.1	0.0	302.3	274.8	0.0
<b>SUPERVISION &amp; ADMINISTRATION</b>	657.2	0.0	211.6	445.6	0.0
<b>TOTAL NON-FEDERAL COST (LEARD)</b>	<b>\$12,549.2</b>	<b>\$0.0</b>	<b>\$513.9</b>	<b>\$12,035.3</b>	<b>\$0.0</b>
<b>TOTAL PROJECT FIRST COSTS</b>	<b>\$17,643.6</b>	<b>\$191.0</b>	<b>\$661.3</b>	<b>\$15,631.1</b>	<b>\$1,160.2</b>
<b>FEDERAL</b>	<b>4,589.8</b>	<b>191.0</b>	<b>147.4</b>	<b>3,236.2</b>	<b>1,015.2</b>
<b>NON-FEDERAL</b>	<b>13,053.8</b>	<b>0.0</b>	<b>513.9</b>	<b>12,394.9</b>	<b>145.0</b>

Note: These costs are indexed from October 1988 (F.Y. 89) price levels. The multipliers used were 1.10, 1.19 and 1.22 for F.Y. 1990, F.Y. 1991 and F.Y. 1992, respectively.

**TABLE XXVII  
PRECONSTRUCTION ENGINEERING AND DESIGN ESTIMATE  
GENERAL NAVIGATION FEATURES**

ITEM	ESTIMATED COST
<b>GENERAL DESIGN MEMORANDUM (GDM)</b>	
Public Involvement	\$ 5,100
Cultural Resources	30,400
Environmental	30,400
Economic	10,000
Surveying and Mapping	25,200
Geotechnical	56,400
Design and Cost Estimates	15,200
Study Management	30,400
Hydrology and Hydraulics	20,200
Report Preparation	10,100
Fish and Wildlife	5,100
Real Estate	5,100
Supervision and Administration	<u>40,500</u>
Subtotal GDM	\$284,200
<b>PLANS AND SPECIFICATIONS (P&amp;S)</b>	
Plans and Specifications	\$ 35,700
Supervision and Administration	<u>5,100</u>
Subtotal P&S	40,800
<b>TOTAL PRECONSTRUCTION ENGINEERING AND DESIGN (PED)</b>	<b>\$325,000</b>

depth from 12 to over 18 feet MLW and are characterized as open sound, muddy sands. This habitat type makes up approximately 50 percent of the benthic habitat of the study area. Dredging within the Mississippi Sound segment would convert bottoms which are currently 12 to 18 feet deep to a depth of 20 feet, with advance maintenance and overdepth dredging. Dredging in the area of the GIWW segment would not appreciably change the depth of the bottoms since existing depths in the area range from 18 feet and deeper.

Disposal of construction material from the Sound and GIWW channel segments in water greater than 12 feet deep would impact a total of approximately 600 acres of estuarine bottoms within Mississippi Sound which are characterized as open sound, muddy sands. These potentially impacted bottoms are located approximately 2500 feet west of the Sound channel segment and

5000 feet south of the proposed GIWW channel segment. Depths in these areas are not expected to decrease by more than two feet; however, breaks would be provided between disposal areas so that no levee effect would be created. Approximately 500 acres of these bottoms would be impacted on a 3-year cycle during maintenance dredging. Disposal would result in an initial lift of one foot or less and it is expected that the majority of this material would be dispersed throughout this area of Mississippi sound between maintenance cycles so that no long term shallowing of the area is expected. Long term impacts to benthic resources are not expected to occur since studies have shown repopulation to occur within 18 months under normal operations and within as little as 6 weeks following thin layer placement.

No submerged grassbeds, oyster reefs, or endangered or threatened species would be impacted with implementation of this plan. This plan, although increasing efficiencies associated with the commercial fishing industry, is not expected to impact fishery resources within the Gulf of Mexico due to existing regulations promulgated by the Gulf of Mexico Fishery Management Council and state agencies. Fishery resources within the Mississippi Sound would not be significantly affected by the proposed action since no known nursery or spawning areas would be impacted. Additionally, most adult fishery species are motile enough to avoid areas of dredging and disposal.

Wildlife resources utilizing the proposed upland disposal area "Delta" would be displaced; however, there is adjacent acreage available in which they may relocate. Species utilizing the existing disposal area "Charlie" and those which would utilize "Delta" would be disrupted on a 3-year cycle during maintenance of the project.

Implementation of this plan would not be expected to impact air or water quality, circulation patterns, or ground water resources. No known contaminants are present within the materials to be disposed which would result in toxic effects on organisms within Mississippi Sound.

No impacts would result to historic or archeological resources. As a result of consultations with the Alabama State Historic Preservation Officer, it was determined that the proposed new upland disposal area should be surveyed for cultural resources. The survey was conducted by Mobile District archeologists on September 2, 1988. No archeological sites or historic structures were identified. The negative report of these investigations has been filed with the Alabama Historic Preservation Officer and the National Park Service.

Conflicts with the management plan of the Gulf Islands National Seashore or the Coastal Barrier Resources Act would not occur as a result of the implementation of the tentatively selected plan. Significant input to the economy of Bayou la Batre, Mobile County and the State of Alabama would tend to enhance the quality of life for the residents of the area and the economic benefits for the nation.

Environmental impacts due to the repair, rehabilitation or replacement of existing bulkheads and piers along the bayou would be minimal. Construction of new bulkheads as required for property protection would impact approximately 2,000 feet of shoreline. Impacts associated with this action would result primarily from dredging shallow water bottoms and associated short term increases in turbidity.

Currently undeveloped areas adjacent to the bayou could be impacted by water dependent development induced by the improved project. Such development, however, could occur with or without the project. Approximately 6.8 acres of wetlands along the east bank below Station 108+00; 0.4 acre of wetlands along the west bank above Station 106+75, including Snake Bayou; and 5.9 and 7 acres of wetlands and shallow water bottoms, respectively, on the west bank below Station 106+75 are expected to come under development pressure within the life of the project. Development of these areas, either through dredging or filling, would require individual Department of the Army permits. Other areas along the bayou have been exempted from development consideration at this time. These impacts are discussed in detail in the Environmental Impact Statement within this report.

Section 906(d) of the Water Resources Development Act of 1986 states, *"After the date of enactment of this Act, the Secretary shall not submit any proposal for the authorization of any water resources project to the Congress unless such report contains (1) a recommendation with a specific plan to mitigate fish and wildlife losses created by such project, or (2) a determination by the Secretary that such project will have negligible adverse impact on fish and wildlife."*

Throughout the planning for the navigation improvements for Bayou La Batre, efforts have been made to incorporate mitigation, as defined by the CEQ's Regulations for Implementing the Procedural Provisions of the National Environmental Policy Act (NEPA), into the project. As a result of past coordination efforts with the Federal and state environmental agencies in which they stressed the importance of shallow estuarine bottoms to the productivity of the estuarine system, all plan formulation efforts associated with open water disposal were restricted to waters greater than 12 feet in depth. In addition, plans were developed which maximized the use of upland disposal areas for both new work and maintenance materials. Beneficial use of the new work dredged material was also considered a high priority during the formulation process.

As a result of these efforts, impacts to significant resources due to the recommended plan have been minimized through planning and avoidance and no additional mitigation is proposed.

## VI. PLAN IMPLEMENTATION.

A. General. This section of the report describes the cost allocation for the project as well as cost apportionment and responsibilities of the Federal and non-Federal interests for construction and maintenance of the recommended plan. Cost apportionment and responsibilities described herein are consistent with those specified in the Water Resources Development Act of 1986 (P.L. 99-662, 99th Congress). The costs discussed in this section of the report are October 1988 price level

B. Cost Allocation. All plans considered for the Bayou La Batre project were single purpose navigation. Therefore, all costs are allocated to navigation.

C. Cost Apportionment. Legislation authorizing implementation of water resource projects, the most recent being the Water Resources Development Act of 1986 (WRDA of 1986), generally contains local cooperation and cost sharing requirements. This report describes the local cooperation and cost sharing requirements contained in the WRDA of 1986 and the effect of these requirements on apportionment of the total \$17,692,000 first costs for implementation of the recommended plan at Bayou La Batre. Estimates of Federal and non-Federal maintenance costs over the 50-year life of the project are also provided.

1. Federal Costs. The Federal costs associated with implementation of the recommended plan at Bayou La Batre shall be 90 percent of the cost to design and construct the general navigation features of the project (100 percent of aids to navigation) and 100 percent of the cost to maintain those features over the 50-year life of the project. The estimated Federal share of the cost of the general navigation features of the project, including aids to navigation, is \$4,639,000. The general navigation features of the Bayou La Batre project consist of dredged material excavation and aids to navigation.

The total cost of maintaining the general navigation features over the 50-year project life is estimated to be \$15,800,000, based on a 3-year maintenance cycle at \$983,000 per cycle. These maintenance costs are for dredged material excavation within the channel.

2. Non-Federal Costs. The non-Federal first costs of construction and 50-year maintenance costs, associated with implementation of the recommended plan at Bayou La Batre are as follows.

a. General Navigation Features. The non-Federal sponsor shall pay in cash, during the period of construction of the project, 10 percent of the cost associated with the general navigation features not including aids to navigation. The estimated non-Federal share of the general navigation features at

Bayou La Batre is \$505,000. In addition, the non-Federal sponsor shall pay an additional 10 percent of the cost of the general navigation features of the project in cash over a period not to exceed 30 years, at an interest rate determined pursuant to section 106 of the WRDA of 1986. The value of lands, easements, rights-of-way, relocations (except utility relocations) and dredged material disposal areas shall be credited toward this required payment. The estimated costs of lands, diking and site preparation for upland disposal areas associated with the recommended plan at Bayou La Batre is expected to offset this payment.

b. Lands, Easements, Rights-of-Way, Relocations, Replacements, Dredged Material Disposal Areas. The non-Federal sponsor shall provide 100 percent of the costs for lands, easements, rights-of-way, relocations, replacements and dredged material disposal areas. In addition, the design and administrative costs associated with providing these features of the project shall be the responsibility of the non-Federal sponsor. The total estimated first costs for these items, including design and administrative costs, at Bayou La Batre is \$12,549,000. These costs include bulkhead/pier replacements, utility relocations, and the provision of upland dredged material disposal areas. The costs for upland disposal areas include land acquisition costs, road relocation, diking and site preparation.

c. Maintenance Costs. The non-Federal responsibility for maintenance of the project include the costs of diking and site preparation and management of upland disposal areas. These costs are estimated at \$115,000 per 3-year maintenance cycle or a total of \$1,840,000 over the 50-year life of the project.

**D. Responsibilities.**

1. Federal. The Federal Government would design and prepare detailed plans, construct, and share in the cost of the general navigation features of the project as previously described. Construction would be contingent upon Congressional authorization and funding and upon receipt of the non-Federal assurances and cost items.

2. Non-Federal. Formal assurances of non-Federal cooperation must be furnished prior to project construction. The non-Federal sponsor must agree to:

a. Provide, without cost to the United States, all lands, easements and rights-of-way necessary for construction and maintenance of the project upon the request of the Chief of Engineers, including suitable areas determined by the Chief of Engineers to be required in the general public interest for initial and subsequent disposal of dredged material.

b. Hold and save the United States free from damages due to the construction and maintenance of the project,



except damages due to the fault or negligence of the United States or its contractors.

c. Perform and assure the performance of existing bulkhead replacements within the project as required due to a deepened channel and to otherwise protect or acquire interest in adjacent properties impacted by the project.

d. Accomplish without cost to the United States all lands, easements, right-of-way, relocations, replacements, berthing areas and dredged material disposal areas necessary for project purposes.

e. Fulfill all other requirements of non-Federal sponsorship as specified by the WRDA of 1986 or other applicable statutes and requirements.

## RECOMMENDATIONS

It is recommended that the existing Federal navigation project for Bayou La Batre, Alabama, be improved with such modifications thereof as in the discretion of the Commander, USACE, may be advisable, to provide for:

Deepening the existing Federal channel within Bayou La Batre to a navigation depth of 18 feet by 100 feet wide from the mouth of Bayou La Batre (130+00) to and including the existing turning basin (30+00).

Deepening the existing Federal channel within Bayou La Batre to a navigation depth of 14 feet by 75 feet wide from the turning basin (30+00) to the Highway 188 bridge crossing (0+00).


Extending a 14-foot by 75-foot channel from the Highway 188 bridge crossing within Bayou La Batre to Sta. -15+10 above the bridge.

Extending a 14-foot by 50-foot channel from the turning basin into Snake Bayou to Sta. 5+33, then a 12-foot by 50-foot channel within Snake Bayou to Sta. 13+47.

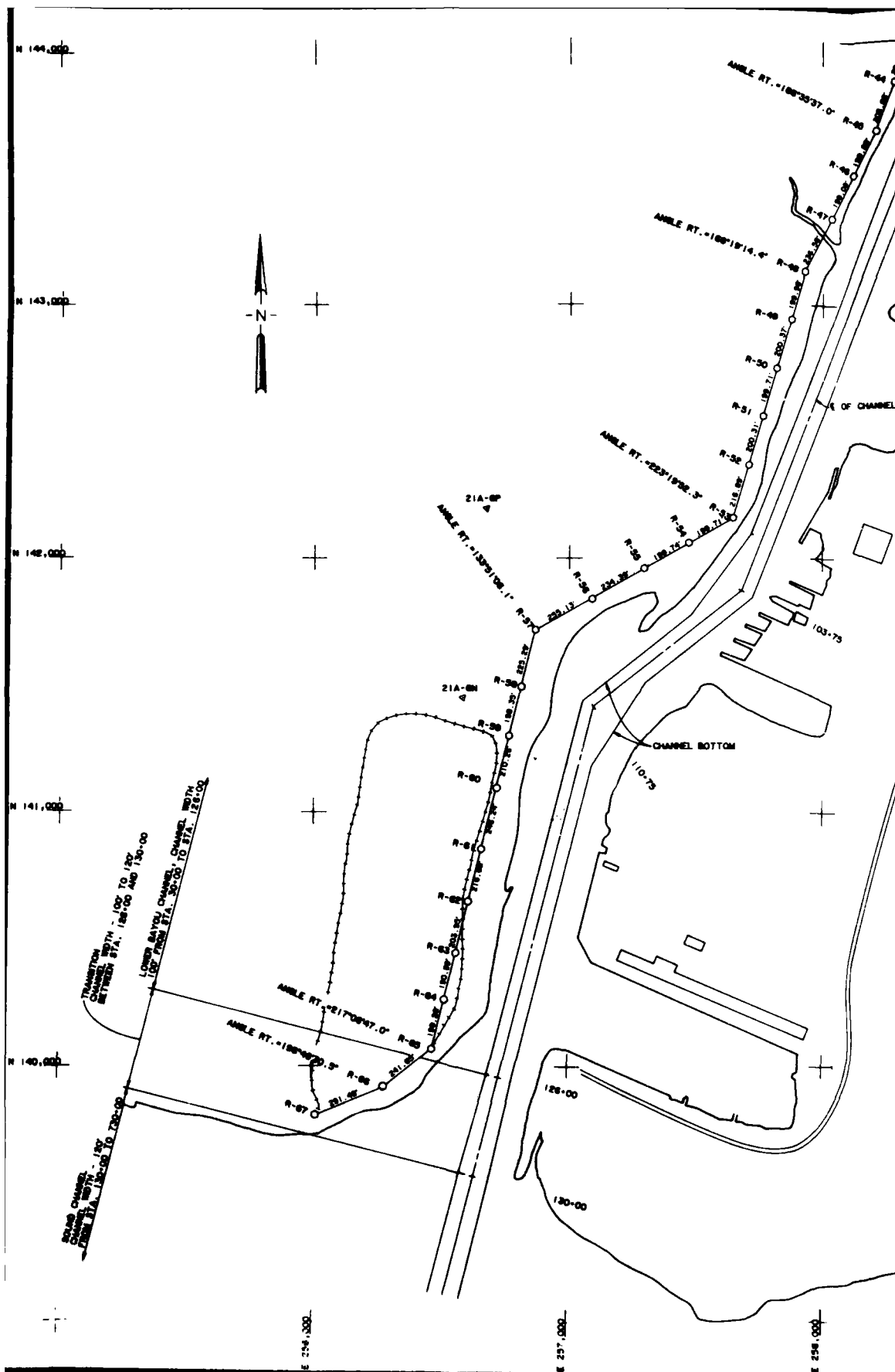
Extending and widening the existing 12-foot by 100-foot Federal channel within Mississippi Sound to connect with the Gulf Intracoastal Waterway (GIWW) alignment (536+00) then westward along the GIWW alignment to connect with the existing Pascagoula Ship Channel (1185+45). The recommended dimensions of this channel are 18 feet in depth by 120 feet in width.

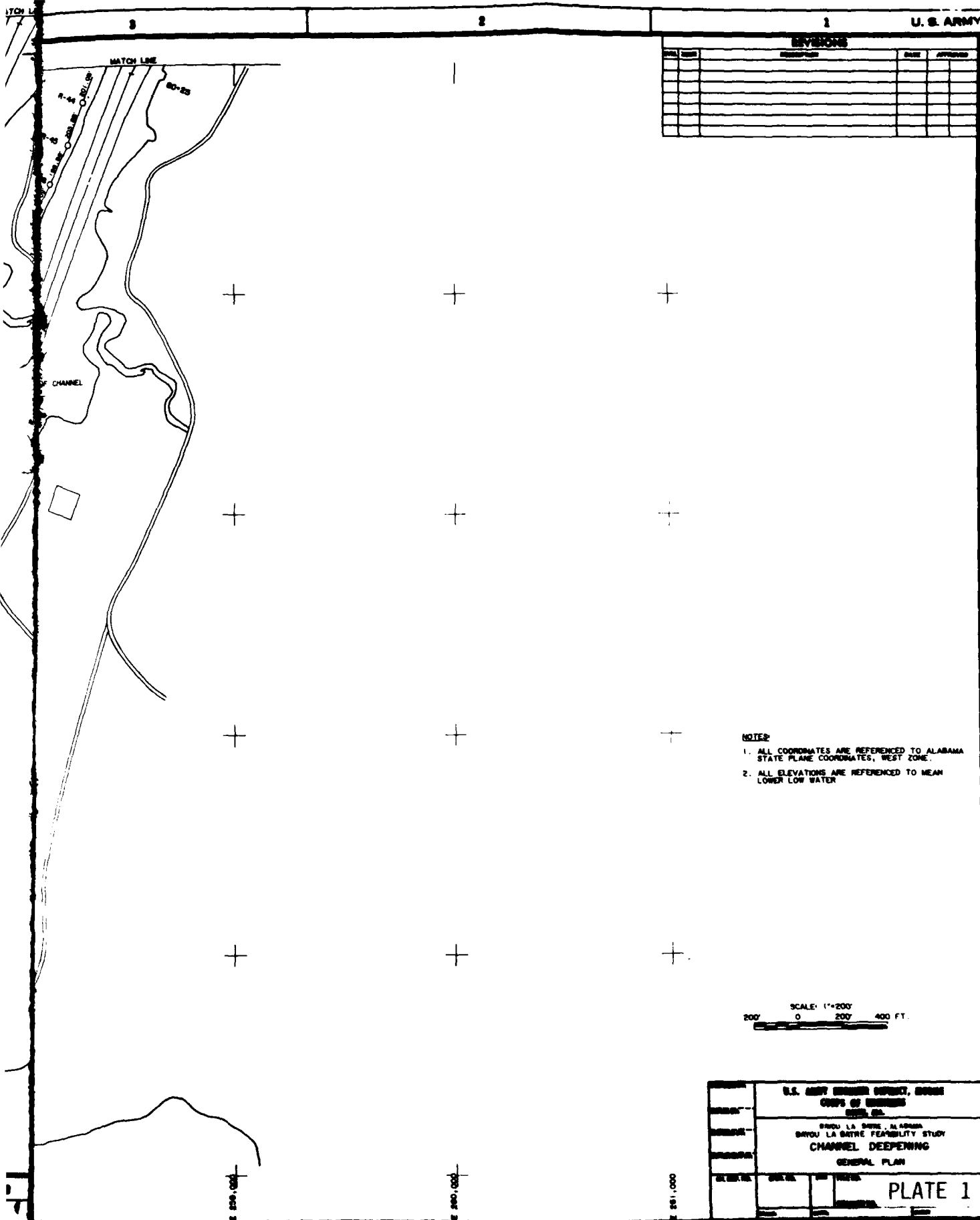
This recommendation is made with the provision that, prior to the commencement of construction, the non-Federal sponsor will comply with all requirements of law concerning non-Federal sponsorship of the project.

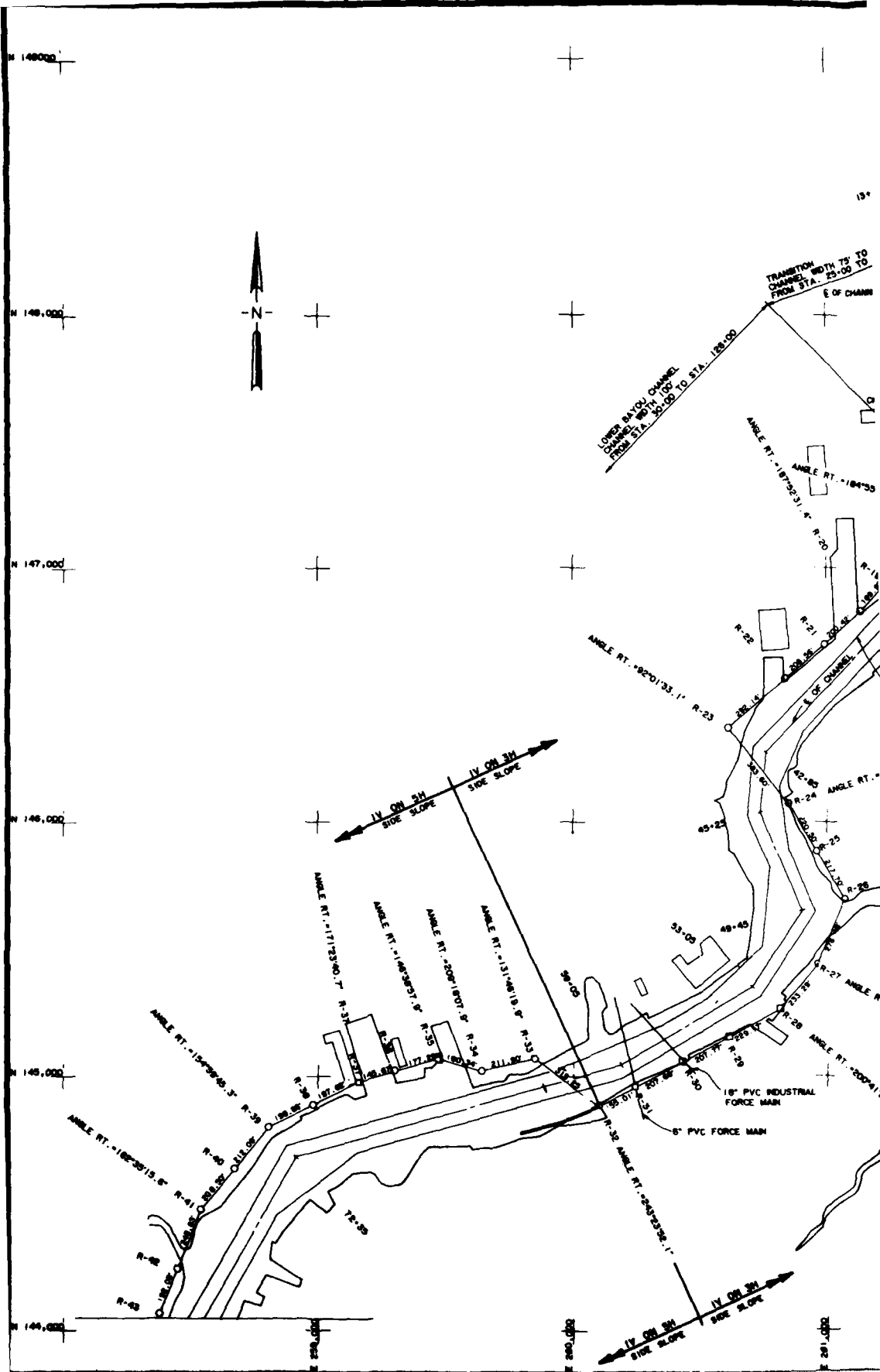
The recommendations contained herein reflect the information available at this time and current Departmental policies governing formulation of individual projects. They do not reflect program and budgeting priorities inherent in the formulation of a national Civil Works construction program nor the perspective of higher review levels within the Executive Branch. Consequently, the recommendations may be modified before they are transmitted to the Congress as proposals for authorization and/or implementation funding.

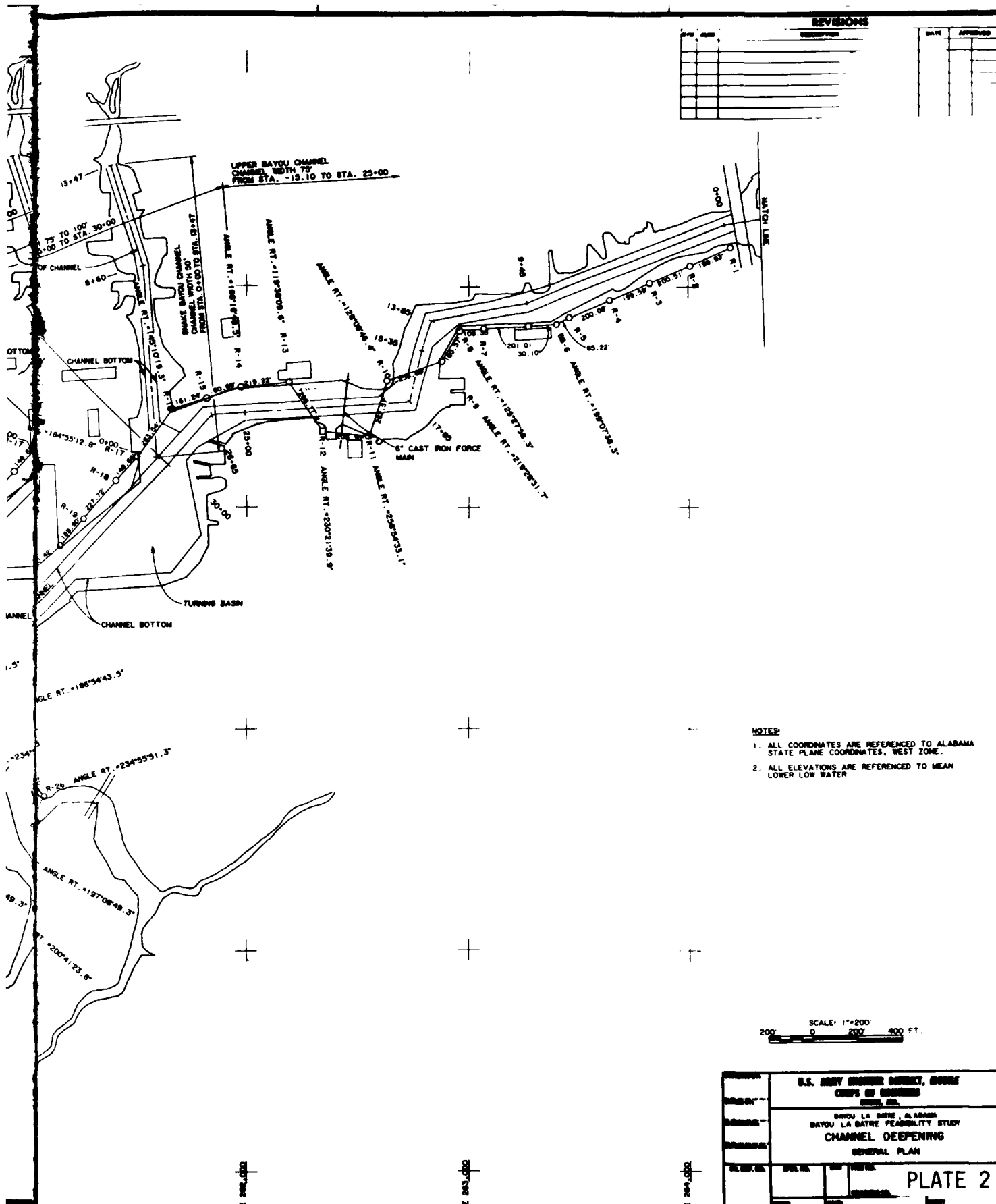
  
GARRY V. COOPER  
LTC, Corps of Engineers  
Acting District Engineer

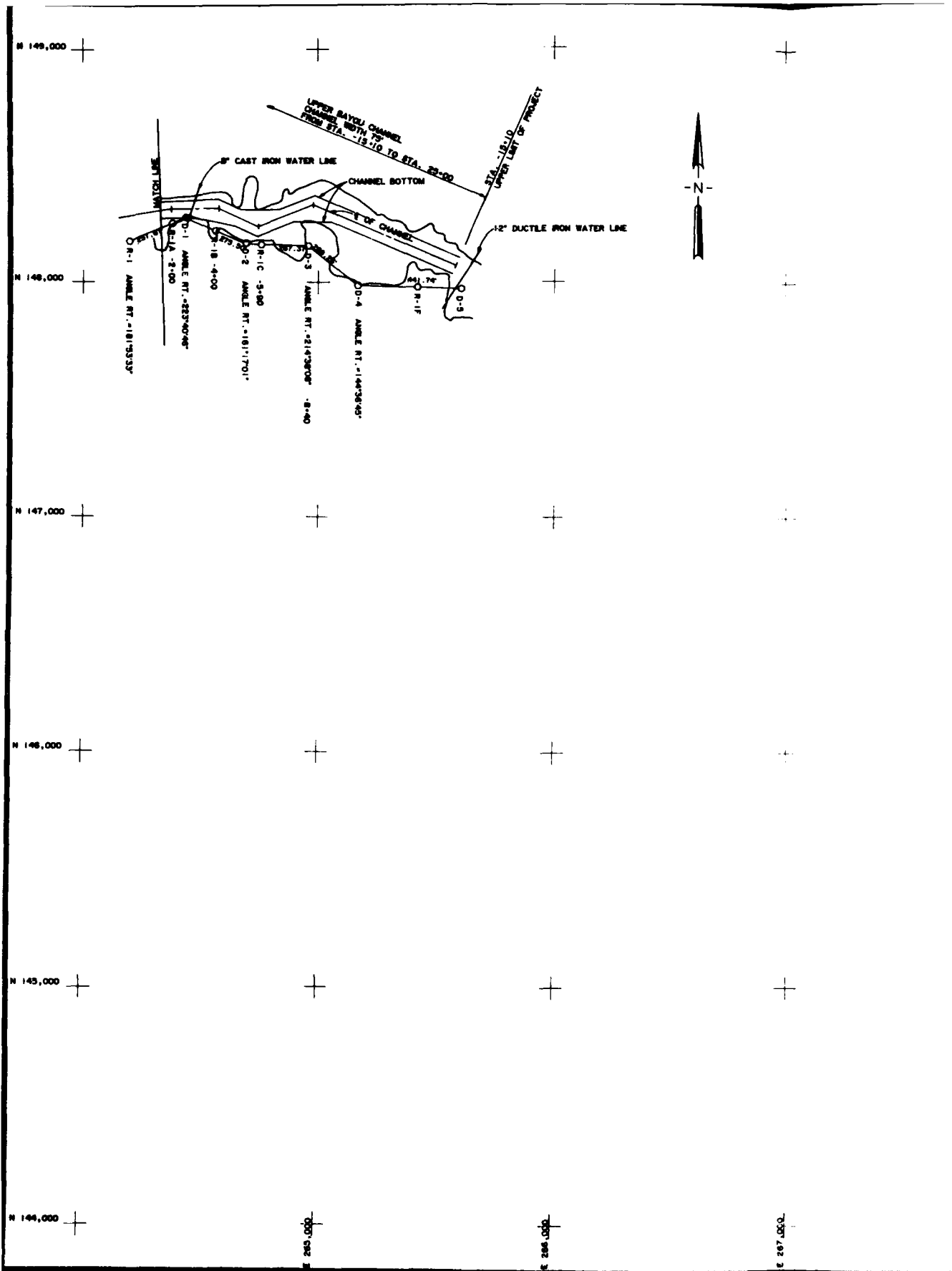
# **PLATES**













3

2

1

U. S. ARMY

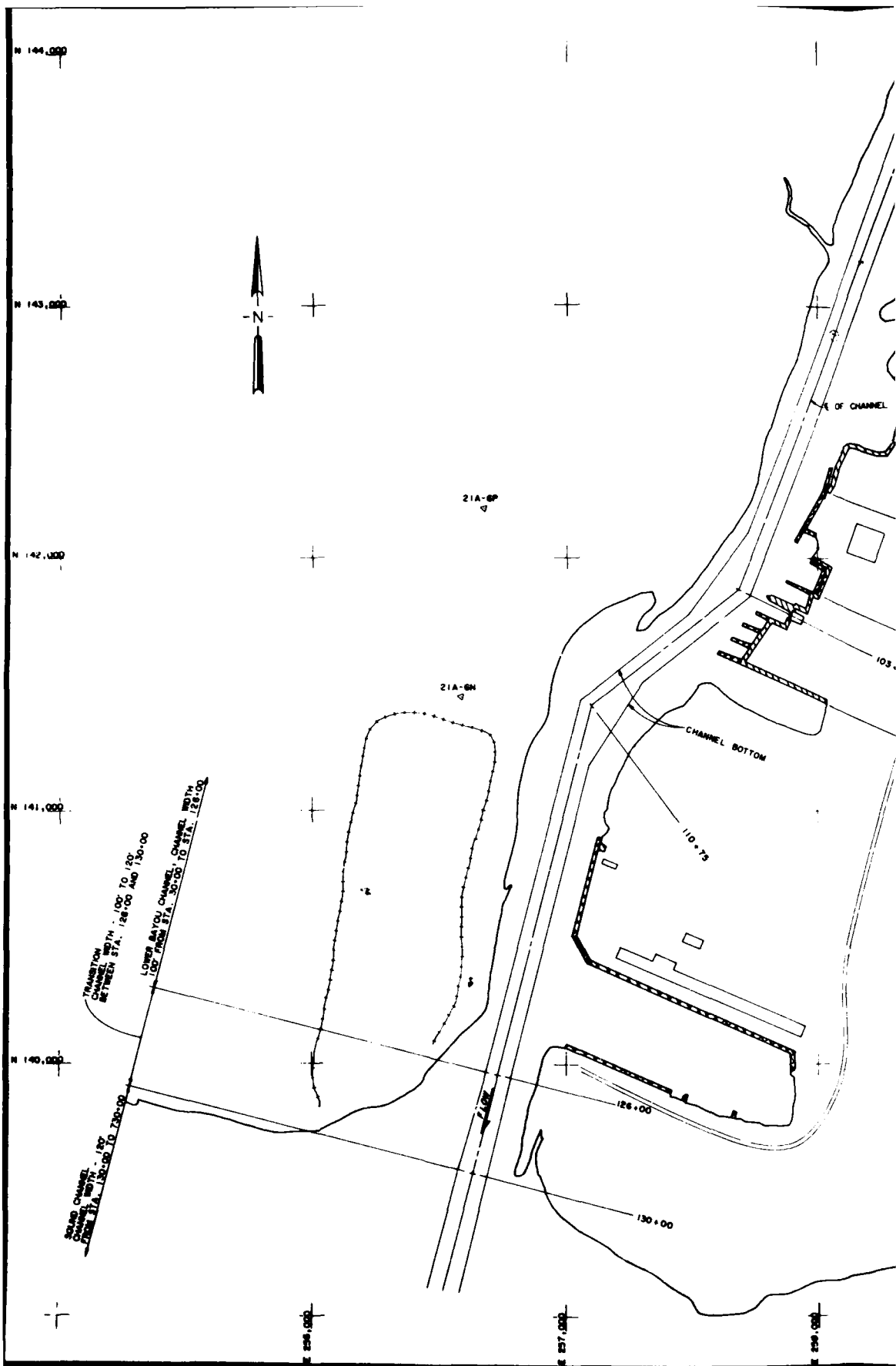
REVISIONS			
NO.	DATE	DESCRIPTION	APPROVED

## NOTES:

1. ALL COORDINATES ARE REFERENCED TO ALABAMA STATE PLANE COORDINATES, WEST ZONE.
2. ALL ELEVATIONS ARE REFERENCED TO MEAN LOWER LOW WATER.

SCALE: 1"=200'  
200' 0 200' 400 FT.

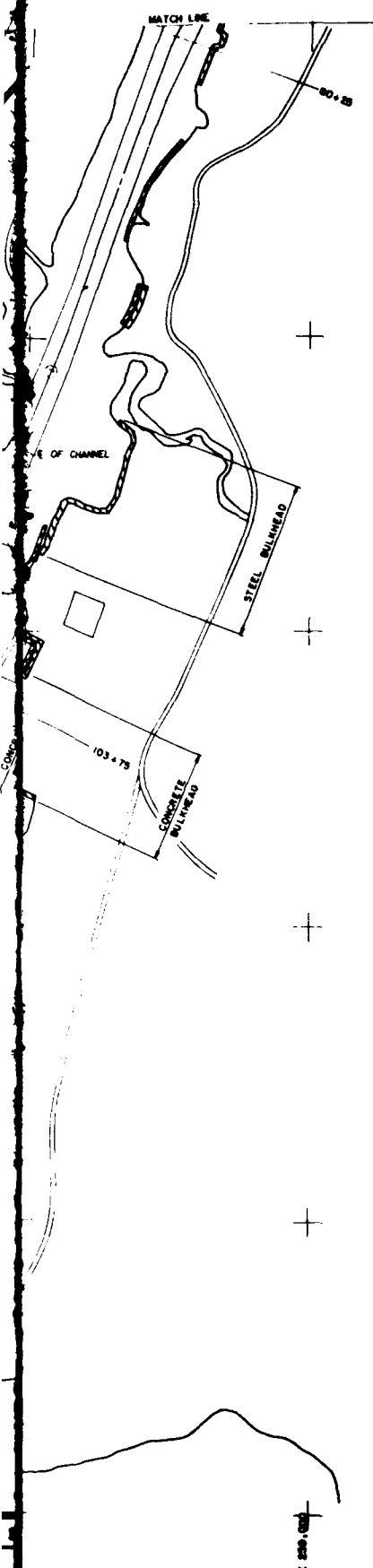
DESIGNED BY	U.S. ARMY ENGINEER DISTRICT, MOBILE		
DRAWN BY	CORPS OF ENGINEERS		
CHECKED BY	MOBILE, ALA.		
APPROVED BY	MOBILE LA. DIST. ALABAMA		
DATE	MOBILE LA. DIST. FEASIBILITY STUDY		
	CHANNEL DEEPENING		
	GENERAL PLAN		
PLATE NO.	DATE	BY	NAME
			PLATE 3



U. S. ARMY

REVISIONS

NO.	DATE	DESCRIPTION	DATE	APPROVED



NOTES:

1. ALL COORDINATES ARE REFERENCED TO ALABAMA STATE PLANE COORDINATES, WEST ZONE.
2. ALL ELEVATIONS ARE REFERENCED TO MEAN LOWER LOW WATER
3. ALL BULKHEADS AND PIERS ARE TIMBER UNLESS OTHERWISE NOTED.

LEGEND:

- EXISTING BULKHEADS
- EXISTING PIERS

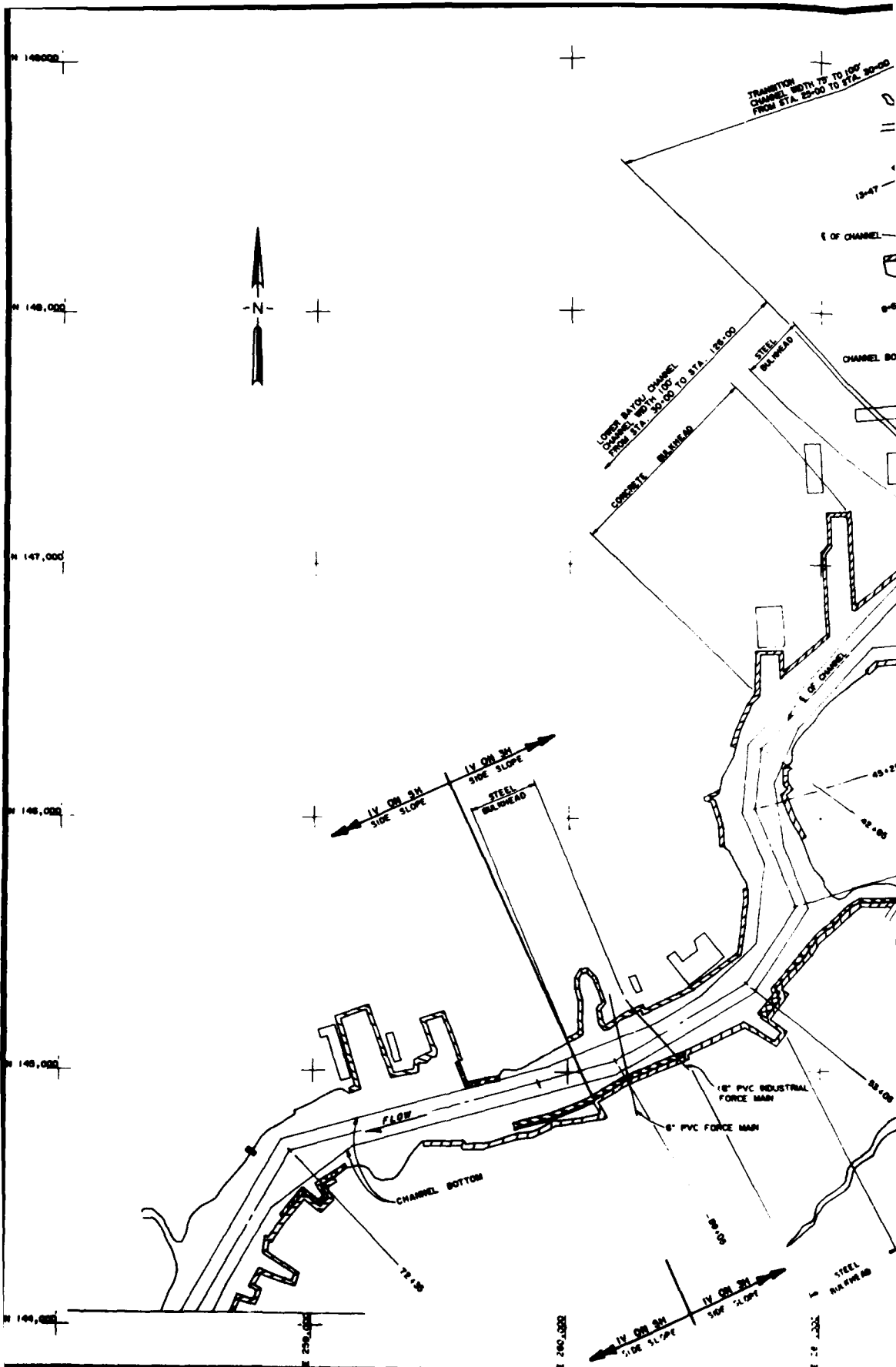


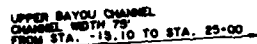
U.S. ARMY ENGINEER DISTRICT, MOBILE  
CORPS OF ENGINEERS  
MOBILE, ALA.

MOBILE LA BAYE FEASIBILITY STUDY  
CHANNEL DEEPENING

EXISTING BULKHEADS & PIERS

PLATE 4





MAKE SAYOU CHANNEL  
CHANNEL WIDTH 50'  
FROM STA. 0+00 TO STA.

6" LAST FROM FORCE  
MAN

~~STEEL~~  
~~BULK HEAD~~

- NOTES:**
1. ALL COORDINATES ARE REFERENCED TO ALABAMA STATE PLANE COORDINATES, WEST ZONE.
  2. ALL ELEVATIONS ARE REFERENCED TO MEAN LOWER LOW WATER
  3. ALL BULKHEADS AND PERS ARE THINER UNLESS OTHERWISE NOTED.

**LEGEND**

-  EXISTING BULKHEADS
-  EXISTING PIERS

SCALE: 1"=200

SCALE: 1"=200'



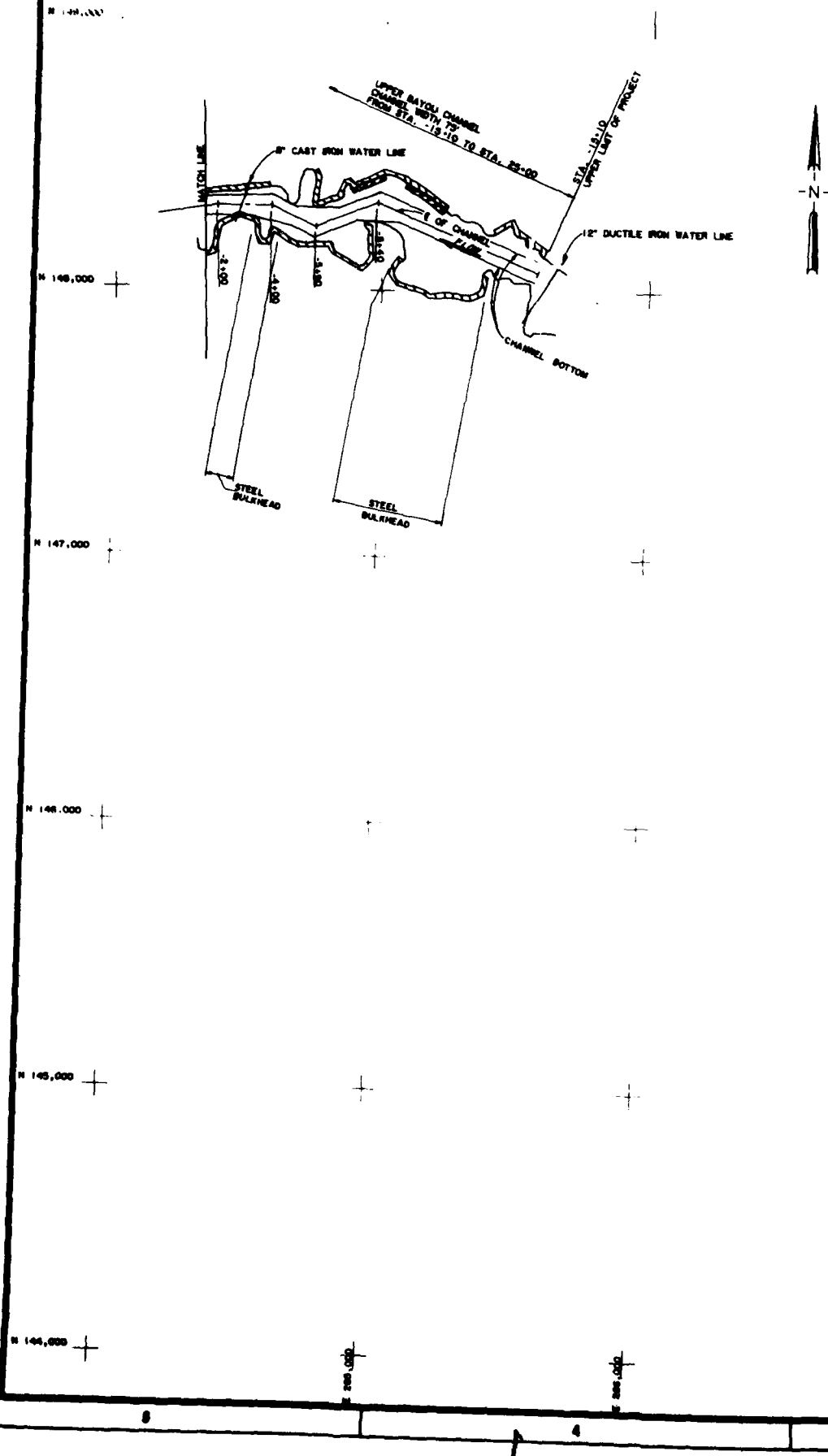
0 200 400 F

**U.S. ARMY ENGINEER DISTRICT, CHINA  
CORPS OF ENGINEERS**

SAVOU, A BURE ALABAMA  
SAVOU, A BURE FEASIBILITY STUDY  
CHANNEL DETERMINING

### EXISTING BULKHEADS & PIERS

PLATE 5



REVISIONS				
NO.	DATE	DESCRIPTION	DATE	APPROVED

# NOTES:

1. ALL COORDINATES ARE REFERENCED TO ALABAMA STATE PLANE COORDINATES, WEST ZONE.
2. ALL ELEVATIONS ARE REFERENCED TO MEAN LOWER LOW WATER.
3. ALL BULKHEADS AND PIERS ARE TIMBER UNLESS OTHERWISE NOTED.

# LEGEND

- EXISTING BULKHEADS
- EXISTING PIERS

SCALE: 1"=200'  
200' 0 200 400 FT.

U.S. ARMY ENGINEER DISTRICT, MOBILE	
CORPS OF ENGINEERS	
MOBILE, ALA.	
BAYOU LA BATRE, ALABAMA	
BAYOU LA BATRE FEASIBILITY STUDY	
CHANNEL DEEPENING	
EXISTING BULKHEADS & PIERS	
DATE	PLATE 6

**ENVIRONMENTAL IMPACT  
STATEMENT**



**FINAL  
ENVIRONMENTAL IMPACT STATEMENT  
BATOU LA SATRE  
NAVIGATION IMPROVEMENTS**

**TABLE OF CONTENTS**

<b>ITEM</b>	<b>PAGE</b>
<b>ABSTRACT</b>	<b>EIS- 1</b>
<b>SUMMARY</b>	<b>EIS- 3</b>
<b>MAJOR CONCLUSIONS AND FINDINGS</b>	<b>EIS- 3</b>
<b>AREAS OF CONTROVERSY</b>	<b>EIS- 3</b>
<b>UNRESOLVED ISSUES</b>	<b>EIS- 3</b>
<b>RELATION TO ENVIRONMENTAL REQUIREMENTS</b>	<b>EIS- 4</b>
<b>NEED FOR AND OBJECTIVES OF ACTION</b>	<b>EIS- 5</b>
<b>STUDY AUTHORITY</b>	<b>EIS- 5</b>
<b>PUBLIC CONCERNS</b>	<b>EIS- 5</b>
<b>PLANNING OBJECTIVES</b>	<b>EIS- 5</b>
<b>ALTERNATIVES</b>	<b>EIS- 6</b>
<b>PLANS ELIMINATED FROM FURTHER STUDY</b>	<b>EIS- 6</b>
<b>PLANS CONSIDERED IN DETAIL</b>	<b>EIS- 7</b>
<b>RECOMMENDED PLAN</b>	<b>EIS-19</b>
<b>AFFECTED ENVIRONMENT</b>	<b>EIS-21</b>
<b>GENERAL ENVIRONMENTAL CONDITIONS</b>	<b>EIS-21</b>
<b>SIGNIFICANT RESOURCES</b>	<b>EIS-21</b>
<b>ENVIRONMENTAL EFFECTS</b>	<b>EIS-30</b>
<b>SUMMARY OF MITIGATION MEASURES</b>	<b>EIS-42</b>
<b>LIST OF PREPARERS</b>	<b>EIS-43</b>
<b>PUBLIC INVOLVEMENT</b>	<b>EIS-44</b>
<b>PUBLIC INVOLVEMENT PROGRAM</b>	<b>EIS-44</b>
<b>REQUIRED COORDINATION</b>	<b>EIS-44</b>
<b>STATEMENT RECIPIENTS</b>	<b>EIS-44</b>
<b>PUBLIC VIEWS AND RESPONSES</b>	<b>EIS-46</b>
<b>BIBLIOGRAPHY</b>	<b>EIS-86</b>

TABLE OF CONTENTS  
 ENVIRONMENTAL IMPACT STATEMENT  
 FOR THE  
 LA BATRE, ALABAMA  
 CHANNEL SEGMENT DISPOSAL PROJECT

NUMBER	TITLE	PAGE
EIS-1	Environmental Statutes and Executive Orders	EIS- 4
EIS-2	Channel Segment/Disposal Alternatives	EIS- 8
EIS-3	Alternative Plans	EIS- 9
EIS-4	Average Annual Costs and Benefits by Channel Segment and Depth	EIS-10
EIS-5	Summary of Selected Features of Alternative Plans at 18-Foot Depth	EIS-11
EIS-6	Comparison of Plans Considered in Detail	EIS-13

LIST OF FIGURES

NUMBER	TITLE	PAGE
EIS-1	Existing Navigation Project at Bayou La Batre, Alabama	EIS-88
EIS-2	Proposed Channel Alignments and Aquatic Disposal Areas	EIS-89
EIS-3	Proposed Upland Disposal Areas	EIS-90
EIS-4	Point aux Pins Placement Concept	EIS-91
EIS-5	Isle aux Herbes Placement Concept A	EIS-92
EIS-6	Isle aux Herbes Placement Concept B	EIS-93
EIS-7	Tentatively Selected Plan	EIS-94

**FINAL  
ENVIRONMENTAL IMPACT STATEMENT  
BAYOU LA BATRE  
NAVIGATION IMPROVEMENTS**

The responsible lead agency is the U. S. Army Engineer District Mobile.

**Abstract.** The Mobile District has investigated public concerns of the Bayou La Batre study area related to providing increased width and depth in the Bayou La Batre navigation channel. Of the plans initially formulated, 18 were selected for detailed study along with the "No Action" alternative. All plans considered for detailed study included provision of a 14- by 75-foot channel from the turning basin to the Highway 188 bridge, a channel 12- by 75-foot for a distance of 1500 feet above the bridge, a channel in Snake Bayou 14- by 50-foot from the junction with Bayou La Batre for 500 feet then 12- by 50-foot for a distance of 800 feet, a 18- by 100-foot channel south from the turning basin to the mouth of the bayou, a 18- by 120-foot channel from the mouth of the bayou into Mississippi Sound to the Gulf Intracoastal Waterway (GIWW). Two alignments from this point to deep water in the Gulf were considered. One southward through Petit Bois Pass, with dimensions of 18 by 120 feet in the Sound and 19 by 150 feet through the Pass into the Gulf, and one westward along the GIWW alignment, with a dimension of 18 by 120 feet, to it's intersection with the Pascagoula Ship Channel. Disposal options which are considered include: upland disposal, including a new and the existing disposal area, for new work and maintenance material dredged from Bayou La Batre and Snake Bayou; wetland establishment, open water disposal or berm construction in Mississippi Sound in depths greater than 12 feet and Gulf disposal of new work from the Mississippi Sound portion; open water disposal in water greater than 12 feet in depth of maintenance material from the sound portion; littoral and Gulf disposal for new work and maintenance material from the Petit Bois Pass alignment; open water, littoral, or Gulf disposal for new work from the GIWW alignment; and open water disposal for maintenance material from this alignment. Based on economic and environmental considerations, Plan XI has been recommended as the National Economic Development (NED) plan. This plan includes deepening and widening the channels including the GIWW alignment as described above and the following disposal alternatives: establishment and use of a new 107 acre upland disposal area and use of the existing 70 acre disposal area for new work and maintenance materials dredged from the Bayou portion of the project; establishment of an emergent berm along the northeastern shore of Isle aux Herbes and direct placement in water with depths greater than 12 feet in Mississippi Sound of new work material from the Mississippi Sound channel and thin layer placement of maintenance material from this channel; and direct placement of new work material and thin layer placement of maintenance material 5000 feet south of the GIWW channel. Impacts to significant resources due to the recommended plan have been minimized through planning and avoidance. Remaining impacts have been determined to be negligible and therefore no additional mitigation is proposed.

FINAL  
MEMORANDUM FOR THE DIRECTOR  
BAYOU LA BATRE  
RE: ENVIRONMENTAL IMPACT STATEMENT

If you would like further  
information to this  
statement, please contact  
Dr. Susan Ivester Rees  
U. S. Army Engineer District Mobile  
P. O. Box 2788  
Mobile, Alabama 36628-0001  
(205) 690-2724

NOTE: Information, displays, maps, etc., discussed in the Bayou La Batre  
Main Report are incorporated by reference in the FEIS.

## **ENVIRONMENTAL IMPACT STATEMENT**

### **BAYOU LA BATRE, ALABAMA NAVIGATION CHANNEL IMPROVEMENTS**

#### **1.0 Summary.**

**1.1 Major Conclusions and Findings.** Alternative Plan XI at the 18-foot depth interval with the Snake Bayou channel segment and channel improvements above the turning basin in Bayou La Batre was designated as the National Economic Development (NED) plan because it provides for economically efficient improved navigational capabilities at Bayou La Batre, Alabama.

Placement of dredged materials in the open water sites within Mississippi Sound has been evaluated following the 404(b)(1) Guidelines, in compliance with the Clean Water Act of 1977, 33 U.S.C. 1251 et seq. (See Appendix D to the Main Report). State water quality certification under Section 401 of the Clean Water Act will be obtained prior to the disposal of dredged material into waters of the U. S. The recommended plan is consistent to the maximum extent practicable with the Coastal Zone Management Programs of the States of Alabama and Mississippi.

**1.2 Areas of Controversy.** Historically the Federal and state environmental agencies have recommended that open water disposal of dredged material in Mississippi Sound be stopped. Their preference has been: 1) the use of suitable upland disposal areas, or 2) placement in deep water sites in the Gulf of Mexico. All efforts have been made to fully utilize upland disposal areas for the proposed navigation improvements at Bayou La Batre, however this option will not accommodate all the dredged material associated with the proposed improvements. Placement of new work material in the ocean dredged material disposal site at Pascagoula, while economically feasible, is not the preferred alternative because of the additional cost associated with this method and the lack of environmental benefits for this method compared with the proposed open water placement methods. Placement of maintenance material in the ocean disposal site is not economically feasible at this time. Although differences in opinion still exists relative to the degree of long-term impacts associated with the disposal of dredged material in open water, coordination efforts among the Federal and state agencies has resulted in development of an acceptable disposal plan at Bayou La Batre which results in the beneficial use of the dredged material as shoreline protection for emergent wetlands.

**1.3 Unresolved Issues.** The utilization of all 2 million cubic yards of new work material from the Mississippi Sound Channel segment for shoreline protection at Isle aux Herbes as recommended by the U. S. Environmental Protection Agency and the Fish and Wildlife Service is an unresolved issue. Additional studies will be undertaken during Preconstruction Engineering and Design in an effort to to utilize all this material as recommended.

1.4 Relationship to Environmental Requirements. The recommended plan as well as the other alternatives are in compliance with applicable statutes and executive orders, as provided on Table EIS-1, for this stage of planning.

1.5 The draft Environmental Impact Statement (FEIS) was filed with EPA 22 July 1988 and the Final EIS was sent to EPA.

#### TABLE EIS-1

##### Environmental Statutes and Executive Orders

###### Federal Statutes

Archeological and Historic Preservation Act, as amended, 16 USC 469, et seq.  
Clean Air Act, as amended, 42 USC 1857h-7, et seq.  
Clean Water Act, as amended, (Federal Water Pollution Control Act) 33 USC 1251, et seq.  
Coastal Zone Management Act, as amended, 16 USC 1451, et seq.  
Endangered Species Act, as amended, 16 USC 1531 et seq.  
Estuary Protection Act, 16 USC 1221, et seq.  
Federal Water Project Recreation Act, as amended, 16 USC 460-1(12), et seq.  
Fish and Wildlife Coordination Act, as amended, 16 USC 661, et seq.  
Land and Water Conservation Fund Act, as amended, 16 USC 4601-4601-11, et seq.  
Marine Protection, Research and Sanctuaries Act, 33 USC 1401, et seq.  
National Historic Preservation Act, as amended, 16 USC 470a, et seq.  
National Environmental Policy Act, as amended, 42 USC 4321, et seq.  
Rivers and Harbors Act, 33 USC 401 et seq.  
Watershed Protection and Flood Prevention Act, 16 USC 1001, et seq.  
Wild and Scenic Rivers Act, as amended, 16 USC 1271, et seq.  
Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (PL 91-646)  
The Gulf Islands National Seashore (GIN) System (PL 91-660)  
Coastal Barrier Resources Act (PL 97-348)

###### Executive Orders, Memoranda, etc.

Flood Plain Management (E.O. 11988)  
Protection of Wetlands (E.O. 11990)  
Environmental Effects Abroad of Major Federal Actions (E.O. 12114)  
Analysis of Impacts on Prime and Unique Farmland  
(CEQ Memorandum, 11 Aug 80)

## **2.0 Need For and Objectives of Action.**

**2.1 Study Authority.** Authority for this study is contained in House Public Works Committee Resolution adopted on October 10, 1974. The resolution requested feasibility studies to determine if modifications to the existing navigation project at Bayou La Batre, Alabama, are warranted.

**2.2 Public Concerns.** The potential for development of the Bayou La Batre area is related to its historical development as a major fishing port on the gulf coast as well as its present day national ranking among commercial fishing harbors. In addition, more recent development of the boat building industry within the bayou has played an important role in expanding the economic base of Bayou La Batre and south Mobile County. Public concerns considered in the proposed study primarily center around the need for improved waterborne transportation facilities to support changing commercial vessel types, changes in commercial fishing activities, prospects for offshore oil and gas exploration service vessel activity, porting of small ships, and construction of vessels with a draft greater than 12 feet, the existing project depth. Public concerns were also expressed concerning the maintenance and or enhancement of the environment within the study area. The Main Report examines, in detail, the problems, needs, and opportunities of the study area at Bayou La Batre, Alabama.

**2.3 Planning Objectives.** The planning objectives listed below are the basis from which alternative plans were formulated.

Increase the diversity of the fleet which could utilize the channel for commercial purposes.

Increase the economic efficiency of the interactive system of vessels, facilities, and navigational requirements by improving the channel to accommodate the existing fleet and larger, more cost effective vessels.

Improve navigational safety and reduce the risk of vessel groundings and damages.

Provide an adequate and acceptable dredged material disposal plan for project modifications and continued maintenance of the Bayou La Batre channel.

Coordinate dredging and disposal alternatives so that no conflicts arise with existing management plans for Gulf Islands National Seashore properties on Petit Bois and Horn Islands and the Coastal Area Management Programs of the State of Alabama and the State of Mississippi.

Avoid irreversible commitments of resources to future uses.

Maintain or enhance environmental quality of the bayou and Mississippi Sound.

Utilize dredged material for beneficial purposes such as erosion protection or habitat establishment.

### 3.0 Alternatives.

3.1 Plans Eliminated from Further Study. A large array of channel depths and widths and disposal sites were initially considered for implementation for the Bayou La Batre project, including those suggested by the public, State and local agencies, and Federal agencies as well as those conceived by the Corps of Engineers. These alternatives are discussed in detail in the Main Report. A number of these concepts were eliminated from further study during preliminary stages of the formulation process. Alternative concepts which were retained were subjected to more detailed analysis and of these, eleven concepts were carried forward as the final array of detailed alternatives. The alternatives discussed below were eliminated from further study in the intermediate stage of formulation.

3.1.1 Channel Depth and Width. Initial investigations had included depths of 13, 14, 15, 16, 17, 18, 20, and 22 feet. During the intermediate stage 13-, 15-, and 17-foot depths were eliminated. Widths from 100 to 200 feet were considered for the Mississippi Sound and entrance portions of the channel. All widths were eliminated except for 100 feet for the channel segment in the bayou and 120 feet for the channel segments in Mississippi Sound or westward along the GIWW alignment to the Pascagoula Ship Channel, and 150 feet through Petit Bois Pass into the Gulf of Mexico,. A summary of the economics for each channel segment is presented in Appendix E to the Main Report.

3.1.2 Alternative Disposal Concepts. The use of diked areas 'Alpha' and 'Beta' on the west side of the bayou were eliminated due to their limited size and the wetland nature of a portion of 'Beta'. One of the main considerations used in determining the suitability of an upland site is it's role in a long-term dredged material disposal plan. This plan which is being developed in conjunction with the improvements to the Bayou La Batre channel will provide disposal capacity for the bayou portion of the channel for a 50 year period. In addition, the maintenance needs for the bayou portion of the Bayou Coden channel are also being considered in this plan. Because of it's small size site 'Alpha' did not fit into the scheme for a long-term plan. In addition to restricted size, the dikes around site 'Beta' have deteriorated and permitted for tidal exchange into a portion of the site with a consequent development of wetland vegetation.

Upland disposal of material dredged from the entire length of the proposed channel, both new work and maintenance, was eliminated from consideration for economic and engineering considerations. The quantity of material to be dredged from the entire project over the 50 year project life is in excess of 16 million cubic yards. Disposal of this quantity of material would require approximately 1000 acres of upland to be purchased by the local sponsor. In addition, the proposed channel extends approximately 13 miles from the mainland shoreline. Pumping of dredged materials for this distance would result in excessive costs in light of the benefits to be gained from improving the channel.

Expansion of the existing disposal area, 'Charlie', through the addition of 20 acres on the west of the site was also eliminated from further



C  
consideration. With the enlarged area maintenance materials dredged from Station 30+00, approximately midway between the turning basin and the mouth, to approximately Station 220+00 in Mississippi Sound would be placed in the site. Pumping to the site from the channel segment within Mississippi Sound would require the addition of a booster pump. To break even with the costs associated with the booster pump approximately 210,000 cubic yards would have to be placed in the site every 3 years. Placing this quantity of material within the 90 acre site would result in attaining the design capacity of the site in approximately 30 years which is not consistent with the long term management goal of 50 years. The alternative of placing less than 210,000 cubic yards in the site, to achieve the long term goal, is not cost effective.

Island construction in Mississippi Sound was eliminated due to the lack of quantity of material for an island. Direct nourishment of the barrier islands was eliminated due to the costs associated with this disposal alternative. Disposal on the north side of Petit Bois Island was also eliminated. Extensive grassbeds are known to occur in the areas north of the barrier islands and disposal in these areas could result in significant impacts to this important habitat.

Open water disposal of new work material in waters less than 12 feet deep was eliminated due to the possibility of mounding and subsequent impacts on circulation. Impacts such as these have been observed in other areas, e.g. Pascagoula area, and it was determined that the impacts could be avoided by using deeper waters within Mississippi Sound. Open water disposal of maintenance material into these waters was also eliminated due to the proximity of the significant estuarine nursery areas of Portersville and Grand Bays and the possible impacts due to increased turbidity associated with this disposal alternative.

Gulf disposal of maintenance material from the Mississippi Sound portion of the channel was eliminated due to operational constraints. The size of the channel requires that a cutterhead or mechanical dredge perform the dredging, with material being placed in dump scows or hopper barges for transport to the Gulf. In order to gain an economical load these scows or barges would be overflowed until such a load was obtained. Recent experience with this type barge overflow operation in Mobile Bay has demonstrated that barge loading cannot be enhanced with the type maintenance material present in the Mobile Channel and with equipment presently available within the dredging industry. Studies of maintenance material from the Bayou La Batre channel indicate that it is of a similar nature and therefore Gulf disposal would not be economically feasible at this time. Gulf disposal of maintenance material from an alignment west to the Pascagoula Harbor Channel was eliminated due to the small quantity of material estimated to be removed and the excessive costs associated with removing small quantities and transport to the Gulf.

3.2 Plans Considered in Detail. Evaluations performed in the intermediate stage identified eleven conceptual channel segment/disposal alternative combinations which merited further study. Table EIS-2 presents a description of each of the disposal concepts on a channel segment basis.

**TABLE EIS-2**  
**Channel Segment/Disposal Alternatives**

**RAYON CHANNEL SEGMENT**

- EA New work and maintenance material to upland disposal areas Delta and existing Charlie.

**MISSISSIPPI SOUND CHANNEL SEGMENT<sup>1</sup>**

- SA New work material split between Point aux Pins and open water deeper than 12 feet. Maintenance material to open water greater than 12 feet deep.
- SB New work material split between Isle aux Herbes and open water deeper than 12 feet. Maintenance material to open water greater than 12 feet deep.
- SC New work material to Isle aux Herbes. Maintenance material to open water greater than 12 feet deep.
- SD New work and maintenance material to open water greater than 12 feet deep.
- SE New work material to Gulf of Mexico (ODMDS), only in conjunction with PB or GB. Maintenance material to open water greater than 12 feet deep.

**PETIT BOIS PASS CHANNEL SEGMENT**

- PA New work material in littoral zone. Maintenance material disposal rotating between littoral zone and ODMDS on an 18-month cycle.
- PB New work material to ODMDS, alone or in conjunction with SE. Maintenance material disposal rotating between littoral zone and ODMDS on an 18-month cycle.

**GIWW CHANNEL SEGMENT<sup>2</sup>**

- GA New work and maintenance material to open water approximately 5000 feet south of channel.
- GB New work material to Pascagoula ODMDS, only in conjunction with SE. Maintenance material to open water approximately 5000 feet south of channel.
- GC New work material in littoral zone 10,000 feet south of channel. Maintenance material to open water approximately 5000 feet south of channel.

<sup>1</sup>Options for open water disposal include:  
 direct placement approximately 2500 feet west of channel  
 thin-layer placement approximately 2500 feet west of channel  
 berm construction

<sup>2</sup>Options for open water disposal include:  
 direct placement  
 thin-layer

Combination of these channel/disposal concepts results in eighteen alternative plans as presented on Table EIS-3. It should be noted that each of the openwater disposal concepts can be modified depending on the technique of disposal utilized. The cost of the disposal concept would not change with change in technique, however the impacts associated with the use of the different technique are different. In addition five different depths, 14, 16, 18, 20, and 22 feet, are considered for each of the eighteen alternative plans. These alternatives, including the "No Action" alternative, make up the final array of alternatives. Table EIS-4 summarizes information contained in the Main Report related to plan economics for each depth considered. Based on this table the greatest net benefits are attained with an 18-foot channel (For more detail refer to Plan Formulation Section of the Main Report). In order to simplify the discussion in the EIS, the detailed alternatives analysis is made utilizing the 18-foot depth alternative. Table EIS-5 summarizes information related to plan economics for the 18-foot depth alternative. See Appendix B to the Main Report for more detailed discussion on the economic analysis.

TABLE EIS-3

Alternative Plans

ALTERNATIVE PLAN I	BA+SA+PA	ALTERNATIVE PLAN X	BA+SA+GA
ALTERNATIVE PLAN II	BA+SB+PA	ALTERNATIVE PLAN XI	BA+SB+GA
ALTERNATIVE PLAN III	BA+SC+PA	ALTERNATIVE PLAN XII	BA+SC+GA
ALTERNATIVE PLAN IV	BA+SD+PA	ALTERNATIVE PLAN XIII	BA+SD+GA
ALTERNATIVE PLAN V	BA+SA+PB	ALTERNATIVE PLAN XIV	BA+SE+GB
ALTERNATIVE PLAN VI	BA+SB+PB	ALTERNATIVE PLAN XV	BA+SA+GC
ALTERNATIVE PLAN VII	BA+SC+PB	ALTERNATIVE PLAN XVI	BA+SB+GC
ALTERNATIVE PLAN VIII	BA+SD+PB	ALTERNATIVE PLAN XVII	BA+SC+GC
ALTERNATIVE PLAN IX	BA+SE+PB	ALTERNATIVE PLAN XVIII	BA+SD+GC

3.2.1 "No Action" Alternative. Maintenance of the existing project provides waterborne transportation via: a 12- by 100-foot channel from the 12-foot contour in Mississippi Sound to a point about 2,800 feet below the State Highway 188 bridge, thence a channel 12 by 75 feet upstream to the bridge, for a total channel length of about 6.3 miles. A turning basin is provided about 0.6 mile below the bridge. Approximately 100,000 cubic yards of maintenance material removed from the bayou portion of the project is pumped to a 70 acre confined disposal site (Charlie), approximately midway between the communities of Bayou La Batre and Coden. Material removed from the Mississippi Sound portion of the project by hydraulic pipeline/cutterhead dredge is pumped to six 75 acre open water disposal sites along the western side of the channel (See Figure EIS-1). These sites range in depth from 3.5 to 10.5 feet in depth. Typically, 50,000 cubic yards of maintenance material is pumped to each of the sites on a 3 year basis.

**TABLE EIS-4**

**Average Annual Costs and Benefits  
by Channel Segment and Depth<sup>1</sup>**

Channel Segment (Depth)	Total Average Annual Benefits	Total Average Annual Costs <sup>2</sup>	Net Benefits	B/C Ratio
<b>Sound, Pass, and Bayou to Turning Basin</b>				
14 feet	1,445.8	1,843.0	(397.2)	0.78
16 feet	1,628.1	2,314.3	(686.2)	0.70
18 feet	4,059.5	2,444.6	1,614.9	1.66
20 feet	4,072.3	2,800.6	1,271.7	1.45
22 feet	4,072.3	3,015.2	1,057.1	1.35
<b>Sound, GIWW, and Bayou to Turning Basin</b>				
14 feet	1,348.8	1,229.3	119.5	1.10
16 feet	1,530.5	1,599.4	(68.9)	0.96
18 feet	3,961.9	1,757.6	2,204.3	2.25
20 feet	3,974.7	2,059.2	1,915.5	1.93
22 feet	3,974.7	2,277.7	1,697.0	1.75
<b>Snake Bayou<sup>3</sup></b>	<b>365.1</b>	<b>39.8</b>	<b>325.3</b>	
<b>Turning Basin to 1500' above Bridge<sup>3</sup></b>	<b>574.8</b>	<b>391.5</b>	<b>183.3</b>	

<sup>1</sup>These data are applicable to the most economical alternative plan, i.e., Plan II and Plan XI. Costs and Benefits are 1,000.

<sup>2</sup>These are net average annual costs and are composed of (Construction dredging + Maintenance dredging + Bulkhead replacement + Utility relocations) - (Bulkhead replacement without project + Maintenance dredging without project).

<sup>3</sup>Positive net benefits indicate channel segment feasibility.

TABLE EIS-5

**Summary of Selected Features of Alternative Plans  
at 18-Foot Depth<sup>1</sup>**

Plan	Economic Data <sup>2</sup>			Plan Designation
	Annual Costs	Annual Benefits	B/C Ratio	
I	2,500.8	4,059.5	1.62	
II	2,444.6	4,059.5	1.66	
III	2,522.3	4,059.5	1.61	
IV	2,469.5	4,059.5	1.64	
V	2,624.1	4,059.5	1.55	
VI	2,567.9	4,059.5	1.58	
VII	2,645.6	4,059.5	1.53	
VIII	2,592.8	4,059.5	1.57	
IX	2,862.1	4,059.5	1.44	
X	1,813.8	3,961.9	2.18	
XI	1,757.6	3,961.9	2.25	NED
XII	1,835.3	3,961.9	2.16	EQ
XIII	1,782.5	3,961.9	2.22	
XIV	2,031.3	3,961.9	1.95	
XV	1,846.1	3,961.9	2.15	
XVI	1,789.9	3,961.9	2.21	
XVII	1,867.6	3,961.9	2.12	
XVIII	1,814.8	3,961.9	2.18	

<sup>1</sup>Including Snake Bayou and Turning Basin to 1500 feet above Bridge segments

<sup>2</sup>Costs and benefits are 1,000

The principal difficulties stemming from inadequate widths and depths throughout the existing channel would not be alleviated under this alternative. In addition to this economic handicap this alternative would not alleviate the safety problems associated with utilizing the channel.

**3.2.2 Channel Modification Alternatives.** All alternatives considered in detail included providing a 14- by 75-foot channel from the turning basin (Station 30+00) northward to the Highway 188 bridge (Station 0+00) then 12- by 75-foot to a point approximately 1500 feet above the Highway 188 bridge (Station -15+00). In addition the plan would provide a channel in Snake Bayou, 14- by 50-foot from the junction with Bayou La Batre to Station 5+33 then 12- by 50-foot to Station 13+47. Deepening of the existing 100-foot wide channel from the mouth of the bayou (Station 130+00) to the turning

basin to 14-, 16-, 18-, 20-, and 22-foot depths was considered. Widening to 120 feet and deepening within Mississippi Sound to 14-, 16-, 18-, 20-, and 22-foot depths was considered in detail. Two channel alignments to the Gulf of Mexico were considered: 1) from Station 536+00 (GIWW crossing) southward through Petit Bois Pass and 2) from Station 536+00 westward to the Pascagoula Ship Channel. The dimensions considered for the channel through Petit Bois Pass included 150-foot wide at 15-, 17-, 19-, 21-, 23-foot depths. The dimensions of the channel west along the GIWW were 120-foot wide at 14-, 16-, 18-, 20-, and 22-foot depths. The depths indicated are nominal depths, actual depth would include 1-foot advanced maintenance and 1-foot allowable overdepth (See Figure EIS-2). For a more detailed description refer to the Main Report.

Dredging of the channels in Snake Bayou and above the Highway 188 bridge would impact approximately 1.5 and 2.6 acres of bayou bottoms, respectively. These bottoms have not been previously dredged. Dredging within the Bayou south of the bridge would impact approximately 29 acres of bottoms which are currently dredged on a 3 year cycle. Provision of a 14-foot channel would impact approximately 126 acres within Mississippi Sound north of the GIWW. No dredging would be required if the GIWW alignment were followed, approximately 51 acres south of the GIWW would be dredged with the Petit Bois Pass alignment. Provision of the 16-foot channel would impact 173 acres north of the GIWW and 73 acres south of the GIWW for the Petit Bois Pass alignment. Minimal dredging would be required for the GIWW alignment. Provision of an 18-foot channel would require dredging on 201 acres north of the GIWW, 140 acres south of the GIWW for the Petit Bois Pass Channel, or 159 acres in Mississippi Sound with the GIWW alignment. Similarly the 20-foot channel requires dredging 223 acres north of the GIWW, 170 acres south of the GIWW or 185 acres in Mississippi Sound for the GIWW alignment. The 22-foot channel requires dredging 245 acres north of the GIWW, 188 acres south of the GIWW, or 211 acres in Mississippi Sound along the GIWW alignment. As discussed in Section 3.2 a comparison of the average annual incremental costs and average annual benefits associated with each depth increment indicated that the greatest net benefits are achieved with the 18-foot depth increment, therefore this depth is analyzed in greatest detail in the following paragraphs.

The channel modification alternatives considered in detail utilize various combinations of disposal areas and are presented in comparative format in Table EIS-6 and described in detail below and in the Main Report (Figures EIS-2 and EIS-3).

### **3.2.3 DREDGED MATERIAL PLACEMENT ALTERNATIVES.**

**3.2.3.1 Upland Disposal Areas 'Charlie' and 'Delta'.** Approximately 395,800 cubic yards of new work and approximately 3 million cubic yards of maintenance material, over the 50 year project life, dredged from Station 90+45 to Station -15+10 within the bayou and Snake Bayou would be placed into the new 107 acre upland disposal area 'Delta' (Figure EIS-3). Approximately 171,500 cubic yards of new work and 1,360,000 cubic yards of maintenance material dredged from the mouth of the bayou to Station 90+45 would be disposed in the existing 70 acre disposal area 'Charlie'. This

Table EIS-6 Comparison of Alternative Plans

		No Action	Plan I	Plan II	Plan III	Plan IV	Plan V
<b>Segment</b>							
Bayou Channel	NW	N/A	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
	OM	DA Charlie	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
Mississippi Sound	NW	N/A	Pt Aux Pins & OW > 12'	Isle a'Herbes & OW > 12'	Isle Aux Herbes	Open Water > 12'	Point Aux Pins & OW > 12'
	OM	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'
Petit Bois Pass	NW	N/A	Littoral Disposal	Littoral Disposal	Littoral Disposal	Littoral Disposal	ODMDS
	OM	N/A	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc
GIWW		N/A	N/A	N/A	N/A	N/A	N/A
		NO Action	Plan VI	Plan VII	Plan VIII	Plan IX	Plan X
<b>Segment</b>							
Bayou Channel	NW	N/A	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
	OM	DA	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
Mississippi Sound	NW	N/A	Isle a'Herbes & OW > 12'	Isle a'Herbes & OW > 12'	Open Water > 12'	ODMDS	Point Aux Pins & OW > 12'
	OM	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'
Petit Bois Pass	NW	N/A	ODMDS	ODMDS	ODMDS	ODMDS	N/A
	OM	N/A	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc	Littoral Disposal + ODMDS, 18 Month Cyc	N/A
GIWW	NW	N/A	N/A	N/A	N/A	N/A	OW 5000'S of Channel
	OM	N/A	N/A	N/A	N/A	N/A	OW 5000'S of Channel

TABLE EIS-6 (cont.) Comparison of Alternative Plans

Segment		NO Action	Plan XI	Plan XII	Plan XIII	Plan XIV	Plan XV
Bayou Channel	NW	N/A	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
	OM	DA Charlie	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
Mississippi Sound	NW	N/A	Ile a'Herbes & OW > 12'	Ile Aux Herbes	Open Water > 12'	ODMDS	Point a'Pins & OW > 12'
	OM	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'
Petit Bois Pass	NW	N/A	N/A	N/A	N/A	N/A	N/A
	OM	N/A	N/A	N/A	N/A	N/A	N/A
GIWW	NW	N/A	OW 5000 ft S of Channel	OW 5000 Ft S of Channel	Open Water 5000 Ft S	Pascagoula ODMDS	Littoral 10000 Ft S
	OM	NA	Open Water 5000 Ft S of Channel	Open Water 5000 Ft S of Channel	Open Water 5000 Ft S of Channel	Open Water 5000 Ft S of Channel	Open Water 5000 Ft S of Channel

Segment		NO Action	Plan XVI	Plan XVII	Plan XVIII
Bayou Channel	NW	N/A	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
	OM	DA Charlie	DA Charlie and Delta	DA Charlie and Delta	DA Charlie and Delta
Mississippi Sound	NW	N/A	Ile a'Herbes & OW > 12'	Ile Aux Herbes	Open Water > 12'
	OM	Open Water > 12'	Open Water > 12'	Open Water > 12'	Open Water > 12'
Petit Bois Pass	NW	N/A	N/A	N/A	N/A
	OM	N/A	N/A	N/A	N/A
GIWW	NW	N/A	Littoral 10000 Ft S	Littoral 10000 Ft S	Littoral 10000 Ft S
	OM	N/A	Open Water 5000 Ft S	Open Water 5000 Ft S	Open Water 5000 Ft S



C dredging would be accomplished by cutterhead/pipeline dredge. Maintenance would occur on a 3 year cycle, with approximately 175,000 and 80,000 cubic yards being placed in 'Delta' and 'Charlie', respectively. This alternative is represented by the symbol SA and is common to all plans considered in detail.

3.2.3.2 Point aux Pins and Placement in Open Water Greater than 12 Feet in Depth. Approximately 2 million cubic yards of new work material would be dredged by cutterhead/pipeline dredge from the mouth of the bayou south to the GIWW. Approximately 1.3 million yards of this material would be used to reestablish the eroded shoreline in the Point aux Pins/Isle aux Dames area (Figure EIS-4). The remaining material would be disposed in open water greater than 12 feet in depth on the western side of the channel (Figure EIS-2). This material could be: 1) used to create a submerged berm, 6 feet high x 40 feet wide on the crest and 1250 feet wide at the base x 4500 feet long, in the vicinity of the 12-foot contour on the west side of the channel; 2) placed on approximately 600 acres of estuarine bottoms approximately 2500 feet west of the channel; or 3) placed in a thin-layer, 1-foot thick or less, over approximately 750 acres of bottoms west of the channel. Approximately 430,000 cubic yards of maintenance material would be dredged by cutterhead/pipeline dredge every 3 years and disposed in open water greater than 12 feet deep for a total of 7.3 million cubic yards over the life of the project. This material could be placed directly on approximately 330 acres or placed in a thin layer over approximately 415 acres.

Approximately 260 acres south of the Point aux Pins/Isle aux Dames shoreline would be utilized in the creation of wetlands and provision of erosion protection. As shown on Figure EIS-4, a double row of hay bales, one bale high, would be placed along approximately 8000 feet of shoreline extending from the western tip of Point aux Pins eastward through the remanent of the Isle aux Dames. A double row of hay bales, two bales high, would be established from the ends of the first row extending southward for a distance of approximately 1500 feet. A third row of hay bales would be placed along this outer limit in water approximately 3 feet deep MLW. The placement of materials would begin at the Point aux Pins shoreline with discharge oriented toward the south. As material builds in this area the discharge line would be moved to the east and south. Wetland vegetation, Spartina alterniflora and Juncus roemerianus, would be planted on approximately 160 acres following disposal. Spartina alterniflora, in the form of plant rolls, would be installed on approximately 60 acres along the southern edge. The remainder of the 160 acre area would be sprigged on 3 foot centers using S. alterniflora or J. roemerianus as appropriate. Discharge would require approximately 3 months and would be accomplished between November and March to take advantage of low water levels. Planting would begin as soon after placement as possible but no later than April - May.

C This placement alternative is represented by the symbol SA and is a component of alternative plans I, V, X, and XV.

3.2.3.3 Isle aux Herbes Placement Concept A and Placement in Open Water Greater than 12 Feet in Depth. Approximately 2 million cubic yards of new work material would be dredged by cutterhead/pipeline dredge from the mouth of the bayou south to the GIWW. Approximately 1.3 million yards of this material would be used to create an emergent berm along the northeastern shore of the Isle aux Herbes, east of the Bayou La Batre channel (Figure EIS-5). The remaining material would be disposed in open water greater than 12 feet in depth on the western side of the channel (Figure EIS-2). This material could be: 1) used to create a submerged berm, 6 feet high x 40 feet wide on the crest and 1250 feet wide at the base x 4500 feet long, in the vicinity of the 12-foot contour on the west side of the channel; 2) placed on approximately 600 acres of estuarine bottoms approximately 2500 feet west of the channel; or 3) placed in a thin-layer, 1-foot thick or less, over approximately 750 acres of bottoms west of the channel. Approximately 430,000 cubic yards of maintenance material would be dredged by cutterhead/pipeline dredge every 3 years and disposed in open water greater than 12 feet deep for a total of 7.3 million cubic yards over the life of the project. This material could be placed directly on approximately 330 acres or placed in a thin layer over approximately 415 acres.

Approximately 160 acres adjacent to the northeast shore of Isle aux Herbes would be utilized during the disposal of new work material. During the detailed design any change in the proposed area due to long-term management activities of the Bayou Coden Channel will be taken into account. As shown on Figure EIS-5, a double row of hay bales, two bales high, would be established east of the 3-foot contour and a single row of bales would be placed east of the existing shoreline. The placement of materials would generally be along the 3-foot contour, beginning in the north and proceeding southward. The emergent berm would be approximately 6 feet high (3 feet above MLW), 10-foot wide at the crest, 1000-foot wide at the base, and approximately 6,000 feet long. A swale would be created between the existing shoreline and the crest of the berm. Discharge would require approximately 3 months and would be accomplished between November and March to take advantage of low water levels.

This alternative placement concept is represented by the symbol SB and is a component of alternative plans II, VI, XI, XVI.

3.2.3.4 Isle aux Herbes Placement Concept B and Placement in Open Water Greater than 12 Feet in Depth. Approximately 2 million cubic yards of new work material would be dredged by cutterhead/pipeline dredge from the mouth of the bayou south to the GIWW. This material would be used to create an emergent berm along the eastern shore of the Isle aux Herbes, east of the Bayou La Batre channel (Figure EIS-6). Approximately 430,000 cubic yards of maintenance material would be dredged by cutterhead/pipeline dredge every 3 years and disposed in open water greater than 12 feet deep for a total of 7.3 million cubic yards over the life of the project (Figure EIS-2). This material could be placed directly on approximately 330 acres or placed in a thin layer over approximately 415 acres.

C

Approximately 240 acres adjacent to the eastern shore of Isle aux Herbes would be utilized during the disposal of new work material. During the detailed design any change in the proposed area due to long-term management activities of the Bayou Caden Channel will be taken into account. As shown on Figure EIS-6, a double row of hay bales, two bales high, would be established east of the 3-foot contour and a single row of bales would be placed east of the existing shoreline. The placement of materials would generally be along the 3-foot contour, pipeline routes would be located around the northern end of the island, through the cut in the center of the island, and around the southern end of the island. The emergent berm would be approximately 6 feet high (3 feet above MLW), 10-foot wide at the crest, 1000-foot wide at the base, and approximately 9,500 feet long. A swale would be created between the existing shoreline and the crest of the berm. Discharge would require approximately 6 months to complete and would be accomplished between October and March to take advantage of low water levels..

This alternative placement concept is represented by the symbol SC and is a component of alternative plans III, VII, XII, and XVII.

#### 3.2.3.5 Placement in Open Water Greater than 12 Feet in Depth.

Approximately 2 million cubic yards of new work material dredged from the Mississippi Sound Channel segment would be disposed in open water greater than 12 feet in depth (Figure EIS-2). Disposal of this material could be utilized to create an underwater berm approximately 6 feet high x 40 feet wide on the crest x 1250 feet wide at the base x 8400 feet long feet long (approximately 240 acres). This material could also be placed directly on approximately 1100 acres of bottoms, or placed in a thin-layer over approximately 1400 acres of bottoms. Approximately 430,000 cubic yards of maintenance material would be dredged by cutterhead/pipeline dredge every 3 years and disposed in open water greater than 12 feet deep for a total of 7.3 million cubic yards over the life of the project. This material could be placed directly on approximately 330 acres or placed in a thin layer over approximately 415 acres. This alternative placement concept is represented by the symbol SD and is a component of alternative plans IV, VIII, XIII, and XVIII.

3.2.3.6 Placement in an Ocean Dredged Material Disposal Site in the Gulf of Mexico and in Open Water Greater than 12 Feet in Depth. Approximately 2 million cubic yards of new work material would be dredged by cutterhead/pipeline dredge from the Mississippi Sound Channel and transported in hopper barges for placement in either the Mobile North ODMDS or the Pascagoula ODMDS (Figure EIS-2). Approximately 430,000 cubic yards of maintenance material would be dredged by cutterhead/pipeline dredge every 3 years and disposed in open water greater than 12 feet deep for a total of 7.3 million cubic yards over the life of the project. This material could be placed directly on approximately 330 acres or placed in a thin layer over approximately 415 acres. This alternative placement concept is represented by the symbol SE and can only occur in combination with FB or CB as discussed below. Alternative plan IX includes this placement option in conjunction with SE, alternative plan XIV includes this placement option in conjunction with CB.

3.2.3.7 Placement in the Petit Bois Pass Littoral Zone and Mobile North OODMS. Approximately 872,000 cubic yards of new work material would be dredged by cutterhead/pipeline dredge from the channel through Petit Bois Pass between the GIWW and the Gulf of Mexico and disposed in the littoral zone of Petit Bois Pass, west of the channel (Figure EIS-2). Approximately 525,000 cubic yards of maintenance material would be dredged from this area every 18 months for a total of 17 million cubic yards over the project life. This material would be dredged by hopper dredge and disposed in the Mobile North Ocean Dredged Material Disposal Site (OODMS) and by cutterhead/pipeline dredge and disposed in the littoral zone on a 18 month basis. The cutterhead/pipeline dredge would be utilized when the remainder of the project was maintained. The hopper dredge would be utilized during off year maintenance. This placement alternative is represented by the symbol PA and is a component of alternative plans I, II, III, and IV.

3.2.3.8 Placement in the Mobile North OODMS and Petit Bois Pass Littoral Zone. Approximately 872,000 cubic yards of new work material would be dredged by hopper dredge from the channel through Petit Bois Pass between the GIWW and the Gulf of Mexico and transported to the Mobile North OODMS for disposal (Figure EIS-2). Approximately 525,000 cubic yards of maintenance material would be dredged from this area every 18 months for a total of 17 million cubic yards over the project life. This material would be dredged by hopper dredge and disposed in the Mobile North Ocean Dredged Material Disposal Site (OODMS) and by cutterhead/pipeline dredge and disposed in the littoral zone on a 18 month basis. The cutterhead/pipeline dredge would be utilized when the remainder of the project was maintained. The hopper dredge would be utilized during off year maintenance. This placement alternative is represented by the symbol PB and is a component of alternative plans V, VI, VII, VIII, and IX.

3.2.3.9 Open Water Placement Approximately 5000 Feet South of the GIWW Channel. Approximately 485,554 cubic yards of new work material and 90,000 cubic yards of maintenance material would be dredged from Station 536+00 to Station 1185+45 along the GIWW alignment and disposed in open water approximately 5000 feet south of the channel in depths of approximately 18 feet (Figure EIS-2). Maintenance would occur on a three cycle for a total of approximately 1.5 million cubic yards over the 50 year life of the project. The new work material could either be placed directly or in a thin layer less than 1-foot thick on approximately 330 or 400 acres, respectively. Placement of maintenance material would impact 70 or 90 acres utilizing direct placement or thin layer, respectively. This placement concept is represented by the symbol GA and is a component of alternative plans X, XI, XII, and XIII.

3.2.3.10 Placement in the Pascagoula OODMS and Open Water Approximately 5000 Feet South of the GIWW Channel. Approximately 485,554 cubic yards of new work material from Station 536+00 to Station 1185+00 along the GIWW alignment would be dredged by cutterhead/pipeline dredge and transported in hopper barges to the Pascagoula OODMS for disposal (Figure EIS-2). Approximately 90,000 cubic yards of maintenance material would be dredged from this channel segment every three years and placed in open water 5000 feet south of the channel for a total of 1.5 million cubic yards over the

project life. Direct placement of this material would impact approximately 70 acres whereas placement in a thin layer would impact approximately 90 acres. This placement concept, represented by the symbol GB, is only viable in conjunction with SE described above and is a component of alternative plan XIV.

3.2.3.11 **Open Water Placement Approximately 10000 Feet and 5000 South of the GIWW Channel.** Approximately 485,554 cubic yards of new work material would be dredged from Station 536+00 to Station 1185+45 along the GIWW alignment and disposed in open water approximately 10000 feet south of the channel in depths of approximately 18 feet (Figure EIS-2). This material could either be placed directly or in a thin layer less than 1-foot thick on approximately 330 or 400 acres, respectively. Approximately 90,000 cubic yards of maintenance material would be dredged from this channel segment every three years and placed in open water 5000 feet south of the channel for a total of 1.5 million cubic yards over the project life. Direct placement of this material would impact approximately 70 acres whereas placement in a thin layer would impact approximately 90 acres. This placement concept is represented by the symbol GC and is a component of alternative plans XV, XVI, XVII, and XVIII.

3.2.4 **RECOMMENDED PLAN.** Features of the the plan recommended for the improvement of the Bayou La Batre channel include:

- o Provision of a 18-foot channel from the mouth of Bayou La Batre to the turning basin.
- o Provision of a 14- x 75-foot channel from the turning basin to approximately 1500 feet above the Highway 188 bridge.
- o Provision of a 14- x 50-foot channel in Snake Bayou for a distance of 500 feet, then a 12- x 50-foot channel for approximately 850 feet.
- o Provision of a 18- x 120-foot channel from the mouth of the bayou into Mississippi Sound, south to the existing Gulf Intracoastal Waterway (GIWW) alignment then westward along the GIWW alignment to it's intersection with the Pascagoula Ship Channel.
- o New work and maintenance materials dredged from Snake Bayou and the bayou proper channel will be disposed in upland disposal areas 'Charlie' and 'Delta'.
- o The disposal of the new work material from the Mississippi Sound channel segment will be split between Isle aux Herbes and open water greater than 12 feet deep. The disposal at Isle aux Herbes will result in a 6,000 foot emergent berm along the northeast shore to provide protection to the existing wetlands in that area. The disposal of new work material in open water west of the channel will be placed on approximately 600 acres of estuarine bottoms. Maintenance material from this channel segment will be disposed in a thin-layer on approximately 415 acres on a three year cycle.

o The disposal of the new work and maintenance material dredged from the GIWW segment will be disposed in a thin-layer on approximately 400 and 90 acres, respectively, approximately 5,000 feet south of the channel alignment.

**3.2.4.1 BULKHEAD/PIER REPLACEMENT.** Both Bayou La Batre and Snake Bayou are extensively bulkheaded and numerous piers occur on both sides of the bayous (See Plates 5, 6, and 7 of the main report). From a point about midway between the mouth of the bayou (Station 130+00) and the turning basin (Station 30+00) to the study limits of the bayou (Station -15+00), the bayou is almost solidly bulkheaded on each side of the existing channel. There are presently over 20,000 linear feet of bulkhead and over 9,000 linear feet of pier within the bayous. Construction of the proposed channel would require replacement of approximately 6,300 linear feet of existing bulkhead to avoid potential bulkhead failure causing channel obstruction or damage to adjacent buildings or other infrastructure. In addition, approximately 1,800 linear feet of existing pier would need to be replaced. An additional 2,100 linear feet of bulkhead is needed to provide property protection for properties adjacent to the bayou that are currently without bulkheads and could be substantially affected by the side slopes of an improved channel. Replacement of existing bulkheads and piers and provision of new bulkheads is a responsibility of the local sponsor and/or individual property owner. Replacement of existing structures would be accomplished adjacent to the existing structures and utilizing, for the most part, materials similar to those currently in use. For new bulkheads, the most favorably 50-year cost results from use of anchored concrete bulkheads at all dredge line elevations. For additional information refer to Section IV, Engineering Analyses, of the Main Report and Appendix E, Engineering Data and Cost Estimates.

**3.2.4.2 UTILITY RELOCATIONS.** Utility relocations are required for two force mains, one 6-inch cast iron and one 6-inch PVC, which cross the channel below the Highway 188 bridge (See Plate 2 of the Main Report). The relocations of these force mains is a responsibility of the local sponsor and would be accomplished through directional drilling. Finished top of pipe elevations for the relocated force mains would be -1.0 feet MLW and -22 feet MLW for the PVC and cast iron line, respectively.

#### 4.0 Affected Environment.

**4.1 General Environmental Conditions.** The Bayou La Batre navigation project is located in Mobile County in south Alabama. Bayou La Batre is a tidal stream about 10 miles long which empties into Mississippi Sound 30 miles southwest of Mobile, Alabama. The City of Bayou La Batre although small in population, 2,162 persons in the 1984 census, serves as a major port in the U. S. for commercial fishery landings. The Bayou La Batre study area consists of land and water bodies which may be directly or indirectly affected by the construction of a deeper channel at Bayou La Batre. This area includes the City of Bayou La Batre, pertinent portions of Mobile County, Mississippi Sound, and the Gulf of Mexico. For environmental aspects, a tiered study area is used such that the area or resources directly impacted by the construction of the channel are considered in more detail than those resources indirectly affected. The area which would be directly impacted includes the mainland region from the City of Bayou La Batre westward to the Alabama/Mississippi state line; that portion of Mississippi Sound between Isle aux Herbes and the Pascagoula, Mississippi Ship Channel approximately 30 miles to the west; and portions of the nearshore Gulf of Mexico and its fishery resources. The channel under study is divided into four segments: 1) the Bayou Channel Segment from Station -15+10 upstream of the Highway 188 bridge to Station 130+00 at the mouth of the bayou and also including Snake Bayou; 2) the Mississippi Sound Channel Segment from Station 130+00 at the mouth to Station 536+00 which is in the vicinity of the Gulf Intracoastal Waterway (GIWW); 3) the Petit Bois Pass Channel Segment from Station 536+00 south through Petit Bois Pass to the 26-foot contour in the Gulf of Mexico; and 4) the GIWW Channel Segment from Station 536+00 west to Station 1185+45 at the junction with the Pascagoula Ship Channel (Figure 13, Main Report). Although referenced in this document the Gulf Intracoastal Waterway and the Pascagoula Ship Channel are not part of this study.

The major biotic communities within the project area are nearshore Gulf of Mexico, estuarine open waters, emergent wetlands, aquatic beds, wetland and upland forests, and urban areas. Numerous game animals and migratory waterfowl utilize the diverse habitats of the study area. Commercial fisheries utilize the wetland and open water areas throughout their life cycles. A number of threatened or endangered species may occur within the study area.

**4.2 Significant Resources.** The following paragraphs summarize the significant resources occurring within the study area which may be impacted by the proposed action. For a more detailed discussion, the reader is referred to the Existing Conditions Section of the Main Report and to the Mississippi Sound and Adjacent Areas Study (USACE, 1984).

**4.2.1 Vegetation.** Emergent wetlands comprise about 16 percent of the habitats in the study area. Most of these emergent wetlands are located along the shoreline of Point aux Chenes Bay, Portersville Bay (Point aux Pins area) and on Isle aux Herbes, and Petit Bois and Dauphin Islands. These wetlands are typically brackish or saline and are dominated by black needlerush with smooth cordgrass locally abundant along open water margins.

Salt flats occur within the saline marshes and are characterized by barren areas interspersed with glasswort and sea bite. Aquatic grassbeds comprise about 1 percent of the habitats of the study area. These are most dominant in shallow waters near the southeasternmost end of Portersville Bay, north shores of the barrier islands, and along the western and eastern shores of the Point aux Pins.

Forested wetlands comprise approximately 5000 acres of the study area. These areas may be moist pine savannahs/pitcher plant bogs characterized by a slash pine overstory with an understory of insectivorous plants such as pitcher plants and sundew in wetter areas and wax myrtle in drier areas. Floodplain swamps are also found within the general study area. These are characterized by sweet bay, swamp tupelo, water oak. Open thickets within the floodplain swamps are characterized by black titi and swamp cyrilla.

**4.2.2 Aquatic Resources.** Estuarine and Gulf of Mexico open water areas dominate the delineated study area. These areas range in depth from less than 1-foot MLW to depths greater than 60 feet and contain a variety of resources important to the functioning of the ecosystem.

Intertidal and subtidal bottoms are populated by communities of macrofauna whose structure is dependent upon substrate, salinity, temperature, depth, and ecological relationships. Of the five benthic communities which have been identified within the study area, the open sound, muddy-sand community occupies over 70% of the study area. Although there are no oyster reefs within the study area, the Cedar Point reef, the largest in Alabama, is just east of the study area. In addition oyster reefs were historically located in both Portersville and Grand Bays however with the widening of Petit Bois Pass salinities increased in these areas and influx of oyster predators resulted in almost total decline of these reefs. A recent shell planting activity resulted in the planting of approximately 2700 barrels of shell in the area adjacent to the northeast shoreline of the Isle aux Herbes.

The major fisheries of the study area include menhaden, mullet, croakers, brown and white shrimp, blue crab, and oysters. The Bayou La Batre area ranks in the top 20 for value of fishery landed at major U. S. ports. Seven-year average (1980-86) of landings and value were 20.2 million pounds and 31.8 million dollars. Shrimp, the dominant fishery landed in the bayou, accounted for approximately 90% of the total value. These species and others landed in the bayou are estuarine dependent, i.e., they spend part or all of their lives in estuaries. A typical estuarine dependent species spawns in the Gulf of Mexico, and the larvae are then carried into the estuaries where they mature. The stage from the egg to juvenile, during which transport from offshore waters to low salinity areas is accomplished, is probably the most critical of all in the life histories of the important fishery organisms of the northern Gulf of Mexico. The threat to individuals during this time may be broken down into three distinct phases: (1) transport from the offshore waters to the vicinity of the tidal passes; (2) transport through the passes into the estuaries; and (3) distribution within the estuaries after entrance has been obtained (Gunter, 1967). Since these forms are typically incapable of sustained locomotion,



any significant increase or decrease in flow through the barrier island pass could impact the migration of these forms.

The mainland margins of the Sound, the margins of Dauphin and Petit Bois Islands, and the grassbeds around these islands and Point aux Pins serve as the dominant nursery grounds during the spring and summer months. In autumn these areas are still important, but usage is not as heavy due to the seaward migration of many late juveniles (Benson, 1982 and USACE, 1984).

**4.2.3 Wildlife Resources.** A number of amphibians and reptiles occur in the diverse habitats of the study area including salamanders, frogs, toads, snakes, and turtles. Five species of sea turtles are found in nearshore Gulf waters. The coastal marshes, swamps, islands, and beaches of the study area support large populations of passerine birds, waterfowl, wading birds, and shore birds. Several active nesting sites are located within the study area including an egret rookery on Petit Bois Island, a heron rookery on Isle aux Herbes, and a large rookery on Cat Island to the east. A number of marine mammals may be found within the study area including 3 species of whales, dolphins, and an occasional manatee. Coastal mammals common to the area include squirrel, nutria, muskrat, white-tail deer, raccoon and others.

**4.2.4 Endangered and Threatened Species.** In April, 1987, threatened and endangered species information for the vicinity of Bayou La Batre was requested from the Fish and Wildlife Service and the National Marine Fisheries Service. The Fish and Wildlife Service has indicated that the western population of the gopher tortoise (Gopherus polyphemus), a threatened species, occurs from the Tombigbee and Mobile Rivers in Alabama to southeastern Louisiana. Habitat for the gopher tortoise is well-drained sandy soils in transitional areas and it is commonly associated with a pine overstory with grass and forb groundcover and sunny areas for nesting.

The National Marine Fisheries Service indicated that a number of threatened and endangered species may occur off the coast of Alabama including: the finback whale (Balaenoptera physalus), humpback whale (Megaptera novaeangliae), sei whale (B. borealis), green sea turtle (Chelonia mydas), Kemp's (Atlantic) ridley sea turtle (Lepidochelys kemp), leatherback sea turtle (Dermochelys coriacea), and the loggerhead sea turtle (Caretta caretta).

Finback whales are cosmopolitan and occur in all oceans. In the Gulf of Mexico this species is present through the year and sightings at sea have been recorded in the northern Gulf between 28 and 30 latitude and 86 and 88 longitude. Strandings have been recorded along Florida, Texas, and Louisiana (Schmidly 1981). Humpback whales also occur in all oceans, however prior to 1981 the only recent record for the Gulf of Mexico was in April 1962 at the mouth of Tampa Bay (Layne 1965). Other sightings have been in deep water (>200 meters) off the Alabama/Florida coast. Sei whales strandings have been recorded from the coasts of Mississippi and Louisiana in the vicinity of the Mississippi River Delta (Schmidly 1981).

Although marine turtles occasionally enter estuaries (Behler and King 1979), they generally prefer higher salinity waters such as those of the Gulf of Mexico. Nesting may occur throughout the range but most nesting occurs on restricted areas of beach that the turtles return to each nesting season. Foraging areas are often very far from nesting beaches and in order to nest, turtles may migrate long distances. Mating generally takes place in offshore waters near the nesting beach and males rarely come ashore (Fuller 1978).

Green turtles are most abundant between 35° north and 35° south latitudes, particularly in the Caribbean. Immature turtles are found along the Florida west coast (Carr and Caldwell, 1956) and have been known to nest on the barrier islands of the northern Gulf coast in the past.

Only a small portion of loggerhead nesting occurs in the Gulf. About 90 percent of the total nesting effort in the United States occurs on the south Atlantic coast of Florida (Carr and Carr 1977). Christmas and Waller (1973) reported loggerhead nestings on the beaches of the Mississippi Sound barrier islands. Ogren (1977) stated that historically the loggerhead nested on the remote beaches of Cat, Ship, Horn, Petit Bois, and Dauphin Islands. Human disturbance, natural predation, and island development have reduced the use of the barrier islands for nestings. Normally 1 to 2 loggerhead crawls are noted on the Mississippi barrier islands each year. One nesting attempt was noted on June 7, 1987, on east Ship Island which represents the only confirmed nesting attempt on the Mississippi Islands in the last four years (T. Simons personal communication).

The leatherback is probably the most oceanic of all sea turtles, preferring deep waters (Rebel 1974). It occasionally enters shallow waters and estuaries usually in the more northern waters of its range (Barbour 1972). Leatherbacks are frequently seen in the Gulf of Mexico and are seasonally abundant off the Florida coast near Panama City (Pritchard 1976).

Kemp's ridley sea turtles are probably the most endangered of the sea turtles in the Gulf of Mexico. Their nesting is restricted to a small stretch of beach near Rancho Nuevo, Ramaulipas, Mexico. Immature ridley's are regularly encountered (strandings) in the Mississippi Sound and adjacent to the barrier islands (R. Smith, National Park Service). Ogren (personal communication) indicated that this species tends to congregate in shallow water vegetated areas within the estuaries.

**4.2.5 Air Quality.** Air quality for the entire state of Alabama is considered good. Recently problems with air quality in Bayou la Batre have arisen due to emissions from the seafood byproduct processing plant located near the southern end of the bayou. Efforts are underway to correct this problem.

**4.2.6 Water Quality.** Surface water quality in the study area is highly variable depending on several factors including nonpoint and point source municipal and industrial loadings and their respective quality, rainfall, urbanization and concentration, and degree of dilution and /or mixing with estuarine waters. The water quality of the study is generally classified

for recreation, fish and wildlife, and shellfish harvesting. However, the bayou proper and nearshore Mississippi Sound have poor water quality due to a currently malfunctioning sewage treatment facility, runoff from the industrial yards, and activities associated with the fishing fleet. Due to these degraded water quality conditions, especially elevated fecal coliform bacteria counts, the bayou and adjacent waters are closed to shellfish harvest.

The major problem with the sewage treatment facility is caused by regulations that require the seafood processing houses to put process waters into the sewage collection and treatment system. These waters are characterized by extremely high biological oxygen demand and organic content. When the houses are operating, the volume of water supplied to the treatment system is in excess of design capacity. In an effort to remedy this problem one private entity has constructed an outfall line into Mississippi Sound for the process water from their facilities. A second line is under construction which will be operated and maintained by the City. This line has an interim design and ultimate load capacity of 2.3 and 7.2 million gallons, respectively. In addition to alternatives for process waters, the City has recently awarded contracts for the upgrading of the treatment facility with the addition of sludge drying beds.

A detailed discussion of water quality within Bayou La Batre, Mississippi Sound, and the nearshore Gulf of Mexico is presented in the Existing Conditions Section of the Main Report.

**4.2.7 Circulation.** Circulation patterns within the study are controlled by astronomical tides, winds, and to a small degree freshwater discharge. In Mississippi Sound and adjacent gulf waters the tidal variation is diurnal with an average period of 24.8 hours. The effect of wind on circulation in this area is significant not only in controlling circulation patterns but also in affecting water surface elevation. Analysis of wind records and sea level elevation for the period (1974-83) for coastal Alabama indicated that the passage of winter cold fronts during October through March caused significant perturbations in sea level (Schroeder and Wiseman, 1985). As these fronts move through the area an abrupt reversal of prefrontal conditions (southerly winds, falling barometric pressure, and warm moist air) was noted. Most significant during and immediately after passage is rising barometric pressure and wind direction shift to northerly. The seas and sea level, set up by the prefrontal southerly winds, are set down by the strong northerly winds and rising pressure. Schroeder and Wiseman detected differences in sea level elevation between prefrontal set up and post-frontal set down of 2.5 to 3.0 feet NGVD over periods of 12 to 24 hours.

Water velocities range between 0 to 3 feet per second (fps) in the barrier island passes and between 0 to 0.8 fps in the sound. Wave intensity on the Alabama/Mississippi shelf is low to moderate with wave periods ranging from three to eight seconds and wave heights rarely over 7 feet. Hurricane or storm conditions, however, may produce larger waves (USACE, 1984).

**4.2.8 Sediment Quality.** Soils within the bayou portion of the project consist of inorganic clays of high plasticity, poorly-graded sands, sand-silt mixtures, and sandy-clay mixtures. In this area the upper 2 to 5 feet of material consists of very soft, black to dark gray clay. This material has the consistency of grease, a very high percentage of water by weight, and contains organic material in concentrations of 8 to 24% by weight. Most of the material below -18 MLLW in this area consists of higher quality soils including sands and sand-silt-clay mixtures. Soils within Mississippi Sound consist of inorganic clays of high plasticity, poorly graded sands, sand-clay mixtures, sand-silt mixtures, and inorganic clays of low to medium plasticity. Sands and sandy mixtures decrease greatly in significance from the mouth of the bayou southward for a distance of approximately 28,000 feet. Clays increase in significance along this reach and become dominant between 28,000 and 53,500 feet. Sandy material begins to show up in the soil profile in this area (8300 feet south of the Gulf Intracoastal Waterway) and becomes dominant through the tidal pass into the Gulf of Mexico. Firm to stiff clays are encountered throughout the channel at depths of -18 MLLW in the northern portion of the sound to -22 MLLW in the vicinity of the Gulf Intracoastal Waterway.

Past studies of sediments from within the bayou and in Mississippi Sound indicated highly variable concentrations of nutrients, heavy metals, high molecular hydrocarbons, and pesticides. Mercury, arsenic, copper, zinc, cadmium, and lead were found to occur in concentrations greater than crustal abundance. In addition pesticides such as chlordane, DDD, DDT, and dieldrin, and PCB's had been reported from the area. Toxicity and bioaccumulation studies were performed by the Environmental Protection Agency as part of this feasibility study. Results of these studies indicated that the toxicity of the samples tested were minimal and that bioaccumulation of contaminants by the organisms tested was not significantly different between reference and test animals. These studies indicate that the materials to be dredged from the proposed project are suitable from a contaminant standpoint for disposal in open water. (For more details see the Existing Conditions Section of the Main Report and Section 2 of Appendix D to the Main Report.

**4.2.9 Groundwater Resources.** The principal sources of groundwater in Mobile County are the Miocene-Pliocene and alluvial aquifers. Wells tapping the Miocene-Pliocene aquifer range in depth from 100 to 800 feet and produce water that is generally soft and low in dissolved solids. In some instances this water may contain excessive levels of iron and be sufficiently acidic to be corrosive. The alluvial aquifer produces water generally suitable for most uses but may contain excessive levels of iron and be corrosive. In areas close to Mississippi Sound water may have dissolved solids in excess of 1,000 mg/l, a sulfurous odor, and chlorides in excess of 500 mg/l (Reed and McCain, 1972). The City of Bayou La Batre water system currently has capacity of up to 2 million gallons per day supplied from wells. Process water for the seafood processing houses is normally supplied by individual wells, however city water may sometimes be used.

4.2.10 Land Resource and Use. Of the land area within the designated study area, approximately 4000 acres are non-forested wetland, 4100 acres are forested wetland, and 960 acres are forested uplands. Approximately 1610 acres are designated as developed/urbanized lands (U.S. Army Corps of Engineers, 1984). Much of the development in the Bayou La Batre area is centered around the bayou and its tributaries.

The barrier islands of the northern Gulf of Mexico are in an erosion/deposition cycle which results in the westward migration of the islands through time. This is especially evident with Petit Bois Island. Early in the 18th Century, Dauphin and Petit Bois Islands were one island. In about 1848 the island was breached and Petit Bois Pass has widened and migrated westward since this time (Hardin *et al.*, 1975). In addition the mainland shoreline, particularly in the Point aux Pins area and the shoreline of Isle aux Herbes experience significant erosion.

4.2.11 Demography. From the time of incorporation in 1955, bayou la Batre has maintained a relatively stable population except for the late 1970's and early 1980's. In 1984, the population of Bayou La Batre was 2,162 persons representing an increase of 9 percent over 1980 and a decrease of approximately 25 percent from 1970. This out-migration is probably due to a slump in the oil exploration industry. In addition, the City has not actively expanded its limits to include much of the new housing within its trade area.

4.2.12 Economy. Seafood harvesting and processing have traditionally been the primary source of employment and income for the area. Total annual employment is estimated to be 4500 persons. The major employers within the city include the ten major seafood processors (900 - 1200 annually), sixteen major shipbuilders (700 - 1000 annually), and an apparel manufacturer (500 annually). The remaining employment is in other marine related industries such as net making, trawl board manufacturing, outriggering, and small retail seafood houses.

In 1986, approximately 53.6 million pounds of seafood worth 100 million was handled at Bayou La Batre. Shipbuilding and vessel repair account for approximately 90 and 4 million annually. This represents sales of about 100 vessels a year and repairs to over 1000 vessels.

4.2.13 Community Cohesion. Two very generalized types of cohesion are exhibited by the citizens of the Bayou La Batre area. The first is a traditional type, based on long and cherished friendships, kinship ties, religious ties, and a sense of community developed out of many years of close interaction and interdependence. The second is much less important and is a more formalized economic type of cohesion.

4.2.14 Recreational Opportunities. The Alabama coast offers a diversity of recreational and cultural activities including fishing, hunting, boating, and beach activities. One public boat launching facility is currently under construction in the bayou.

4.2.15 Noise. Noise problems are those associated with day-to-day activities, such as traffic, construction, and shipbuilding. Noise levels are much higher in the vicinity of shipbuilding activities than in outlying areas.

4.2.16 Aesthetics. The aesthetic quality of the area ranges from excellent in the region of the barrier islands and Mississippi Sound to poor along the bayou proper. Much of the rest of the study area is variable in nature with well-kept residential neighborhoods to less aesthetically pleasing commercial areas.

4.2.17 Transportation. The Bayou La Batre area is supplied by Alabama State Highway 188 which connects with the Dauphin Island Parkway at Alabama Port to the east and US Highway 90 to the north and a number of small county maintained roads. The commercial air terminal at Mobile is approximately 30 miles north of the city and Interstate Highway 10 is approximately 20 north.

4.2.18 Public Facilities and Services. Alabama Power Company provides electricity to the study area from their generating plant on Blakeley Island, northeast of the city of Mobile. Water, sewer, and natural gas are supplied by the Utilities Board of Bayou La Batre. As discussed in Section 4.2.6 the existing sewage treatment facility is being upgraded.

4.2.19 Cultural Resources. The National Register of Historic Places has been consulted and there are no properties listed on or eligible for inclusion on the National Register that would be affected by the proposed navigation improvements. A number of locations within the general area of the proposed new disposal area have been surveyed and no archeological or historic properties were identified. As a result of consultations with the Alabama State Historic Preservation Officer, it was determined that the proposed new upland disposal area should be surveyed for cultural resources. The survey was conducted by Mobile District archeologists on September 2, 1988. No archeological sites or historic structures were identified. The Alabama State Historic Preservation Officer has concurred with the negative report of these investigations.

Documentary research conducted in 1986 to assess the potential for submerged properties along the Petit Bois Pass channel alignment revealed that there is very little potential for shipwrecks or other submerged properties in the vicinity of Bayou La Batre (Mistovich, 1987). The Alabama State Historic Preservation Officer has agreed that improving the Bayou La Batre channel through Petit Bois Pass will not affect cultural resources.

In 1983 documentary research for submerged cultural resources was conducted as part of the cultural resources investigations for the navigation improvements at Pascagoula Harbor, Mississippi. The Gulf Intracoastal Waterway (GIWW) alternative channel alignment in Alabama and Mississippi under consideration for the Bayou La Batre study was included in this literature search. The only reported wrecks identified in the vicinity of

the GIWW were recorded since 1950 (Mistovich, et al., 1983). Thus, it is believed that the potential for significant submerged cultural resources is extremely low. Consultation with the Mississippi and Alabama State Historic Preservation Officers concerning the potential for effects to submerged cultural resources along the GIWW channel alignment has been initiated.

**5.0 Environmental Effects.** The following paragraphs describe the effects of each detailed plan on the previously described significant resources.

**5.1 Vegetation.** Under the "No Action" alternative any vegetation growing within existing disposal area Charlie would be impacted during maintenance activities every 3 years. Similar impacts would occur with implementation of each of the alternative plans. In addition approximately 107 acres of upland pine forest would be impacted during construction activities at new disposal area Delta with implementation of each of the alternative plans.

No emergent wetlands or submersed grass beds would be directly impacted by implementation of any of the alternatives. Implementation of plans I, V, X, and XV could indirectly affect the wetlands along the southern shore of Point aux Pins and the grassbeds along the eastern and western sides of the Point. These plans were formulated in an effort to utilize the new work material to be dredged from the Mississippi Sound Channel in a beneficial way by providing these areas with some measure of protection from the predominant wave approach. Implementation of any of these plans would result in the construction of a fan-shaped emergent/submergent area south of the Point aux Pins/Isle aux Dames shoreline (See Figure EIS-4).

Approximately 160 acres of emergent wetland habitat would be established as part of the protection for the existing resources. Adverse impacts to the existing vegetative resources could occur from the increased turbidity associated with the disposal operation however extensive efforts have been taken to reduce the possibility of these impacts and it is believed that the benefits associated with protecting existing resources and providing additional resources outweighs the possible costs.

Currently undeveloped wetland areas adjacent to the bayou could be impacted by water dependent development with or without the construction of the recommended plan. Approximately 6.8 acres of wetlands along the east bank below Station 108+00; 0.4 acre of wetlands along the west bank above Station 106+75, including Snake Bayou; and 5.9 acres on the west bank below Station 106+75 are expected to come under development within the life of the project (See Figure 10, Main Report). Development of these areas, either through dredging or filling, would require individual Department of the Army permits. Mitigation for the impacts associated with filling these wetlands would be determined on a case-by-case basis at the time of application. Other wetland areas along the bayou have been exempted from development consideration at this time. These areas are typically pristine in nature; some are remote from the bayou and therefore not suitable for water dependent industry; and some serve as natural drainageways. Future development of these areas would be based on the need for the proposed development as well as the lack of practicable alternatives sites.

Implementation of any of alternative plans II, III, VI, VII, XI, XII, XV, or XVI would provide some protection to the wetland habitats along the eastern shore of Isle aux Herbes (See Figures EIS-5 and EIS-6). Implementation of any of these plans would not conflict with marsh establishment efforts associated with the long-term maintenance of the Bayou Coden Channel. Alternatives II, VI, XI, or XVI would provide protection for approximately 6,000 linear feet of shoreline while



alternatives III, VII, XII, or XVI would provide protection for approximately 9,500 linear feet of shoreline. Implementation of these alternatives would not provide additional emergent wetland habitat.

**5.7 Aquatic Resources.** Under the "No Action" alternative, the macroinfaunal resources of the channel bottoms would continue to be disrupted by dredging on a 3 year cycle. In addition, the resources of the 4 shallow water disposal areas would be covered with 1 - 1.5 feet of dredged material (see Figure EIS-1). Although many of the organisms would be smothered, some would be able to migrate through this material. Other forms would migrate into the area or settle as larvae from the overlying water column such that repopulation of these areas would occur within 12 to 18 months. Motile aquatic resources such as shrimp, crabs and fish would tend to avoid the area where dredging and disposal options were ongoing. Larval and young age class aquatic organisms may become entrained during the dredging and disposal process due to their inability to avoid the area of operation. The degree of these impacts would vary with the location and temporal setting of the operations. Impacts would be expected to be most severe in spring/summer in the nearshore areas of Mississippi Sound. The impacts to the overall fishery of Mississippi Sound however, are unknown. No oyster resources are impacted under this alternative.

Dredging and disposal associated with the proposed navigation improvements would cause many of the same impacts described for the "No Action" alternative. Construction dredging within the Bayou Channel segment would result in the disruption of approximately 2.6 and 1.5 acres of undisturbed bottoms above the Highway 188 bridge and in Snake Bayou, respectively. Similar to the "No Action" alternative these bottoms and the 29 acres of bottoms encompassed by the existing project would continue to be disrupted every 3 years following construction. Within Mississippi Sound south to the GIWW, approximately 200 acres would be dredged. Of these 100 acres are currently disrupted during maintenance of the existing project. Dredging would result in the deepening of the bottoms to 18 feet, however since the open sound muddy sand habitat ranges from 6 feet to deeper than 18 feet there would be no change in habitat type. The major impact would be with the actual disruption, however the area should repopulate within 12 to 18 months and since the acreage is small in comparison to the total habitat available these impacts are not considered significant. These impacts are common to all plans considered in detail.

Alternative plans I - IX would result in the dredging of approximately 140 acres between the GIWW, through Petit Bois Pass to the 21-foot contour in the Gulf of Mexico. This area is naturally variable in depth and since the benthic community is controlled primarily by sediment texture and salinity no change in community structure is expected with depth increase. The major impact would be with the actual disruption, however the area should repopulate within 12 to 18 months and since the acreage is small in comparison to the total habitat available these impacts are not considered significant.

Alternative plans X - XVIII would result in the dredging of approximately 160 acres of bottoms in Mississippi Sound which currently range in depth

from 16 to 18 feet. No change in community structure would occur with implementation of any of these alternatives. The major impact would be with the actual disruption, however the area should repopulate within 12 to 18 months and since the acreage is small in comparison to the total habitat available these impacts are not considered significant.

The disposal of approximately 1.3 million cubic yards of new work material from the Mississippi Sound Channel segment as proposed in plans I, V, X, and XV would result in the conversion of approximately 260 acres of shallow bottoms south of Point aux Pins/Isle aux Dames shoreline to emergent wetlands. The disposal of the remaining new work material would be disposed into waters greater of 12 feet deep which are characterized as open sound muddy sands. Construction of a submerged berm would convert approximately 130 acres to bottoms approximately 6 feet shallower. Since open sound muddy sand habitats are located in depths of 6 feet to greater than 18 feet there would be no change in habitat type. Construction of the berm could conflict with shrimp trawling in the area and could possibly result in a hazard to navigation.

Direct placement of the new work dredged material in areas approximately 2500 feet west of the channel would cover approximately 600 acres with a layer of dredged material approximately 2 feet thick. Some benthic organisms would be capable of migrating through 2 feet of dredged material, however most would be smothered. Studies have indicated that these communities are able to recover through migration and settlement of larvae within 12 to 18 months.

Thin layer disposal of the new work material would utilize approximately 750 acres with a final placement thickness of 1-foot or less. A larger number of benthic organisms are capable of migrating through a thinner layer of dredged such as that produced during thin layer disposal. Studies at Fowl River, Alabama and Gulfport, Mississippi indicate that recovery from thin layer deposition begins as early as 6 weeks after disposal operations were completed and that within 20 weeks there are no significant difference between disposal and reference areas (TAI, 1987, 1988).

The disposal of approximately 1.3 million cubic yards of new work material from the Mississippi Sound Channel segment as proposed in plans II, VI, XI, and XVI would impact approximately 160 acres of shallow bottoms along the northeast shoreline of Isle aux Herbes. Of this area, approximately 60 acres would be converted to emergent bar while the remainder would become intertidal to shallow submerged in nature. The 2700 barrels of oyster shell planted along the northeast shore of the island would be relocated to deeper water in Portersville Bay. The disposal of the remaining new work material would occur in areas of Mississippi Sound with depths of 12 feet or more. The impacts associated with this portion of these alternatives would be similar to those described above for alternative plans I, V, X, XV.

The disposal of approximately 2 million cubic yards of new work material from the Mississippi Sound channel segment as proposed in plans III, VII, XII, XVII would impact approximately 240 acres of shallow bottoms along the

northeast shoreline of Isle aux Herbes. Of this area, approximately 90 acres would be converted to emergent bar while the remainder would become intertidal to shallow submerged in nature. The 2700 barrels of oyster shell planted along the northeast shore of the island would be relocated to deeper water in Portersville Bay.

Alternative plans III, VII, XII, or XVII require the disposal of approximately 2 million cubic yards of new work material into areas of Mississippi Sound with depths of 12 feet or greater. Construction of a submerged berm with this material would convert approximately 240 acres to bottoms approximately 6 feet shallower. Since open sound muddy sand habitats are located in depths of 6 feet to greater than 18 feet there would be no change in habitat type. Direct placement of the dredged material in areas approximately 2500 feet west of the channel would cover approximately 1100 acres with a layer of dredged material 2 feet or less. Thin layer disposal would impact approximately 1400 acres with a final placement thickness of 1-foot or less. Recovery would be similar to that described for similar options in alternative plans II, VI, XI, XVI, however in the center of the disposal areas recovery may be somewhat slower due to the distance organisms would be required to migrate to these areas. Settlement of larvae from the water column should not be impacted by the size of the area impacted. Recovery may also be slowed compared to that described above due to the length of time required to complete construction of the channel with all disposal occurring in open water, i.e. 6 months vs. 3 months.

Implementation of alternative plans I thru IX and XIV would result in the disruption of an unknown acreage of bottoms within the Mobile North or Pascagoula Ocean Dredged Material Disposal Sites (ODMDS), respectively. The severity and duration of these impacts are not well known however historical use of this sites has not resulted in unacceptable impacts to the human environment.

Disposal of maintenance material dredged from the Mississippi Sound Channel segment involves deposition of approximately 430,000 cubic yards on a 3 year cycle. This material would be placed in waters greater than 12 feet in areas 2,500 feet west of the channel. Direct placement of the maintenance material would impact approximately 330 acres along the channel with dredged material approximately 2 feet thick. Placing the material in a thickness of 1-foot or less would impact about 415 acres. The impacts of these operations would be similar to those described for open water new work disposal, however due to the nature of the maintenance material a greater number of organisms would be expected to migrate through the dredged material. Studies have shown that benthic systems are able to recover from perturbations such as dredged material disposal within from as little as 6 weeks to as much as 18 months. This recovery period is highly dependent upon the level of disturbance, time of disturbance, and most importantly the type of benthic community being disturbed. In addition, during the period of recovery, the productivity from an area is still available to the estuarine system and the level of productivity from an area may shift during this recovery period. After disturbance of an area, early stage succession typically begins within a few days with the arrival

of swimming crustaceans (i.e., amphipods and cumaceans) and more motile polychaetes and ephiroderms (i.e., nereids and nephtyids and large ophiuroids) which immigrate into the disturbed area as adults from adjacent areas. More importantly however, the larvae of relatively opportunistic polychaetes and bivalve molluscs settle onto the new substratum from the overlying water column. These opportunistic species (Group I colonizers, McCall 1978) are characterized by short generation times, small size, high fecundity, and high larval availability. These species most commonly experience high mortality and may disappear as a result of competition and/or predation from the more motile immigrants. Later phases of succession are usually characterized by the gradual reestablishment of Group III species which are represented by the less mobile crustaceans, molluscs, and less opportunistic polychaetes. These species, in contrast to Group I colonizers, maintain more or less constant, relatively low population densities, are usually larger in size and exhibit lower fecundity and recruitment potential. Group II colonizers are intermediate in their life strategies.

Information collected during the Mississippi Sound and Adjacent Areas Study (Vittor and Associates 1982) indicates that in the areas generally considered for open water disposal of dredged material only Group I and II colonizers are present. Based on this information recovery in the areas in question would be relatively rapid and that the overall impact to the benthic system would be short-term and that the disposal of dredged materials on a three year cycle at these areas would not result in significant impacts to the estuarine system.

Construction of the channel through Petit Bois Pass requires dredging of approximately 872,000 cubic yards of new work material and approximately 525,000 cubic yards of maintenance material on an 18 month frequency. Deposition of new work material in the littoral zone of Petit Bois Island as described in plans I, II, III, and IV would impact an unquantifiable acreage of clean sand tidal pass habitat, however the organisms which inhabit these areas are adapted to very variable environmental conditions including wave and storm transport of sediments. In addition the placement of material into the littoral zone would act to continue the supply of sand to Petit Bois. Deposition of new work material in the Mobile North ODMDS as described in alternative plans V, VI, VII, VIII, and IX would result in the disruption of the benthic community occupying the disposal area. Historical use of similar ODMDS for placement of sandy material has not resulted in unacceptable impacts. Deposition of maintenance material (all plans considered in detail) would occur on a rotating basis between the littoral zone and ODMDS therefore impacts would occur to each area every three years.

Alternative plans X, XI, XII, and XIII consider the deposition of new work material dredged from the GIWW Channel segment in areas 5000 feet south of the channel. Direct placement of this material would impact approximately 330 acres of open sound muddy bottoms. Thin layer deposition of this material would impact approximately 400 acres. The impacts to the benthic resources and their recovery would be similar to that described for open water disposal associated with the Mississippi Sound Channel segment.

Alternative plan XIV considers transportation of the new work material to the Pascagoula OMDS in conjunction with material from Mississippi Sound. These impacts have been described above. Placement of the new work material in areas 10,000 feet south of the channel (littoral zone) as considered in alternatives XV, XVI, XVII, and XVIII would result in impacts similar to those described for open water disposal and for littoral zone disposal. Disposal of maintenance material from the GIWW segment (plans X thru XVIII) would impact 70 to 90 acres approximately 5,000 feet south the channel utilizing direct placement or thin layer placement, respectively. Impacts associated with this action would be similar to those described earlier for open water disposal of maintenance material and would occur on a three year cycle.

Due to the narrow bank-to-bank confines of the bayou in the upper reaches and the existing waterfront development, there are only about 3.5 acres of shallow waterbottoms (less than 4 feet MLW) in the bayou above Station 106+75 (See Main Report, Plates 1, 2, and 3 for station locations). Approximately 7 acres of shallow water habitat is located adjacent to the west bank below Station 106+75. Repair or replacement of existing bulkheads and construction of additional bulkheads for property protection associated with the improvement of the channel would not impact these resources. Future development, however, could result in the dredging or filling of these areas for water dependent industry. Due to the highly industrialized and confined nature of the bayou, these activities would not result in significant impacts to the aquatic resources of Mississippi Sound.

None of the plans considered in detail would impact any native oyster reefs, aquatic mammals, or reptiles.

Implementation of any of the alternative plans, although increasing efficiencies associated with the commercial fishing industry, is not expected to impact fishery resources of the Gulf of Mexico because of existing regulations promulgated by the Gulf of Mexico Fishery Management Council and State agencies. The development of the butterfly industry is an effort to tap a known resource in the Gulf. Should this industry prove profitable Gulfwide regulations may be required as have been proposed for the Atlantic butterfly.

**5.3 Wildlife Resources.** Under the "No Action" alternative, those wildlife species utilizing the existing upland disposal site would be impacted on a 3 year basis during maintenance of the existing project.

In addition to the impacts associated with the "No Action" alternative, implementation of any of the plans considered in detail would impact wildlife resources utilizing the proposed upland disposal area. These species would be displaced from the 107 acres, however there is adjacent acreage available in which they may relocate.

**5.4 Endangered and Threatened Species.** The "No Action" alternative would not impact any endangered or threatened species.

Endangered species coordination was initiated in April 1987. Lists of endangered and threatened species which may occur in the study area have been received from the US Fish and Wildlife Service (dated April 20, 1987) and the National Marine Fisheries Service (dated May 1, 1987). As required under Section 7 of the Endangered Species Act of 1973, as amended, the DEIS constituted the biological assessment.

The Fish and Wildlife Service indicated that the gopher tortoise (Gopherus polyphemus), which was at that time proposed for listing, could occur in the study area. Since the receipt of their letter this species has been listed as threatened. Habitat for the gopher tortoise is well-drained sandy soils in transitional (forest and grassy) areas and it is commonly associated with a pine overstory and open understory with a grass and forb groundcover and sunny areas for nesting. The proposed upland disposal area has soils of the Escambia series which consist of somewhat poorly drained soils with a highly weathered mixture of clay with quartz and other diluents formed from loamy marine sediments and therefore does not meet the habitat requirements of this species. No further consultation under the Endangered Species Act is required, unless circumstances relative to the recommended plan change. The Fish and Wildlife Service has concurred with this determination (See Appendix D, Section 6).

The National Marine Fisheries Service indicated that three species of whales and four species of marine turtles may be present in the study area. As indicated in Section 4.2.4 of this FEIS, whales are primarily restricted to open gulf waters and therefore would not be impacted by implementation of the recommended plan. Sea turtles may occur within the Mississippi Sound and may nest on the gulf beaches of the barrier islands as indicated in Section 4.2.4. Of prime importance is the Kemp's (Atlantic) ridley turtle which is considered to be the most endangered of the species listed for this area. This turtle is known from the Mississippi Sound and is typically associated with shallow vegetated habitats. The recommended plan does not require dredging or disposal near any shallow vegetated habitats therefore no impacts to this species are expected to occur. The other species occur less frequently within the sound and therefore would not be impacted by the proposed action. The National Marine Fisheries Service, by letter dated September 13, has concurred with the no impact assessment. No further consultation under the Endangered Species Act is required, unless circumstances relative to the recommended plan change.

**5.5 Air Quality.** For the "No Action" alternative the existing air quality within the project area would remain unchanged. The activities associated with dredging or disposal in all alternative plans would temporarily reduce local air quality levels due to exhaust emissions of the equipment used. The construction of the dikes around the new disposal area Delta would also temporarily reduce air quality in these areas due to exhaust emissions. These impacts are considered to be insignificant and would be limited to the immediate construction area. Any induced development into the area by the project improvement would be subject to State and Federal regulatory procedures to control emissions and protect the air quality.

**5.6 Water Quality.** For the "No Action" alternative, the existing water

quality within the project area would remain the same or possibly improve in some areas while declining in other areas in the future. The completion of the seafood processing wash water outfall line and the upgrading of the sewage facility are expected to result in improvements in water quality. Open water disposal at the existing sites in Mississippi Sound would result in temporary localized increases in turbidity and nutrients and decreased in dissolved oxygen within the water column. Continued use of sites 7, 8, or 9 could result in shallowing of these areas with subsequent impacts to circulation and water quality (Figure EIS-1).

Return waters from existing disposal area Charlie cause temporary localized increases in turbidity and nutrients and decreases in dissolved oxygen within the water column in the vicinity of the outfall. Short term localized effects of this nature would also be present at the dredge cutterhead during maintenance operations.

The impact of disposal of sediments from the Bayou la Batre channels in open water on marine organisms has been evaluated by the Environmental Protection Agency (1988) following standard toxicity and bioaccumulation procedures. Results of these evaluations indicate that the toxicity of the materials proposed for disposal are minimal. In addition residues of selected pesticides and PCB's were not detected in either sediments or animal tissue before or after exposure. Some heavy metals were detected, especially in sediments from the bayou proper and organisms exposed to these sediments. Petroleum hydrocarbon residues were also detected in tissue samples from organisms exposed to sediments, however levels were not significantly different from organisms not exposed to the sediments.

Use of the upland disposal sites for materials from the Bayou Channel segment would have similar impacts to the "No Action" alternative. The return water from the new upland disposal and existing disposal area Charlie would cause short term localized impacts on turbidity, nutrient concentrations, and dissolved oxygen levels within the water column in the vicinity of the outfalls. Short term localized effects of this nature would also be present at the dredge cutterhead. Although sediments from the bayou portion of the project have been shown to contain varying levels of contaminants, these sediments do not produce unacceptable toxic impacts to marine organisms.

The disposal of new work and maintenance materials within open water sites in Mississippi Sound would result in short term increases in turbidity and nutrients and decreases in dissolved oxygen. These impacts would be localized to the vicinity of the disposal areas and would be rapidly dissipated with increasing distance from the discharge point. The increases in turbidity expected are well within the natural range of turbidity experienced in the Mississippi Sound area. Similar impacts would be expected to occur within the vicinity of the dredge cutterhead. As indicated above no toxic impacts would result from the deposition of these materials. The disposal in open water areas greater than 12 feet deep on the western side of the Mississippi Sound channel and south of the GIWW channel have been evaluated following the Sec 404(b)(1) Guidelines and this evaluation is included in Appendix D to the Main Report. State water

quality certification, under Section 401 of the Clean Water Act, will be obtained prior to any discharge of dredged material in open waters of Mississippi Sound.

Disposal of materials in the Mobile North or Pascagoula ODMS would probably not result in significant impacts to water quality. Short term increases in turbidity and nutrient levels would be expected to occur in the vicinity of the dump zone. Decreases in near bottom dissolved oxygen levels would probably occur in this zone as well. Due to the depths within these sites mounding is not expected to pose a problem. Improvements to the channel as proposed in alternatives I - IX could result in a wedge of salt water moving landward in the channel and possibly impacting groundwater resources. Implementation of any of alternatives X - XVIII would not be expected to have this impact since a direct channel into the higher salinity waters of the Gulf of Mexico would not be constructed.

**5.7 Circulation.** Circulation patterns in the area are controlled primarily by astronomical tides. Under the "No Action" alternative changes in circulation of the nearshore region could occur with continued use of open water disposal sites 7, 8, or 9 (Figure EIS-1).

Dredging within the bayou would have no impact on circulation. Deepening and widening the channels within Mississippi Sound could cause slight changes in velocities within the channels themselves but these changes are not considered significant. Provision of a channel through Petit Bois Pass in alternative plans I - IX could have a significant effect on circulation structure within the pass. Additional studies would be required to determine the magnitude of these impacts.

Direct placement of new work material adjacent to the Mississippi Sound Channel segment, as proposed in alternatives I, II, IV, V, VI, VIII, X, XI, XIII, XV, XVI, and XVIII could cause localized impacts on circulation. Evidence of this type impact has been observed at Pascagoula, Mississippi, where new work material mounded and consolidated causing shallowing of the bottoms. Since disposal is planned for areas greater than 12 feet in depth, areas which are remote from the mainland shoreline, these impacts should not cause significant changes in existing circulation patterns.

Disposal of maintenance materials within Mississippi Sound as proposed in all the alternatives would have no significant impact on circulation. Studies done during the Mississippi Sound and Adjacent Areas Study (USACE, 1984) indicate that circulation is predominately toward the west in this area therefore all disposal areas have been located west of the Mississippi Sound Channel segment and Petit Bois Pass Channel segment.

Disposal of new work material from the Mississippi Sound Channel segment or the GIWW Channel segment or new work and maintenance material from the Petit Bois Pass Channel segment in either the Mobile North or Pascagoula ODMS would have no impact on circulation of the nearshore Gulf of Mexico.

**5.8 Sediment Quality.** Clay sediments, similar to those present in the Bayou La Batre study area, have a high capacity for retaining pollutants



discharged into the water column. Removal of these sediments and their bound contaminants during dredging would improve the sediment quality, especially within the bayou proper. This enhancement occurs under the "No Action" alternative and would continue with implementation of any of the alternative plans. Although contaminants have been shown to be present in the sediments of Bayou La Batre, the potential for toxic effects to marine organisms or bioaccumulation within these organisms is low.

All of the alternatives considered in detail would result in a large quantity of both new work and maintenance material from the bayou proper being placed in upland disposal areas.

Gulf disposal of materials in alternative plans IX and XIV would have no effect on the resources of the ODMDS.

**5.9 Groundwater Resources.** Under the "No Action" alternative groundwater resources in the area would continue to be highly variable. Some increase in demand would be expected as seafood processors continue and expand the practice of trucking shrimp from other states to their houses for processing. The lands adjacent to the bayou are already highly developed and undeveloped areas are in short supply. Future development of these areas for water dependent industry, therefore, would be expected to occur with or without the project.

Improvements to the channel as proposed in alternatives I -IX could result in a wedge of salt water moving landward in the channel and possibly impacting groundwater resources. Implementation of any of alternatives X - XVIII would not be expected to have this impact since a direct channel into the higher salinity waters of the Gulf of Mexico would not be constructed. Increased efficiency at existing seafood processors would occur, however, increased use of the resource is expected without the project since the seafood processors currently truck additional shrimp to their facilities for processing.

**5.10 Land Resource and Use.** All plans could induce further growth in the Bayou La Batre area. Currently undeveloped wetland areas adjacent to the bayou could be impacted by water dependent development induced by the improved project. Approximately 6.8 acres of wetlands along the east bank below Station 108+00; 0.4 acre of wetlands along the west bank above Station 106+75, including Snake Bayou; and 5.9 and 7.0 acres of wetlands and shallow water bottoms, respectively, on the west bank below Station 106+75 are expected to come under development within the life of the project (See Figure 10, Main Report). Development of these areas, either through dredging or filling, would require individual Department of the Army permits. Mitigation for the impacts associated with filling these wetlands would be determined on a case-by-case basis at the time of application. Other wetland areas along the bayou have been exempted from development consideration at this time. These areas are typically pristine in nature; some are remote from the bayou and therefore not suitable for water dependent industry; and some serve as natural drainage ways. Future development of these areas would be based on the need for the proposed development as well as the lack of practicable alternatives sites.

Implementation of plans I, V, X, or XV would tend to alleviate the erosion of the Point aux Pins area. This area, which has been shown to have an erosion rate of approximately 6.7 feet per year contains extensive wetland and submersed vegetative resources.

Implementation of plans II, VI, XI, or XVI and III, VII, XII, or XVII would tend to alleviate the erosion of the eastern shoreline of Isle aux Herbes. Plans II, VI, XI, or XVI would provide protection to approximately 4,500 feet of shoreline while plans III, VII, XII, or XVII would provide protection to approximately 9,500 feet of shoreline. Like the Point aux Pins area, Isle aux Herbes contains extensive wetland resources which are currently being eroded by natural forces.

Implementation of plans I through IX would provide a sediment source to the eastern end of Petit Bois Island, however provision of the channel through Petit Bois Pass in these same plans could disrupt the natural littoral drift of sediments from Dauphin Island to the east. In addition, Petit Bois Pass is located within the Dauphin Islands Coastal Barrier Resources System Unit. Provision of a channel through this area is in conflict with the management activities of the Coastal Barrier Resources Act and additional coordination would be required prior to any construction in this area.

5.11 **Demography.** None of the plans considered in detail would have a significant impact on the demographic characteristics of the area.

5.12 **Economy.** Under the "No Action" alternative the economy would be expected to fluctuate in response to factors affecting the commercial fishing industry, shipbuilding, and the oil industry. Since the economy of Bayou La Batre is almost totally dependent upon fishing and shipbuilding implementation of any of the alternative plans would enhance the economic outlook for the area.

5.13 **Community Cohesion.** None of the plans considered in detail would have an effect on community cohesion.

5.14 **Recreational Opportunities.** Under the "No Action" alternative recreational opportunities would continue to be available. Implementation of any of the proposed plans would not impact recreational opportunities.

5.15 **Noise.** For the "No Action" alternative the existing noise levels in the project area would remain the same. Construction and maintenance of any of the alternative plans considered in detail would cause elevated background noise levels due to the equipment used. The elevated noise levels would be of a temporary nature and since much of the area is highly developed in nature or removed from inhabited areas the elevated noise levels should not be significant. There would be no long-term noise impact on wildlife.

5.16 **Aesthetics.** Under the "No Action" alternative the aesthetics of the area would remain in a similar condition to that existing currently. The presence of the dredge and attendant equipment would continue to cause a

temporary degradation in aesthetics during each 3 year maintenance cycle. Implementation of any of the alternative plans would have similar impacts to the "No Action" alternative and would tend to enhance aesthetics in the immediate area of the bayou due to the requirement of bulkhead replacement for those currently in dilapidated condition. Use of the new disposal area would change that area from pine forest to disposal area, however with proper management of the facility the area can be aesthetically neutral.

5.17 Transportation. Under the "No Action" alternative transportation into Bayou La Batre would continue to be restricted by the 12-foot channel. Implementation of any of the alternatives would greatly enhance waterborne transportation into the port. Other transportation facilities would not be adversely affected by any of the plans.

5.18 Public Facilities and Services. Public facilities and services in Bayou La Batre would not be adversely affected by any of the plans considered in detail.

5.19 Cultural Resources. As stated in paragraph 4.2.19, the new proposed upland disposal site was inspected for cultural resources in September 1988. No archeological sites or historic structures were identified within the area. The Alabama State Historic Preservation Officer has concurred that the use of the proposed upland site would have no effect to cultural resources within this area. Implementation of any of the alternative plans would have no effect on submerged cultural resources in Alabama and Mississippi (See Appendix D, Section 8).

6.0 Summary of mitigation measures. Throughout the planning for the navigation improvements for Bayou La Batre, efforts have been made to incorporate "mitigation" into the project. As defined in the CEQ's Regulations for Implementing the Procedural Provisions of the National Environmental Policy Act (NEPA), "mitigation" includes: (a) avoiding the impact altogether by not taking a certain action or parts of an action; (b) minimizing impacts by limiting the degree or magnitude of the action and its implementation; (c) rectifying the impact by repairing, rehabilitating, or restoring the affected environment; (d) reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action; (e) compensating for the impact by replacing or providing substitute resources or environments (40 CFR 1500- 1508). Paragraph 6.1 summarizes measures which have been incorporated into the design of the project to enhance the environment or minimize impacts.

6.1 As a result of past coordination efforts with the Federal and state environmental agencies in which they stressed the importance of shallow estuarine bottoms to the productivity of the estuarine system, all plan formulation efforts associated with open water disposal were restricted to waters greater than 12 feet in depth. In addition plans were developed which maximized the use of upland disposal areas for both new work and maintenance materials.

Beneficial use of the new work dredged material was also considered a high priority during the formulation process. Although limited in quantity compared to maintenance materials the construction material has characteristics which would allow mounding in terms of berm construction or ease of containment for wetland creation.

6.2 As a result of these efforts impacts to significant resources due to the recommended plan have been minimized through planning and avoidance. Remaining impacts have been determined to be negligible therefore no mitigation is proposed.

## 7.0 List of Preparers

Name	Expertise	Experience	Role in FEIS Preparation
G. Ashford	Engineering, Environmental	5 years, Compliance Mobile District District	Environmental Compliance Manager
D. Gibbens	Archeology	5 years, Cultural Resource Mgmt. Mobile District	Effects on Cultural Resources
K. Graham	Landscape Architect	16 years, Study Management, Mobile District	Study Manager, Formulation of Alternatives
W. Mears	Engineering, Civil	10 years, Planning Engineering, Operations, Mobile District	Formulation of Alternatives
D. Nester	Biology	10 years, EIS Studies, Mobile District	Effects on Water Quality
S. Ivester Rees	Oceanography	6 years, Assistant Professor, Univ. Alabama, 7 years EIS Studies, Mobile District	EIS Coordinator

## **8.0 Public Involvement**

**8.1 Public Involvement Program.** A history of public involvement is discussed in the Main Report and in Appendix A to the Main Report.

**8.2 Required Coordination.** Coordination for this study began in February 1984. Principal Federal agencies with which coordination has been conducted include the Fish and Wildlife Service, National Marine Fisheries Service, Gulf of Mexico Fishery Management Council, Gulf Islands National Seashore (National Park Service) and Environmental Protection Agency. At the State level coordination has been through the Alabama State Historic Preservation Officer, Alabama Department of Conservation and Natural Resources, Division of Marine Resources and Alabama Department of Environmental Management. Additional coordination is required with the State of Mississippi Department of Wildlife Conservation, Bureau of Marine Resources, Mississippi Department of Natural Resources, Bureau of Pollution Control, and Mississippi State Historic Preservation Officer.

**8.3 Statement Recipients.** This FEIS is being sent to the following:

Governor Guy Hunt  
Senator Howell Heflin  
Senator Richard Shelby  
Representative H. L. 'Sonny' Callahan

Governor Ray Mabus

Advisory Council on Historic Preservation  
Federal Highway Administration  
Food and Drug Administration  
Heritage Conservation and Recreation Service  
Department of Interior  
    Fish and Wildlife Service  
    National Park Service  
Department of Commerce  
    National Marine Fisheries Service  
Department of Transportation  
    Coast Guard  
Department of Health and Human Services  
Department of Energy  
Department of Housing and Urban Development  
Soil Conservation Service  
Environmental Protection Agency  
Federal Maritime Commission  
Federal Highway Administration  
Federal Aviation Administration  
Federal Railroad Administration  
Federal Emergency Management Administration  
Forest Service

Alabama-Mississippi Sea Grant Consortium

Alabama Department of Environmental Management  
Alabama Department of Conservation and Natural Resources  
Alabama Department of Economic and Community Affairs  
Alabama State Conservationist  
Alabama Forestry Commission  
Alabama State Historic Preservation Officer  
Geological Survey of Alabama  
Dauphin Island Sea Lab

Mississippi Department of Natural Resources  
Mississippi Department of Wildlife Conservation  
Mississippi Department of Archives and History  
State Conservation Service  
Gulf Coast Research Laboratory

**Public Interests**

8.4 The major comments received on the DEIS are concerned with the following topics:

Detailed design of the disposal plan for the proposed Isle aux Herbes disposal area.

Long-term impacts associated with open water disposal.

Possible conflict with the long-term management plan for the Bayou Coden channel.

The non-selection of Isle aux Herbes Option B as the tentatively selected plan.

Development of currently undeveloped areas adjacent to Bayou La Batre.

All comments have been appropriately responded to and necessary changes have been made to the text of the EIS as specifically indicated in the Public Views and Responses Section (paragraph 8.5).

**8.5 Public Views and Responses.** A total of eleven letters of comment were received concerning the DEIS. Copies of these letters follow. Comments were received from the following:

	<b>FEIS Page Number of Letter</b>
U. S. Department of the Interior	EIS-47
U. S. Environmental Protection Agency	EIS-53
U. S. Department of Commerce National Ocean Survey National Oceanic and Atmospheric Administration	EIS-58
U. S. Department of Health and Human Services, Public Health Service, Centers for Disease Control	EIS-67
U. S. Department of Housing and Urban Development	EIS-69
U. S. Department of Transportation, Federal Highway Administration	EIS-71
Alabama Department of Environmental Management	EIS-73
Alabama Department of Economic and Community Affairs	EIS-76
Alabama Historical Commission	EIS-79
State of Alabama Highway Department	EIS-81
South Alabama Regional Planning Commission	EIS-84





## United States Department of the Interior

OFFICE OF ENVIRONMENTAL PROJECT REVIEW  
RICHARD B. RUSSELL FEDERAL BUILDING, SUITE 1320  
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ATLANTA, GEORGIA 30303

SEP 2 1968

ER-88/679

Colonel Larry Bonine  
District Engineer  
U.S. Army Corps of Engineers  
Post Office Box 2288  
Mobile, Alabama 36628-0001

Dear Colonel Bonine:

We have reviewed the Draft Environmental Statement and Feasibility Report for Navigation Improvement at Bayou La Batre, Mobile County, Alabama, and have the following comments,

### General Comments

The Draft Environmental Impact Statement (EIS) and Feasibility Report provide a satisfactory discussion of the fish and wildlife resources within the project area and, except for a few points, the expected impacts of the various proposed alternatives. However, we have concerns regarding the chosen dredged material disposal option,

In March of 1968, the Daphne, Alabama, Fish and Wildlife Service (Service) Field Office, forwarded to the Corps of Engineers a draft Fish and Wildlife Coordination Act report addressing the proposed impact area and project alternatives. The Service also related concerns that the disposal of dredged material should be conducted in a manner that minimizes impacts to fish and wildlife resources and encouraged investigation into the possibility of utilizing the dredged material to benefit fish and wildlife resources,

### Specific Comments

Page 90, Part F; paragraph 1 - There should be a discussion of the possibility of dredged material directly covering the marsh. A buffer zone has been considered and should be described in this section. Elsewhere in the EIS (Fig. 5 and 6), it appears that the dike would meet the island at both ends which would defeat plans for tidal flushing of the area. Additionally, a discussion should be included of potential impacts to the marsh if the Bayou Caden maintenance material and marsh-establishment efforts are completed prior to improvement of the Bayou La Batre channel,

Page 90, Part F; paragraph 2 - The chance of significant intertidal flow within the diked area would be minimal if the dike meets the existing marsh at both ends. The dike should be opened at the south end to provide tidal influx,

Page EIS-48; paragraph 5 - It should be recognized that long-term impacts to benthic invertebrates would occur. Though the area of disposal would recolonize to a certain extent within 18 months, every 3 years periodic maintenance dredging would redisturb 500 acres of the 600 acres of waterbottoms that would be covered; i.e., for only 12 months of every 3 years would the benthic population be stable. Consequently, it would be at least 50 years before the benthic population of the waterbottom would be able to return to preproject conditions,

It should also be noted that the referenced studies were conducted on maintenance material and may not be applicable to new work dredged material,

Pages EIS-49 and EIS-50 - Figures EIS-5 and EIS-6 illustrate proposed deposition areas along Coffee Island; however, the figures show fill occurring at the tidal gut that bisects Coffee Island and at the marsh where the dike would meet the island. These impacts are not described in the text,

Page EIS-36; paragraphs 5,9 and 5,10 - These two sections are contradictory in that paragraph 5,9 states that channel improvements would not induce additional development along the bayou; yet, paragraph 5,10 discusses the wetland areas that would likely be subject to development if the channel is improved. We believe that channel improvement could induce development of all of the remaining wetland areas along Bayou La Batre; including the 20,1 acres identified in the EIS and the wetland acreage exempted from consideration,

#### Fish and Wildlife Coordination Act Comments

The draft documents estimate that at least 20,1 acres of wetlands adjacent to Bayou La Batre could be developed as a result of the proposed channel improvements. These actions would have to be authorized via the Corps' Section 10/404 regulatory program. The Service, as well as other natural resource management agencies, would review each proposed development action and base our recommendations on the significance of the proposal's expected impacts to fish and wildlife and compliance of the work with various Federal statutes including the Endangered Species Act and the Section 404(b)(1) guidelines of the Clean Water Act. Where the least damaging practicable project alternative would involve unavoidable fish and wildlife impacts, denial of the permit or inclusion of adequate and appropriate compensation measures in the permit conditions might be recommended,

#### Summary Comments

The Service has coordinated with the Corps throughout the planning process. Potential project impacts have been significantly reduced through coordination and the resultant consideration of fish and wildlife resources of the Bayou La Batre area. There are, however, additional measures that should be incorporated into project plans to further reduce impacts to fish and wildlife resources. In general, dredging should be scheduled to occur

during late October to February to minimize impacts to spawning fish and shellfish. The project alternative offering the most promise is Plan XII which involves placement of the entire 2 million cubic yards of new work material along the east side of Coffee Island. Our position is based on information that indicates the marshes of Coffee Island have been and are continuing to erode at a significant rate, and that the new work material would be suitable for constructing a protective berm. Additionally, we do not expect that the opportunity to use such quality material will be available in the future. Plan XII, however, needs substantially more definition and refinement. We are concerned that no fill occur in the tidal inlets or the marsh. Also, the proposed dike should not meet the island on its south end so that the disposal area would be intertidal. Furthermore, the potential conflict between disposal or dredged material from maintenance of the Bayou Coden channel and dredged material from the Bayou La Batre channel improvements should be discussed and resolved in the final project documents. Further coordination regarding these issues is necessary. To facilitate such discussions, contact the Field Supervisor of the Fish and Wildlife Service, Daphne Field Office, P.O. Drawer 1190, Daphne, Alabama 36526 or telephone 205/690-2181.

Thank you for the opportunity to comment on these reports,

Sincerely yours,



James H. Lee  
Regional Environmental Officer

**Response to U. S. Department of the Interior, Regional Environmental Officer**

1. Comment noted. We appreciate the effort expended by the Daphne Field Office of the Fish and Wildlife Service in helping us meet our schedules relative to this project. We also greatly appreciate the cooperative manner in which they have approached the planning of an environmentally acceptable plan for improving the Bayou La Batre navigation project.

2. Comment noted. The description of the tentatively selected plan (See Section 3.2.3.3 of the DEIS, page EIS-16) indicated that a single row of hay bales would be placed just of the seaward existing shoreline of Isle aux Herbes. This barrier would provide protection to the existing wetland areas of the island from dredged material and/or related mud flows. A detailed design for the hay bale containment feature will be produced during the Preconstruction Engineering and Design (PED) phase of this project. We will continue to coordinate these aspects with the Fish and Wildlife Service (FWS) during PED to ensure the Service's concerns are alleviated.

We agree that from Figures EIS-5 and EIS-6 it appears that the dike would join the island at both ends. These figures were for the purpose of illustrating the general concept being proposed. The actual construction however, would not result in a diked containment area as is illustrated on the figures. As described in Sections 3.2.3.3 and 3.2.3.4 of the DEIS and as shown on the 'Section A-A' inserts on Figures EIS-5 and EIS-6, a swale would remain between the existing shoreline and the crest of the berm. After construction this area would be subject to tidal flushing and any tidal creeks emptying on the east side of the island in this area would retain their natural characteristics. These details will be coordinated with the FWS and other Federal and state agencies during PED.

Planning associated with Isle aux Herbes Options A and B was done with full cognizance of the proposed plans for long-term maintenance at Bayou Coden and in fact was the result of discussions with the interagency team involved with the Bayou Coden effort. A statement has been added to FEIS Sections 3.2.3.3 and 3.2.3.4 to address this concern and to indicate that the detailed design during PED will take into account any change in the area due to Bayou Coden activities. In addition, a statement has been added to Section 5.1 of the FEIS to indicate that the implementation of the Isle aux Herbes disposal will not conflict with any ongoing Bayou Coden activities and therefore result in no adverse impact to the marsh establishment efforts.

3. See response to your comment numbered 2.

4. Comment noted. Studies have shown that benthic systems are able to recover from perturbations such as dredged material disposal within from as little as 6 weeks to as much as 18 months. This recovery period is highly dependent upon the level of disturbance, time of disturbance, and most importantly the type of benthic community being disturbed. In addition, during the period of recovery, the productivity from an area is still

available to the estuarine system and the level of productivity from an area may shift during this recovery period. After disturbance of an area, early stage succession typically begins within a few days with the arrival of swimming crustaceans (i.e., amphipods and cumaceans) and more motile polychaetes and echinoderms (i.e., nereids and nephtyids and large ophiuroids) which immigrate into the disturbed area as adults from adjacent areas. More importantly however, the larvae of relatively opportunistic polychaetes and bivalve molluscs settle onto the new substratum from the overlying water column. These opportunistic species (Group I colonizers, McCall 1978) are characterized by short generation times, small size, high fecundity, and high larval availability. These species most commonly experience high mortality and may disappear as a result of competition and/or predation from the more motile immigrants. Later phases of succession are usually characterized by the gradual reestablishment of Group III species which are represented by the less mobile crustaceans, molluscs, and less opportunistic polychaetes. These species, in contrast to Group I colonizers, maintain more or less constant, relatively low population densities, are usually larger in size and exhibit lower fecundity and recruitment potential. Group II colonizers are intermediate in their life strategies.

Information collected during the Mississippi Sound and Adjacent Areas Study (Vittor and Associates 1982) indicates that in the areas generally considered for open water disposal of dredged material only Group I and II colonizers are present. Based on this information recovery in the areas in question would be relatively rapid and that the overall impact to the benthic system would be short-term and that the disposal of dredged materials on a three year cycle at these areas would not result in significant impacts to the estuarine system. This information has been added to Section 5.2 of the FEIS to address your concern.

5. Comment noted. The thin-layer monitoring program at Gulfport, Mississippi, referred to in the DEIS, was conducted utilizing 50,000 cubic yards of new work or virgin material. The results of this study would be indirectly applicable to determining the impacts of the recommended plan on benthic and fishery resources.

6. See response to your comment numbered 2.

7. As indicated in Section V.F. on page 91 of the main report and Section 5.10 of the DEIS (page EIS-28) currently undeveloped wetland areas adjacent to the bayou could be impacted by water dependent development induced by the improved project. This has been revised to indicate that these areas are likely to be considered for development with or without the proposed project. As described in Section III.C. of the Draft Feasibility Report (page 62), this assumption is based on the fact that suitable areas for additional water dependent activities at BLB are in short supply. This assumption is supported by \_\_\_\_\_ permit and \_\_\_\_\_ pre-application for \_\_\_\_\_ of the acreages described.

Those impacts associated with actions required of the local sponsor as part of the LCA; i.e., repair or replacement of existing bulkheads and provision

of bulkheads for property protection, have been addressed in the overall impact assessment for the proposed project. Additionally, the upland disposal areas have been planned to contain material originating from deepening of berthing areas by those facilities along the bayou which directly benefit from the proposed project as well as material which may be removed from other berthing areas during the life of the project.

The District believes it likely that future development of the 20.1 acres of wetlands identified in the DEIS will occur, but agrees that this development would have to be separately authorized via the Corps' permit program. The requirement for wetland compensation in permitting this development will be addressed through the permit/public notice coordination process.

Section 5.9 of the FEIS has been revised to remove any apparent contradiction.

8. See response to your comment numbered 7.

9. Comment noted. We agree that project impacts have been significantly reduced through planning and coordination efforts.

In an effort to take advantage of natural low water level conditions in Mississippi Sound and to minimize the impact to species utilizing the wetlands of Isle aux Herbes as spawning areas, every effort will be taken to schedule the disposal at Isle aux Herbes between November and March. Sections 3.2.3.3 and 3.2.3.4 of the FEIS have been revised to reflect this. The construction dredging activities of the rest of the project and maintenance operations associated with the channel would have no impact on spawning activities since the areas associated with these operations are not in or adjacent to known spawning areas.

Plan XII has been designated as the Environmental Quality (EQ) Plan. We agree that the use of construction dredged material at Isle aux Herbes will be of benefit to the wetlands in that area and will, during the development of more detailed engineering studies for the project, investigate the potential for placement of additional material in that location. Should it be found that greater quantities of material can be placed at Isle aux Herbes without increasing the construction costs for the project, this provision will be made a part of project construction. There is ample provision, however, in both law and policy for a local or State Government to pay the difference in the increased cost of dredging or material disposal if a use for the material other than the least-cost disposal is desired. This is a matter that can be worked out during the PED phase of the project. Coordination on this matter will be continued during this phase in an effort to realize all the environmental benefits associated with the new work material.

Please refer to responses to your comments numbered 2 for additional information.



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IV

345 COUNTLAND STREET  
ATLANTA, GEORGIA 30365

AUG 22 1988

4PM-EA/GJM

Mr. Hugh A. McClellan, Acting Chief  
Environment and Resources Branch  
ATTN: Coastal Environment Section  
U.S. Army Corps of Engineers, Mobile  
P.O. Box 2288  
Mobile, Alabama 36628-0001

SUBJECT: Draft Environmental Impact Statement for Navigation Improvements  
at Bayou La Batre (Mobile County). Alabama  
EPA LOG NO.: D-COE-E32068-AL

Dear Mr. McClellan:

Pursuant to Section 309 of the Clean Air Act and Section 102(2)(c) of the National Environmental Policy Act, EPA, Region IV has reviewed the subject document. EPA technical staff have had a relatively long and comprehensive previous involvement with this project during the feasibility phase to include performing toxicity and bioaccumulation tests on the sediments in the navigation channel. In addition to these tests and extensive discussions with our review staff, two onsite inspections were made. This onsite experience, especially the boat trip you provided to the Isle of Herbes, was valuable in that it provided us with a more precise determination of the physical elements of the proposal than otherwise would have been the case. In general, the design elements of the tentatively selected alternative and the array of options noted in the document tracked the discussions we had during the coordination meetings on the project.

In addition to upgrading the navigational capacities of Bayou La Batre the proposed channel deepening will provide a source of "new-work" material which could be used to provide some temporary relief to the erosion of the wetlands on adjacent shoreline/nearshore features. Exactly how and where this material will be placed remains a matter of debate among the involved principals of the various agencies. From our perspective Concept B (EIS-50) which makes maximum use of this dredged material to protect the eroding shoreline of Isle Aux Herbes merits re-examination. The opportunity to secure this volume of proximate, suitable material to protect this barrier feature and its accompanying marsh is unlikely to occur again in the foreseeable future.

The cost/benefit ratio of the tentatively selected alternative and Option XII are relatively close, 2.19 vs 2.12 respectively, under the current criteria. However, if the value to the environment of protecting the marsh and providing some degree of storm surge protection to the Bayou La Batre and Bayou Coden development were factored into the equation, Concept B might well become the NED plan. In our opinion the value of the marsh and storm surge protection aspects should be inserted into the calculations to arrive at a more complete assessment of the overall impacts of the project.

It has been mentioned that the loss of shallow bottoms to the increased deposition of Concept B would be a negative environmental factor. However, given the shifting nature of the subject sandy bottoms, the research literature suggests the biological perturbation should be within acceptable limits. Export of detrital material from and interface of the marsh with the marine environment would be somewhat more limited by a complete berm alignment, but the western margin of the island remains unobstructed and should be competent to maintain satisfactory interaction. Further, the area in question appears to have been until quite recently an emergent part of the island. Unless it can be demonstrated in some fashion that the sacrifice of this type of shallow habitat materially limits productivity in the area, we believe the action to protect the entire marsh community on the island rather than just a part of same makes good sense. The mitigation for the total project is currently being coordinated by the principals and should compensate for any other unavoidable losses.

4

The placement of dredged material in the Point aux Pins/Isle aux Dames area has prompted interest among your staff to lessen shoreline erosion. However, certain resource agencies and local academics have expressed reservations to this proposal since there are vascular "seagrass" beds in the immediate area. These taxa could be adversely impacted by immediate inundation or drift of dredged material during or after construction. However, if this area continues to erode and wave energy results in increased erosion, what will happen to the "grass" beds? It appears that these taxa are colonizing an area once vegetated by emergent marsh. However, if the sheltering effect of the Point is lost, would these "beds" be adversely affected? A case could be made for any number of eventual scenarios. It seems that the risks and benefits of this option should be examined in greater detail before a reasoned decision can be made to accept or reject this alternative.

5

Alternative methods to handle process water from the seafood houses are being developed so effluent discharges will not continue to violate water quality standards. Since increased fishery's processing is one of the stated goals of this channel upgrade, elevated BOD loadings are a given. Therefore, we would like to see some definitive results on the efficacy of the new treatment facilities, e.g., sludge drying beds, before additional processors become operational.

6

In a related matter it was clearly noted in the DEIS that future development is likely to occur in wetlands within the port environs. We wish to go on record now as indicating that each of these proposed developments will be viewed on their individual environmental merits and not as an integral, necessary part of this project. Further, any unavoidable losses from the former will have to be functionally compensated prior to any fill via Section 404 action.

7



On the basis of our evaluation a rating of EC-2 was assigned. That is, we are concerned that an opportunity will be lost to positively impact the environment if full use is not made of this new work material to retard the erosion currently being experienced in the project area. In fact, we have pronounced environmental reservations (ER) to unnecessarily placing this material in deep open water given the obvious need for the material in the nearshore zone, the potential that its loss would have on exacerbating erosion there, and biological losses that occur from dredge spoil deposition even when the "thin-layer" technique is used. Regardless, of which option is ultimately selected some additional information will have to be developed for the final document.

Should you have any questions concerning our comments, or if we can be of any further assistance, please do not hesitate to contact Dr. Gerald J. Miller at 404 347-5014.

Sincerely yours,



Heinz J. Mueller, Acting Chief  
NEPA Review Staff  
Environmental Assessment Branch

Response to U. S. Environmental Protection Agency, Region IV

1. Comment noted. We appreciate the efforts expended by Region IV of the Environmental Protection Agency during the planning and coordination of this project.

2. Refer to response to comment numbered 9 in Department of Interior letter dated September 2, 1988.

3. Traditionally, an economic value for marsh or other environmental features have not been established and, therefore, not utilized in the economic analysis for this project. Until agreement is reached relative to such values, we cannot address issues such as you raise except in a qualitative fashion. The potential storm surge protection offered by the placement of construction dredged material at Isle aux Herbes would be minimal. The average elevation of Isle aux Herbes, even with the proposed placement, is approximately 3 feet NGVD. The results from the Sea, Lake, and Overland Surges from Hurricanes (SLOSH) model for the Mobile Bay basin indicate that the potential for overtopping of the island even in a minimal hurricane, thereby negating any potential for surge protection. We agree that the use of construction dredged material at Isle aux Herbes will be of benefit to the wetlands in that area and will, during the development of more detailed engineering studies for the project, investigate the potential for placement of additional material in that location. Should it be found that greater quantities of material can be placed at Isle aux Herbes without increasing the construction costs for the project, this provision will be made a part of project construction. There is ample provision, however, in both law and policy for a local or State Government to pay the difference in the increased cost of dredging or material disposal if a use for the material other than the least-cost disposal is desired.

4. Comment noted. We agree that the benefits associated with the provision of erosion protection to the wetlands of Isle aux Herbes greatly outweigh the impacts associated with the filling of the shallow bottoms associated with the proposed disposal area.

It has been determined that the potential project impacts have been significantly reduced through coordination and the resultant consideration of fish and wildlife resources in the Bayou La Batre area. Remaining impacts have been determined to be negligible therefore no mitigation is proposed.

5. Comment noted. Although we believe significant environmental benefits could be gained via the restoration of the Point aux Pins/Isle aux Dames shoreline, we are not able to quantify the benefits at this time. Without these additional benefits this alternative does not meet the requirements of the National Economic Development Plan. Should additional interest in this alternative be forthcoming, we will be more than willing to do further studies during the PED phase of the project to investigate the risks and benefits as you suggest.

6. The total seafood processing infrastructure within Bayou La Batre is currently operating at about 50 percent capacity. The city recently completed the construction of a new \$1.2 million wastewater outfall line to service the seafood processing facilities. This facility was designed to accommodate existing facilities with provision for additional facilities as well.

7. Refer to response to comment numbered 7 in Department of Interior letter dated September 2, 1988.

8. Comment noted. No response necessary.



UNITED STATES DEPARTMENT OF COMMERCE  
The Chief Scientist  
National Oceanic and Atmospheric Administration  
Washington, D.C. 20230

August 29, 1988

Mr. Hugh A. McClellan  
Department of the Army  
Mobile District, Army Corps of Engineers  
Mobile, Alabama 36628-0001

Dear Mr. McClellan:

This is in reference to your Draft Supplemental Environmental Impact Statement on the Navigation Improvements, Bayou La Batre, Alabama. Enclosed are comments from the National Oceanic and Atmospheric Administration.

We hope our comments will assist you. Thank you for giving us an opportunity to review the document.

Please note the change in our address for future environmental impact statements:

Director  
Department of Commerce  
NOAA/CS/EC/Room 6222  
14th & Constitution Avenue, N.W.  
Washington, D.C. 20230

Sincerely,

David Cottingham  
Ecology and Environmental  
Conservation Office

Enclosure

EIS-58





UNITED STATES DEPARTMENT OF COMMERCE  
National Oceanic and Atmospheric Administration  
NATIONAL OCEAN SERVICE  
OFFICE OF CHARTING AND GEODETIC SERVICES  
ROCKVILLE, MARYLAND 20852

AUG 22 1988

MEMORANDUM FOR: David Cottingham  
Ecology and Environmental Conservation Office  
Office of the Chief Scientist

FROM: Rear Admiral Wesley V. Bull, NOAA  
Director, Charting and Geodetic Services

SUBJECT: DEIS 8807.09 - Navigation Improvements, Bayou  
La Batre, Alabama

The subject statement has been reviewed within the areas of Charting and Geodetic Services' (C&GS) responsibility and expertise. Since safety of navigation is one of C&GS' primary missions, this proposal was examined with that in mind and any other impact it may have on C&GS' activities and projects.

The proposed deepening and extensions of the channels serving Bayou La Batre and the surrounding area are considered to be significant improvements. C&GS considers the establishment or improvement of navigation channels to be extremely important for the safe and efficient operation of vessels and welcomes any plans to accomplish this purpose.

The project area is covered on NOS nautical chart 11374 and, to a lesser extent, on chart 11373. Any changes affecting navigation as a result of this proposed project would be reflected on the chart. If appropriate, the information would be disseminated through chartlets or Notice to Mariners, or both.

In addition, a review of C&GS records has indicated that there are no geodetic control monuments in the immediate vicinity of the proposed project. Should there be need for information about geodetic control monuments in adjacent areas, please contact the National Geodetic Information Branch, N/CG17, Rockwall Bldg., room 20, National Geodetic Survey, NOAA, Rockville, Maryland 20852, telephone 301-443-8631

Should there be any need for further information about the navigation comments contained in this response, please contact the Chart Planning and Technology Group, N/CG22x2, WSC1, room 804, Nautical Charting Division, NOAA, Rockville, Maryland 20852, telephone 301-443-8742.

CC:  
N/CG1x10/33 - Bindal  
N/CG17 - Spencer  
N/CG22x2 - Frey

EIS-59



Stimulating America's Progress ★ 1913-1988





UNITED STATES DEPARTMENT OF COMMERCE  
National Oceanic and Atmospheric Administration  
NATIONAL MARINE FISHERIES SERVICE

Southeast Regional Office  
9450 Koger Boulevard  
St. Petersburg, FL 33702

August 23, 1988

F/SER1:AM

Colonel Larry S. Bonine  
District Engineer, Mobile District  
Department of the Army, Corps of Engineers  
P.O. Box 2288  
Mobile, Alabama 36628-0001

Dear Colonel Bonine:

The National Marine Fisheries Service (NMFS) has reviewed the Draft Environmental Impact Statement (DEIS) on Navigation Improvements At Bayou La Batre dated July 1988. The following comments are offered for your consideration.

General Comments:

The DEIS adequately describes fishery resources and wetland habitats within the study area. However, there are numerous assumptions that concern the NMFS because they are not supported by sound scientific data. 3

The Corps of Engineers (COE) assumes that the 20.1 acres of productive wetlands that would come under increased development pressures within the project area would be protected or compensated for under existing federal permit programs. Data compiled by NMFS regarding existing COE regulatory programs within the southeast contradict this assumption. Further, even when mitigation is incorporated into issued permits, it usually is not monitored for success. We are especially concerned that mitigation is mostly unsuccessful. Even when vegetation is established, preliminary NMFS research indicates that created marshes, even after many years, do not produce the type and amount of fishery resources produced by natural marshes. We would, therefore, recommend the COE more adequately address secondary impacts associated with channel improvements, and incorporate some means of protection or compensation for the wetlands within the overall project design. 4

Table VII on page 45 indicates that 73.6% of the Bayou La Batre resident fleet as well as 91% of the transient vessels using the harbor have a draft of 10 feet or less. The assumption conveyed on page 65, paragraph 4, is that since there is almost no land available along the bayou to accommodate new or induced commercial activity, that, "Economic growth, therefore, is in the gradual shift to larger, more efficient, commercial fishing vessels in order for Bayou La Batre to maintain its current market share within the Gulf of Mexico." A similar trend would be seen in the shipbuilding industry along the bayou. 5

EIS-60



The assumption is that a deeper channel alone would sustain the Bayou La Batre commercial fishery and shipbuilding operations. There is no discussion about the displacement of smaller vessels to other areas nor is there a discussion relative to the unit cost for one of the design vessels used to calculate channel dimensions. Cost estimates provided by two local shipbuilders capable of building a 100 net ton (192 feet long x 40 feet wide x 16 feet draft) vessel ranged from 2.5 to 4.0 million dollars depending on electronics and operational equipment. The COE should determine what percentage of the resident fleet that currently drafts less than 10 feet would be able to expend this kind of monetary resources to maintain a market share. Further, where will these shallow draft vessels relocate to and what impact will this relocation have on adjacent harbors?

The document states on page 66, paragraph 1, "...the needs of commercial enterprises at Bayou La Batre is a deeper and wider channel in order to maximize operational efficiency within the project." Since there is no economical means available to widen the channel within Bayou La Batre, the question remains how to maximize operational efficiency within the harbor. Deepening the channel to 18 feet + one foot advanced maintenance + one foot overdredge does nothing to increase dockage space or increase operational area within Bayou La Batre. If anything, the increase in numbers of larger vessels would adversely affect operational efficiency within Bayou La Batre due to crowding.

The inference that marsh will be created naturally on dredged material adjacent to Isle Aux Herbes is not supported by any data. The placement of dredged material adjacent to Isle Aux Herbes during the past (Bayou Coden maintenance dredging) three dredging cycles, and the failure of any substantial area to become vegetated naturally in a 6-year period, would negate any conclusions that marsh would become established on dredged material areas without intensive plantings of marsh species.

Further, we do not consider the building of a berm six feet high (three feet above mean low water), 10 feet wide at the crest, 1,000 feet wide at the base, and approximately 6,000 feet long to be a very good opportunity. The description indicates that the area will be completely diked, thereby eliminating tidal exchange, will isolate the marsh/open water interface adjacent the island, and will isolate tidal cuts in the island that provide additional interface between the marsh and fishery resources. Further, the swale between the berm and island is and will continue to be used on a 3-year cycle as a dredged material disposal area for maintenance material from the Bayou Coden navigation project. What is described is a diked disposal area adjacent Isle Aux Herbes with limited (one row of hay bales) protection from mud flows and spill over for black needlerush and smooth cordgrass wetlands on the island. We believe a more adequate description of what is intended for this area is needed in the final document.

The DEIS implies on page 90 that long-term impacts to benthic populations are not expected to occur from open-water dredged material disposal. This statement is based on studies that indicate repopulation occurs within 18 months under normal operations and within as little as six weeks following thin layer placement. We accept the numerous long-term studies that indicate an 18 month recovery period under normal conditions. This fact coupled with a 3-year dredging cycle results in recovery of benthic populations occurring 50% of the time over the life of the project. This would effectively remove these areas from productivity for 25 years. If one considers all the open-water disposal areas within Mississippi Sound the cumulative effect could become significant to benthic populations and higher trophic levels.

9

The reference to thin-layer disposal techniques, which appears to be the preferred means as indicated on page 87, has not been adequately shown to be less damaging. The two short-term studies accomplished to date have only provided minimal data and have not demonstrated long-term impacts. If the COE intends to utilize thin-layer disposal on future projects, we would strongly suggest that a long-term (one year pre-, two years post-dredging minimum) study of thin layer disposal be implemented as part of this project design.

10

#### Specific Comments:

Page 32, Figure 10 - This figure is difficult to interpret because of poor reproduction.

11

Page 33, Figure 11 - Same as figure 10.

12

Page 34, Figure 12 - Same as figures 10 and 11.

13

Page 89, Figure 19 - This figure depicts the wrong disposal configuration adjacent to Isle Aux Herbes and does not show the area of proposed marsh nourishment.

14

Page EIS-16, Section 3.2 3.3 - The acreage figures given for the thin layer disposal area do not correspond with the amount of material being dredged. For example, if 700,000 cubic yards of material are to be placed in an area to a depth of one foot then only 433 acres should be covered. The report indicates that 750 acres would be impacted. Further, the maintenance material 430,000 cubic yards should only cover 266 acres one foot deep rather than the 415 acres indicated. Are the increased acreage figures meant to imply that the boundaries for the disposal area used for thin layering cannot be accurately marked or is the COE trying to reduce the depth of disposal by increasing the area?

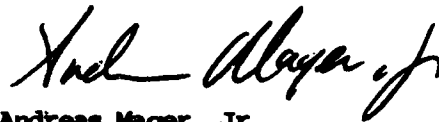
15



It also is interesting that 7.3 million cubic yards of material is expected to be dredged over the life of the project. This is enough material to cover 4,525 acres of Mississippi Sound one foot deep or the indicated 415 acres 10.9 feet deep. This assumes that the material remains within the disposal area over the life of the project. We doubt this will occur. In all probability a significant area of Mississippi Sound bottoms will be impacted by thin layer disposal. The major question is how significant is the impact and how large is the area of impact. Only long-term studies can answer these and other questions regarding thin-layer disposal within Mississippi Sound.

16

Sincerely yours,



Andreas Mager, Jr.  
Acting Assistant Regional Director  
Habitat Conservation Division

Response to U. S. Department of Commerce, Ecology and Environmental  
Conservation Office

1. Thank you for your comments. Our mailing list has been revised to reflect your change in address.
2. Thank you for your comments. No response is required.
3. Comment noted.
4. Refer to response to comment numbered 7 in Department of Interior letter dated September 2, 1988.
5. The vessel dimensions and costs noted in your comment are not those of a commercial fishing vessel but a large research vessel. The trend in the Gulf of Mexico commercial fishing fleet and the Bayou La Batre fleet is toward larger vessels, based on data received from the NMFS office in Bayou La Batre and field interviews, and that trend is expected to continue into the future. In addition, the number of vessels within the Bayou La Batre commercial fishing fleet has remained relatively stable. Therefore, we do not expect any displacement of smaller vessels to other ports from Bayou La Batre due to a deepened channel. However, over time and consistent with historic trends, some owners of commercial fishing vessels will replace their vessels with those of larger size. The financial data required to quantify the numbers and sizes of these replacement vessels and the times of replacement is not available. Historic trends were used to project future increases in operational inefficiencies associated with the existing channel in order to calculate economic benefits for a deepened channel. This trend is currently 1.91 percent annually and is expected to continue until the year 2001, at which time the maximum probable catch for shrimp within the Gulf of Mexico is expected to be reached.
6. It is not expected that the increase in vessel sizes for commercial fishing vessels and those constructed by the shipbuilding industry at Bayou La Batre will have significant impact to existing docking space within the bayou. The vessels constructed within the bayou are not docked for long periods of time but are sold and transported to other locations. Also, the vessels comprising the commercial fishing fleet come into the bayou at intervals to unload catch and to refuel and resupply. Consequently, all of the commercial fishing vessels are not competing for dock space within the bayou at the same time.
7. Comment noted. We fail to find any inference to the fact that marsh will be created naturally in dredged material adjacent to Isle aux Herbes. To the contrary, Section 5.1 of the DEIS (pages EIS 28-29) states that implementation of any one of several alternatives, included the tentatively selected plan, would provide some protection to the wetland habitats along the eastern shore of the island but that no additional emergent wetland habitat would be provided.

8. Refer to response to comment numbered 2 in Department of Interior letter dated September 2, 1988.

9. Refer to response to comment numbered 4 in Department of Interior letter dated September 2, 1988.

10. We disagree with the reviewers' comments relative to the impacts associated with thin-layer disposal. Two extensive studies of 54-week duration have been performed to assess the impacts of thin layer disposal on aquatic resources. One study, at Fowl River, Alabama, addressed the impacts associated with disposal of maintenance material. The other study, at Gulfport, Mississippi, addressed the impacts associated with disposal of new work or virgin material. The study plan for each of these studies was the result of interagency coordination and was designed to address short-term (less than one year) impacts. As such, data related to fishery and benthic resources were collected two weeks prior to the disposal operation and at 2-, 6-, 20-, and 52-week intervals following disposal. The results of these studies have been coordinated with the NMFS and other interested Federal and state agencies for their review and comment, and were summarized in Section 5.2, page EIS-30, of the draft report.

While these studies did not address long-term impacts (greater than one year) studies in areas which have historically been utilized for disposal of dredged material (reference Gulfport, MS) have not shown significant changes in aquatic resources. Please refer to response to comment numbered 4 in Department of Interior letter dated September 2, 1988 for additional information. This information, coupled with an understanding of the physical and biological nature of the proposed disposal areas (i.e., a system that is physically controlled) provides the basis of our statements relative to the severity of impacts associated with thin layer disposal.

The paragraph relative to the impacts of thin layer disposal of maintenance material (see Section 5.2, page EIS-31) has been revised to discuss this rationale.

11. Comment noted, Figure 10 has been reproduced in the Final Report.

12. Comment noted, Figure 11 has been reproduced in the Final Report.

13. Comment noted, Figure 12 has been reproduced in the Final Report.

14. Comment noted. Figure 19 has been revised in the Final Report to reflect Isle aux Herbes Disposal Option A. As described in Section 3.2.3.3 of the DEIS, the new work material would be utilized to create an emergent bar east of the Isle aux Herbes shoreline. Section 5.1 (page EIS-28 of the draft EIS) indicated that implementation of a number of alternatives, including the tentatively selected plan, would provide protection to the shoreline but would not provide additional emergent wetland habitat.

15. During the dredging process, water is added to the material being dredged such that the slurry volume, that volume of material reaching the floor of the disposal area, is greater than the in-situ volume of material

being dredged. This difference results in a bulking factor which is dependent primarily on the type of material being dredged; e.g., sandy material has a very low bulking factor while fine grained material may be one and one-half times or more. Our estimates presented in the DEIS assume a bulking factor of 1.8 which results in a very conservative estimate of total acreage which may be impacted.

16. Comment noted. We agree that the material placed in the open water disposal areas will be transported from these areas in time. As discussed in response to your comment 10, the Mississippi Sound is a physically dominated estuary. Wind-wave resuspension of bottom sediments, transport of sediment by currents, and the influx of sediments via freshwater inflows play a significant role in determining the overall biological structure of this estuary. Because of the physical nature of this estuary, organisms are adapted to movement of sediments as well as the highly turbid nature of the water. Based on this information, we believe the disposal of dredged material over the life of the proposed BLB project will result in impacts within the natural range of variability of the system and therefore will not result in significant long-term impacts to Mississippi Sound.



DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service

Centers for Disease Control  
Atlanta GA 30333

September 6, 1988


Hugh A. McClellan  
Acting Chief, Environment  
and Resources Branch  
Dept. of the Army  
Mobile District, Corps of  
Engineers  
P.O. Box 2288  
Mobile, Alabama 36628-0001

Dear Mr. McClellan:

Thank you for sending the Draft Supplemental Environmental Impact Statement (DEIS) for "Navigation improvements at Bayou La Matre, Alabama." We are responding on behalf of the U.S. Public Health Service. We have reviewed the document and have no comments to offer at this time.

Thank you for sending this document for our review. Please insure that we are included on your mailing list for further documents which are developed under the National Environmental Policy Act (NEPA).

Sincerely yours,

  
David E. Clapp, Ph.D., P.E.  
Environmental Health Scientist  
Special Programs Group  
Center for Environmental Health  
and Injury Control

**Response to Department of Health and Human Services, Public Health Service,  
Centers for Disease Control**

1. Comment noted. No response necessary.



U.S. Department of Housing and Urban Development  
Atlanta Regional Office, Region IV  
Richard B Russell Federal Building  
75 Spring Street, S.W.  
Atlanta, Georgia 30303-3388

August 11, 1988

Dr. Susan Ivester Rees  
Coastal Environment Section  
Department of the Army  
Mobile District, Corps of Engineers  
Post Office Box 2288  
Mobile, AL 36628

Dear Dr. Rees:

This is in response to your letter dated July 18, 1988, transmitting the Draft Feasibility Report and Draft Environmental Impact Statement for navigation improvements at Bayou La Batre, Alabama.

Our review of the document indicates there would be no adverse impact upon any HUD programs as a result of this project.

Thank you for the opportunity to review and comment on the report.

Sincerely,

Ivar O. Iverson  
Regional Environmental Officer

**Response to U. S. Department of Housing and Urban Development, Region IV**

1. Comment noted. No response necessary.





**U.S. Department  
of Transportation  
Federal Highway  
Administration**

Alabama Division Office

411 High Street  
Montgomery, Alabama 36104-6864

**July 25, 1988**

**IN REPLY REFER TO:**

**HEC-AL**

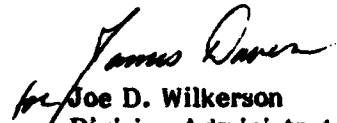
**Mr. Hugh A. McClellan  
Acting Chief, Environment and  
Resources Branch  
Department of the Army  
Mobile District, Corps of Engineers  
P. O. Box 2288  
Mobile, Alabama 36628-0001**

**Dear Mr. McClellan:**

**Subject: Draft Feasibility Report and  
Draft Environmental Impact Statement (DEIS)  
for Navigation Improvements at Bayou La Batre,  
Alabama**

**We have reviewed the subject Draft Feasibility Report and DEIS and have  
no comments to offer. We appreciate the opportunity to comment.**

**Sincerely yours,**

  
**Joe D. Wilkerson  
Division Administrator**

**EIS-71**

**Response to U. S. Department of Transportation, Federal Highway  
Administration**

1. Comment noted. No response necessary.

# ADEM

## ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

Guy Hunt  
Governor

Lough Fogues, Director

1751 Federal Drive  
Montgomery, AL  
36130  
205/271-7700

Field Offices:

Unit 806, Building B  
228 Osmeor Circle  
Birmingham, AL  
36208  
205/842-6168

P.O. Box 963  
Doctur, AL  
36602  
205/363-1713

2204 Perimeter Road  
Mobile, AL  
36616  
205/478-2336

Colonel Larry S. Bonine, District Engineer  
Mobile District Corps of Engineers  
P. O. Box 2288  
Mobile, Alabama 36628-0001

RE: Draft Feasibility Report and Environmental Impact  
Statement for navigation improvements at  
Bayou La Batre, Alabama.

Dear Colonel Bonine:

The Alabama Department of Environmental Management has reviewed the Draft Feasibility Report and EIS regarding Bayou La Batre navigation improvements. This agency will be requested to make a determination as to the project's consistency with the Alabama Coastal Area Management Program and state water quality law and regulations. The following comments are offered for your consideration:

A. Isle aux Herbes Disposal Site

1. The tentatively selected plan for disposal sites in Mississippi Sound is described and illustrated on page EIS-51 and includes disposal only at Isle aux Herbes' northeast sector. Figure 19 of the Main Report (p. 89) illustrates the disposal site as including the entire east side of Isle aux Herbes. An apparent discrepancy exists.

2. Detailed information regarding the size of the disposal area, capacity, anticipated height of disposed materials, conduciveness to revegetation, and fate of existing tidal channels on the east side of the island will need to be provided.

3. At the August 24, 1988 project public meeting, one commenter pointed out the existence of bottom leases and presence of oysters at or near the disposal area. Additional information regarding this potential problem should be provided.

4. Disposal of maintenance material dredged from the Bayou Coden federal project channel has been proposed at Isle aux Herbes. How will the disposal needs of both projects be accommodated and interfaced?

Colonel Larry S. Benine  
Page Two

**B. Open Water Disposal of Dredged Materials**

In this agency's April 16, 1987 feasibility study comment letter, it was suggested that a quantitative assessment of the disposal area's productivity and impacts of open-water disposal be made. In the Draft Report submitted for our review, a qualitative analysis of anticipated impacts is provided. The EIS states that the disposal area will recolonize within 12-18 months. Considering the additional disposal of maintenance dredged material approximately every three years, what changes in species diversity and population can be anticipated when comparing pre-project and post-maintenance disposal area populations?

Thank you for this opportunity to provide our comments and concerns. Please contact me at your convenience if you have any questions.

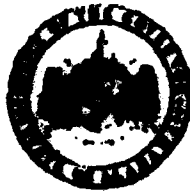
Sincerely,

Bradley W. Gane  
Environmental Scientist

BWG/jls

#### **Response to Alabama Department of Environmental Management**

1. Comment noted. The determination has been made that the recommended plan is consistent with the Alabama Coastal Management Program to the maximum extent practicable. As required by Section 401 of the Clean Water Act of 1972, state water quality certification will be obtained prior to discharge of dredged materials into waters of the U. S. The 404(b)(1) Evaluation is included in Appendix D to the Main Report.
2. See response to comment numbered 14 in U. S. Department of Commerce letter dated August 29, 1988.
3. Information relative to size of the disposal area, capacity, and design of the proposed disposal area was provided in Section 3.2.3.3 of the DEIS. This information may also be found in this section of the FEIS. For additional information relative to fate of the existing tidal channels refer to response to comment numbered 2 in U. S. Department of Interior letter dated September 2, 1988. For information relative to revegetation refer to response to comment numbered 14 in U. S. Department of Commerce letter dated August 29, 1988.
4. Coordination with Mr. Hugh Swingle of the Alabama Department of Conservation and Natural Resources, Marine Resources Division, has been undertaken relative to the oyster shell planting activities that have been occurring along the eastern shore of Isle aux Herbes. Future planting of shells in this area will be restricted and provision has been made to have oyster resources present in this area removed prior to disposal. This has been agreed upon by Mr. Nelson, who was the commenter at the public meeting. This information has been included in Sections 4.2 and 5.2 of the FEIS.
5. Refer to response to comment numbered 1 in U. S. Department of Interior letter dated September 2, 1988.
6. Refer to response to comment numbered 4 in U. S. Department of Interior letter dated September 2, 1988.



## Alabama Department of Economic And Community Affairs

GUY HUNT  
GOVERNOR

September 8, 1988

FRED O. BRASWELL, III  
DIRECTOR

TO: Mr. Hugh A. MacLellan, Acting Chief  
Environment and Resources Branch, Dept. of The  
The Army, Mobile District, Corps of Engineers  
Post Office Box 2788  
Mobile, Alabama 36628-0001

FROM: *MB*  
State Single Point of Contact  
Alabama State Clearinghouse  
Planning and Economic Development Division, ADECA

SUBJECT: PLANS, STUDIES, AND OTHER DOCUMENTS--REVIEW COMPLETE\*\*  
Applicant: Mobile District, Corps of Engineers  
Project: Draft Feasibility Report and Draft Environmental  
Impact Statement (DEIS) for navigation improvements  
at Bayou La Batre, Mobile County

State Application Identifier Number: OSP-050-88

The above document has been reviewed by the appropriate agencies in accordance with Executive Order No. 12572.

Any comments received from the reviewing agencies are attached. Please give any comments from our review agencies due consideration when compiling you final document.

If you need assistance, please feel free to contact us at (205) 264-8903.

OSP/05

Agencies contacted for comment:  
South AL Regional Planning Commission  
Conservation & Natural Resources - White  
Highway Department  
Historical Commission  
Soil & Water Conservation  
Forestry Commission  
AL Dept. of Environmental Management

\*\*PLEASE GIVE CAREFUL CONSIDERATION TO THE ATTACHED COMMENTS.

EIS-76

Please return project

REQUEST FOR REVIEW OF PROJECT NOTIFICATION

TO: Walter Stevenson  
Planning and Economic Development  
Applicant: Mobile District, Corps of Engineers  
Project: Draft Feasibility Report and Draft Environmental  
Impact Statement (DEIS) for navigation improvements  
at Bayou La Batre, Mobile County

Number: OSP-050-88

Date: 07/20/88

Return Prior to: 08/20/88

Please review the attached and indicate your comment with respect to plan, programs, and objectives of your agency.

Comments: (Please check one block.)

☒ No comment (This does not conflict with plans, programs, and objectives of our agency.)

☐ Comments (Elaborate below.)

Comment here:

The EIS appears to allow any environmental actions which might exist in the area.

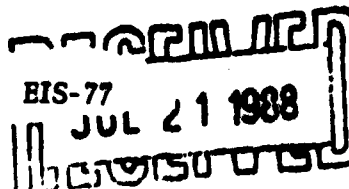
RECEIVED

AUG 3 1988

  
Signature

Please Return Original to:

ADECA - OSPFF Division  
State Clearinghouse  
3465 Norman Bridge Road  
P. O. Box 2939  
Montgomery, AL 36105-0939



FORM CH-4

**Response to Alabama Department of Economic and Community Affairs**

1. Comment noted. No response required.

**EIS-78**

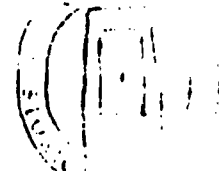




F. LAWRENCE OAKS  
EXECUTIVE DIRECTOR

STATE OF ALABAMA  
ALABAMA HISTORICAL COMMISSION

725 MONROE STREET  
MONTGOMERY, ALABAMA 36130-5101



TELEPHONE NUMBER  
261-3184

July 27, 1988

Hugh A. McClellan  
Acting Chief, Environment and  
Resources Branch  
Department of the Army  
Mobile District, Corps of Engineers  
P. O. Box 2288  
Mobile, AL 36628-0001


Re: Draft Feasibility Report  
and Environmental Impact Statement  
for Navigation Improvements at  
Bayou La Batre, AL  
Mobile County, AL

Dear Mr. McClellan:

Thank you for forwarding the Draft Environmental Impact Statement for our review. As the section on cultural resources states, we concur with the dredging areas. However, we request that a cultural resource assessment be conducted for the spoil deposition area.

Should you have any questions, please contact our office.

Sincerely,

  
F. Lawrence Oaks  
State Historic Preservation Officer

FLO/OCR/cds

**Response to Alabama Historical Commission**

1. Comment noted. The survey was conducted by Mobile District archeologists on September 2, 1988. No archeological sites or historic structures were identified. The negative report of these investigations has been filed with your office and the National Park Service.



GUY MUNT  
GOVERNOR

# STATE OF ALABAMA HIGHWAY DEPARTMENT

MONTGOMERY, ALABAMA 36130

August 15, 1988

ROYCE G. KING  
HIGHWAY DIRECTOR

Mr. Hugh A. McClellan  
Acting Chief, Environment and Resources Branch  
Department of the Army  
Mobile District, Corps of Engineers  
P. O. Box 2288  
Mobile, AL 36628-0001

ATTENTION: Coastal Environment Section

Dear Sir:

SUBJECT: Draft Feasibility Report and Environmental Impact Statement  
Navigation Improvements Bayou La Batre Channel, Mobile County

The Alabama Highway Department has reviewed the subject documents. We have coordinated our review and comments with the Division Office, Federal Highway Administration, Montgomery, Alabama.

The Alabama Highway Department has no objections to the proposed improvements of the Bayou La Batre Channel. However, we would like to point out that a new lift span bridge on State Route 188 across the Bayou La Batre Channel was completed and opened to traffic in May 1984. This lift span has a vertical channel clearance of 73' and a horizontal clearance of 80'. Any significant expansion, width or depth, under and around bridge abutments at this structure should be coordinated with the Alabama Highway Department, Ninth Division Office, Mobile, Alabama.

We appreciate the opportunity to review and comment on this proposal.

Sincerely,

J. F. Caraway, Chief  
Design Bureau

By: *Bill G. Carville*  
Bill G. Carville, Coordinator  
Environmental Technical Section

WEP/bl

cc: Mr. M. L. Risher  
Mr. Jerry Peters  
Mr. D. W. Vaughn  
Federal Highway Administration HIS-81  
File (2)



GUY HENRY  
GOVERNOR

## STATE OF ALABAMA HIGHWAY DEPARTMENT

NINTH DIVISION  
OFFICE OF DIVISION ENGINEER  
1701 BELTLINE HIGHWAY, NORTH  
MOBILE, ALABAMA 36615-5006  
Telephone: 470-8200

ROYCE G. KING  
HIGHWAY DIRECTOR

August 26, 1988

Mr. Nathaniel D. McClure  
Chief of Planning Division  
P. O. Box 2288  
Mobile, Alabama 36628-0001

Re: Bayou La Batre Bridge  
Mobile County

Dear Mr. McClure:

As requested by Mr. Jim Vance of the U.S. Corp of Engineers, we have reviewed the proposed 75 feet x 14 feet channel under the Bayou La Batre Bridge. There appears to be no conflicts with the bridge, therefore we have no objections to the proposed channel improvements.

If further information is needed, please advise.

Yours very truly,

*M. L. Risher*  
M. L. Risher  
Division Engineer

RPP/mbh

cc: Mr. K. T. White  
File

815-02

**Response to State of Alabama Highway Department**

1. Comment noted. The proposed project has been coordinated with the Ninth Division Office and their reply is enclosed.

4 03 M808

**HIS-83**

RECEIVED  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
WASHINGTON, D. C. 20535  
JAN 10 1984

REQUEST FOR REVIEW OF PROJECT NOTIFICATION

TO: Mr. Richard B. Pruitt, Director  
South AL Regional Planning Comm.

Number: OSP-050-88

Applicant: Mobile District, Corps of Engineers

Project: Draft Feasibility Report and Draft Environmental  
Impact Statement (DEIS) for navigation improvements  
at Bayou La Batre, Mobile County

Date: 07/20/88

Return Prior to: 08/20/88

Please review the attached and indicate your comment with respect to plan, programs, and objectives of your agency.

Comments: (Please check one block.)

☒ No comment (This does not conflict with plans, programs, and objectives of our agency.)

☐ Comments (Elaborate below.)

Comment here:

RECEIVED

JUL 22 1988

State Commission

  
Signature

Please Return Original to:

ADWA - OCEP Division  
State Commission  
3445 Highway 90/92 Road  
P. O. Box 2000  
Montgomery, AL 36102-0919

RIS-84

FORM CH-4

**Response to South Alabama Regional Planning Commission**

1. Comment noted. No response required.

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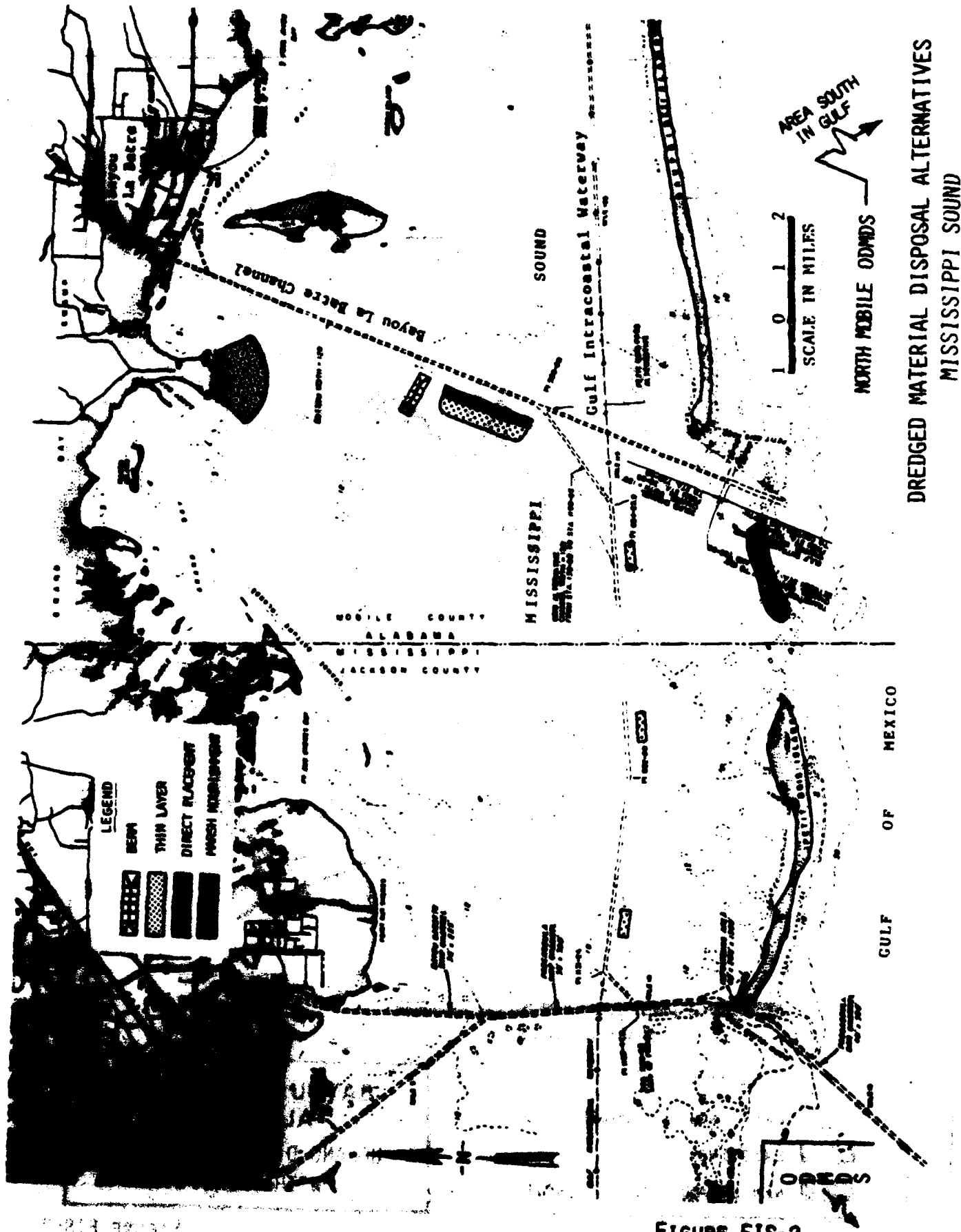
TAI Environmental Sciences, Inc. 1987. Monitoring Environmental Impacts Associated with Open-Water Thin-Layer Disposal of Dredged Material at Fowl River, Alabama. Draft Final Report submitted to U.S. Army Engineer District Mobile. Contract No. DACW01-86-C-0107.

TAI Environmental Sciences, Inc. 1988. Monitoring Environmental Impacts Associated with Open-Water Thin-Layer Disposal of New Work Dredged Material at Gulfport Harbor, Mississippi. Draft Final Report submitted to U.S. Army Engineer District Mobile. Contract No. DACW01-87-C-0020.

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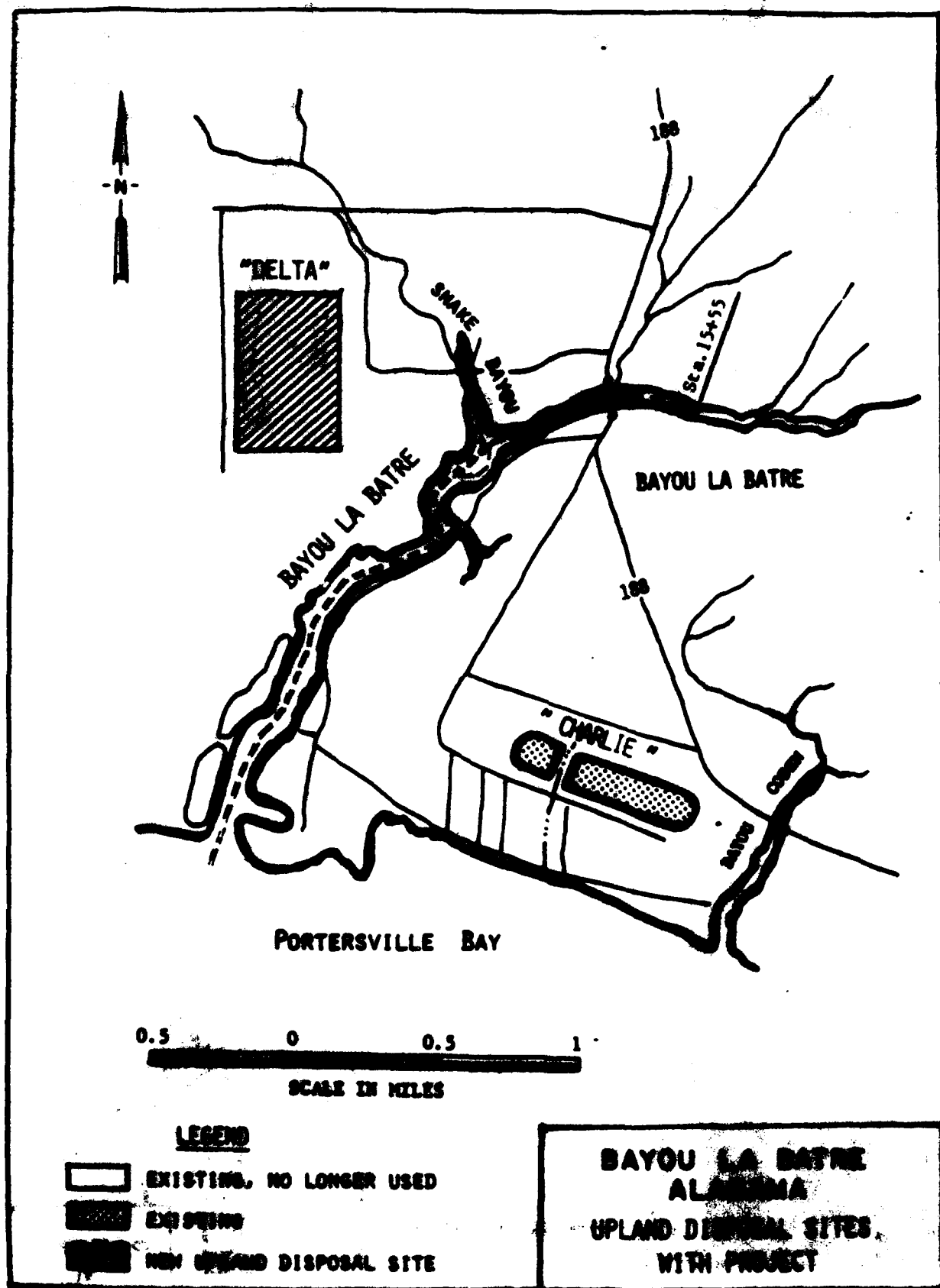




68-89

FIGURE EIS-2

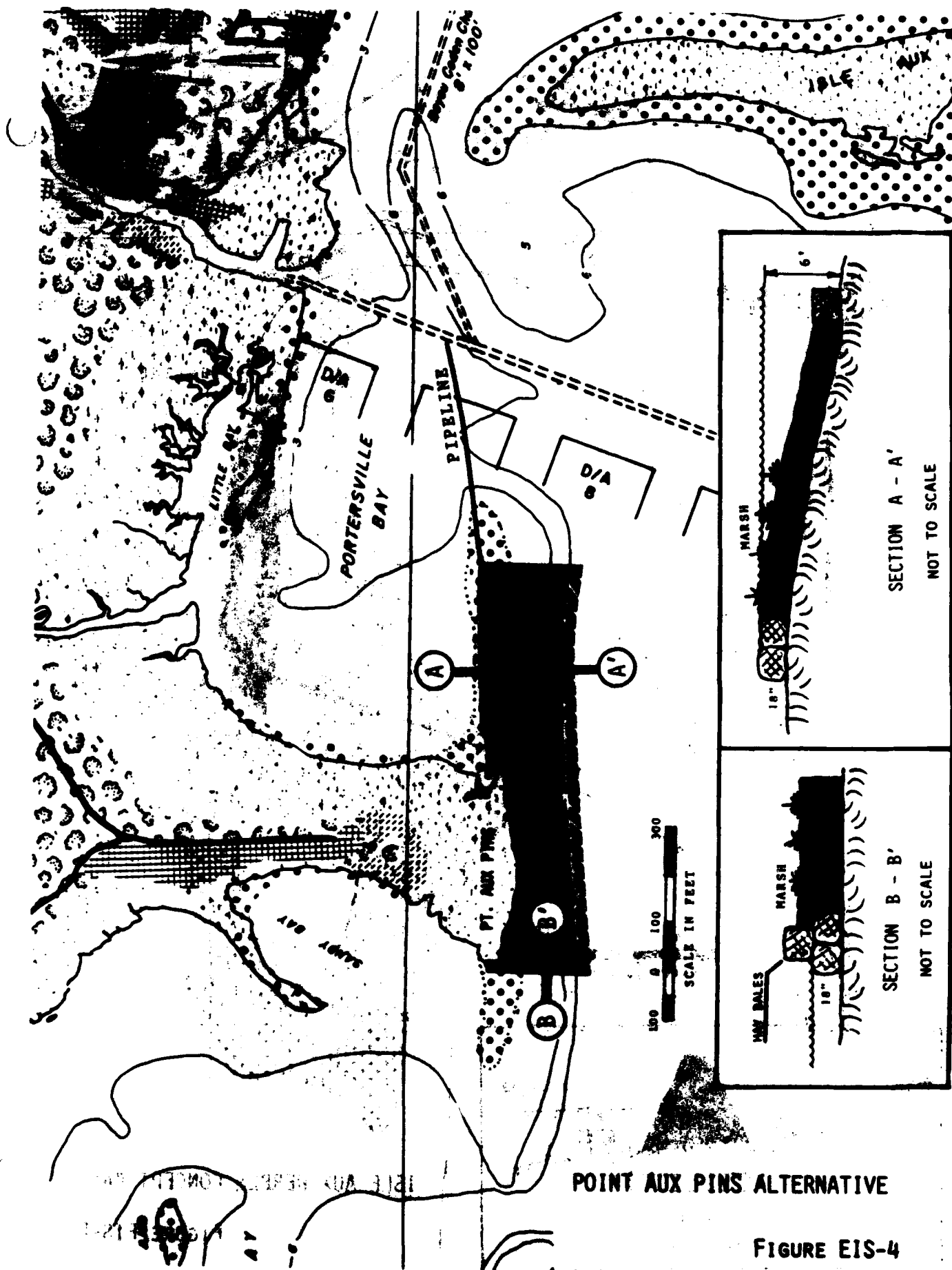
DREDGED MATERIAL DISPOSAL ALTERNATIVES  
MISSISSIPPI SOUND



6-211 8016

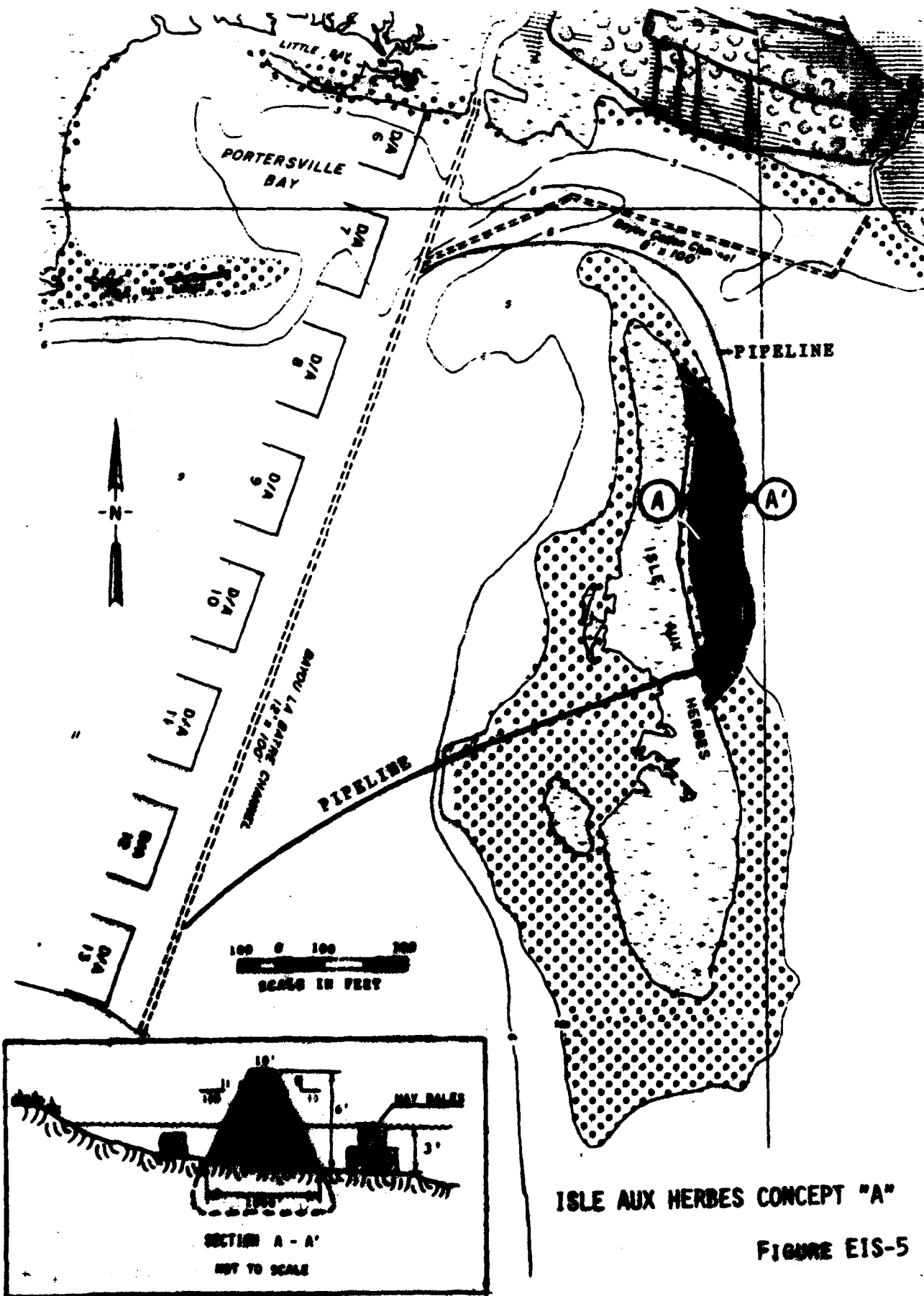
EIS-90

FIGURE EIS-3



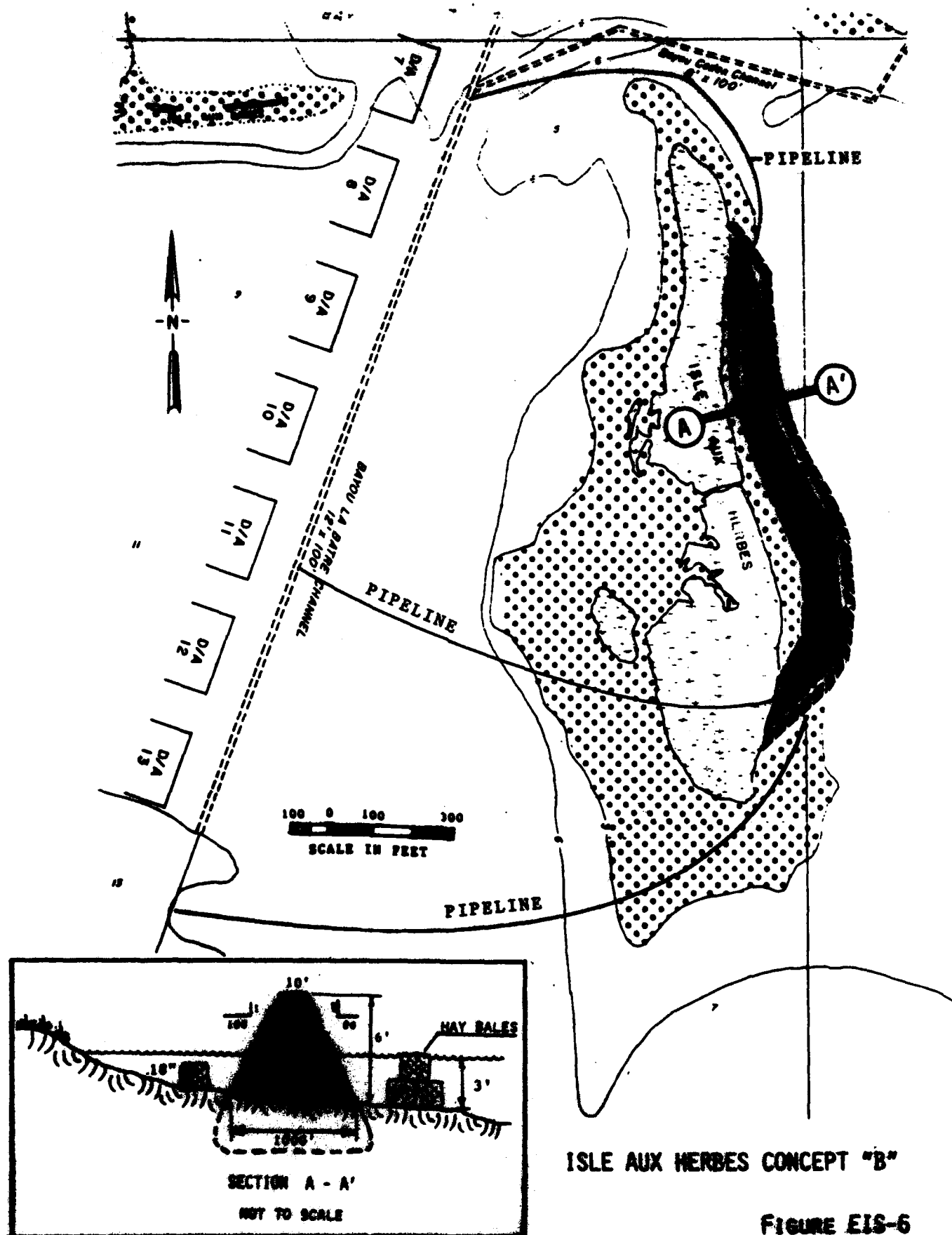
POINT AUX PINS ALTERNATIVE

FIGURE EIS-4



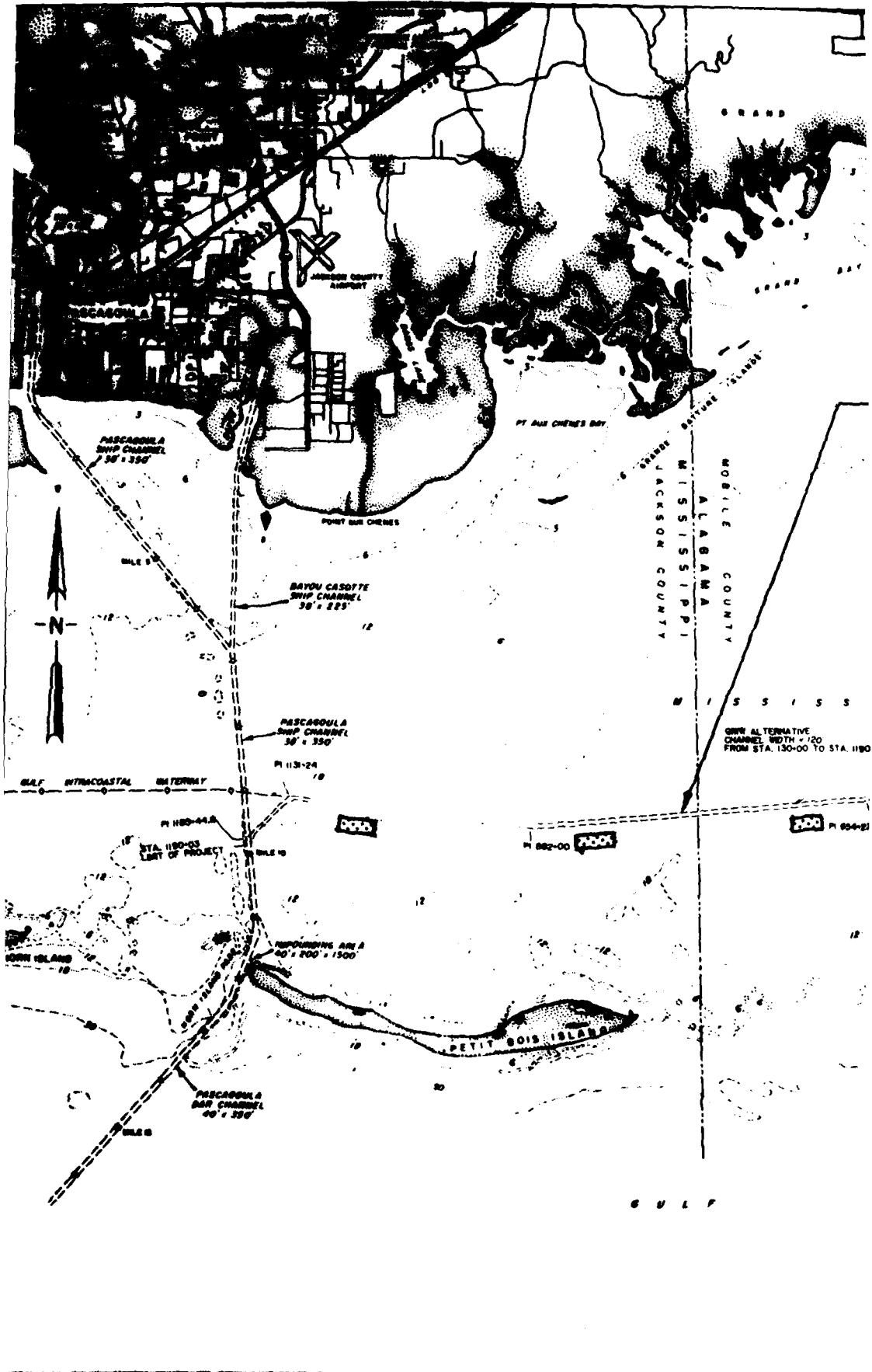
ISLE AUX HERBES CONCEPT "A"

FIGURE EIS-5

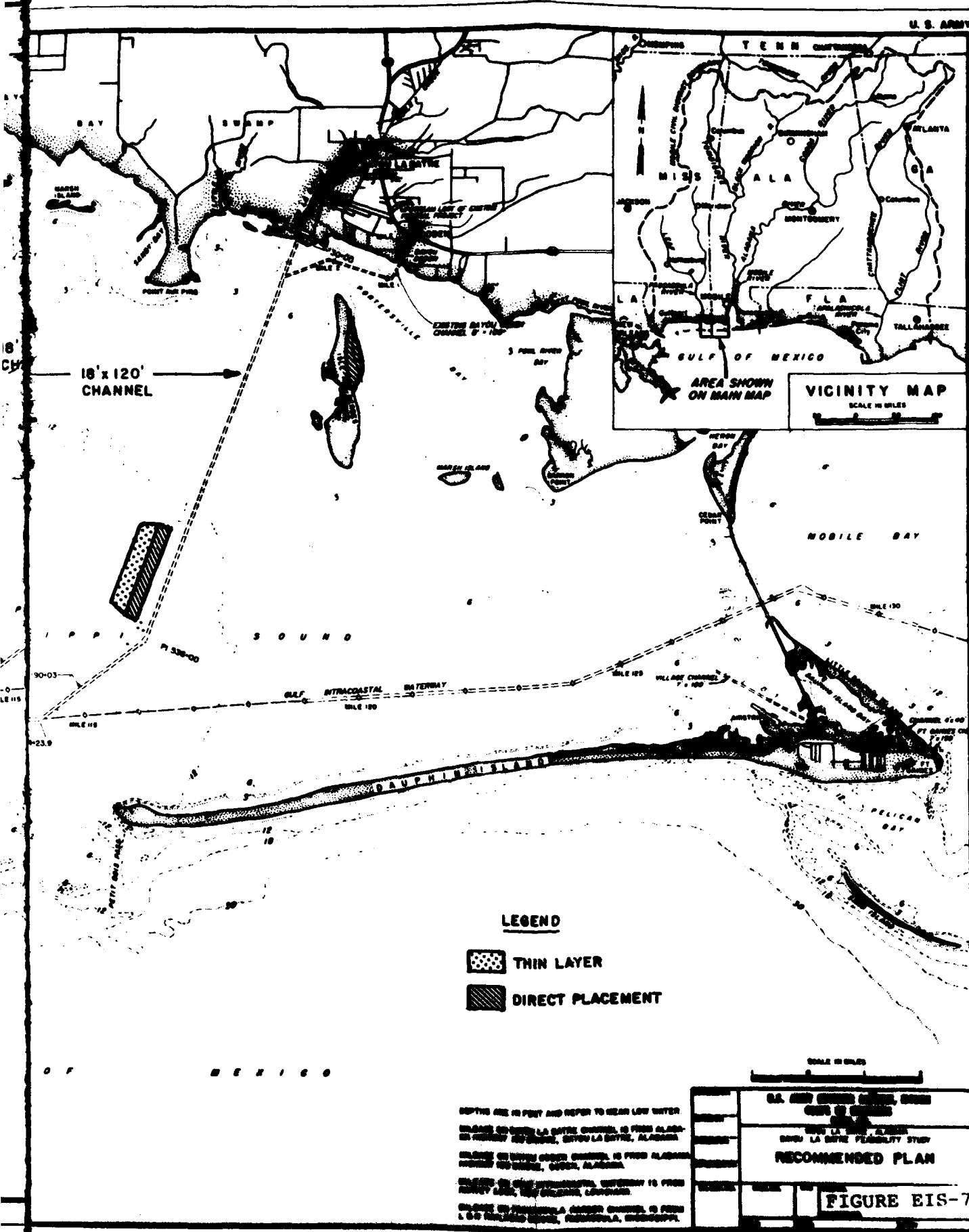


ISLE AUX HERBES CONCEPT "B"

FIGURE EIS-6







2